

The Corporation of the City of London

Audit Planning Report
for the year ended December 31, 2020

KPMG LLP

Licensed Public Accountants

Prepared as of January 25, 2021 for
presentation to the Audit Committee
on February 10, 2021

KPMG

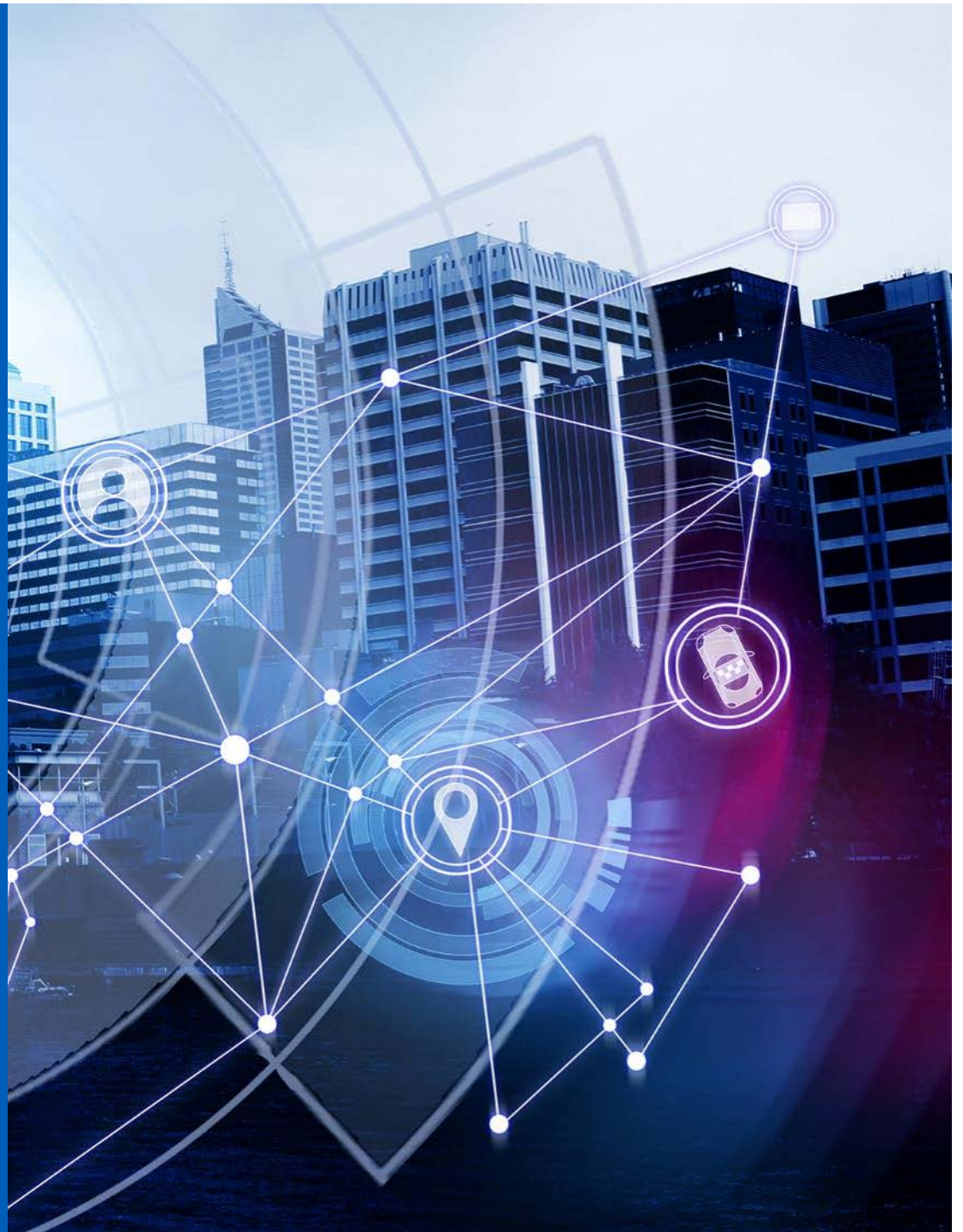


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Executive summary

COVID-19

COVID-19 has had and will continue to have an impact to the Corporation of the City of London's (the City's) operations and financial reporting.

See pages 2-3

Group audit Scope

Our audit consists of 20 components over which we plan to perform:

- 17 full scope audits

See pages 4-5

Audit and business risks

Our audit is risk-focused. In planning our audit, we have considered key areas of focus for financial reporting. These include:

- Completeness of accruals
- Capital projects and acquisitions
- Payroll and employee future benefits
- Taxation, user charges, and transfer payment revenue
- Debt issuances

See pages 6-10

Audit materiality

Materiality has been determined based on total consolidated expenses. We have determined group materiality to be \$17,900,000.

Materiality will be set at lower thresholds to meet standalone subsidiary financial statement audit requirements.

See page 11

Independence and Quality control

We are independent of the City and have extensive quality control and conflict checking processes in place. We provide complete transparency on all services and follow Audit Committee approved protocols.

Proposed fees

Proposed fees for the annual group audit are discussed on page 18.

Current developments and audit trends

Please refer to page 16 for Canadian auditing standard changes relevant to the City.

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COVID-19: Embedding Resilience & Readiness

COVID-19 has had and will continue to have an impact to the City's operations financial reporting.

Potential financial reporting implications

Refer to our [COVID-19 Financial Reporting](#) site:

- Impairment of non-financial assets (e.g., TCA)
- Impairment of financial assets (e.g., financial instruments)
- Fair value measurements
- Leases
- Employee benefits and employer obligations
- Government transfers
- Provisions and contingencies
- Subsequent events

Potential implications on internal control over financial reporting

- Reconsideration of financial reporting risks
- New or enhanced controls to respond to new financial reporting risks or elimination of on-site preventative controls
- Consideration of changes in the individuals performing the control
- Consideration of the appropriateness of segregation of duties because of a potential reduction in the number of employees
- Reconsideration of ICFR impacts related to broader IT access given remote work arrangements

Potential financial reporting implications related to disclosures

Refer to our [COVID-19 Financial Reporting](#) site:

- Events and conditions that cast significant doubt regarding going concern (including "close calls")
- New accounting policies
- Significant management judgements in applying accounting policies
- Major sources of estimation uncertainty that have significant risk

Other potential considerations

- Cyber security risks (e.g., wire transfers schemes)

COVID-19: Embedding Resilience & Readiness (Continued)

Similarly, COVID-19 is a major consideration in the development of our audit plan for your 2020 financial statements.

Engagement Letter Rider

Potential audit implications

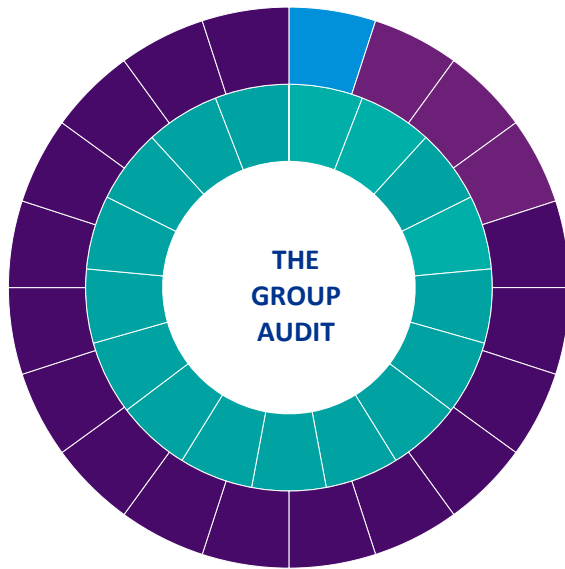
Planning and risk assessment

- Understanding the expected impact on the relevant metrics for determining materiality (including the benchmark) and the implication of that in identifying the risks of material misstatement, responding to such risks and evaluating uncorrected misstatements
- Understanding the potential financial reporting impacts, the changes in the City's environment, and changes in the City's system of internal control, and their impact on our:
 - identified and assessed risks of material misstatement
 - audit strategy, including the involvement of others (e.g., our internal specialists or use of internal audit's work or internal audit in a direct assistance capacity) and the nature, timing and extent of tests of controls and substantive procedures

Executing

- Remote auditing
 - Increased use of other collaboration tools (Skype, Microsoft Teams etc.) and the need for written management acknowledgement for their use
 - Potential increased use of electronic evidence (and understanding the City's processes to provide such evidence to us)
- Timing of procedures may need to change

Group audit scope



Type of work performed	# of components	Legend
Significant due to risk	0	
Individually financially significant	1	
In-scope not significant*	16	
Not significant – Untested	3	

*Components are not significant; however, separate statutory audits are required over these components on a stand-alone basis.

Procedures performed by	Legend
Group team – KPMG London	

Group Audit Scope (continued)

The components over which we plan to perform audit procedures are as follows:

Component	Why	Our Audit Approach	Managers
City of London	Individually financially significant	Audit of component financial information	[1] Deanna Baldwin [2] Emily Van Daele
Boards & Commissions	Non-significant components; however, necessary to issue separate statutory audit opinion	Audit of financial statements	[1] Dania Nabhani [2] Emily Van Daele

Audit risks

Relevant factors affecting our risk assessment

Complexity



Estimate



Related party transaction



Professional requirements

Fraud risk from revenue recognition.

There is no risk resulting from revenue recognition.

Why is it significant?

This is a presumed fraud risk. There are generally pressures or incentives on management to commit fraudulent financial reporting through inappropriate revenue recognition when performed is measured in terms of year-over-year growth or profit.

The risk of fraud from revenue recognition has been rebutted.

Our audit approach

- The audit team has rebutted this presumed risk as it is not applicable to the City where performance is not measured based on earnings.

Audit risks (continued)

Professional requirements

Risk of material misstatement due to fraud resulting from management override of controls.

Why is it significant?

This is a presumed risk of material misstatement due to fraud. We have not identified any specific additional risks of management override relating to this audit.

Our audit approach

- As this presumed risk of material misstatement due to fraud is not rebuttable, our audit methodology incorporates the required procedures in professional standards to address this risk. These procedures include testing of journal entries and other adjustments, performing a retrospective review of estimates and evaluating the business rationale of significant unusual transactions.

Audit risks (continued)

Significant financial reporting risk	Why is it significant?
Completeness of accruals	The financial statements include certain accruals, such as legal and landfill liabilities, and liabilities for contaminated sites, which involve a significant amount of management judgment and assumptions in developing.

