Planner: Name: I. de Ceuster

### **Report to Planning and Environment Committee**

To: Chair and Members

**Planning & Environment Committee** 

From: Gregg Barrett, Director Planning and Development

Mark Henderson, Interim Director, Economic Services and

**Supports** 

Subject: Argyle Core Area Community Improvement Plan

Date: Meeting on: September 20, 2021

## Recommendation

That, on the recommendation of the Director, Planning and Development and Interim Director, Economic Services and Supports, the following actions **BE TAKEN** with respect to the Argyle Core Area Community Improvement Plan (CIP):

- (a) that the proposed by-law <u>attached</u> hereto as Appendix "A" **BE INTRODUCED** at the Municipal Council meeting on October 5, 2021 to amend the 1989 Official Plan to designate the Argyle Core Area Community Improvement Plan Project Area pursuant to Section 28 of the Planning Act and as provided for under Section 14.2.2 of the 1989 Official Plan;
- (b) that the proposed by-law <u>attached</u> hereto as Appendix "B" **BE INTRODUCED** at the Municipal Council meeting on October 5, 2021 to adopt the Argyle Core Area Community Improvement Plan;
- that the proposed by-law amendment attached hereto as Appendix "C" **BE INTRODUCED** at the Municipal Council meeting on October 5, 2021 to amend the 1989 Official Plan by adding Section 14.2.2 ii) Dundas Street Corridor and Argyle Mall Area to the list of commercial areas eligible for community improvement under Section 14.2.2 ii), and adding the Dundas Street Corridor and Argyle Mall Area to Figure 14-1 to recognize the commercial areas eligible for community improvement;
- (d) that the proposed by-law <u>attached</u> as hereto Appendix "D" **BE**INTRODUCED at the Municipal Council meeting on October 5, 2021 to establish eligibility for financial incentive programs in the Argyle Core Area Community Improvement Project Area; and
- that the proposed by-law amendment <u>attached</u> hereto as Appendix "E" **BE INTRODUCED** at the Municipal Council meeting on October 5, 2021 to amend the Official Plan, 2016, The London Plan Map 8 Community Improvement Project Areas by **ADDING** the Argyle Core Area Community Improvement Project Area.

IT BEING NOTED that funding for existing CIP incentive programs will expire no later than December 31, 2023, pending a Municipal Council review of the program results to be provided prior to the adoption of the 2024- 2027 Multi-Year Budget. Therefore, Staff is recommending that funding for any potential incentive programs or other financial requirements in the Argyle CIP be considered through the comprehensive review of funding levels for all CIPs prior to the next (2024-2027) Multiyear Budget.

### **Executive Summary**

The purposes of the recommended actions are to:

recommend adoption of the Argyle Core Area Community Improvement Plan
 (CIP) with an overall direction and implementation approach that will achieve the

improvement vision, goals, and objectives set through community consultation for the Argyle Core Area:

- complete the necessary legislative steps provided through the Planning Act to implement the Argyle Core Area Community Improvement Plan (CIP); and
- provide the framework for financial incentive and property improvements.

# Linkage to the Corporate Strategic Plan

The Argyle Core Area Community Improvement Plan addresses three strategic areas of focus, as presented in Council's Strategic Plan 2019-2023. These are:

- Strengthening our Community
- Building a Sustainable City
- Growing our Economy

## **Analysis**

## 1.0 Background Information

#### 1.1 Previous Reports Related to this Matter

June 2012 Designation of an Improvement Area under Section 204 of

the Municipal Act, 2001 - Argyle BIA

August 10, 2020 Argyle Regeneration Study Update

December 14, 2020 Argyle Regeneration Study Recommendations

June 21, 2021 Draft Argyle Core Area Community Improvement Plan

#### 1.2 What is a Community Improvement Plan (CIP)?

The *Planning Act* provides for the establishment of community improvement project areas where the municipality's Official Plan contains provisions relating to community improvement and the Community Improvement Project Area is designated by a by-law pursuant to Section 28 of the *Planning Act*.

Section 28 of the *Planning Act* defines community improvement as "...the planning or replanning, design or redesign, resubdivision, clearance, development or redevelopment, construction, reconstruction and rehabilitation, improvement of energy efficiency, or any of them, of a community improvement project area, and the provision of such residential, commercial, industrial, public, recreational, institutional, religious, charitable or other uses, buildings, structures, works, improvements or facilities, or spaces therefor, as may be appropriate or necessary."

A Community Improvement Plan is a tool that allows a municipality to take actions to support improvements and redevelopment within a specifically defined Community Improvement Project Area.CIP actions can include:

- identifying changes needed to land use planning policies, zoning, and/or other bylaws, policies, and practices;
- directing funds for improvements to public infrastructure and public space;
- acquiring, rehabilitating, and disposing of land;
- providing grants and loans to owners and tenants for specific actions (which would normally be unavailable);
- in consultation with stakeholders, establishing a long-term vision, goals, objectives and an implementation strategy to provide focus and direction for continuous community improvement;
- building community capacity; and,
- supporting and strengthening economic resilience.

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#### 1.3 Policy Framework

#### 1989 Official Plan

The 1989 Official Plan for the City of London contains City Council's objectives and policies to guide the physical development of all lands within the boundary of the municipality. The policies of Chapter 14 provide a framework for the selection and designation of Community Improvement Project Areas, and for the preparation and implementation of Community Improvement Plans.

Chapter 14 of the 1989 Official Plan establishes that the City can prepare a Community Improvement Plan to address community needs and improvement goals as identified by stakeholders. Some of the improvement goals that can be addressed by a CIP include: stimulating private property maintenance and reinvestment activity; encouraging the coordination of municipal expenditures and planning and development activity; promoting the long term stability and viability of the designated Community Improvement Project Area; enhancing the visual quality of the designated area through the recognition and protection of heritage buildings; promoting the improvement of energy efficiency standards for residential, commercial, industrial, public, recreational, institutional, religious, charitable or other uses within the designated Project Area; supporting the creation of Affordable Housing by considering any municipally-owned, undeclared surplus land for Affordable housing before any other use is considered (subject to policy 12.12.2.2. ix) of the Official Plan); supporting the implementation of measures that will assist in achieving sustainable development and sustainable living; supporting the retention of heritage properties or areas; reducing the detrimental effects of incompatible land uses; and, upgrading physical services and social and recreational facilities in the Project Area.

In addition, the 1989 Official Plan sets out criteria for designating community improvement project areas and initiatives which may be undertaken by Council to deal with existing deficiencies and to encourage private investment activity within the designated Project Area.

#### The London Plan, 2016

The London Plan is the new Official Plan for the City of London, adopted by Municipal Council in June 2016 and approved by the Ministry with modifications in December 2016. At this time, the majority of *The London* Plan is in force and effect with some portions under appeal at the Ontario Land Tribunal (formerly known as Local Planning Appeal Tribunal). Consistent with the 1989 Official Plan, The London Plan outlines that community improvement project areas can be designated anywhere in the municipal boundary, and that Council may adopt a Community Improvement Plan for the project area to support community improvement goals and regeneration. Goals for community improvement are consistent with the 1989 Official Plan and include:

- 1. maintain and improve the public realm, including such things as streets, sidewalks, street lights, street trees, pathways, parks, open spaces, and public buildings;
- 2. maintain and improve municipal services including such things as the water distribution system, the sanitary and storm sewer systems, mobility network, transit services, and neighbourhood services;
- 3. encourage the coordination of municipal servicing expenditures with planning and development activity;
- stimulate private sector property maintenance, repair, rehabilitation, redevelopment and other forms of private sector investment and reinvestment activity;
- 5. maintain and improve the physical and aesthetic amenities of streetscapes in both the public and private realms;
- 6. encourage the conservation, restoration, adaptive re-use and improvement of cultural heritage resources;
- 7. encourage the eventual elimination and/or relocation of incompatible and conflicting land uses and where this is not possible, encourage physical improvements to minimize the incompatibility/conflict;
- 8. promote the improvement of energy efficiency standards for residential,

commercial, industrial, public, recreational, institutional, religious, charitable or other uses:

- 9. foster the revitalization and continued improvement of the Downtown and other existing commercial districts including but not limited to the Old East Village, the SoHo Area, and other established business districts;
- 10. upgrade social and recreational facilities and support the creation of affordable housing;
- 11. support the implementation of measures that will assist in achieving sustainable development and sustainable living;
- 12. improve environmental and social conditions;
- 13. promote cultural and tourism development;
- 14. facilitate and promote community economic development; and,
- 15. promote and improve long-term community stability, safety and quality.

As outlined in the previous *Argyle Regeneration Study Recommendations*, community improvement in the Argyle Area is desirable because of age, dilapidation, unsuitability of buildings, deficiencies in infrastructure, as well as other environmental, social and community economic development reasons consistent with the *Planning Act*. A Community Improvement Plan for the Argyle Core Area is warranted, given that:

- an Argyle Core Area CIP can provide tools to encourage (re)investment and collaboration which will assist with successfully implementing the CIP;
- the preparation of a long-term vision for the area would provide significant benefits such as a more positive neighbourhood image, enhancing the sense of place and further promotion of one of London's unique neighbourhoods;
- there is potential for appropriate infill and intensification which could assist in revitalization and community economic development for the Dundas Street Corridor and surrounding area;
- during the community engagement-process, concerns were raised about social challenges residents and businessowners are experiencing such as crime, people experiencing homelessness and drug addiction; and,
- the Argyle Core Area CIP can contribute to addressing local concerns and community needs regarding safety, mobility, quality streetscapes and a more pedestrian-friendly environment.

#### **CIPs in London**

At present, the City of London has adopted eleven (11) CIPs. The CIPs are intended to stimulate reinvestment and redevelopment, inspire appropriate infill and intensification, coordinate planning efforts, improve the physical infrastructure, support community economic development, preserve neighbourhood and cultural heritage value, and lead to the establishment of an improved neighbourhood. This may include incentives and targeted private and/or public investment and the ability to acquire, clear and dispose of land to support community improvement and economic development. The approved criteria-based CIPs include Affordable Housing, Airport, Brownfield, Heritage and Industrial. The approved neighbourhood CIPs are the Core Area, Downtown, Hamilton Road, Lambeth, Old East Village and SoHo.

#### 1.4 Purpose of the Argyle Core Area Community Improvement Plan

The City of London has developed the attached Argyle Core Area CIP which will assist in achieving revitalization and redevelopment by:

- designating a Community Improvement Plan Project Area;
- identifying the strengths, weaknesses, opportunities, and threats to the Argyle Area as perceived by the community;
- establishing a vision and objectives for the Argyle Core Area CIP Project Area
- researching and prioritizing action-items for community improvement in the Argyle Core Area CIP Project Area; and
- implementing incentive programs that can stimulate private sector investment in the area.

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# 1.5 Process Used in Developing the Argyle Core Area Community Improvement Plan

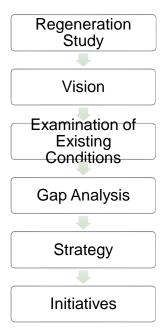
In November 2019, Civic Administration was directed to undertake a comprehensive regeneration study of the Argyle Business Improvement Area (BIA) and surrounding areas. During 2020, City Planning Staff conducted the study including research, data collection, analysis, and consultation with stakeholders, other service areas and the public. Based on the research, consultation findings and applicable legislation, Staff found that a CIP is warranted for the Argyle Area. Municipal Council, at its meeting held on January 12, 2021 directed Civic Administration to undertake the development of a Community Improvement Plan for the Argyle Area.

Typically, a Terms of Reference is established at the beginning of the CIP-process to provide structure and help to guide the following key phases of the project:

- develop a vision for the CIP with the community;
- examine and evaluate the existing conditions;
- identify the gaps between existing conditions and the ideal situation (the vision);
   and,
- develop initiatives and a course of action to guide community improvement in the Argyle Area.

Since the Argyle Regeneration Study (presented at PEC on Dec. 14, 2020) included a detailed Community Profile, summary of consultation findings and a review of public and private investment over time, it was decided that a Terms of Reference was not necessary for the Argyle CIP project. Therefore, in the graphic below the first step of creating a Terms of Reference was replaced by the *Argyle Regeneration Study*.