Our audit approach

KPMG will perform the following procedures:

- Obtain an understanding of management’s process and calculations for each of these areas and assess the adequacy of management’s process for identifying critical accounting estimates.
- Obtain corroborative evidence to support management’s assumptions and review subsequent payments where possible.
- Send legal letters to internal and external legal counsel, review Council minutes, severance agreements etc. to identify any potential unrecorded liabilities.

Audit risks (continued)

Other areas of focus	Why are we focusing here?
Capital projects and acquisitions	The City has a large balance of tangible capital assets and is continuously spending on capital projects. There is judgment involved in determining the useful lives of capital and when the amortization period should begin.
Payroll and employee future benefits	The City provides defined retirement and other future benefits for some groups of its retirees and employees. As at December 31, 2019, the City of London had a liability for employee future benefits of \$162 million.

Our audit approach

KPMG will perform the following procedures over capital projects and acquisitions:

- Substantive testing over capital additions and disposals, including the determination of when capital expenditures are transferred from assets under construction and amortization begins.
- Review management’s determination of the useful lives of capital assets and the related amortization rates, as well as recalculate amortization expense.
- Perform data and analytical procedures as follows:
 - Assets under construction: Utilize Computer Assisted Audit Techniques (CAATs) to compare the WIP detail in fiscal 2020 to the WIP detail in fiscal 2019, testing any projects that did not incur costs in fiscal 2020 and remain in WIP as at December 31, 2020. This routine will obtain audit evidence over the completeness of tangible capital assets and amortization expense.
 - Tangible capital assets – Disposals: Utilize CAATs to compare the disposal listing to the asset detail, testing assets that were recorded in both listings. This routine will obtain audit evidence over existence of tangible capital assets.
 - Holdback accrual: Utilize CAATs to compare the tangible capital asset WIP listing to the holdbacks accrual listing, testing any significant WIP project that did not have a corresponding holdback accrual. This routine will obtain audit evidence over the completeness of holdback accruals.

KPMG will perform the following procedures over payroll and employee future benefits:

- Test the reasonableness of assumptions provided by management to the actuaries that are used in preparing the valuation and calculating the post-employment and post-retirement benefits liability and WSIB obligation.
- Take a combined approach to testing payroll expense, which will include both substantive and control testing.

Audit risks (continued)

Other areas of focus	Why are we focusing here?
Taxation, user charges and transfer payments revenue	For the year ending December 31, 2019, these revenue streams amounted to more than \$1.2 billion
Debt issuances	Individual debt issuances at the City have historically been for significant amounts.

Our audit approach.

KPMG will perform the following procedures over taxation, user charges and transfer payments revenue:

- Substantive procedures over these revenue streams, including substantive analytical procedures over taxation revenue and vouching of significant transfer payments.
- Perform cut-off procedures around year-end.

KPMG will perform the following procedures over debt issuances:

- Debentures totaling \$36 million were issued during 2020 with a 10-year term with an average all-in rate of 1.673%. KPMG will review the accounting for this transaction in detail during the audit.

Materiality

Materiality is used to identify risks of material misstatements, develop an appropriate audit response to such risks, and evaluate the level at which we think misstatements will reasonably influence users of the financial statements. It considers both quantitative and qualitative factors. To respond to aggregation risk, we design our procedures to detect misstatements at a lower level of materiality.

Materiality determination	Comments	Group amount
Materiality	Determined to plan and perform the audit and to evaluate the effects of identified misstatements on the audit and of any uncorrected misstatements on the financial statements. The corresponding amount for the prior year's audit was \$17,200,000.	\$17,900,000
Benchmark	Based on the prior year's total consolidated expenses. This benchmark is consistent with the prior year.	\$1,199,516,000
% of Benchmark	The corresponding percentage for the prior year's audit was 1.5%.	1.5%
Audit Misstatement Posting Threshold	Threshold used to accumulate misstatements identified during the audit. The corresponding amount for the previous year's audit was \$860,000. A higher threshold has been used for reclassification misstatements. The corresponding amount for the previous year's audit was \$4,300,000.	\$895,000 Threshold for reclassification: \$4,475,000

We will report to the Audit Committee:



Corrected audit misstatements



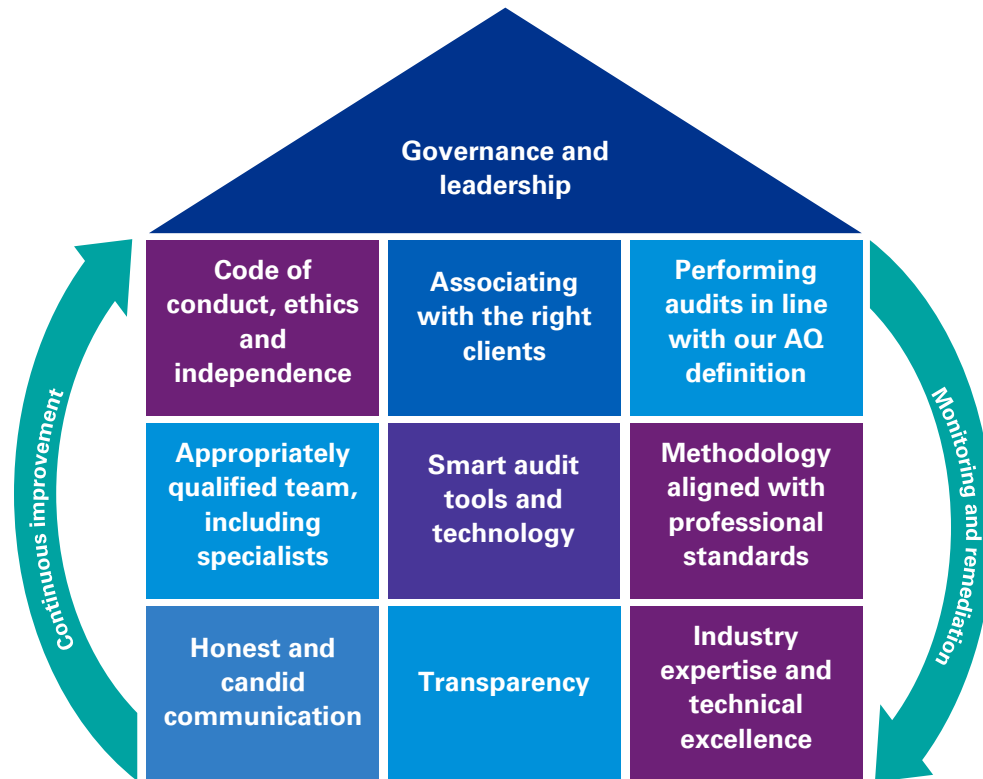
Uncorrected audit misstatements

Audit Quality Matters



Audit quality and transparency

KPMG maintains a system of quality control designed to reflect our drive and determination to deliver independent, unbiased advice and opinions, and also meet the requirements of Canadian professional standards. Quality control is fundamental to our business and is the responsibility of every partner and employee. The following diagram summarizes the key elements of our quality control system.



Audit Quality Framework

What do we mean by audit quality?

Audit Quality (AQ) is at the core of everything we do at KPMG.

We believe that it is not just about reaching the right opinion, but how we reach that opinion.

We define 'audit quality' as being the outcome when audits are:

- Executed consistently, in line with the requirements and intent of applicable professional standards within a strong system of quality controls, and
- All of our related activities are undertaken in an environment of the utmost level of **objectivity, independence, ethics, and integrity**.

Our AQ Framework summarises how we deliver AQ. Visit our [Audit Quality Resources page](#) for more information including access to our [Audit Quality and Transparency report](#).

Your KPMG Team

Team member	Background / Experience	Discussion of Role
<p>Katie denBok Lead Audit Engagement Partner kdenbok@kpmg.ca 519-660-2115</p>	<p>Katie has over 15 years of public auditing, accounting and reporting experience and has been involved with the audit of not-for-profit and public sector organizations, and a number of local private company clients. She proficiently assists clients with process improvement, accounting and financial reporting matters.</p>	<ul style="list-style-type: none"> – Katie will lead our audit for the City and be responsible for the quality and timeliness of everything we do. – She will be working with the team often and will always be available and accessible to you.
<p>Diane Wood Tax Partner dianejwood@kpmg.ca 519-660-2123</p>	<p>Diane is a member of the Financial Planners Standards Council and the Society of Trust and Estate Practitioners. Her principal activities are in not-for-profit taxation planning and compliance, personal income tax planning and compliance, estate planning, international executive taxation and providing financial planning and taxation assistance to individuals facing early retirement or severance packages.</p>	<ul style="list-style-type: none"> – Diane will assist with any tax related matters that arise.
<p>Deanna Baldwin Audit Senior Manager deannabaldwin@kpmg.ca 519-660-2156</p>	<p>Deanna has over 10 years of experience in public accounting serving a broad range of clients including not-for-profit and public sector organizations and a number of local private company enterprises.</p>	<ul style="list-style-type: none"> – Deanna will work very closely with Katie on all aspects of our audit for the City. – She will directly oversee and manage our audit field team and work closely with your management team.
<p>Emily Van Daele Audit Manager evandaele@kpmg.ca 519-964-2105</p>	<p>Emily has over 5 years of experience in public accounting serving a broad range of clientele, including public sector entities, not-for-profit organizations, public, and private companies.</p>	<ul style="list-style-type: none"> – Emily will work closely with Katie and Deanna and provide assistance to the main City audit. She will also manage select Boards and Commissions. – She will directly oversee and manage the audit field team for these entities, as well as work closely with the management teams
<p>Dania Nabhani Audit Manager dnabhani@kpmg.ca 519-660-2120</p>	<p>Dania has over 6 years of experience in public accounting serving a broad range of clientele, including public sector entities and private companies.</p>	<ul style="list-style-type: none"> – Dania will work closely with Katie on select Boards and Commissions. – She will directly oversee and manage the audit field team for these entities, as well as work closely with the management teams.

Key deliverables and milestones



New audit standards

New auditing standards that are effective for the current year are as follows:

Standard	Key observations	Reference
CAS 540, Auditing Accounting Estimates and Related Disclosures Effective for audits of Entities with year-ends on or after December 15, 2020	Expected impact on the audit: <ul style="list-style-type: none">— more emphasis on the need for exercising professional skepticism— more granular risk assessment to address each of the components in an estimate (method, data, assumptions)— more granular audit response designed to specifically address each of the components in an estimate (method, data, assumptions)— more focus on how we respond to levels of estimation uncertainty— more emphasis on auditing disclosures related to accounting estimates— more detailed written representations required from management	CPA Canada Client Briefing

Independence Matters



Proposed fees

In determining the fees for our services, we have considered the nature, extent and timing of our planned audit procedures as described above. Our fee analysis has been reviewed with and agreed upon by management.