Figure 1: Community Improvement Plan Process



In June 2021, a Draft Argyle Core Area was presented at the Planning & Environment Committee for consent and circulated for public review. The feedback that was received through this circulation process has helped form the Final Argyle Core Area CIP recommended in this report.

#### 1.6 Consultation & Communication

Community consultation has remained a significant part of this project, and many people were involved in a number of ways. The section below provides a summary of the communication and consultation conducted for this project:

• **City Website Project Webpage:** Staff established an Argyle Area CIP webpage on the City's website to provide the project background, study area, regular updates, opportunities for feedback, project-timeline and contact information. The website can be found at: <a href="https://getinvolved.london.ca/Argyle">https://getinvolved.london.ca/Argyle</a>

• **Project Updates:** City Planning created a Contact List and emailed project updates which included information about upcoming Community Meetings, Meeting Summaries, Committee Report, and a link to the Project Webpage.

- Argyle Business Improvement Area Meeting: On February 11, 2021 Staff provided an update on the Argyle CIP process to the Argyle BIA board.
- Virtual Community Information Meeting #1: On February 17, 2021 Staff launched the Argyle CIP process, Ward-Councilor Lewis provided an update on approved infrastructure-projects in Argyle, and Staff received input from stakeholders on community needs, desired improvements, and a vision for the Argyle Area.
- Argyle Community Association Survey: A survey was included as part of the ACA email-list for April 2021 so members could provide feedback on their vision for the neighbourhood and regeneration efforts.
- Virtual Planning Hours: Between May 10 and May 14, 2021, Staff hosted eight (8) opportunities for a 1 on 1 conversation to talk about the project, ask questions and provide suggestions for the CIP project
- Virtual Community Information Meeting #2: On June 2<sup>nd</sup>, 2021 Staff hosted a virtual meeting to define the draft vision, objectives and goals, and confirm what stakeholders identify as requiring improvement.
- Argyle Business Improvement Area Meeting: On July 15, 2021 Staff presented the Draft Argyle Core Area Community Improvement Plan to the Argyle BIA board.
- Argyle Stakeholder Meeting: On July 20, 2021 an in-person meeting at the Argyle BIA Office took place with relevant stakeholders including the Councilor for Ward 2, representatives from the ACA & BIA and City-Staff.

Throughout the CIP process to date, staff have received six written correspondences (emails and letters) and two phone calls. In addition, 10 surveys were filled in on the City Website Project Website.

#### 2.0 Argyle Area CIP Study Area

#### 2.1 Study Area

When a CIP is being prepared, a Study Area is established early in the process to maintain a geographical focus and to help avoid "scope creep" as the project moves forward. *The Argyle Regeneration Study* applied to the whole Argyle Planning District, but for the Argyle CIP a smaller Study Area was established based on the existing Argyle BIA boundaries. This Study Area was chosen because stakeholders identified the Dundas Street Corridor as the location where the need for community improvement was the greatest. As Dundas Street is the main artery through the community where most businesses are located, regeneration and revitalization initiatives in this area will provide the most benefits for the overall community.

The Project Area for the Argyle Core Area CIP includes the properties fronting Dundas Street, and is bounded by Highbury Avenue to the west, Canadian Pacific Railway to the north, Wavell Street to the east and Whitney Street to the south. Important community amenities such as the Argyle Mall on Clarke Road are located within the Study Area.

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First St Saskatoon St Roya/Cres CIP Study Area Parkland

Figure 2: Argyle Community Improvement Plan Study Area

From the Study Area, a Community Improvement Project Area ("Project Area") is established. Ontario's *Planning Act* defines a community improvement project area as "a municipality or an area within a municipality, the community improvement of which in the opinion of the council is desirable because of age, dilapidation, overcrowding, faulty arrangement, unsuitability of buildings or for any other environmental, social or community economic development reason."

#### 2.2 Sub Project Area

The Project Area has been further divided into two Project Sub-Areas which as based on the existing conditions and characteristics during the preparation of this plan. The Sub-Areas include:

- 1. The Dundas Street Corridor
- 2. The Argyle Mall Area

#### **Dundas Street Corridor**

The recommended Project Sub-Area is located along Dundas Street, the corridor is the spine that runs through the Argyle community. Dundas Street is a main gateway to Downtown and provides access to the Veterans Memorial Parkway and from there to Highway 401. The Dundas Street Corridor was designed to prioritize vehicular traffic, which has led to large volumes of traffic but leaves opportunities to develop a highquality public realm and improve pedestrian environment along the corridor. Dundas Street and its many stores, restaurants and other small businesses are conveniently located and provide residents with most of their day-to-day shopping needs.

#### The Argyle Mall Area

The Argyle Mall Area is located east of the intersection of Dundas Street and Clarke Road, and comprises the Shopping Area adjacent to the Dundas Street Corridor. SmartCentres Real Estate Investment Trust (REIT) has full ownership of the 355,000 square feet shopping centre and leases to approximately 34 commercial tenants. The Argyle Mall provides for most day-to-day shopping needs and includes stores like Walmart, Winners, No Frills, Staples, Mark's, CIBC, Burger King, LCBO and others. The Argyle Shopping Centre transit terminal is located in front of the mall, and includes LTC-routes 2, 3, 5, 7, 17, 35, 37 and 94.

The area to the north of Dundas Street and east of Clarke Road is part of the Argyle Mall Sub Project Area but has somewhat different characteristics than the main area of the Argyle Mall south of Dundas Street. This area is not under ownership by SmartCentres REIT and generally consists of smaller retail-units, food-chains (such as McDonalds and Pizza Hut), a thrift store and financial institutions.

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# 3.0 Key Findings

#### 3.1 Community-Identified Needs and Weaknesses in the Argyle Area

As part of the (virtual) community meetings, stakeholders were asked to identify issues that require action and/or improvement. These needs are perceived by the community as barriers to successful regeneration of the neighbourhood. A brief summary of issues people identified is provided below; more detail is provided in Appendix D of the Argyle Core Area CIP.

#### Social

- Issues with crime and safety;
- Argyle doesn't have unique characteristics/theme or 'Argyle Village feel';
- Better crime prevention and more police presence;
- More assistance for people dealing with addictions and homelessness;
- · Perception of unsafe neighbourhood;
- Sidewalks along Dundas Street are narrow and close to traffic;
- · Concerns about drug use and drug paraphernalia;
- Need for affordable housing and retirement homes for seniors;
- Lack of lighting;
- More community events and outreach;
- Neighbourhood is poorly supported by services when things go wrong (Police, EMS):
- Argyle Mall is underused for events, e.g., children's amusement park or spring/fall festival;
- Need a short-term night watch;
- · Neighbourhood feels unsafe at night.

#### **Economic**

- Vacant and dated looking building facades;
- Leverage visitors to Argyle Mall for whole neighbourhood;
- Area is stagnating due to disinterest, crime and homelessness;
- Businesses are dated but familiar:
- Opportunity for more mixed-use spaces;
- Perceived as low-income area;
- · Lack of housing-options;
- · Less big box-stores, more small businesses;
- · Lack of support from the City for local businesses;
- Under resourced/ missing amenities such as movie-theatre and more grocerystore options;
- Need an anchor that draws people into Argyle from other parts of the City;
- Focus on successful narratives of small businesses;
- Lack of outdoor eating areas (especially during Covid-19).

#### **Environmental**

- Car-centric, Argyle is not perceived as a bike or pedestrian friendly area;
- Missing curbs and sidewalks on local streets;
- Older building stock has significant energy conservation/efficiency issues;
- Dundas Street is in poor condition, improve road quality and safety;
- High amount of environmental contamination, including Kiwanis Park and Pottersburg Creek;
- Too much traffic and congestion;
- Too many entrances onto Dundas Street;
- Better transit-amenities, currently no shelter, benches and too close to the road;
- No places to sit in the shade;
- Lack of trees and green spaces;
- Lack of bike lanes in the area;
- Limited amount of heritage designations and protection;

- Need for pleasant and safe active transportation routes;
- Need better integration between commerce and greenscapes;
- Smaller blocks along Dundas Street and more pedestrian crossings: Dundas Street is a barrier between north and south;
- Entrance to Kiwanis Park is hard to find (no directional signs).

#### Other

- Loss of historic identity;
- London Transit Commission routes are perceived as inconvenient;
- Build a narrative how Argyle serves London more broadly (businesses, industry, agriculture);
- Walkability should be a priority, e.g., wider sidewalks away from the street;
- Better marketing from the City for East London.

#### 3.2 Issues Identified by Staff

In addition to the needs and issues addressed by stakeholders, City Planning staff identified items requiring attention. Staff's findings are summarized below; more detail is provided in Appendix C of the Argyle Core Area CIP.

- Pedestrian-oriented commercial corridor: The design of Dundas Street is currently auto-oriented, with narrow sidewalks and many driveways providing access to businesses. These design elements, coupled with large amounts of traffic, make the corridor unpleasant and unsafe for active mobility users such as pedestrians and cyclists. One of the CIP objectives is to improve the pedestrian environment along Dundas Street so that the Dundas Corridor becomes a more pedestrian focused Main Street.
- Investment & Growth: The Argyle community has been largely stable in the last decades but has been experiencing a population increase since 2016. The increasing population, coupled with low vacancy rates and rising housing prices indicate a clear need for more housing development. The private sector is making significant investments in the Argyle area; over \$32 million has been invested in Residential, Commercial, Industrial and Institutional development since 2015. In that same timeframe, a total of 536 building permits were issued in Argyle, 80 of these permits occurred in the CIP Study Area (Argyle BIA). This indicated that the area is seen as a viable area for investment, however investment remains at a lower rate compared to the rest of the urban area of London.
- Length of Corridor: The Dundas Street Corridor spans approximately 3km from Highbury Avenue North to Wavell Street. The length of the CIP Study Area is long, with businesses spread out along the corridor. The exception is the concentration of businesses at the Argyle Mall, which is located near the eastern end of the corridor. The Argyle Mall can be considered an anchor and focal point for future growth. However, other amenities such as Kiwanis Park, the East London Library and the East Lions Community Centre are outside of the Dundas Street corridor, resulting in a long and somewhat disjointed corridor.
- Corridor Place Type, intended to implement the Auto-Oriented Commercial Corridor designation in the 1989 Official Plan. This provides for a broad range of commercial uses, and it is intended that the Dundas Corridor is recognized as a unique commercial district accommodating this range of commercial uses on lot sizes which are generally smaller than normally required. The London Plan acknowledges the current development pattern and applies the Transitional Urban Corridor policies to the segment of Dundas Street from First Street to Crumlin Sideroad (located to the west of Veterans Memorial Parkway). The purpose is to maintain, at a minimum, the existing intensity, while supporting the

movement toward more intense forms and uses as permitted under the Urban Corridor Place Type.

Infrastructure renewal: Dundas Street is a major corridor and truck route connecting Veterans Memorial Parkway with Old East Village and Downtown London. Dundas Street has a daily average of 22,500 to 28,000 vehicles, and 36,000 vehicles on Highbury Avenue North at the intersection with Dundas Street. Congestion and the poor state of some roads and sidewalks in Argyle are a concern and contribute to the perceived poor condition of the corridor. The City is working on replacing aging infrastructure in Argyle. As part of the 2019 Arterial Road Rehabilitation, two road segments near the intersection were resurfaced: Dundas Street East; from McCormick Boulevard to Pottersburg Creek and Highbury Avenue North; South of Brydges Street to Dundas Street East. The upcoming Pottersburg Creek Sanitary Trunk Sewer (STS) project is an opportunity for road reconstruction including new curbs on another segment of Dundas Street; starting with the first phase between Pottersburg Creek to Burdick Place. Improvements that are contemplated as part of the design include pedestrian scale lighting, additional trees, visually contrasting surface treatments and wider sidewalks. Later phases that will also be renewed are between Burdick Place to Beatrice Street and between Merlin Street and Ronald Street.

#### 4.0 Format and Content of the Community Improvement Plan

#### 4.1. Vision

The Argyle Core Area Community Improvement Plan starts with a vision developed with the community during virtual community meetings:

By 2035, the Argyle Core Area will be a welcoming, well-maintained and safe destination with unique small businesses and shops, as well as supporting an established growing residential neighbourhood.