Our fees are estimated as follows:

	Current period (budget)	Prior period (actual)
Audit of the group financial statements	\$93,000	\$91,400*
Incremental fees related to the implementation of CAS 540, Auditing Accounting Estimates and Related Disclosures	\$5,000 - \$7,000	n/a

*Final billing for 2019 is in the process of being determined as of this report date

Matters that could impact our fee

The proposed fees outlined above are based on the assumptions described in the engagement letter.

The critical assumptions, and factors that cause a change in our fees, include:

- Significant changes to internal control over financial reporting
- Significant unusual and/or complex transactions
- Changes in professional standards or requirements arising as a result of changes in professional standards or the interpretation thereof
- Changes in the timing of our work. Although we hope to undertake our audit in person in the spring, given the ever-changing conditions that COVID-19 is having, this may not be possible. If audit work needs to be done remotely, we will discuss changes to our audit with management and develop a suitable strategy.

Appendices

Content

Appendix 1: Required communications

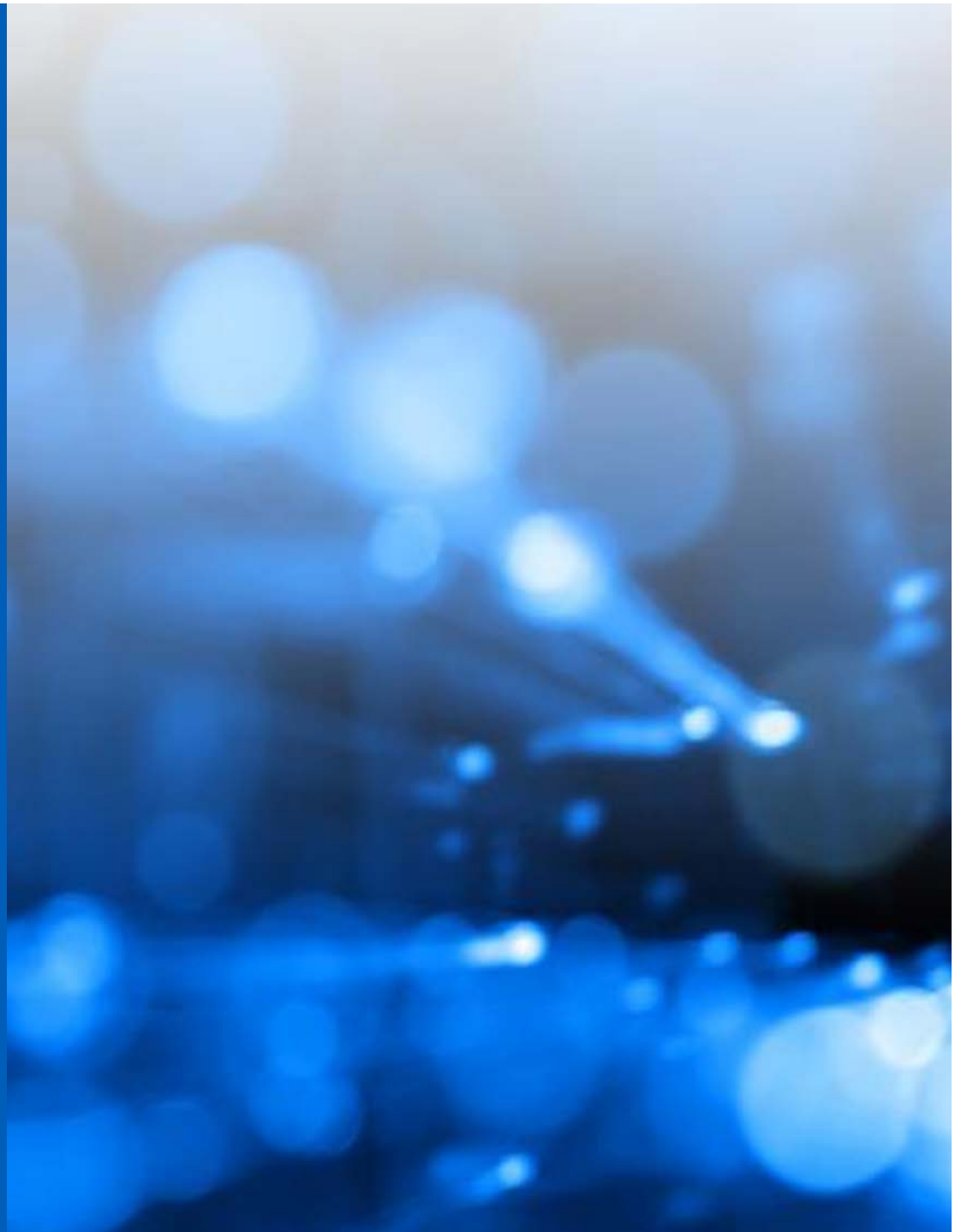
Appendix 2: Use of technology in the audit

Appendix 3: FEI Understanding the Auditing Requirements for
Accounting Estimates and the Use of Specialists

Appendix 4: Current developments

Appendix 5: Financial indicators

Appendix 6: Audit and Assurance Insights



Appendix 1: Required communications

Audit Planning Report

This report.

Engagement Letter

Unless you inform us otherwise, we understand that you acknowledge and agree to the terms of the engagement set out in the engagement letter and any subsequent amendments as provided by management.

Reports to the Audit Committee

At the completion of the audit, we will provide our findings report to the Audit Committee

Representations of management

We will obtain from management certain representations at the completion of the audit.

Matters pertaining to independence

At the completion of our audit, we will provide our independence letter to the Audit Committee.

Internal control deficiencies

Other control deficiencies, identified during the audit, that do not rise to the level of a significant deficiency will be communicated to management.

Required inquiries

Professional standards require that during the planning of our audit we obtain your views on the identification and assessment of risks of material misstatement, whether due to fraud or error, your oversight over such risk assessment, identification of suspected, alleged or actual fraudulent behaviour, and any significant unusual transactions during the period.

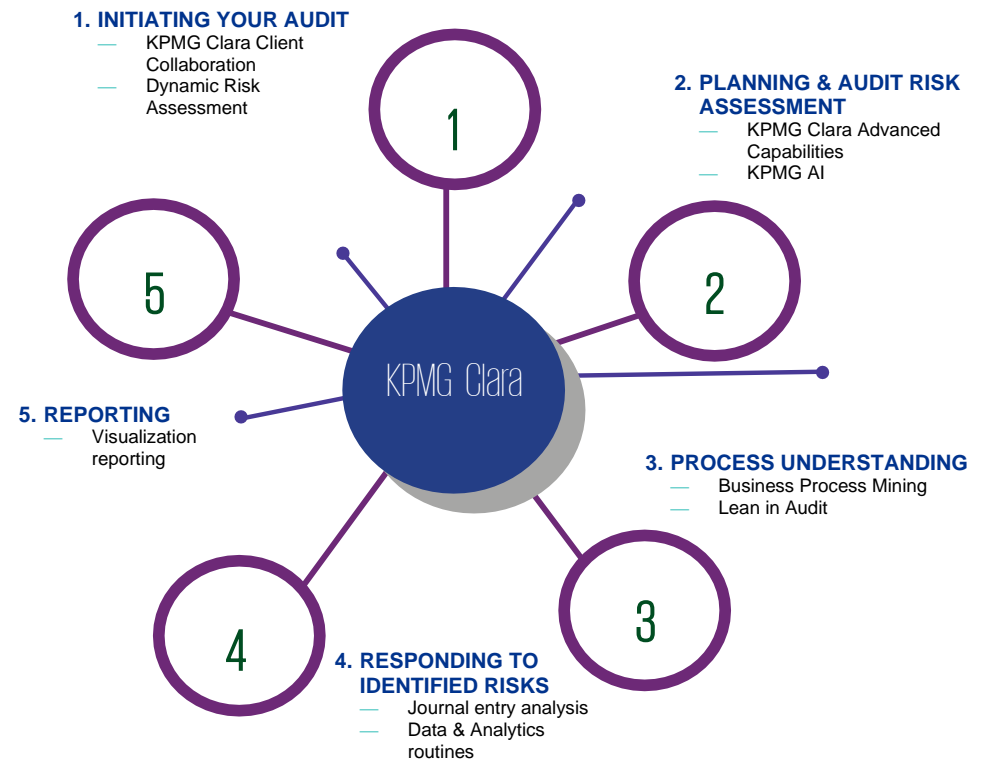
Appendix 2: Use of technology in the audit

Clara is KPMG's integrated, smart global audit platform that allows our teams globally to work simultaneously on audit documentation while sharing real time information. Clara also leverages advanced technology in the execution of various audit procedures, for overall risk assessment and for performing substantive audit procedures over 100% of selected transactions through the use of robotic process automation (KPMG "Bots"). KPMG's use of technology provides for:

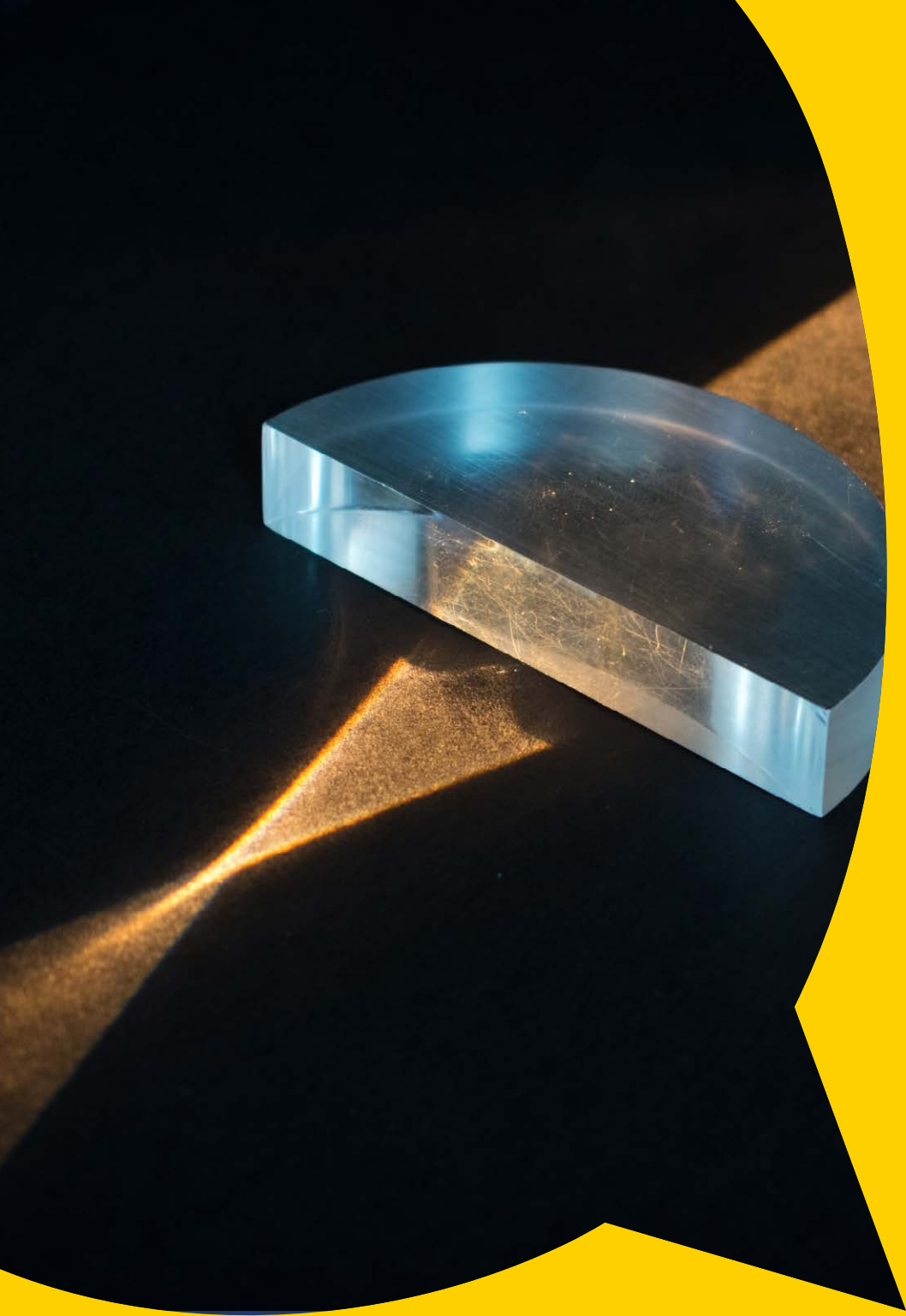
1. a **higher quality audit** – looking at 100% of selected data
2. a **more efficient audit** as we are focussed on the transactions that are considered higher risk and
3. an audit that provides **insights into your business** through the use of technology in your audit with our extensive industry knowledge.

We are also actively piloting Artificial Intelligence ("AI") tools which will be used in future audits.

Our five-phased audit approach



Appendix 2: FEI Understanding the Auditing Requirements for Accounting Estimates and the Use of Specialists



CAQ CENTER FOR
AUDIT QUALITY

 **fei** committee on
corporate reporting

Understanding the Auditing Requirements for Accounting Estimates and the Use of Specialists: Considerations for Auditors and Management

Published June 2020

About the Center for Audit Quality

The Center for Audit Quality (CAQ) is an autonomous public policy organization dedicated to enhancing investor confidence and public trust in the global capital markets. The CAQ fosters high-quality performance by public company auditors; convenes and collaborates with other stakeholders to advance the discussion of critical issues that require action and intervention; and advocates policies and standards that promote public company auditors' objectivity, effectiveness, and responsiveness to dynamic market conditions. Based in Washington, DC, the CAQ is affiliated with the American Institute of CPAs.

About FEI

FEI is a leading international organization of more than 10,000 members, including Chief Financial Officers, Controllers, Treasurers, Tax Executives, and other senior-level financial executives. The Committee on Corporate Reporting (CCR) is a technical committee of FEI made up of about 50 Chief Accounting Officers and Corporate Controllers from Fortune 100 and other large public companies, representing approximately \$10.8 trillion in market capitalization. CCR reviews and responds to pronouncements, proposed rules and regulations, pending legislation, and other documents issued by domestic and international regulators and organizations such as the PCAOB, SEC, and FASB. To learn more about CCR's advocacy efforts, [visit the FEI website](#).

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Purpose of This Resource

The Public Company Accounting Oversight Board (PCAOB) recently adopted new requirements for auditors related to:

- + auditing accounting estimates in significant accounts and disclosures, including fair value measurements,¹ and
- + the auditor's use of the work of specialists, including management's specialists and specialists employed or engaged by the auditor.²

The new and amended requirements are effective for audits of fiscal years ending on or after December 15, 2020 and the impact will vary based upon the facts and circumstances of each audit.

These requirements likely will have an indirect impact on other stakeholders such as chief financial officers and other members of

management and staff involved in and responsible for the preparation of the financial statements. Specialists employed or engaged by companies whose work is used in the preparation of the financial statements also may be directly or indirectly impacted by the new and amended auditing requirements. While these requirements apply to the auditor, management's responsibilities including maintaining internal accounting controls and accurate books and records, among others, remain unchanged.

The Center for Audit Quality (CAQ) and Financial Executives International (FEI) have teamed up to provide auditors and management an overview of these most recently adopted and amended requirements and considerations related to how they may impact their respective responsibilities for providing investors and our capital markets with high-quality, reliable financial information. •

¹ The new standard AS 2501: *Auditing Accounting Estimates, Including Fair Value Measurements* (AS 2501) replaced three existing standards: AS 2501: *Auditing Accounting Estimates*, AS 2502: *Auditing Fair Value Measurements and Disclosures* and AS 2503: *Auditing Derivative Instruments, Hedging Activities, and Investments in Securities*. Additionally, auditing interpretation, AI 16, *Auditing Accounting Estimates: Auditing Interpretations of AS 2501*, has been rescinded. The PCAOB also amended AS 1105: *Audit Evidence* (AS 1105) to add a new Appendix B, *Audit Evidence Regarding Valuation of Investments Based on Investee Financial Results* and amended paragraphs .28, .52, and .60A of AS 2110: *Identifying and Assessing Risks of Material Misstatement* (AS 2110).

² The PCAOB amended AS 1105: *Audit Evidence* to add a new Appendix A, *Using the Work of a Company's Specialist as Audit Evidence* and added new paragraph .28A AS 2110. The PCAOB also amended AS 1201: *Supervision of the Audit Engagement* by adding a new Appendix C, *Supervision of the Work of Auditor-Employed Specialists* and replaced AS 1210: *Using the Work of a Specialist* with a new AS 1210: *Using the Work of an Auditor-Engaged Specialist*.

Auditing Accounting Estimates

The nature of accounting estimates varies from company to company and depends on a number of factors including the nature of the company's business, its industry, types of underlying transactions and the applicable accounting framework. Changes within financial reporting frameworks over the years have led to an increase in the use of accounting estimates, including fair value measurements, in the preparation of financial statements.

Preparers of financial statements use methods (including models), data, and assumptions to determine an accounting estimate. With the changes in the financial reporting frameworks, the complexity associated with certain accounting estimates has increased as has the subjectivity that can be associated with the underlying methods and assumptions management uses to develop accounting estimates. Auditors are required to understand the methods, assumptions, data, and relevant controls used by management to develop accounting estimates. This understanding informs the auditor's risk assessment and development of procedures to obtain sufficient appropriate evidence which serves as the basis for the auditor's conclusions.

Uncertainties and volatility in the economic environment may have a significant impact on the measurement uncertainty, complexity and subjectivity of accounting estimates, in particular those estimates that are dependent on management's intent and ability to carry out certain actions or are based on cash flow forecasts or other forward-looking projections. Such estimates will require significant judgment from management. The uncertainty and volatility in the economic environment may require changes in related processes and controls to support consistent exercise of sound judgments and use of relevant, quality information. As a result, accounting estimates will receive increased attention from auditors.



Use of Specialists

As the complexity of financial reporting has increased, including greater use of accounting estimates, specialists are increasingly being used by auditors and management in a multitude of ways that impact the preparation and auditing of the financial statements. The amendments are designed to be risk-based and scalable, so that the auditor's effort to evaluate the specialist's work is commensurate with the risk of material misstatement associated with the financial statement assertion to which the specialist's work relates and the significance of the specialist's work to that assertion. Auditors are required to determine whether a specialized skill or knowledge is needed to perform appropriate risk assessments, plan or perform audit procedures, or evaluate audit results. Specialists are defined as those who possess a specialized skill or knowledge in a field other than accounting or auditing.³

Specialists can be employees of the audit firm or contracted by the audit firm and used by auditors to audit accounting estimates as well as in other areas associated with the audited financial statements and disclosures. For both auditor-employed and auditor-engaged specialists the new requirements highlight the supervisory responsibilities of the auditor.

Specialists also can be engaged or employed by management to assist with development of the accounting estimates. Auditors may use the work of specialists that are employed or engaged by company management when auditing accounting estimates. The PCAOB's amendments are intended to strengthen the requirements for evaluating the work of a company's specialist, whether employed or engaged by the company.

³ For example, see note to AS 1210.01 on the definition of a specialist.



Impact of Changes

The auditing of accounting estimates and the nature and extent of the auditor's use of the work of specialists will vary based on the facts and circumstances of each audit and estimate. In some cases, the new and amended requirements may already be reflected in current audit approaches as audit firms have made changes to their methodologies to address the evolving complexities and judgments in the auditing of accounting

estimates and using the work of specialists. The new and amended PCAOB requirements are designed to be scalable as the necessary audit evidence depends on the corresponding risk of material misstatement. The summary of key changes in auditing requirements provided below should be read in conjunction with the PCAOB auditing standards⁴ and should not be relied upon as a definitive or all-inclusive list of the changes and potential impacts.

ESTIMATES

Key Change - Increased emphasis on and additional prompts for auditors to devote greater attention to addressing potential management bias in accounting estimates, as part of applying professional skepticism.