#### 4.2. Community Objectives

Stakeholders were asked to rank objectives for community improvement in the Dundas Street corridor. The objective with the highest priority is listed first, the objective with the least perceived priority is last:

- 1. Support local businesses to create a vibrant and mixed-use main street.
- 2. Develop a high-quality public realm that is clean and accessible.
- 3. Provide opportunities for recreation and relaxation that encourages residents and visitors to leave their car and explore the neighbourhood.
- 4. Stimulate private sector investment in revitalizing the Argyle Area.
- 5. Improve the pedestrian environment along Dundas Street.
- 6. Improve the mobility and connections to other parts of the city.

The vision and objectives are followed by targeted improvement actions. Through the consultation with the community, 12 targets for improvement were developed from the list of items identified as needing improvement in the Argyle Project Area. The 12 targets for improvement as prioritized by the community are:

- 1. Crime & homelessness prevention;
- 2. Safety;
- 3. Improvement of the public realm;
- 4. Supporting small businesses;
- 5. Improving the older and/or vacant building stock;
- 6. Enhancing Argyle identity and public perception;
- 7. Opportunities for infill development and redevelopment;
- 8. Cleanliness of Dundas Street corridor;
- 9. More stable and affordable housing options (aimed at seniors and below average market rent affordable);
- 10. Foster broader range of uses;

- 11. Improve active mobility;
- 12. Conserving natural heritage.

The 12 targets for improvement were summarized into 6 categories that form the basis for the Argyle Core Area Community Improvement Plan:

- Developing a High-Quality Public Realm: The Argyle Core Area will have a pedestrian-oriented streetscape and public spaces that are safe, clean, accessible and pleasant.
- 2. A Safer Neighbourhood for All: The Argyle Core Area will be a safe, accessible and healthy place to live, visit and work by improving safety and accessibility related issues.
- 3. **Supporting Businesses: The** Argyle Core Area will have strong, diverse, well-maintained and connected businesses and a business environment that attracts visitors, serves the local community, and supports business retention, expansion & investment.
- 4. Enhancing Parks and Places to Sit and Linger: Natural features and places to sit and linger will be enhanced, conserved and celebrated, and the Argyle Core Area will have strong connections to a range of recreational amenities and programs.
- 5. **Improved Mobility:** The Argyle Core Area will have an interconnected community-wide transportation network that is safe, convenient, and prioritizes active mobility.
- 6. **Strengthening the Community:** The Argyle community will continue to develop and maintain strong connections within the community and the City, and build capacity to work strategically with stakeholders to achieve community goals.

The recommended community improvement actions fall under one of the above six categories.

#### 4.3. Community Improvement Plan Action Items

All recommended CIP actions are identified in an Actions Items table in the Argyle Core Area CIP, attached to this report as Schedule 1 to Appendix B. Action Items align with the Vision, Goals and Objectives defined through the Argyle CIP process. The table identifies proposed lead(s) and partners, suggests a priority for implementation, and relative funding requirements (high, medium, low, no cost) for each Action Item.

There is not one organization or person solely responsible of managing and implementing CIP action items. Successful implementation of the Argyle Core Area Community Improvement Plan depends on many stakeholders working together, and ideally champions will emerge to lead different actions. Implementation depends on a number of factors such as priorities, costs, availability of funding and the willingness of the stakeholders and the community to lead projects.

The Action Items table is divided into the following two categories:

- Municipal Actions: Leading these Action Items is the responsibility of Municipal Service Areas. Many of these Action Items are part of existing projects or programs.
- 2. Community Opportunities: Leading these Action Items is the responsibility of community stakeholders.

In terms of general implementation priorities for the Municipal Actions, Action Items identified as 1<sup>st</sup> priorities can be implemented with existing resources. Action Items identified as 2<sup>nd</sup> and 3<sup>rd</sup> priorities have higher costs and may require future budget considerations, longer-term implementation plans and/or coordination with stakeholders.

#### 5.0 Monitoring & Evaluation

The Argyle Core Area CIP features a Monitoring and Evaluation section which provides a framework for regularly tracking the progress of the CIP, and ensuring that priorities and assumptions remain relevant to achieving the Vision, Goals, and Objectives.

A number of baseline conditions were determined during the preparation of the Argyle Core Area CIP against which future information can be compared. This provides a consistent framework for evaluating the ongoing changes in the Argyle Core Area CIP Project Area. Variables/measures may be added to the baseline conditions. Any financial incentive programs made available through the Argyle Core Area CIP will also be monitored and the information will be stored in a database.

Staff are recommending that a Monitoring Report is prepared every four years to evaluate the Community Improvement Plan and its individual programs. This report and evaluation will be based on the changes to the baseline conditions, feedback from stakeholders, and any new issues, conditions, or opportunities that have emerged.

#### Conclusion

Based on the policy analysis demonstrated in this report, the *Argyle Regeneration Study Recommendations* and the community engagement over the past two years, community improvement in the Argyle Core Area is desirable because of age, dilapidation, unsuitability of buildings, deficiencies in infrastructure, as well as other environmental, social and community economic development reasons consistent with the Planning Act. The attached Argyle Core Area Community Improvement Plan combines the community's vision for improvement with issues identified by staff into one comprehensive plan. Staff recommends that the Argyle Core Area Community Improvement Plan be adopted including the financial incentive guidelines, all pursuant to Section 28 of the *Planning Act*, Chapter 14 of the *1989 Official* Plan and Our Tools Section of *The London Plan*.

Prepared by: Isaac de Ceuster,

Planner I, Long Range Planning & Research

Reviewed by: Jim Yanchula, MCIP, RPP

Manager, Core Area & Urban Regeneration

Recommended by: Gregg Barrett, AICP

**Director, Planning & Development** 

Concurred by: Mark Henderson

Interim Director, Economic Services and Supports

Submitted by: George Kotsifas, P. Eng.

**Deputy City Manager, Planning and Economic** 

Development

# **Appendix A**

Bill No. (number to be inserted by Clerk's Office) 2021

By-law No. C.P. XXXX

A by-law to amend the Official Plan of the City of London, 1989 to designate the Argyle Core Area Community Improvement Project Area.

WHEREAS by subsection 28(2) of the *Planning Act*, the Council of a municipal corporation may, by by-law, designate the whole or any part of an area covered by an official plan as a community improvement project area;

AND WHEREAS the 1989 Official Plan for the City of London contains provisions relating to community improvement within the City of London;

NOW THEREFORE the Municipal Council of The Corporation of the City of London enacts as follows:

- 1. The Argyle Core Area Community Improvement Project Area, as contained in Schedule 1, attached hereto and forming part of this by-law, is designated.
- 2. This by-law shall come into effect in accordance with subsection 17(38) of the *Planning Act, R.S.O.* 1990, c.P.13.

PASSED in Open Council on October 5, 2021.

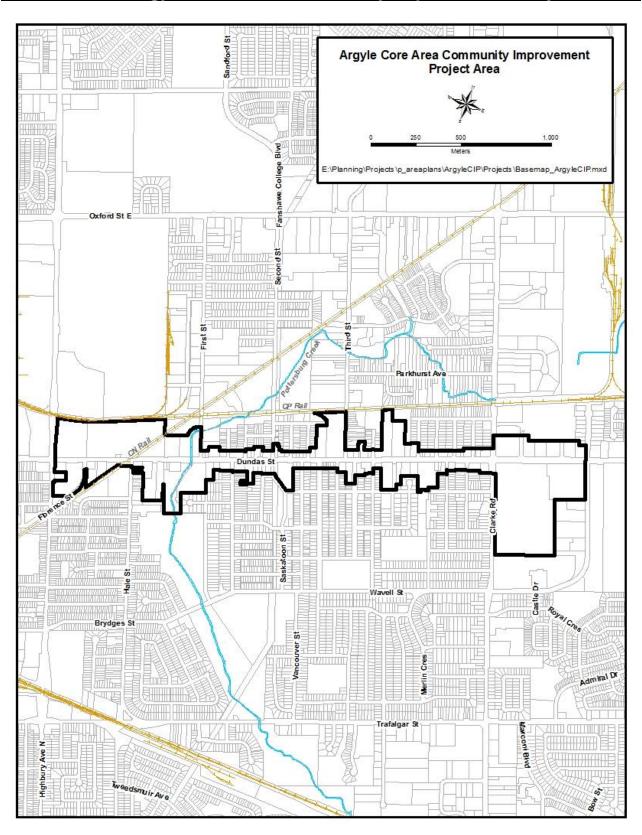
Ed Holder Mayor

Catharine Saunders
City Clerk

First Reading – October 5, 2021 Second Reading – October 5, 2021 Third Reading – October 5, 2021

Planner: Name: I. de Ceuster

# Schedule 1 – Argyle Core Area Community Improvement Project Area



Appendix B – Adoption of the Community Improvement Plan

Bill No. (number to be inserted by Clerk's Office) 2021

By-law No. C.P. XXXX

A by-law to adopt the Argyle Core Area Community Improvement Plan.

WHEREAS by subsection 28(4) of the *Planning Act* enables the Council of a municipal corporation may to adopt a community improvement plan for a community improvement project area;

AND WHEREAS the Council of The Corporation of the City of London has, by by-law, designated a community improvement project area identified as the Argyle Core Area Community Improvement Project Area;

AND WHEREAS the Argyle Core Area Community Improvement Project Area is in conformity with the 1989 Official Plan;

NOW THEREFORE the Municipal Council of The Corporation of the City of London enacts as follows:

- 1. The Argyle Core Area Community Improvement Plan, <u>attached</u> hereto, is hereby adopted as the Community Improvement Plan for the area defined therein;
- 2. This By-law shall come into force on the day it is passed.

PASSED in Open Council on October 5, 2021.

Ed Holder Mayor

Catharine Saunders
City Clerk

# Appendix C – Amendment to 1989 Official Plan – Areas Eligible for Community Improvement

Bill No. (number to be inserted by Clerk's Office) 2021

By-law No. C.P.-XXXX

A by-law to amend the 1989 Official Plan for the City of London relating to the Argyle Core Area Community Improvement Project Area.

The Municipal Council of The Corporation of the City of London enacts as follows:

- 1. Amendment No. (to be inserted by Clerk's Office) to the 1989 Official Plan for the City of London Planning Area, as contained in Schedule 1 attached hereto and forming part of this by-law, is adopted.
- 2. This by-law shall come into effect in accordance with subsection 17(38) of the *Planning Act, R.S.O.* 1990, c.P.13.

PASSED in Open Council on October 5, 2021.

Ed Holder Mayor

Catharine Saunders
City Clerk

First Reading – October 5, 2021 Second Reading – October 5, 2021 Third Reading – October 5, 2021

#### AMENDMENT NO.

#### to the

#### 1989 OFFICIAL PLAN FOR THE CITY OF LONDON

#### A. PURPOSE OF THIS AMENDMENT

The purpose of this Amendment is:

- to add a new clause to Section 14.2.2 ii) of the 1989 Official Plan to include the Argyle Core Area to the list of commercial areas eligible for community improvement; and,
- 2. to amend Figure 14-1 that will recognize the entire Dundas Street Corridor Project Sub-Area and Argyle Mall Project Sub-Area as commercial areas eligible for community improvement.

#### B. <u>LOCATION OF THIS AMENDMENT</u>

This Amendment applies to lands in the City of London generally described as follows:

Dundas Street Corridor Commercial Area: properties having frontage on Dundas Street from Highbury Avenue North to Clarke Road; and,

Argyle Mall Area: properties having frontage on Dundas Street from Clarke Road to Wavell Street.

#### C. BASIS OF THE AMENDMENT

This Amendment will allow the entire Dundas Street Corridor Project Sub-Area and the Argyle Mall Project Sub-Area to be eligible for the financial incentives offered through the Argyle Core Area Community Improvement Plan.

#### D. <u>THE AMENDMENT</u>

The 1989 Official Plan for the City of London is hereby amended as follows:

14.2.2 ii)

#### (h) Dundas Street Corridor

This is the spine of the community designated as the Dundas Street Corridor Project Sub-Area of the Argyle Core Area Community Improvement Project Area. The area functions as a main gateway to Downtown and the "Main Street" of the Argyle community. The large volumes of traffic that pass through have contributed to a decline in the quality of the urban corridor environment. Dundas Street and its many stores, restaurants and other small businesses are conveniently located and provide residents with most of their day-to-day shopping needs.