Considerations for Auditors - Auditors are required to evaluate the potential for management bias in accounting estimates and its effect on the financial statements. How the financial statements could be manipulated through management bias in accounting estimates will be a required topic of the fraud

⁴ See the PCAOB's final rules and accompanying releases for [Estimates](#) and [Specialists](#), as well as the implementation pages for [Estimates](#) and [Specialists](#) that provide PCAOB specific guidance on implementation.

brainstorming discussion during audit planning. There also may be a more granular focus on the potential for management bias in management's selection of the methods, data, and significant assumptions in developing the estimate. The revised requirements remind auditors to consider (and evidence) the impact other relevant audit evidence, including contradictory evidence, obtained has on the estimate. The requirements further refine the retrospective review of the outcome of previous accounting estimates. For critical accounting estimates, the auditor should obtain an understanding of how management analyzed the sensitivity of its significant assumptions to change, based on other reasonably likely outcomes that would have a material effect on its financial condition or operating performance.⁵

Considerations for Management - Auditors will gain an understanding of and evaluate whether management had a reasonable basis for the significant assumptions used in accounting estimates including looking to management's documentation,⁶ assessing the rationale, and analyzing critical accounting estimates⁷ when evaluating the reasonableness of the significant assumptions. Auditors also may ask questions about certain other aspects of the estimate when applying professional skepticism. Auditors will be understanding and evaluating internal controls, including requesting relevant internal control documentation⁸ with a contemporaneous record of and information about management's decision process when selecting from a range of assumptions, multiple data sources, and the various methods available when developing the estimate. Auditors also will want to understand the rationale and request documentation related to any changes made to methods, assumptions, and data sources.

Key Change - Amendments to various risk assessment standards⁹ to enhance the auditor's risk assessment process in relation to accounting estimates and provide more explicit integration of the amended risk assessment requirements with the new standard for auditing accounting estimates.

Considerations for Auditors - While the fundamental principles of risk assessment remain the same, auditors will need to consider new risk factors when identifying and evaluating the risks associated with estimates in significant accounts and disclosures. The new risk factors include: a) degree of uncertainty associated with underlying assumptions, b) complexity of the process for developing the estimate, c) number and complexity of significant assumptions, d) degree of subjectivity associated with significant assumptions, and e) length and degree of uncertainty in forecasts (if applicable).

Considerations for Management - Auditors may ask more detailed or additional questions about the process management follows in order to determine their accounting estimates, including the methods, assumptions and data used and whether (and how) management uses any third parties in their process. Auditors may ask for more information regarding the processes and controls that led to the selection of methods, data, and assumptions management used in the estimate. For example, auditors will need to understand how management assessed the extent of uncertainty associated with the estimation process and the relevant controls that have been implemented to address the related risks.

⁵ AS 2501.18

⁶ See Section 13(b)(2)(A) of the Securities Exchange Act of 1934

⁷ See SEC Financial Reporting Release No. 72, *Interpretation: Commission Guidance Regarding Management's Discussion and Analysis of Financial Condition and Results of Operations* (Dec. 19, 2003), 68 FR 75056 (Dec. 29, 2003), at Section V ("Critical Accounting Estimates") for management's responsibilities related to critical accounting estimates.

⁸ See Section 13(b)(2)(B) of the Securities Exchange Act of 1934

⁹ See AS 2110, AS 2301: *The Auditor's Responses to the Risks of Material Misstatement*, and AS 2810: *Evaluating Audit Results*.

Key Change - Impact of tailored risk assessment on the audit response.

Considerations for Auditors - Auditors are required to perform procedures that are responsive to the identified risks of material misstatement. To do this, auditors will obtain an understanding of how the methods, data, and assumptions are selected and applied by management to determine the accounting estimate. This more in-depth risk assessment process could result in the auditor performing audit procedures that are more targeted on the sources of potential misstatement within the accounting estimate. For example, some estimates have components that are subject to significantly differing risks of material misstatement and may require different audit approaches.

Considerations for Management - As a result of this enhanced understanding and risk assessment, the audit response and corresponding requests for audit evidence could be different from previous years. Audit requests could vary depending on the risk identified and the evidence needed to respond to such risks.

Key Change - A more uniform approach to substantive testing of estimates by extending certain key requirements for auditing fair value measurements to other types of accounting estimates in significant accounts and disclosures.

Considerations for Auditors - The extended requirements from the previous standard on auditing fair value measurements provide more specific requirements for testing or evaluating the methods, assumptions and data used to develop accounting estimates.

Considerations for Management - Management may receive more focused requests specific to the accounting estimates in significant accounts and disclosures. For example, management may receive more requests around the nature of their methods for developing the accounting estimate (such as whether other methods were considered or the basis for the decision to change the method used in the prior year) and significant assumptions that are dependent on the company's intent and ability to carry out specific courses of action.

Key Change - Certain aspects unique to auditing fair values of financial instruments, including the use of pricing information from third parties, such as pricing services and brokers or dealers, were addressed by the addition of a special topics appendix.¹⁰ This could impact how auditors will approach testing financial instruments whose pricing is based on information from third parties. In all cases, the auditor is required to obtain an understanding of management's process and relevant controls and in some cases, may need to test these controls.

Considerations for Auditors - Under the new requirements for obtaining an understanding of the nature of the financial instruments being valued, auditors may need to revisit their understanding of information from pricing services and broker quotes used as audit evidence. The enhanced understanding will drive the audit response and the procedures performed by the auditor with the focus on evaluating the relevance

¹⁰ See Appendix A of AS 2501.

and reliability of information provided by pricing services and brokers or dealers. The nature and extent of the evaluation related to information from pricing services and broker quotes also will depend on the complexity and risk of the underlying securities. Less information may be needed about an individual pricing service's processes, methods, and inputs when either management or the auditor uses information from multiple pricing services. However, the auditor will need to consider the requirements provided in AS 2501. A8 when using pricing information from multiple pricing services. For estimates with unobservable inputs, auditors will need to obtain an understanding of how unobservable inputs were determined and evaluate the reasonableness of the unobservable inputs.

Considerations for Management - Auditors may ask more questions about management's processes and controls for evaluating compliance with the applicable financial reporting framework when information from pricing services and brokers or dealers is used in the company's financial reporting process. The SEC staff previously reminded registrants about their responsibility to sufficiently understand the valuation techniques, assumptions and other inputs used by third-party pricing services to determine the fair value of financial instruments and to maintain effective internal controls in these areas.¹¹ Management may also experience auditors asking for information to understand how management determined unobservable inputs were reasonable including the information management considered when determining those inputs.

SPECIALISTS

Key Change - Amendments to risk assessment standards to expand requirements for the auditor's understanding of how management uses the work of company specialists.

Considerations for Auditors - As part of understanding the company's information system, auditors are required to obtain an understanding of the work and report(s), or equivalent communication, of company specialists, whether employed or engaged, and the related company processes, including the nature and purpose of the specialist's work, sources of data used by the specialist and the company's processes and relevant controls for using the work of specialists.

Considerations for Management - Auditors are likely to ask additional questions and look for evidence related to how management uses the work of specialists. This likely will include additional focus on management's controls over various aspects of the specialist's work, including management's initial assessment of the specialist's professional qualifications and relationship to the company and management when engaging a specialist from outside, information provided to the specialist, and the specialist's findings and conclusions that were used in the financial reporting process.

¹¹ See [Remarks to the Greater Cincinnati Mutual Fund Association, Alison Staloch, Chief Accountant, Division of Investment Management](#).

Key Change - Strengthening the requirements for assessment of the company specialist's professional qualifications and relationship to the company when the auditor intends to use the work of the specialist as audit evidence.

Considerations for Auditors - Auditors are required to assess a company specialist's knowledge, skill, ability, and the relationship between the company and the specialist, specifically whether it could give the company the ability to significantly affect the specialist's judgments. The new standard enhances some of the requirements in this area and clarifies that the auditor's assessment applies to both the specialist and the entity that employs the specialist, if other than the company. The auditor's assessment of the specialist's qualifications and relationship to the company and the assessed risk of material misstatement, among other things, are inputs into the auditor's determination of the nature and extent of testing needed to evaluate the specialist's work.

Considerations for Management - In instances where auditors utilize the work of a company specialist as audit evidence, management can expect additional inquiries from audit teams about the knowledge, skill, and ability of the company specialist, including reputation and standing of the entity that employs the specialist, if other than the company. Auditors may ask more questions about the relationship between the company (including management) and the specialist, including (if applicable) the entity that employs the specialist, and how it might affect the specialist's judgments.

Key Change - Setting forth factors for determining the necessary evidence to support the auditor's conclusion regarding a relevant assertion when using the work of a company specialist.

Considerations for Auditors - Auditors will need to align their evaluation of the work of company specialists with the expanded requirements in AS 1105.A7. The nature, timing and extent of the evaluation will be driven by the auditor's assessment of the following four factors: (a) significance of the specialist's work to the auditor's conclusion regarding the relevant assertion; (b) the risk of material misstatement of the relevant assertion; (c) the level of knowledge, skill and ability of the company specialist; and (d) the ability of the company to significantly affect the specialist's judgments about the work performed, conclusions, or findings.

Considerations for Management - Management may expect additional auditor focus on areas that are seen as key drivers of risk related to the company specialist's work. Auditors also will look for more persuasive audit evidence in situations where the company has the ability to significantly affect the specialist's judgments or where there are doubts about the specialist's qualifications related to the work performed. Management also may expect requests for documentation around management's evaluation of the data, assumptions, and estimation methods used by the specialist (including understanding management's controls around the specialist's model(s), in particular when management does not have access to the model(s)).

Key Change - Expanded requirements for the auditor to evaluate the methods, significant assumptions, and data used by a company specialist.

Considerations for Auditors - Auditors will need to comply with expanded and more specific requirements for evaluating the methods, significant assumptions and data used by company specialists. They may need to obtain additional evidence regarding these inputs as significant assumptions or data are seen to be drivers of risks of material misstatement. The evaluation of the methods used may require specific auditor focus particularly if methods or models are proprietary.

Considerations for Management - Management and company specialists may receive additional inquiries and requests for information from auditors in relation to how management evaluates the methods, significant assumptions and data used by company specialists. These requests may cover management's related controls, and what support company specialists have for their methods, significant assumptions, or data. This includes their compliance with the applicable financial reporting framework, consistency of assumptions with those used in the specialist's field and other relevant information.

Key Change - Supplementing existing requirements with the objective of enhancing the coordination and evaluation of the auditor specialist's work.

Considerations for Auditors - The auditor is required to inform the auditor specialist—whether employed or engaged—about the work to be performed, which includes establishing and documenting an understanding with the specialist. In addition to a documented upfront understanding, the auditor will need to share relevant information with the specialist and design measures to coordinate the specialist's work.

Considerations for Auditors - This change impacts the requirements around the use of the auditor specialist (whether employed or engaged) so there would be minimal direct impact to management. Areas where management might see impact would include (a) more interaction with auditor specialists (e.g., participation in walkthroughs), (b) expanded inquiry and assessment related to the company's relationship to an auditor-engaged specialist and, (c) increased involvement of core audit team members in areas associated with the auditor specialist as a result of the increased supervision and review requirements.