(i) Argyle Mall Area

This area located east of the Dundas Street and Clarke Road intersection is designated as a Project Sub-Area of the Argyle Core Area Community Improvement Project Area. Anchored by the Argyle Mall, it also includes commercial properties to its north that provide for many day-to-day shopping needs and also includes the Argyle Shopping Centre transit terminal.

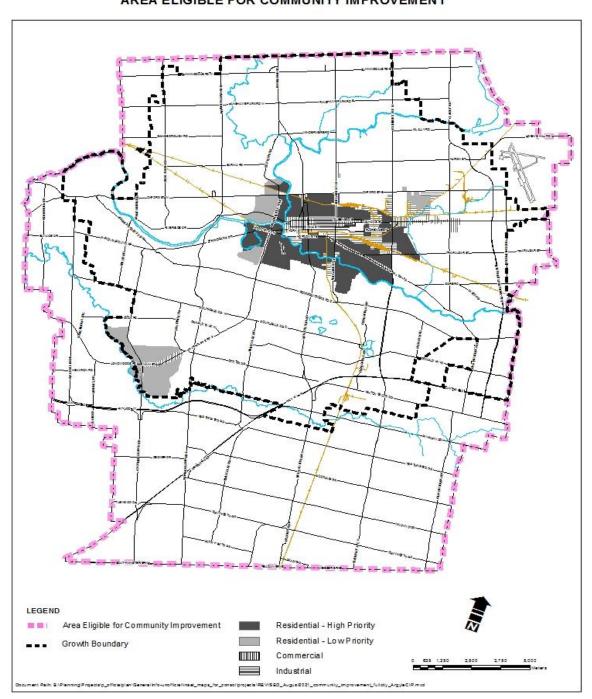
Figure 14-1, Areas Eligible for Community Improvement, to the 1989 Official Plan for the City of London Planning Area is amended by adding the boundary of the Argyle Core Area Community Improvement Project Area as indicated on "Schedule 1" attached hereto.

Planner: Name: I. de Ceuster

# Schedule 1 – Areas Eligible for Community Improvement

FIGURE 14-1 AMENDMENT NO.

AREA ELIGIBLE FOR COMMUNITY IMPROVEMENT



Planner: Name: I. de Ceuster

# **Appendix D – Establishment of Financial Incentives**

Bill No. (number to be inserted by Clerk's Office) 2019

By-law No. C.P.- XXXX

A by-law to establish financial incentives for the Argyle Core Area Community Improvement Project Area.

WHEREAS by subsection 28(2) of the *Planning Act*, the Council of a municipal corporation may, by by-law, designate the whole or any part of an area covered by an official plan as a community improvement project area;

AND WHEREAS by subsection 28(4) of the *Planning Act* enables Council of a municipal corporation to adopt a community improvement plan for the community improvement project area;

AND WHEREAS the 1989 Official Plan for the City of London contains provisions relating to community improvement within the City of London;

AND WHEREAS the Municipal Council of The Corporation of the City of London has by By-law designated a community improvement project area identified as the Argyle Core Area Community Improvement Project Area;

AND WHEREAS the Municipal Council of The Corporation of the City of London has by By-law adopted the Argyle Core Area Community Improvement Plan for the area identified as the Argyle Core Area Community Improvement Project Area;

THEREFORE the Municipal Council of The Corporation of the City of London enacts as follows:

- 1. The Argyle Core Area Community Improvement Plan Financial Incentive Program Guidelines attached hereto as Schedule 1 is hereby adopted;
- 2. This By-law shall come into force on the day it is passed.

PASSED in Open Council on October 5, 2021.

Ed Holder Mayor

Catharine Saunders
City Clerk

First Reading – October 5, 2021 Second Reading – October 5, 2021 Third Reading – October 5, 2021

# Appendix E – Amendment to Map 8 – Community Improvement Project Area

Bill No. (number to be inserted by Clerk's Office) 2021

By-law No. C.P.-XXXX

A by-law to amend The London Plan for the City of London to add the Argyle Core Area Community Improvement Project Area.

The Municipal Council of The Corporation of the City of London enacts as follows:

- 1. Amendment No. (to be inserted by Clerk's Office) to The London Plan for the City of London Planning Area 2016, as contained in the text attached hereto and forming part of this by-law, is adopted.
- 2. This by-law shall come into effect in accordance with subsection 17(38) of the *Planning Act, R.S.O.* 1990, c.P.13.

PASSED in Open Council on October 5, 2021.

Ed Holder Mayor

Catharine Saunders City Clerk

First Reading – October 5, 2021 Second Reading – October 5, 2021 Third Reading – October 5, 2021

Planner: Name: I. de Ceuster

#### AMENDMENT NO. to the

## THE LONDON PLAN FOR THE CITY OF LONDON

#### Α. PURPOSE OF THIS AMENDMENT

The purpose of this Amendment is:

1. To amend Map 8 (Community Improvement Project Areas) in Appendix 1 (Maps) of The London Plan for the City of London to add the Argyle Core Area Community Improvement Project Area.

#### B. LOCATION OF THIS AMENDMENT

This Amendment applies to lands generally defined as fronting Dundas Street between Highbury Avenue North and Wavell Street, including the Argyle Mall located at the intersection of Dundas Street and Clarke Road.

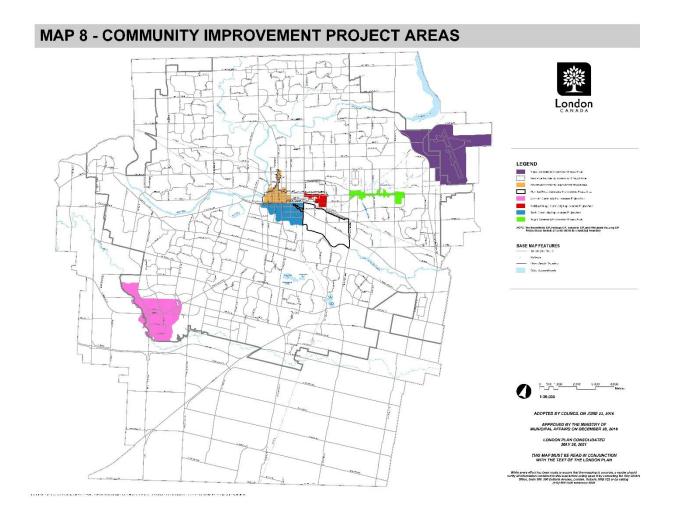
#### C. **BASIS OF THE AMENDMENT**

This Amendment is to facilitate a multifaceted strategy to establish a longterm vision for improvement for the Argyle Core Area through the preparation of a Community Improvement Plan applicable within the area outlined in this amendment.

#### D. **THE AMENDMENT**

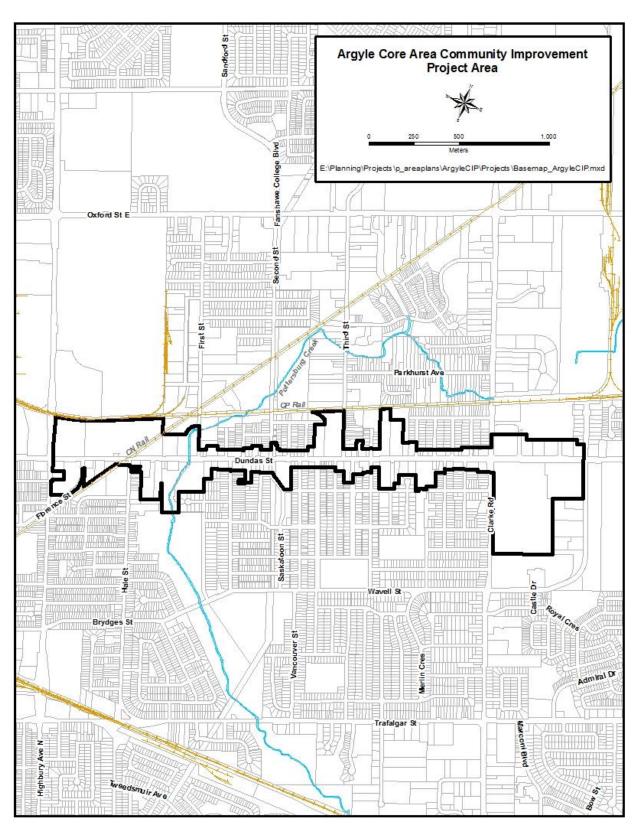
The Official Plan, 2016, The London Plan is hereby amended as follows:

Map 8 – Community Improvement Project Areas is amended by adding the boundary of the Argyle Core Area Community Improvement Project Area, as indicated on "Schedule 1" attached hereto.



Planner: Name: I. de Ceuster

# Schedule 1: Argyle Core Community Improvement Project Area



# Schedule 1 – Argyle Core Area Community Improvement Plan – Financial Incentive Program Guidelines

This program guideline package provides details on the financial incentive programs provided by the City of London through the Argyle Core Area Community Improvement Plan (CIP), which includes:

- Upgrade to Building Code Loan;
- · Façade Improvement Loan; and,
- Rehabilitation & Redevelopment Tax Grant;

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Planner: Name: I. de Ceuster

#### **How to Read this Document**

Each of the financial incentive programs has its own specific Purpose, Program Objectives and Eligible Improvements. However, many components of the programs are shared, including: Definitions; Eligibility Criteria; Targeted & Non-Targeted Uses; Appeal of Refusal Section; Relationship to other Financial Incentive Programs; and, Monitoring & Discontinuation of Programs. Therefore, these program guidelines are arranged so that the shared Program information is set out at the beginning, and the details specific to individual programs are outlined in the program specific sections.

This document helps to identify the responsibilities of each stakeholder in the incentive program process. The initials **PO** indicate the Property Owner (or agent acting on behalf of the property owner) is responsible for completing that task or action, whereas the initials **CL** indicates that a City of London staff member holds the responsibility for that task or action.

**PO** – Check the map to locate your property in the Argyle Core Area Community Improvement Project Area – Dundas Street Corridor Project Sub-Area or Argyle Mall Project Sub-Area. After verifying the property location on the map, check Table 1 to verify the applicable program(s). Then proceed to review the rest of the program guidelines or use the Table of Contents to skip directly to a program to learn more about it and its eligibility information.

Planner: Name: I. de Ceuster

#### Map 1 - Argyle Core Area Community Improvement Project Area

Only properties located in the Argyle Core Area Community Improvement Project Area are eligible for financial incentives.

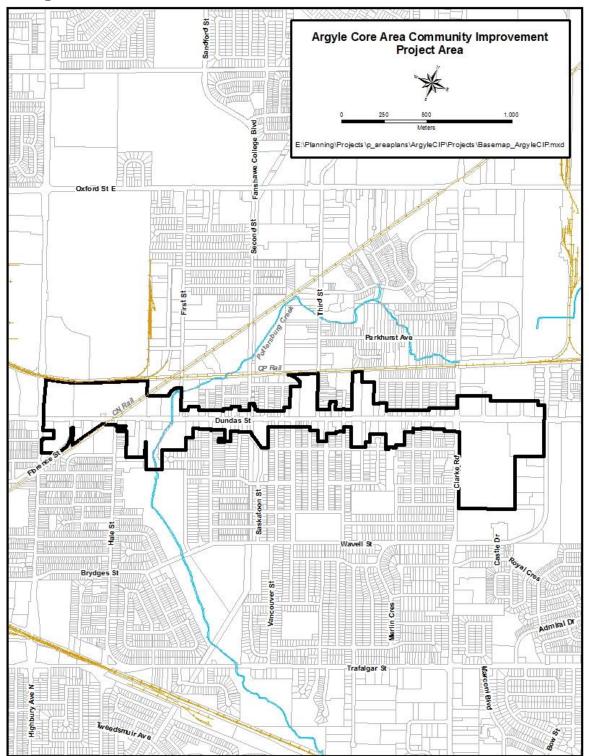


Table 1 – Financial Incentive Programs Offered in the Argyle Core CIP Project Area:

Financial Incentive Program	Argyle Core Area CIP Project Area (see map 1)
Façade Improvement Loan	V
Upgrade to Building Code Loan	V
Rehabilitation and Redevelopment Tax Grant	V

File: 0-9299

Planner: Name: I. de Ceuster

#### 1. Definitions

<u>Active Occupancy</u> – The space being used by a business that is open, in operation and serving customers.