Conclusion

Early and ongoing communication between auditors and management will be key for a successful implementation of the new and amended PCAOB requirements. Given the wide range of estimates of varying complexities to which the requirements apply, auditors should be clear about expectations and audit evidence requirements and have timely and ongoing conversations with management. Management

can look for opportunities to perform upfront planning and coordination with auditors to achieve clarity about expectations and timing, especially related to the expected documentation from both management and company specialists. Continuing dialogue between the auditors and company management will help enhance the effectiveness of the transition to these new and amended requirements and support quality audits. •

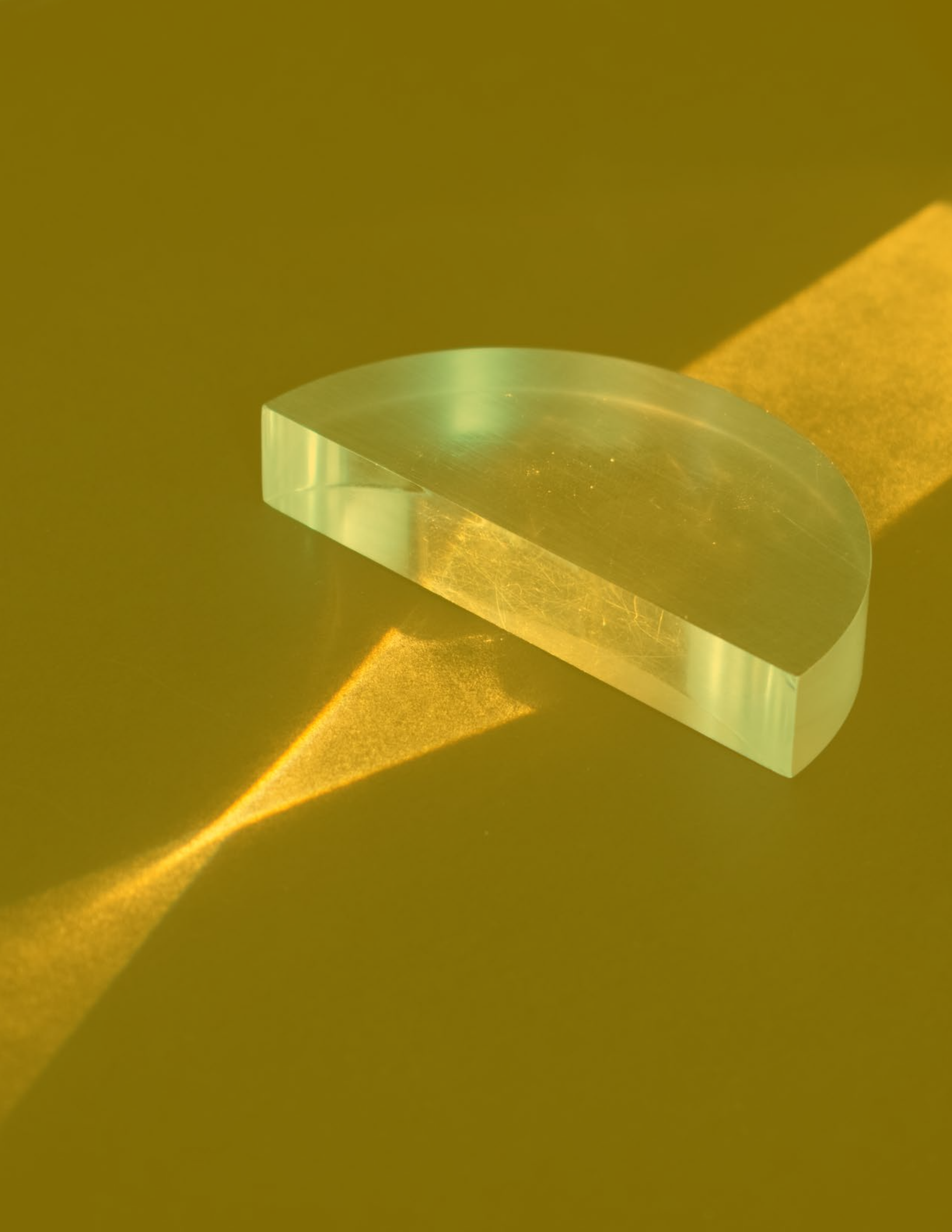


WE WANT TO HEAR FROM YOU

So that we can provide resources that are informative and best address the needs of our stakeholders, we would appreciate your response to **three short questions**.

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WE WELCOME YOUR FEEDBACK

Please send comments or questions to info@thecaq.org

Appendix 3: KPMG's audit approach and methodology

Collaboration in the audit

A dedicated KPMG Audit home page gives you real-time access to information, insights and alerts from your engagement team.

Issue identification

Continuous updates on audit progress, risks and findings before issues become events.

Data-driven risk assessment

Automated identification of transactions with unexpected or unusual account combinations – helping focus on higher risk transactions and outliers.



Deep industry insights

Bringing intelligence and clarity to complex issues, regulations and standards.

Analysis of complete populations

Powerful analysis to quickly screen, sort and filter 100% of your journal entries based on high-risk attributes.

Reporting

Interactive reporting of unusual patterns and trends with the ability to drill down to individual transactions.

Appendix 4: Current Developments

Public Sector Accounting Standards

Standard	Summary and implications
Impact of COVID-19	<ul style="list-style-type: none">– In response to the impact of COVID-19 on public sector entities, PSAB has approved deferral of all upcoming accounting standards by one year and will issue non-authoritative guidance on the effects of COVID-19.
Asset Retirement Obligations	<ul style="list-style-type: none">– The new standard is effective for fiscal years beginning on or after April 1, 2022. The effective date was deferred by one year due to COVID-19.– The new standard addresses the recognition, measurement, presentation and disclosure of legal obligations associated with retirement of tangible capital assets in productive use. Retirement costs will be recognized as an integral cost of owning and operating tangible capital assets. PSAB currently contains no specific guidance in this area.– The ARO standard will require the public sector entity to record a liability related to future costs of any legal obligations to be incurred upon retirement of any controlled tangible capital assets (“TCA”). The amount of the initial liability will be added to the historical cost of the asset and amortized over its useful life.– As a result of the new standard, the public sector entity will have to:<ul style="list-style-type: none">• consider how the additional liability will impact net debt, as a new liability will be recognized with no corresponding increase in a financial asset;• carefully review legal agreements, senior government directives and legislation in relation to all controlled TCA to determine if any legal obligations exist with respect to asset retirements;• begin considering the potential effects on the organization as soon as possible to coordinate with resources outside the finance department to identify AROs and obtain information to estimate the value of potential AROs to avoid unexpected issues.
Revenue	<ul style="list-style-type: none">– The new standard is effective for fiscal years beginning on or after April 1, 2023. The effective date was deferred by one year due to COVID-19.– The new standard establishes a single framework to categorize revenues to enhance the consistency of revenue recognition and its measurement.– The standard notes that in the case of revenues arising from an exchange transaction, a public sector entity must ensure the recognition of revenue aligns with the satisfaction of related performance obligations.– The standard notes that unilateral revenues arise when no performance obligations are present, and recognition occurs when there is authority to record the revenue and an event has happened that gives the public sector entity the right to the revenue.

Standard	Summary and implications
Financial Instruments and Foreign Currency Translation	<ul style="list-style-type: none"> <li data-bbox="489 383 1864 472">– The accounting standards, PS3450 <i>Financial Instruments</i>, PS2601 <i>Foreign Currency Translation</i>, PS1201 <i>Financial Statement Presentation</i> and PS3041 <i>Portfolio Investments</i> are effective for fiscal years commencing on or after April 1, 2022. The effective date was deferred by one year due to COVID-19. <li data-bbox="489 488 1881 578">– Equity instruments quoted in an active market and free-standing derivatives are to be carried at fair value. All other financial instruments, including bonds, can be carried at cost or fair value depending on the public sector entity's choice and this choice must be made on initial recognition of the financial instrument and is irrevocable. <li data-bbox="489 594 947 618">– Hedge accounting is not permitted. <li data-bbox="489 634 1856 724">– A new statement, the Statement of Remeasurement Gains and Losses, will be included in the financial statements. Unrealized gains and losses incurred on fair value accounted financial instruments will be presented in this statement. Realized gains and losses will continue to be presented in the statement of operations. <li data-bbox="489 740 1850 849">– In July 2020, PSAB approved federal government narrow-scope amendments to PS3450 <i>Financial Instruments</i> which will be included in the Handbook in the fall of 2020. Based on stakeholder feedback, PSAB is considering other narrow-scope amendments related to the presentation and foreign currency requirements in PS3450 <i>Financial Instruments</i>. The exposure drafts will be released in summer 2020 with a 90-day comment period.
Employee Future Benefit Obligations	<ul style="list-style-type: none"> <li data-bbox="489 870 1822 935">– PSAB has initiated a review of sections PS3250 <i>Retirement Benefits</i> and PS3255 <i>Post-Employment Benefits, Compensated Absences and Termination Benefits</i>. In July 2020, PSAB approved a revised project plan. <li data-bbox="489 951 1856 1008">– PSAB intends to use principles from International Public Sector Accounting Standard 39 <i>Employee Benefits</i> as a starting point to develop the Canadian standard. <li data-bbox="489 1024 1856 1138">– Given the complexity of issues involved and potential implications of any changes that may arise from the review of the existing guidance, PSAB will implement a multi-release strategy for the new standards. The first standard will provide foundational guidance. Subsequent standards will provide additional guidance on current and emerging issues.

Standard	Summary and implications
Public Private Partnerships (“P3”)	<ul style="list-style-type: none"> • PSAB has proposed new requirements for the recognition, measurement and classification of infrastructure procured through a public private partnership. PSAB is in the process of reviewing feedback provided by stakeholders on the exposure draft. • The exposure draft proposes that recognition of infrastructure by the public sector entity would occur when it controls the purpose and use of the infrastructure, when it controls access and the price, if any, charged for use, and it controls any significant interest accumulated in the infrastructure when the P3 ends. • The exposure draft proposes that the public sector entity recognize a liability when it needs to pay cash or non-cash consideration to the private sector partner for the infrastructure. – The infrastructure would be valued at cost, with a liability of the same amount if one exists. Cost would be measured by discounting the expected cash flows by a discount rate that reflects the time value of money and risks specific to the project.
Concepts Underlying Financial Performance	<ul style="list-style-type: none"> – PSAB is in the process of reviewing the conceptual framework that provides the core concepts and objectives underlying Canadian public sector accounting standards. – PSAB is in the process of developing exposure drafts for the proposed conceptual framework and proposed revised reporting model, and their related consequential amendments. – PSAB is proposing a revised, ten chapter conceptual framework intended to replace PS 1000 <i>Financial Statement Concepts</i> and PS 1100 <i>Financial Statement Objectives</i>. The revised conceptual framework would be defined and elaborate on the characteristics of public sector entities and their financial reporting objectives. Additional information would be provided about financial statement objectives, qualitative characteristics and elements. General recognition and measurement criteria, and presentation concepts would be introduced. – In addition, PSAB is proposing: <ul style="list-style-type: none"> • Removal of the net debt indicator, except for on the statement of net debt where it would be calculated exclusive of financial assets and liabilities that are externally restricted and/or not available to settle the liabilities or financial assets. • Changes to common terminology used in the financial statements, including re-naming accumulated surplus (deficit) to net assets (liabilities). • Restructuring the statement of financial position to present non-financial assets before liabilities. • Removal of the statement of rereasurement gains (losses) with the information instead included on a new statement called the statement of changes in net assets (liabilities). This new statement would present the changes in each component of net assets (liabilities). • A new provision whereby an entity can use an amended budget in certain circumstances. • Inclusion of disclosures related to risks and uncertainties that could affect the entity’s financial position.

Standard	Summary and implications
International Strategy	<ul style="list-style-type: none"> – PSAB has reviewed all proposed options for its international strategy, and in accordance with its due process, approved the option to adapt International Public Sector Accounting Standards when developing future standards. PSAB noted that the decision will apply to all projects beginning on or after April 1, 2021.
Purchased Intangibles	<ul style="list-style-type: none"> – In October 2019, PSAB approved a proposal to allow public sector entities to recognize intangibles purchased through an exchange transaction. Practitioners are expected to use the definition of an asset, the general recognition criteria and the GAAP hierarchy to account for purchased intangibles. – Based on stakeholder feedback, PSAB will develop a Public Sector Guideline to clarify the guidance in the exposure draft to PS1000 <i>Financial Statement Concepts</i>, PS1100 <i>Financial Statement Objectives</i> and PS1201 <i>Financial Statement Presentation</i>. The updates to the Handbook are expected to be released in fall 2020. The accounting for intangibles may be addressed through future PSAB projects.
Government Not-for-Profit Strategy	<ul style="list-style-type: none"> – PSAB is in the process of reviewing its strategy for government not-for-profit (“GNFP”) organizations. PSAB intends to understand GNFPs’ fiscal and regulatory environment, and stakeholders’ financial reporting needs and concerns. – PSAB is reviewing the feedback from the May 2019 consultation paper and expects to approve a second consultation paper in September 2020. PSAB will use the comments provided by stakeholders on the consultation papers to determine its next steps.

Appendix 5: Financial indicators



Indicators of Financial Performance



Financial Indicators

A. Reporting on financial condition

In Canada, the development and maintenance of principles for financial reporting fall under the responsibility of the Accounting Standards Oversight Council ('AcSOC'), a volunteer body established by the Canadian Institute of Chartered Accountants in 2000. In this role, AcSOC provides input to and monitors and evaluates the performance of the two boards that are tasked with establishing accounting standards for the private and public sector:

- The Public Sector Accounting Board ('PSAB') establishes accounting standards for the public sector, which includes municipal governments; and
- The Accounting Standards Board ('AcSB'), which is responsible for the establishment of accounting standards for Canadian entities outside of the public sector.

In May 2009, PSAB released a Statement of Recommended Practice that provided guidance on how public sector bodies should report on indicators of financial condition. As defined in the statement, financial condition is *'a government's financial health as assessed by its ability to meet its existing financial obligations both in respect of its service commitments to the public and financial commitments to creditors, employees and others'*. In reporting on financial condition, PSAB also recommended that three factors, at a minimum, need to be considered:

- **Sustainability.** Sustainability is the degree to which the City can deliver services and meet its financial commitments without increasing its debt or tax burden relative to the economy in which it operates. To the extent that the level of debt or tax burden grows at a rate that exceeds the growth in the City's assessment base, there is an increased risk that the City's current spending levels (and by association, its services, service levels and ability to meet creditor obligations) cannot be maintained.
- **Flexibility.** Flexibility reflects the City's ability to increase its available sources of funding (debt, taxes or user fees) to meet increasing costs. Municipalities with relatively high flexibility have the potential to absorb cost increases without adversely impacting affordability for local residents and other ratepayers. On the other hand, municipalities with low levels of flexibility have limited options with respect to generating new revenues, requiring an increased focus on expenditure reduction strategies.
- **Vulnerability.** Vulnerability represents the extent to which the City is dependent on sources of revenues, predominantly grants from senior levels of government, over which it has no discretion or control. The determination of vulnerability considers (i) unconditional operating grants such as OMPF; (ii) conditional operating grants such as Provincial Gas Tax for transit operations; and (iii) capital grant programs. Municipalities with relatively high indicators of vulnerability are at risk of expenditure reductions or taxation and user fee increases in the event that senior levels of funding are reduced. This is particularly relevant for municipalities that are vulnerable with respect to operating grants from senior levels of government, as the Municipal Act does not allow municipalities to issue long-term debt for operating purposes (Section 408(2.1)).

Financial Indicators

B. Selected financial indicators

As a means of reporting the City's financial condition, we have considered the following financial indicators (*denotes PSAB recommended financial indicator).

Financial Condition Category	Financial Indicators
Sustainability	<ol style="list-style-type: none"> 1. Financial assets to financial liabilities* 2. Total reserves and reserve funds per household 3. Total operating expenses as a percentage of taxable assessment* 4. Capital additions as a percentage of amortization expense
Flexibility	<ol style="list-style-type: none"> 5. Residential taxes per household 6. Total long-term debt per household 7. Residential taxation as a percentage of median household income 8. Total taxation as a percentage of total assessment* 9. Debt servicing costs (interest and principal) as a percentage of total revenues* 10. Net book value of tangible capital assets as a percentage of historical cost of tangible capital assets*
Vulnerability	<ol style="list-style-type: none"> 11. Operating grants as a percentage of total revenues* 12. Capital grants as a percentage of total capital expenditures*

A detailed description of these financial indicators, as well as comparisons to selected municipalities, is included on the following pages.

Our analysis is based on Financial Information Return data. Given the timing of financial reporting for municipalities, the analysis is based on 2019 FIR data with comparative information provided based upon the 2014 – 2018 FIR data.

Financial Indicators

C. Selecting Comparator Municipalities

There are a number of factors that will influence the financial performance and position of municipalities, including but not limited to geographic size, number of households, delegation of responsibilities between upper and lower tier levels of government and services and service levels. Accordingly, there is no 'perfect' comparative municipality for the City. However, in order to provide some perspective as to the City's financial indicators, we have selected comparator municipalities that have comparable:

- Governance structures (i.e. single-tier municipality);
- Household levels; and
- Geographic size.

Based on these considerations, the selected comparator municipalities are as follows:

Municipality	Population (2019)	Households (2019)	Area (square km)
London	397,885	179,342	420.6
Ottawa	934,243	373,755	2,790
Hamilton	579,000	237,200	1,138
Windsor	227,555	99,521	146.3
Kingston	124,060	54,198	450.4
Guelph	131,790	57,297	87.2

Financial Indicators

FINANCIAL ASSETS TO FINANCIAL LIABILITIES

This financial indicator provides an assessment of the City's solvency by comparing financial assets (including cash, investments and accounts receivable) to financial liabilities (accounts payable, deferred revenue and long-term debt). Low levels of financial assets to financial liabilities are indicative of limited financial resources available to meet cost increases or revenue losses.

TYPE OF INDICATOR

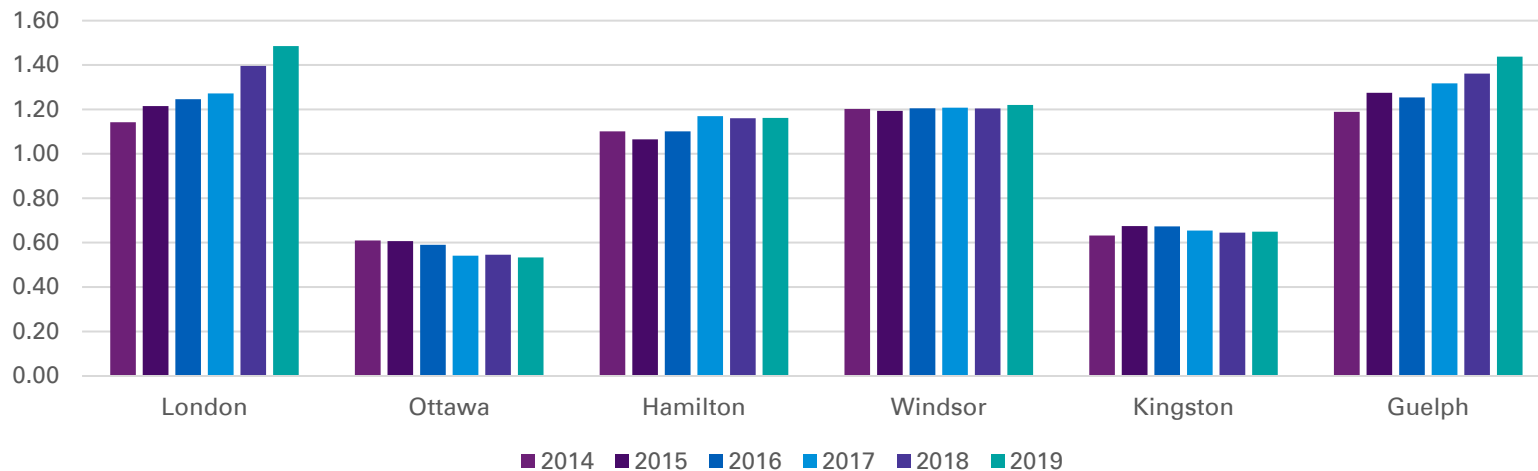
Sustainability ✓
 Flexibility
 Vulnerability

FORMULA

FIR Schedule 70, Line 9930,
 Column 1 divided by FIR
 Schedule 70, Line 9940,
 Column 1

POTENTIAL LIMITATIONS

- Financial assets may include investments in government business enterprises, which may not necessarily be converted to cash or yield cash dividends
- Financial liabilities may include liabilities for employee future benefits and future landfill closure and post-closure costs, which may (i) not be realized for a number of years; and/or (ii) may not be realized at once but rather over a number of years



Financial Indicators

TOTAL RESERVES AND RESERVE FUNDS PER HOUSEHOLD

This financial indicator provides an assessment of the City's ability to absorb incremental expenses or revenue losses through the use of reserves and reserve funds as opposed to taxes, user fees or debt. Low reserve levels are indicative of limited capacity to deal with cost increases or revenue losses, requiring the City to revert to taxation or user fee increases or the issuance of debt.