<u>Annual Grant Amount</u> – The annual grant is defined as the grant amount that would be given to the applicant in any one year of the ten-year grant period.

- For Tax Grant, this means each property owner will be given ten annual grants and the annual grant amount will change over this period depending upon year and grant level;
- For Forgivable Loans, this means the amount that would be given each year based on the *Yearly Grant Value* set out in the agreement and *Pro-rated Yearly Grant Percentage* which is based on ground floor occupancy;
- For the Combined Development Charge (DC)/Tax Grant, this means the amount that would be given to the applicant in any one year of the grant period. Each property owner will be given annual grants until such time as the value of Residential DCs have been repaid. The annual grant amount may change over the term of the grant period depending upon year and grant level.

<u>Annual Grant Calculation</u> – The annual grant for any single year will be calculated as follows, the *Annual Tax Increment* multiplied by the *Year/Level Factor*.

<u>Annual Tax Increment</u> – The incremental difference between the <u>municipal</u> portion of property taxes that would be paid for a full year before the improvement versus after the improvement. This can also be considered the tax increase that is directly related to the renovation or redevelopment project. This amount is fixed based on the tax rate at the time of pre-improved assessed value.

<u>Annual Tax Increment Calculation</u> – The annual tax increment will be calculated as follows, the annual taxes based on the post-improved assessed value less the annual taxes based on the pre-improved assessed value. This annual tax increment is fixed for the ten-year duration of the grant schedule. Changes to the tax rate, general reassessments or changes in tax legislation will not be considered for the purpose of calculating the annual tax increment.

#### Example:

Annual tax based on post-improved assessed value	\$100,000
- Annual tax based on pre-improved assessed value	<u>- \$25,000</u>
= Annual Tax Increment	= \$75,000

<u>Approved Works</u> – The materials, labour and/or effort made to improve a property that are determined to meet eligibility criteria under the incentive program requirements.

<u>Applicant</u> – The person who makes a formal application for a financial incentive program offered through the City's Community Improvement Plans. The person may be the owner of the subject property, or an agent, including a business owner who is occupying space on the subject property or contractor who has been retained to undertake improvements on the subject property. If the *Applicant* is not a registered owner of the property subject to the incentive program the *Applicant* will be required to provide authorization in writing from the registered owner as part of a complete application.

<u>Calendar Year</u> – The 12 months of the year commencing January 1 and ending December 31.

<u>Commitment Letter</u> – A document prepared by the City of London outlining its agreement with a property owner, to provide a future financial incentive – loan(s) and/or grant(s) – to a property owner, based on a redevelopment, rehabilitation and/or renovation project that the applicant has yet to undertake. The letter describes the specific scope of approved works that the property owner will undertake in order to receive the grant or loan.

<u>Complete Application</u> – Includes a completed application form for financial incentive program(s) with the property owner(s) signature and date, which is accompanied by:

- Complete drawings of the works to be undertaken (including a façade drawing for façade projects);
- Itemized list of specific improvements;
- Two (2) comparable quotations by qualified contractors showing cost estimates for each of the proposed works which are required to be included in the incentive program. In general, the lower of the two estimates will be taken as the cost of the eligible works. Cost estimates should be consistent with the estimate noted on the accompanying Building Permit (if required);
- A cover letter that summarizes the work to be completed and summarizes the provided quotations;
- A signed copy of the Addendum including the Hold Harmless Agreement, General Liability Insurance, and Contractor qualifications;
- A copy of the Building Permit (if required);
- A copy of the Heritage Alteration Permit (if required);
- Any other information that may be deemed necessary by the Director, Economic Services and Supports, or designate.

<u>Development Charge</u> – Means any Development Charge (DC) that may be imposed pursuant to the City of London's Development Charge By-law under the Development Charges Act, 1997.

<u>Discrete Building</u> – Means any permanent structure which is separated from other structures by a solid party wall and is used or intended to be used for the shelter, accommodation, or enclosure of persons. To be a discrete building, the structure will have a distinct municipal address.

<u>Dwelling unit</u> – Means a suite operated as a housekeeping unit, used or intended to be used as a domicile by one or more persons and usually containing cooking, eating, living, sleeping, and sanitary facilities.

<u>First storey</u> – The storey that has its floor closest to grade and its underside of finished ceiling more than 1.8 m above the average grade.

<u>Grant Cap</u> – The maximum amount of money that the City will provide as a grant back to the property owner.

<u>Maximum Yearly Grant Value</u> – Grant values are established in the payment schedule which is included in the agreement between the City and the property owner. With respect to the forgivable loans the annual grant equals the yearly loan repayments multiplied by a percentage, to a cap, as shown below:

Program	Loan Amount	Forgivable Loan Portion	Considerations for Yearly Grant
Upgrade to Building Code	\$200,000 maximum	The lesser of a maximum of \$25,000 or 12.5% of the loan is eligible to be paid back in the form of grants over the term of the loan.	<ul> <li>Number of payments made in the previous Calendar Year</li> <li>Number of months the main floor was actively occupied with a targeted use in previous Calendar Year</li> </ul>
Façade Improvement	\$50,000 maximum	The lesser of a maximum of \$12,500 or 25% of the loan is eligible to be paid back in the form of grants over the term of the loan.	<ul> <li>Number of payments made in the previous Calendar Year</li> <li>Number of months the main floor was actively occupied with a targeted use in previous Calendar Year</li> </ul>

<u>Municipal Portion of Property Tax</u> – For the purposes of the Tax Grant program, property taxes refer only to the <u>municipal</u> portion of the property taxes paid, and does not include such charges/taxes/levies as education, water, sewer, transit or phase-in.

Non-Targeted Area – Lands within the Argyle Core Area Community Improvement Plan Project Area which are eligible for incentive programs however are not eligible for consideration of Forgivable Loans.

<u>Non-Targeted Uses</u> – The use occupying the ground floor of a building which is <u>permitted</u> under the land use zone but not listed as a <u>targeted use</u>. Please refer to Section #2 for a full list of *Targeted* and *Non-Targeted Uses*.

<u>Post-Improved Assessed Value</u> – For the purpose of calculating the *Annual Tax Increment*, the *Post-Improved Assessed Value* of the property will be established based on:

- i. Completion of the project as identified by the applicant; and
- ii. Completion of the reassessment of the property by the Municipal Property Assessment Corporation (MPAC) such that the work done at the project completion date (defined in i. above) is recognized. Note: Receiving the *Post-Improved Assessed Value* from MPAC may take one to two years or longer.

<u>Pre-improved Assessed Value</u> – For the purpose of calculating the *Annual Tax Increment*, the pre-improved assessed value of the property will be established as the earlier of the following:

- Date of application for building permit;
- ii. Date of application for demolition permit; or
- iii. Date of application for the Rehabilitation and Redevelopment Tax Grant Program.

Future increases in taxes that may be phased in AFTER the *Post-Improved Assessment Date* (as defined above) will not be eligible for grant calculation.

<u>Pro-rated Yearly Grant Percentage</u> – The percentage of months in the *Calendar Year* where the ground floor is actively occupied by a targeted use and can be used in calculating the value of a yearly grant payment on the forgivable portion of a loan.

<u>Rehabilitation Project</u> – For the purpose of the incentive programs shall mean the restoration or reconstruction of buildings, structures or parts thereof to modern building standards without the removal of the building or structure from the lot.

<u>Redevelopment Project</u> – For the purpose of the incentive programs shall mean the development of lands, which are vacant, planned for demolition, in part or in whole, or which will have the building or structure removed from the lot.

<u>Relevant Tax Class Rate</u> – For the purpose of the incentive program means the applicable tax class as of the date of the corresponding grant year.

<u>Targeted Area</u> – Lands within a defined area of the Argyle Core Area Community Improvement Plan Project Area which are eligible for incentive programs including consideration of Forgivable Loans. At this time, Forgivable Loans are not available in the Argyle Core Area.

<u>Targeted Uses</u> – The use occupying the ground floor of a building which is <u>permitted</u> under the land use zone and has a key role in achieving the goals of the City's Strategic Plan, the Business Improvement Area, the Community Improvement Plan, and any other current or future related plans. Please refer to Section #2 for a full list of *Targeted* and *Non-Targeted Uses*.

<u>Year 1</u> – The first full calendar year that taxes are paid after the project is completed and reassessed. This becomes the first of the ten years of grant payments.

<u>Yearly Grant Value</u> – Means the amount of money granted back to the applicant which may change from year to year based on the calculation of the *Yearly Loan Repayments* multiplied by 25% (for Façade Improvement loan) or 12.5% (for Upgrade to Building Code loan) to give the *Maximum Yearly Grant Value* that is multiplied by the *Pro-rated Yearly Grant Percentage*.

Example (Upgrade to Building Code Loan with the ground floor occupied for six months of the *Calendar Year*):

Yearly Loan Repayments multiplied by 12.5% = Maximum Yearly Grant Value \$60,000 x 12.5% = \$7500

Maximum Yearly Grant Value multiplied by Pro-rated Yearly Grant Percentage = Yearly Grant Value \$7500 x 50% = \$3750

<u>Yearly Loan Repayments</u> – The total value of the loan payment made by the applicant to the City in a *Calendar Year*. The loan agreement includes a loan schedule which provides details on the terms of loan including when loan repayment begins as well as the amount of monthly repayments.

<u>Year/Level Factor</u> – The following tables illustrate the *Year/Level Factor* that is used for each of the Tax Grant levels. The appropriate table will be populated based on the *Annual Tax Increment Calculation* and the *Annual Grant Calculation* and will be included as part of the Grant Agreement between the property owner and the City of London:

Part IV Heritage Designated		
Year	Level 1	
1	100 %	
2	100 %	
3	100 %	
4	90 %	
5	80 %	
6	70 %	
7	60 %	
8	50 %	
9	40 %	
10	30 %	

Existing Buildings		
Year	Level 2	
1	70 %	
2	70 %	
3	60%	
4	50%	
5	40%	
6	30%	
7	20%	
8	10%	
9	10%	
10	10%	

Vacant or Cleared Land		
Year	Level 3	
1	60 %	
2	60 %	
3	50 %	
4	40 %	
5	30 %	
6	20 %	
7	10 %	
8	10 %	
9	10 %	
10	10 %	

2. List of Targeted & Non-Targeted Uses (Table 2)

Permitted Uses within the Argyle Core Area CIPA	Targeted	Non- Targeted
Accessory dwelling units	Х	
Animal clinics	Х	
Animal hospitals	Х	
Antique store	Х	
Apartment buildings	Х	
Artisan workshop	Х	
Assembly halls		Х
Bake shops	Х	
Bed and breaksfast establishments		Х
Brewing on premises establishment	Х	
Cinemas	X	
Clinics		Х
Commercial parking structures		X
Commercial recreation establishments	Х	
Community centres	7	Х
Convenience service establishments		X
Convenience stores	Х	
Converted dwellings		X
Craft brewery	Х	^
Day care centres	^	Х
Dry cleaning and laundry depots		X
		X
Duplicating shops  Dewlling units (restricted to the rear portion of the ground		^
	X	
floor or on the second floor, or above with any or all of the	^	
other permitted uses in the front portion of the ground floor)		v
Emergency care establishments		X
Existing dwellings Financial institutions		^
	X	
Fire halls	X	
Food store	<b>X</b>	
Funeral homes		X
Grocery stores	Х	
Group homes type 2		X
Hotels	Х	
Institutions	X	
Laboratories	X	
Laundromats	Х	
Libraries		X
Lodging house class 2		X
Medical/dental offices		X
Office-apartment buildings	Х	
Offices	Х	
Personal service establishments	Х	
Places of Worship		Х
Police stations		Х
Post Office	Х	
Private Clubs	Х	
Restaurants	Х	
Retail Stores	Х	
Schools (Private and Commercial)	X	
Service and repair establishments		Х
Studios	Х	
Taverns	X	
Theatres	X	1
Video Rental establishments	X	1

Planner: Name: I. de Ceuster

#### 3. Eligibility Criteria for Financial Incentive Programs

Financial Incentive Programs will not apply retroactively to work started prior to the approval of an application by the Director, Economic Services and Supports, or designate.

To be eligible for any Financial Incentive Program, the applicant, property and project must meet all conditions detailed in this program description.

#### **Property Owner Considerations**

- The applicant must be the registered owner of the property or an agent (including building tenant or contractor who has been retained to undertake improvements). If the applicant is not a registered owner of the subject property, the applicant will be required to provide authorization in writing from the registered owner as part of a complete application;
- All mortgages and charges, including the subject financial incentive(s), must not exceed 90% of the post-rehabilitation appraised value of the property (i.e. the owner must maintain 10% equity in the property post-improvement);
- All City of London realty taxes must be paid in full when the loan and/or grant is issued and remain so for the lifetime of the loan and/or grant;
- The registered owner of the property must have no outstanding debts to the City of London;
- The property owner and/or applicant, must not have ever defaulted on any City loan
  or grant program, including by way of individual affiliation with any company or group
  of people authorized to act as a single entity such as a corporation;
- The Financial Incentive Programs will not apply retroactively to work completed prior to the approval of the application by the Director, Economic Services and Supports, or designate.

#### **Property Considerations**

- The property must be located within the Dundas Street Corridor Project Sub-Area or Argyle Mall Project Sub-Area as identified in the Argyle Core Area Community Improvement Project Area (see Map 1);
- There are no City of London Building Division orders or deficiencies relating to the subject property at the time the loan or grant is issued;
- Each property is eligible to avail simultaneously of multiple incentive programs provided through the various Community Improvement Plans (for example, applications for an Upgrade to Building Code Loan, Facade Improvement Loan, and Tax Grant can be made at the same time).

#### **Building Considerations**

- Separate applications must be submitted for each discrete building (as defined) on a single property;
- The property must contain an existing building (occupied or unoccupied) located within an identified area for improvement under the Argyle Core Area CIP;
- Where the entirety of a multi-unit building, which contains separate units, are all under the same ownership, (or with condominium status) it will be considered as one building for the purpose of the incentive programs;
- Where a building is within a contiguous group of buildings, a discrete building will be
  interpreted as any structure which is separated from other structures by a solid party
  wall (and a distinct municipal address);
- Each discrete building on each property is eligible for financial incentive programs;
- Each *discrete building* is eligible for multiple Upgrade to Building Code loans provided the total of all loans do not exceed the maximum amount allowable under the program

guidelines (\$200,000), additional Upgrade to Building Code loans may be considered after the previous loan(s) is repaid;

- Each discrete building is eligible for multiple Façade Improvement loans provided the total of all loans do not exceed the maximum amount allowable under the program guidelines (\$50,000), additional Façade Improvement loans may be considered after the previous loan(s) is repaid;
- Each property is eligible for a Rehabilitation and Redevelopment Tax Grant;
- Each discrete building is eligible to avail simultaneously of multiple incentive programs
  provided through the various Community Improvement Plans (for example
  applications for an Upgrade to Building Code Loan, Facade Improvement Loan, and
  Tax Grant can be made at the same time);
- There must be no City of London Building Division orders or deficiencies and no bylaw infractions when the loan or grant is issued.

#### 4. Application Process

#### **Expression of Interest**

**PO –** It is suggested to meet with City Economic Services and Supports Staff or the Business Improvement Area (BIA) if/when one exists regarding an Expression of Interest or Proposal before any financial incentive application is made to the City of London. While City Economic Services and Supports staff are often involved in meeting with the BIA and a property owner, no records are formally kept until a complete incentive application, accompanied by appropriate drawings and estimates, is submitted to City Economic Services and Supports.

Financial Incentive Programs will not apply retroactively to work started prior to the approval of an application by the Director, Economic Services and Supports, or designate.

#### **Consultation Phase**

**Step 1** – **PO** – The Applicant contacts City of London and/or the BIA who will arrange a meeting to share ideas for the proposed project, information about incentive programs, provide application form(s) and assist with the application process. This meeting will also help to identify what permits or permissions may be required to complete the proposed improvement project. Consultation with an Urban Designer and/or Heritage Planner may be necessary. Where possible, the City will make appropriate staff available for this meeting, which is usually on site at the property where the proposed work is planned.

Applications made for financial incentive programs do not in any way replace the need for obtaining any necessary approvals. Prior to undertaking building improvements, the property owner **(PO)** is required to obtain any necessary approvals and/or permits. Heritage Alteration Permits (for properties requiring them) will be required before financial incentive applications are accepted. Discussions with City staff and the BIA are encouraged early in the conceptual phase to ensure proposed façade improvements comply with City regulations and guidelines, and the proposed improvements are eligible under the incentive program criteria. Service London staff are also available to help with clarifying/applying for applicable permits.

#### **Concept Phase**

**Step 2** – **PO** – A *Complete Application* (see Definition Section) for incentive programs is submitted to the City of London.

For the Tax Grant and Residential Development Charge Grant programs, the applicant must also obtain a building permit and make full payment of Residential Development Charges.

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Residential Development Charge Grants are processed by City Planning in conjunction with Development and Compliance Services (Building Division). Application to the Residential Development Charge (DC) Grant program is triggered when the full payment of Residential DCs is made to the Building Division. **PO – After making the DC payment, applicants** must contact City Economic Services and Supports to complete the application process.

**Step 3** – **CL** – City of London City Economic Services and Supports Staff will review the application for completeness and inform the applicant in writing that either, more information is required, or the application is accepted. If accepted, the City will provide a *Commitment Letter* which outlines the approved works, related costs, and monetary commitment that the City is making to the project. The letter will also state whether the commitment is for a Forgivable Loan. For the Residential DC Grant, the residential DCs must be paid prior to the City's issuance of a *Commitment Letter*. For the Loan Programs, the City's commitment is valid for one year from the date of issuance of the *Commitment Letter*. The City's commitment applies only to the project as submitted. **PO** – **Any subsequent changes to the project will require review and approval by appropriate City staff.** 

**Step 4** – **CL** – City Economic Services and Supports Staff may visit the subject property and take photographs, both before and after the subject work is completed. When considering forgivable loans, staff will also confirm that the intended use meets the eligibility requirements of the program.

#### **Construction Phase**

**Step 5** – **PO** – Having obtained all necessary approvals and/or permits and receiving a *Commitment Letter* from the City for approved works, the applicant may start to undertake eligible improvements. With respect to the Residential DC Grant, there is an additional requirement that the DCs have been paid.

Financial Incentive Programs will not apply retroactively to work started prior to the approval of an application by the Director, Economic Services and Supports, or designate.

#### **Confirmation Phase**

**Step 6** – **PO** – The applicant will notify the City in writing (via letter or email) once the project is complete and the costs respecting those works are paid. For Loans, the applicant will submit paid receipts (as proof of payment in full). Confirmation that related building permits are closed is also required so that the City may begin drafting an agreement. With respect to Tax Grant and Residential DC Grant, when the project is complete or following the re-assessment of the property, the applicant will notify City Economic Services and Supports in writing that the project is complete for the purpose of calculating the *Post-Improved Assessed Value*.

**Step 7** – **CL** – Before setting up any agreement, City Economic Services and Supports staff must ensure the improvements as described in the City's *Commitment Letter* are completed and other criteria as set out in the respective program guidelines, have been met. Generally speaking, this includes:

- The loan must be in good standing with no arrears owing;
- All City of London property taxes must be paid in full and the account deemed in good standing by the Taxation Division;
- There must be no outstanding debts to the City of London;
- The property owner must not have defaulted on any City loans or grants;
- There must be no outstanding City of London Building Division orders or deficiencies against the subject property.

**Step 7. i (Grants)** – **CL** – Upon written notice from the applicant, City Economic Services and Supports will request the City's Finance and Corporate Services Taxation Division to

provide a grant schedule that establishes the value of the annual grant over the term of the grant program.

- **Step 7. ii (Grants) CL** Upon request by City Economic Services and Supports, the Finance and Corporate Services Taxation Division will establish a *Post-Improved Assessed Value*. To do this they will review the assessed value of the property and determine whether this is the final assessment relating to the completion of the renovation or development project. If this is not the final assessment, the Finance and Corporate Services Taxation Division will contact the Municipal Property Assessment Corporation (MPAC) and request that the final assessment be prepared.
- **Step 7.** iii (Grants) CL The Finance and Corporate Services Taxation Division will prepare and note the annual tax increment for the purpose of calculating the grant schedule. The Finance and Corporate Services Taxation Division will then prepare a schedule for the first year that the new taxes were levied for the full year.
- **Step 7. iv (Grants) CL** At the completion of the *Calendar Year*, City Economic Services and Supports staff will ask Finance and Corporate Services Taxation Division staff to confirm that all taxes have been paid for that year and that the tax account is in good standing with a zero balance. Upon receiving confirmation, a grant agreement can be drafted.

#### **Agreement Phase**

- **Step 8 (Loans) CL** Once the approved works are verified by City Economic Services and Supports, staff will draft the loan agreement.
- **Step 8 (Grants) CL** Once the eligible works are verified and the grant schedule is complete, City Economic Services and Supports staff will draft the grant agreement and provide a draft copy of the grant agreement to the applicant for review.
- **Step 9 (Loans) CL** City Economic Services and Supports staff will request a cheque, and the Document General to place a lien on the property in the amount of the loan is prepared.
- **Step 9 (Grants) CL** After the applicant has approved the grant agreement, City Economic Services and Supports staff can prepare two hard copies of the agreement to be signed.
- **Step 10 CL** When all the documentation is ready, City Economic Services and Supports staff will contact the applicant to arrange for a meeting to sign the documents (and in the case of a loan, exchange a loan cheque for the first 12 post-dated repayment cheques provided by the property owner or applicant (**PO**)).

Full loan repayment can be made at any time without penalty. **PO** – To make a full or partial repayment above the standard monthly payment, please contact City Economic Services and Supports or Accounts Receivable.

- **Step 11 –** City Economic Services and Supports staff will have two original copies of the agreement available for signing. One original signed copy is kept by the applicant and one is retained by the City.
- **PO** Please note that loan cheque distribution cannot occur in December due to financial year-end. Instead, all loan cheques requested in the Agreement phase in December will be processed in January.

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#### 5. Financial Incentive Approval

Once all eligibility criteria and conditions are met, and provided that funds are available in the supporting Reserve Fund, the Director, Economic Services and Supports or designate will approve the incentive application. Approval by means of a letter to the applicant will represent a commitment by the City of London. Loan commitments will be valid for one year and will expire if the work is not completed within that time period. The Director, Economic Services and Supports may, at his/her discretion, provide a written time extension of up to one year. PO – It is important to note that the consideration of such an extension will require a written request from the applicant detailing the reasons the extension is being sought.

#### 6. Additional Rehabilitation and Demolition

Additional work to the interior of the building can be undertaken without City Economic Services and Supports approval subject to obtaining a building and/or heritage alteration permit, when required. The loan programs do not impose any specific restrictions on demolition except that any outstanding loan amount must be repaid to the City prior to the issuance of a demolition permit.

#### 7. Inspection of Completed Works

The loan will be paid to the property owner (or designate) following City receipt of invoices for all completed work and after the City inspection of all completed improvements has taken place. The City will inspect the work completed to verify that the proposed improvements have been completed as described in the application.

#### 8. Incentive Application Refusal and Appeal

If an application is refused, the applicant may, in writing, appeal the decision of the Director, Economic Services and Supports to the City Clerk's Office who will provide direction to have the matter heard before Municipal Council through the Planning and Environment Committee (PEC).

#### 9. Relationship to other Financial Incentive Programs

It is intended that the Loan and Grant Programs will complement other incentive programs offered by the City of London. Property owners may also qualify for financial assistance under those programs specifically detailed within the program guidelines. However, the funding from these programs cannot be used to subsidize the property owner's share of the total cost of the loan programs property improvements.

#### 10. Monitoring & Discontinuation of Programs

As part of the program administration, City Economic Services and Supports staff will monitor all of the financial incentive programs. In receiving and processing applications, staff will enter relevant information into a Monitoring Database. This information will be included in Incentive Monitoring Reports which will be prepared to determine if programs should continue, be modified, or cease to issue any new commitments. Each program is monitored to ensure it implements the goals and objectives of the Community Improvement Plan within which the program applies. The City may discontinue the Financial Incentive Programs at any time; however, any existing loan or grant will continue in accordance with the agreement. A program's success in implementing a Community Improvement Plan's goals will be based on the ongoing monitoring and measurement of a series of identified targets that represent indicators of the CIP's goals and objectives, as noted in the Program Monitoring Data section.

#### 11. Program Monitoring Data

The following information will be collected and serve as indicators to monitor the financial incentive programs offered through the Argyle Core Area Community Improvement Plan.

Program	Indicators
	<ul> <li>Number of Applications (approved and denied)</li> </ul>
	<ul> <li>Approved value of the loan and the total construction</li> </ul>
	cost (i.e., total public investment and private investment)
	Pre-Assessment Value
	<ul> <li>Total Value of Building Permit (if required)</li> </ul>
Facada	<ul> <li>Location of façade being improved (Street Front, Non-</li> </ul>
Façade	Street Front)
Improvement Loan	<ul> <li>Post-Assessment Value</li> </ul>
Program Monitoring	<ul> <li>Use Type (Targeted or Non-Targeted)</li> </ul>
	<ul> <li>Increase in assessed value of participating property</li> </ul>
	Total Loan Amount
	<ul> <li>Number of forgivable loans</li> </ul>
	Number of loan defaults
	<ul> <li>Cost/Value of loan defaults</li> </ul>
	<ul> <li>Number of Applications (approved and denied)</li> </ul>
	<ul> <li>Approved value of the loan and the total construction</li> </ul>
	cost (i.e., total public investment and private investment)
	Pre-Assessment Value
Unamada ta Duildina	Total Value of Building Permit
Upgrade to Building Code Loan Program	Post-Assessment Value
Monitoring	<ul> <li>Use Type (Targeted or Non-Targeted)</li> </ul>
Worldoning	<ul> <li>Increase in assessed value of participating property</li> </ul>
	Total Loan Amount
	Number of forgivable loans
	Number of loan defaults
	Cost/Value of loan defaults
	<ul> <li>Number of Applications (approved and denied)</li> </ul>
	<ul> <li>Pre-Assessment Value</li> </ul>
	<ul> <li>Total Value of Building Permit</li> </ul>
	<ul> <li>Level of Grant (Type 1, Type 2 or Type 3)</li> </ul>
Tax Grant Program	<ul> <li>Post-Assessment Value</li> </ul>
Monitoring	<ul> <li>Use Type (Targeted or Non-Targeted)</li> </ul>
Monitoring	<ul> <li>Number of residential units created</li> </ul>
	<ul> <li>Increase in assessed value of participating property</li> </ul>
	Total Grant Amount
	Number of grant defaults
	Cost/Value of grant defaults
	<ul> <li>Number of Applications (approved and denied)</li> </ul>
	Pre-Assessment Value
	Total Value of Building Permit
Development	Number of residential units created
Charge Program	Post-Assessment Value
Monitoring	Type (Targeted or Non-Targeted Industrial) Use
	<ul> <li>Increase in assessed value of participating property</li> </ul>
	Total Grant Amount
	Number of grant defaults
	Cost/Value of grant defaults

# 12. Activity Monitoring Reports

Annual Activity Reports will measure the following variables:

- Number of applications by type;
- Increase in assessment value of properties;
- Value of the tax increment (i.e., increase in property tax after the construction activity);
- Value of construction and building permits issued;

- Number of units created (by type, ownership/rental);
- Number and value of incentive program defaults; and,
- Ground floor occupancy rates within the CIP area where the program(s) is in effect.

# COMMON PROGRAM INFORMATION SECTION ENDS HERE INDIVIDUAL PROGRAM INFORMATION BEGINS NOW

## 13. Façade Improvement Loan Programs

#### Argyle Core Area Façade Improvement Loan Program

**Purpose:** The Argyle Core Area Façade Improvement Loan Program is intended to assist property owners in identified community improvement project areas with façade improvements and to bring participating buildings and properties within the identified community improvement areas into conformity with the City of London Property Standards By-law and applicable City Design Guidelines. Through this program, the City provides a no-interest 10-year loan. Loans will be issued to cover 50% of the cost of the eligible works to a maximum of \$50,000.

**Objectives:** The overarching goals of this Program are to:

- Support the maintenance, improvement and beautification of the exterior appearance of buildings in the Argyle Core Area;
- Encourage reinvestment in the Argyle Core Area;
- Help make the Argyle Core Area environment interesting and aesthetically pleasing for residents, patrons and visitors alike;
- Bring participating buildings and properties into conformity with the City of London Property Standards By-law.

**Eligible Works:** Eligible works that will be financed through this program include improvements that are demonstrated to enhance the appearance of building exteriors in compliance with applicable Urban Design Guidelines. Examples of works that may be eligible under this program are listed below.

- Exterior street front renovations;
- Portions of non-street front buildings, visible from adjacent streets. Non-street front visible portions may only be eligible for funding after the street front façade has been improved or street front improvements have been deemed unnecessary by the Director, Economic Services and Supports, or designate;
- Awnings that are affixed to the exterior street front of a building which are used to keep the sun or rain off a storefront, window, doorway, or sidewalk, and/or to provide signage for a commercial tenant;
- Business name signage that is affixed to the exterior street front of a building;
- Decorative lighting which is affixed to the exterior street front of a building that is ornamental and installed for aesthetic effect;
- Eaves troughs, rain gutters, soffits, fascia, bargeboard, and other materials that direct rain water;
- Doors, windows, and their finished framing;
- Professional fees for the preparation of drawings and technical specifications required for eligible works (limited to the lesser of a maximum of \$5000 or 10% of the loan).

**Note:** A Heritage Alteration Permit is required for heritage designated properties in the Argyle Core Area.

**Works Not Eligible:** The following provides examples, but not a complete list of works that are <u>not</u> eligible to be financed through this program:

- New stucco building materials;
- Back lit signs;

• Any other materials that at the discretion of the Director, Economic Services and Supports or designate, are deemed ineligible or inauthentic.

Loan Terms: A complete application must be received and a City *Commitment Letter* issued <u>before</u> any work can commence.

**Period:** The loan will be interest free and will be amortized over a 10-year period.

Loan Amount: Loans will be issued to cover the lesser of:

- 50% of the cost of the eligible works per building; or,
- a maximum of \$50,000 per building.

While more than one *discrete building* on a single property may be eligible for a loan, loans will not exceed 50% of the cost of the eligible works that related to each *discrete building*.

More than one loan may be issued for each *discrete building* on each property, but the sum of these loans must not exceed the maximum loan amount of \$50,000 per *discrete building*.

#### **Determination of Eligible Non-Street Front Façade Improvements:**

The Director, Economic Services and Supports or designate will decide when this program can be applied to a building façade that is not street facing. Typically this consideration is made when the street-front façade is deemed to be in compliance with applicable City Design guidelines and Building and Fire Codes.

Determination of Façade Improvements where there are two Street Frontages: If a building has both the front and rear façade facing a municipal street (not a private street or a laneway), then the building is eligible for a Façade Improvement Loan for each unique street fronting façade. Further, if a building is on a corner property where two or more façades face a municipal street (not a private street or laneway), then the building is eligible for two or more Façade Improvement Loans. All façade designs must be deemed in compliance with applicable City Design guidelines and the Building and Fire Codes, to be eligible for loans.

**Loan Distribution:** The City will provide the applicant with one cheque in the full amount of the approved loan after: (1) the City has completed its due diligence to ensure the applicant and property remain eligible for the loan; (2) the Loan Agreement has been signed; and, (3) the first 12 months of post-dated cheques (to be used for the first year repayment of the loan) are received. City of London Accounts Receivable staff will contact the applicant annually to request a supply of cheques in subsequent years. **PO** – The applicant will notify the City about any changes to their banking arrangements and replace cheques as appropriate over the term of the loan.

#### The City will not provide partial loan amounts or progress payments.

Loan Security and Postponement: Loans will be secured through the registration of a lien placed on property title for the total amount of the loan. Liens will be noted on the tax roll and will be registered and discharged by the City. The Director, Economic Services and Supports or designate may postpone the lien (subordination of a lien to another lien on the same property) which is given as security for the loan in circumstances where any of the registered mortgages are being replaced, consolidated or renewed and the total value of all mortgages and charges including the City's lien does not exceed 90% of the appraised value of the property.

**Loan Agreement:** Participating property owners in the financial incentive programs shall be required to enter into a loan agreement with the City. This agreement shall specify such items as (but not limited to) the loan amount, the duration of the loan, and the owner's obligation to repay the City for any monies received if the property is demolished before the loan period elapses. The agreement shall include the terms and conditions included in the program guidelines.

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**Repayment Provisions:** Loan repayments will begin six months after the advancement of funds. Repayment of the loan will be on a monthly basis and does not include interest. The monthly payment amount will be calculated based on the total loan amount divided by **114 payments**. Full repayment can be made at any time without penalty.

**Transferable Loans:** At the discretion of the City, loans may be transferable to a new property owner providing that the new owner meets the eligibility criteria and agrees to the terms and conditions of the loan. The new owner must enter into a <u>new loan agreement</u> with the City for the outstanding loan value at the time of purchase. Otherwise, where the ownership is transferred the outstanding balance of the loan shall immediately become due and payable by the selling property owner.

#### 14. Upgrade to Building Code Loan Program

#### **Upgrade to Building Code Loan Program – Purpose**

The Upgrade to Building Code Loan Program is intended to assist property owners with the financing of building improvements that are often necessary to ensure older buildings comply with current Building Code Requirements. The costs associated with these improvements frequently pose a major issue for building owners wanting to upgrade their properties. This issue is amplified in the Argyle Core Area where much of the building stock is older and needs major rehabilitation. Through this program, the City provides a no interest 10-year loan for an eligible property. Loans will be issued to cover 50% of the cost of the eligible works to a maximum of \$200,000. In some locations a portion of these loans may be partially forgivable in the form of a grant from the City.

## **Upgrade to Building Code Loan Program - Objectives**

The overarching goals of this Program are to:

- Support the maintenance, improvement, beautification, and viability of the building stock in the Argyle Core Area;
- Encourage the development of residential units in older buildings through conversion and adaptive re-use;
- Support the development of distinctive, interesting and attractive commercial spaces in existing buildings to assist in the regeneration of the Argyle Core Area;
- Help ensure that buildings are safe for residents, patrons, and visitors alike by meeting Ontario Building Code and Fire Code regulations;
- Bring participating buildings and properties into conformity with the City of London Property Standards By-law.

#### **Upgrade to Building Code Loan Program – Eligible Works**

Eligible works that will be financed through this program include improvements that are demonstrated to be necessary to meet Building and Fire Code requirements, address one or more health and safety issues, and accessibility and/or environmental sustainability issues. Examples of works that may be eligible under this program include:

- The installation or alteration of fire protection systems such as sprinklers, stand pipes, fire alarms, emergency power, lighting, and exit signs;
- Installation or alteration of fire separations, fire doors, fire shutters and other fire protection devices;
- The relocation of fire escapes and the installation of new exit facilities;
- The extension of plumbing and electrical services for the creation of habitable space;
- The replacement of plumbing, electrical, and mechanical systems that no longer meet Building Code requirements;
- The construction or alteration of stairs, guards, handrails, etc.;
- The reinforcement or reconstruction of floors, walls, ceilings or roofs;
- The installation or alteration of required window openings to residential spaces;
- Required improvements to ventilation systems;
- Improvements for barrier-free accessibility including elevators, ramps, and washrooms;

• Improvements for green, or sustainable developments such as living walls and green roofs;

- Improvement to basements, or other such spaces that can be occupied and are located below the first storey;
- Asbestos abatement, including the removal, enclosure and/or encapsulating to prevent building occupant from being exposed to the fibers;
- Renovations required to remove moulds (or other materials caused by waterdamage from interior building materials), replace affected materials and install vapour barriers;
- Professional fees for the preparation of drawings and/or technical specifications required for eligible works (limited to the lesser of a maximum of \$5,000 or 10% of the loan);
- Other improvements related to health and safety issues at the discretion of the Director, Economic Services and Supports or designate.

#### **Upgrade to Building Code Loan Program – Loan Terms**

#### Period

The loan will be interest free and will be amortized over a 10 year period.

#### **Loan Amount**

Loans will be issued to cover the lesser of:

- 50% of the cost of the eligible works per buildings; or
- A maximum of \$200,000 per building.

While more than one *discrete building* on a single property may be eligible for a loan, loans will not exceed 50% of the cost of the eligible works that relate to each *discrete building*.

More than one loan may be issued for each *discrete building* on each property, but the sum of these loans must not exceed the maximum loan amount of \$200,000 per *discrete building*.

#### **Loan Distribution**

The City will provide the applicant with one cheque in the full amount of the approved loan after: (1) the City has completed its due diligence to ensure the applicant and property remain eligible for the loan, (2) the Loan Agreement has been signed, and (3) the first 12 months of post-dated cheques (to be used for the first year repayment of the loan) are received. City of London Accounts Receivable staff will contact the applicant annually to request a supply of cheques in subsequent years. **PO** – The applicant will notify the City about any changes to their banking arrangements and replace cheques as appropriate over the term of the loan. **The City will not provide partial loan amounts or progress payments.** 

#### **Loan Security and Postponement**

Loans will be secured through the registration of a lien placed on property title for the total amount of the loan. Liens will be noted on the tax roll and will be registered and discharged by the City. The Director, Economic Services and Supports or designate may postpone the lien (subordination of a lien to another lien on the same property) which is given as security for the loan in circumstances where any of the registered mortgages are being replaced, consolidated or renewed and the total value of all mortgages and charges including the City's lien does not exceed 90% of the appraised value of the property.

#### **Loan Agreement**

Participating property owners in the financial incentive programs shall be required to enter into a loan agreement with the City. This agreement shall specify such items as (but not limited to) the loan amount, the duration of the loan, and the owner's obligation to repay the City for any monies received if the property is demolished before the loan period elapses. The agreement shall include the terms and conditions included in the program guidelines.

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#### **Repayment Provisions**

Loan repayments will begin six months after the advancement of funds. Repayment of the loan will be on a monthly basis and does not include interest. The monthly payment amount will be calculated based on the total loan amount divided by **114 payments**. Full repayment can be made at any time without penalty.

#### **Transferable Loans**

At the discretion of the City, loans may be transferable to a new property owner providing that the new owner meets the eligibility criteria and agrees to the terms and conditions of the loan. The new owner must enter into a <u>new loan agreement</u> with the City for the outstanding loan value at the time of purchase. Otherwise, where the ownership is transferred the outstanding balance of the loan shall immediately become due and payable by the selling property owner.

#### 15. Rehabilitation and Redevelopment Tax Grant ("Tax Grant")

#### Tax Grant Program - Purpose

The Tax Grant is intended to provide economic incentive for the rehabilitation and/or redevelopment of residential and commercial properties in the Argyle Core Area Improvement Project Area. The program helps property owners transition to a higher tax assessment as a result of property improvements. Through this program, the City provides a ten-year tax grant for an eligible property, with annual grant amounts declining over this ten-year period. The total grant value is based on the increase in municipal taxes resulting from the rehabilitation and/or redevelopment of the property according to the MPAC assessment.

#### **Tax Grant Program - Objectives**

The overarching goals of the Tax Grant are to:

- Stimulate and assist private property owners to rehabilitate buildings in the Argyle Core Area to ensure long term viability;
- Encourage preservation of significant heritage resources;
- Foster a diverse and resilient economy.

#### Tax Grant Program - Eligible Works

Eligible works that will be financed through this program include:

- Construction, erection, or placing of one or more buildings or structures on land that has the effect of increasing municipal property taxes;
- Additions or alterations to a building or structure that has the effect of increasing municipal property taxes;
- Other improvements related to health and safety issues at the discretion of the Director, Economic Services and Supports, or designate, that have the effect of increasing municipal property taxes.

#### Tax Grant Program – Eligible Works

Eligible works that will be financed through this program include:

- All applicable property taxes owing for each year must be fully paid prior to the
  disbursement of any annual grant amount under this program. If property taxes
  are owing on a property for more than one full year, the City will have the option,
  without notice and at its own discretion, of terminating all future grant payments,
  thereby eliminating all grant obligations to the applicant;
- The City is not responsible for any costs incurred by an applicant in relation to the Grant program, including without limitation, costs incurred in application of a grant;
- Notwithstanding any other calculations relating to the grant amount, the City will
  not pay an annual grant which is greater than the municipal portion of the
  property tax collected for a property in any one year (i.e., if a general
  reassessment substantially reduces annual property taxes on a property, the
  annual grant amount will be capped at the municipal portion of the property tax
  collected for that property in any one year);

 The annual grant is based upon changes in property taxes as a result of construction and improvement to the property, and is not based upon occupancy or changes in occupancy;

- If the property is under an assessment appeal, the application will be held in abeyance until the appeal is resolved;
- The amount of the grants provided for a property over the life of this program will
  not exceed the value of the work done that resulted in the increased level of
  municipal tax assessment. For this reason the amount of grants may be
  monitored in relation to the total value of work done and the grants will cease if
  they equal the value of the work done;
- The applicant will be responsible for ensuring that they can be contacted by the
  City for the purpose of delivering grant cheques. If applicants cannot be reached
  over a protracted period (greater than 2 years), the City will have the option,
  without notice and at its own discretion, of terminating all future grant payments,
  thereby eliminating all grant obligations to the applicant. PO The property
  owner will notify the City if mail or email address changes throughout the term of
  the Tax Grant program;
- In instances where a participating Level 1, Level 2, or Level 3 Grant property has undergone a tax reclassification during the period of an executed grant agreement, the municipality reserves the right to recalculate the grant schedule to reflect the new tax class of the participating property. Should it be determined that the grant agreement and grant schedule is no longer appropriate because it results in grants not reflecting the new tax class, the value of the taxes received and the value of grants provided, the municipality reserves the right to amend the current agreement and establish a new grant schedule and grant agreement for the balance of the grant period. This amended grant agreement and grant schedule may be pro-rated to reflect the date of reclassification;
- Tax increases that result from a general reassessment, a change in tax
  legislation or an increase in the mill rate will not be considered for the purposes
  of calculating the grant. The annual tax increment will be held constant over the
  ten-year grant period (i.e., changes in mill rate or phased in assessment
  increases after the post-improvement date is established will not be incorporated
  into the calculation of the annual tax increment;
- If buildings are to be demolished in order to clear the site for redevelopment, a demolition permit must be obtained prior to any demolition work. Failure to obtain a demolition permit will result in the application being ineligible for this program;
- In instances where a participating Level 1 or Level 2 Grant property is demolished in whole before the grant period elapses the grant shall become forfeit and is to be repaid to the City no later than 30 days after the demolition has occurred;
- For participating Level 1, Level 2, or Level 3 Grant properties, demolition, in part, may be permitted entirely at the discretion of the City of London without a requirement for grant repayment, but only in those instances where a written request by the property owner is received and a corresponding letter of permission is granted by the City and a demolition permit is obtained;
- Additions or alterations to a building or structure that has the effect of increasing municipal property taxes;
- Proposed development within the Argyle Core Area Community Improvement
  Project Area must be consistent with the vision for the Argyle Core Area = as
  outlined in the Argyle Core Area Community Improvement Plan to the satisfaction
  of the Managing Director, Planning and City Planner or designate. This condition
  does not apply to properties within the Area of Transition.

Eligibility for Level 1: Grants for Rehabilitation of Heritage Designated Properties Grant Level 1 of the Tax Grant program applies to properties that are individually designated under Part IV of the Ontario Heritage Act and where the buildings or structures are rehabilitated or renovated in such a way that would not compromise the reasons for designation. The eligibility requirements for this program level are:

 The property shall be designated under Part IV of the Ontario Heritage Act (in other words, is not just listed in the Inventory of Heritage Resources);

 The property shall be rehabilitated/renovated such that it will not compromise the reasons for designation;

- A Heritage Alteration Permit shall be required prior to undertaking any work on a designated property;
- The amount of renovations undertaken shall be sufficient to result in a reassessment of the property.

#### Eligibility for Level 2: Rehabilitation / Renovation Grants

This level of the Tax Grant program applies to existing buildings that are rehabilitated or renovated to ensure longer-term viability. The purpose of this grant level is to further encourage finer-grained, small-scale revitalization projects. The eligibility requirements for this program level are:

- · Property shall contain an existing building;
- For properties listed in the "City of London Register of Cultural Heritage Resources" a Heritage Planner will be consulted to assess works to be undertaken:
- The property shall be rehabilitated/renovated such that it will be consistent with Council-approved Guidelines;
- The amount of renovations undertaken shall be sufficient to result in a reassessment of the property.

#### **Eligibility for Level 3: Redevelopment Grants**

This level of the Tax Grant program applies to <u>new buildings</u> that are developed on vacant or cleared sites. The purpose of this level is to encourage the rehabilitation of vacant or under-utilized sites. The eligibility requirements for this level of the program are:

- The property shall be redeveloped, such that the design of the new structure is consistent with Council-approved Guidelines;
- The amount of renovations undertaken shall be sufficient to result in a reassessment of the property.

## Tax Grant Program – Grant Terms Period

Grants will be paid over a ten-year period, with Year 1 being the first full calendar year that taxes are paid after the project is completed and reassessed. For example, where a project is completed and the property is reassessed on February 28, 2020 the grant recipient will receive a Year 1 grant at the end of 2021 (after a full year of taxes are paid at the new rate in 2018). However, where the total value of the grant is less than or equal to one thousand dollars (\$1,000), a one-time lump sum payment of the total grant amount as detailed in the grant agreement will be issued.

#### **Calculation of Annual Tax Increment**

See Definitions.

#### **Grant Amount**

The amount of the grant will vary from project to project and will decline over the course of the 10-year payback period. The grant will be based on the increase in the municipal portion of property taxes that is directly related to the eligible project (in other words, the tax increase that results from the improvements to the property) and the assigned Year/Level Factor, as shown below:

Part IV Heritage Designated Level Year 1 1 100 % 2 100 % 3 100 % 4 90 % 5 80 % 6 70 % 7 60 % 8 **50** % 9 40 % 10 30 %

Existing Buildings		
Year	Level 2	
1	70 %	
2	70 %	
3	60%	
4	50%	
5	40%	
6	30%	
7	20%	
8	10%	
9	10%	
10	10%	

Vacant or Cleared Land		
Year	Level 3	
1	60 %	
2	60 %	
3	<b>50</b> %	
4	40 %	
5	30 %	
6	20 %	
7	10 %	
8	10 %	
9	10 %	
10	10 %	

**PO –** Please note that the reassessment could take one to two years or longer. It is the property owner's responsibility to notify Planning Services about an increase in property assessment related to the improvement project in order to activate the grant program.

#### **Grant Agreement**

Participating property owners in the Tax Grant program shall be required to enter into a grant agreement with the City. This agreement shall specify such items as (but not limited to) the applicable grant level, the duration of the grant, and the owner's obligation to repay the City for any grants received if the property is demolished before the grant period elapses. The agreement shall include the terms and conditions included in the program guidelines.

#### **Grant Distribution**

At the end of each year, Planning Services will provide a list of grant properties to the Finance and Corporate Services Taxation Division requesting confirmation that all taxes have been paid for the previous year and that the tax accounts are in good standing. Planning Services will also confirm that any outstanding loans relating to the properties are in good standing and finally Planning Services will verify that there are no outstanding orders or bylaw contraventions relating to the properties. Upon receiving such confirmation, Planning Services will contact applicants and provide them with their grant cheques. The City aims to provide grant cheques in the first quarter of the following year.

#### **Transferable Grants / Condominium Projects**

If a participating property is sold, in whole or in part, before the grant period elapses, the applicant and/or the subsequent landowner is not entitled to outstanding grant payments (on either the portion sold or retained by the applicant). The City may, entirely at its own discretion, enter into a new agreement with any subsequent owners of the property to receive outstanding grant payments under this program.

For the purposes of sale of condominium units, the property owner, as signatory to the grant agreement, is and remains entitled to receive the grant in accordance with the terms of the grant agreement.

**PO** - The property owner who is selling a property with active loans or grants should contact Planning Services prior to finalizing the sale in order to either repay the loans to remove the liens or transfer the outstanding loan or grant balance to the new property owner (if the new property owner agrees to take on the loan or grant).