TYPE OF INDICATOR

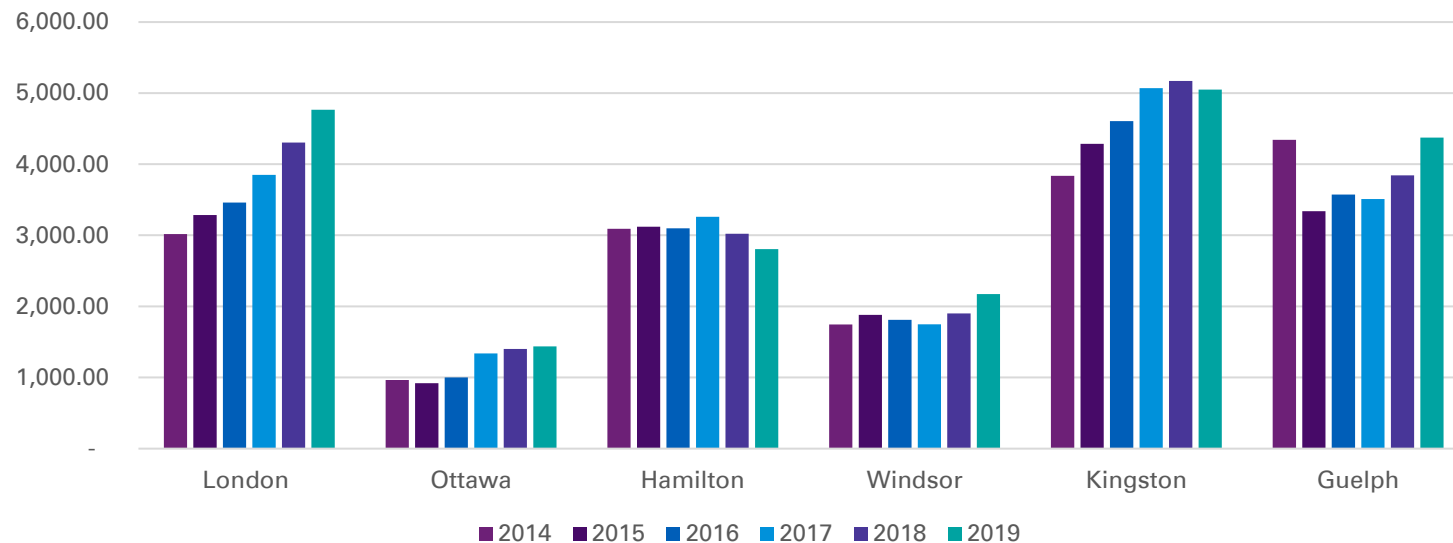
Sustainability ✓
Flexibility
Vulnerability

FORMULA

FIR Schedule 70, Line 6420,
Column 1 divided by FIR
Schedule 2, Line 40, Column 1

POTENTIAL LIMITATIONS

- Reserves and reserve funds are often committed to specific projects or purposes and as such, may not necessarily be available to fund incremental costs or revenue losses
- As reserves are not funded, the City may not actually have access to financial assets to finance additional expenses or revenue losses



Financial Indicators

TOTAL OPERATING EXPENSES AS A PERCENTAGE OF TAXABLE ASSESSMENT

This financial indicator provides an assessment of the City's solvency by determining the extent to which increases in operating expenses correspond with increases in taxable assessment. If increases correspond, the City can fund any increases in operating costs without raising taxation rates.

TYPE OF INDICATOR

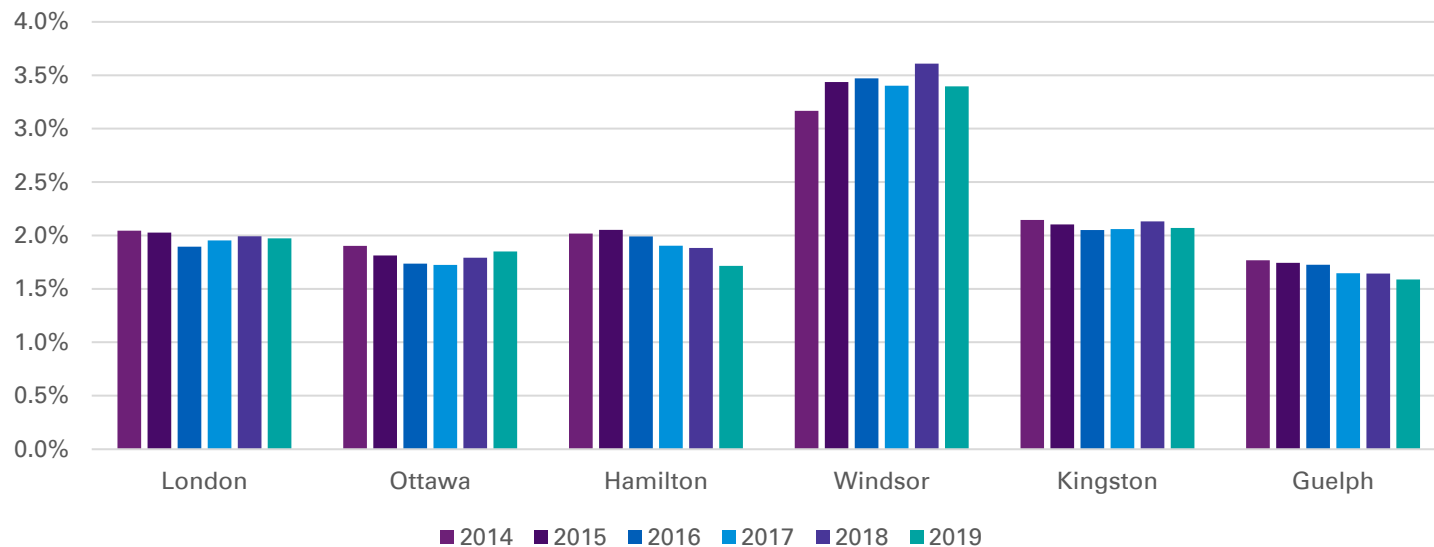
Sustainability ✓
 Flexibility
 Vulnerability

FORMULA

FIR Schedule 40, Line 9910, Column 7 less FIR Schedule 40, Line 9910, Column 16 divided by FIR Schedule 26, Column 17, Line 9199

POTENTIAL LIMITATIONS

- As operating expenses are funded by a variety of sources, the City's sustainability may be impacted by reductions in other funding sources that would not be identified by this indicator.



Financial Indicators

CAPITAL ADDITIONS AS A PERCENTAGE OF AMORTIZATION EXPENSE

This financial indicator provides an assessment of the City's solvency by assessing the extent to which it is sustaining its tangible capital assets. In the absence of meaningful reinvestment in tangible capital assets, the City's ability to continue to deliver services at the current levels may be compromised.

TYPE OF INDICATOR

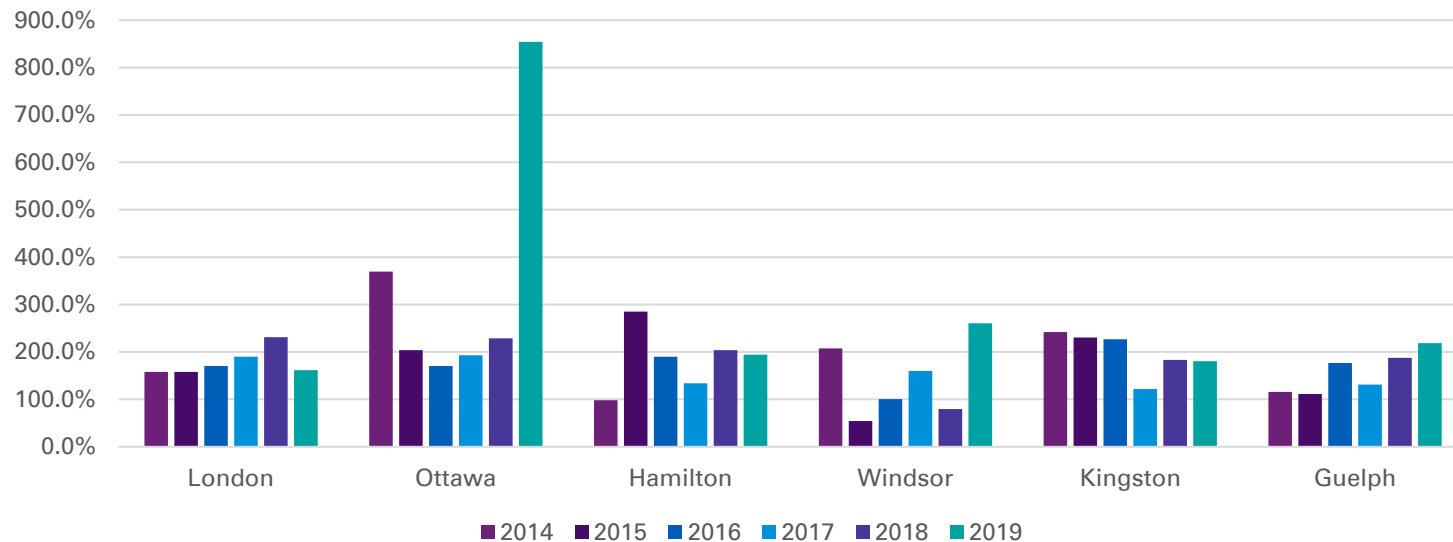
Sustainability ✓
Flexibility
Vulnerability

FORMULA

FIR Schedule 51, Line 9910,
Column 3 divided by FIR
Schedule 40, Line 9910,
Column 16

POTENTIAL LIMITATIONS

- This indicator considers amortization expense, which is based on historical as opposed to replacement cost. As a result, the City's capital reinvestment requirement will be higher than its reported amortization expense due to the effects of inflation.
- This indicator is calculated on a corporate-level basis and as such, will not identify potential concerns at the departmental level.



Financial Indicators

RESIDENTIAL TAXES PER HOUSEHOLD

This financial indicator provides an assessment of the City's ability to increase taxes as a means of funding incremental operating and capital expenditures.

TYPE OF INDICATOR

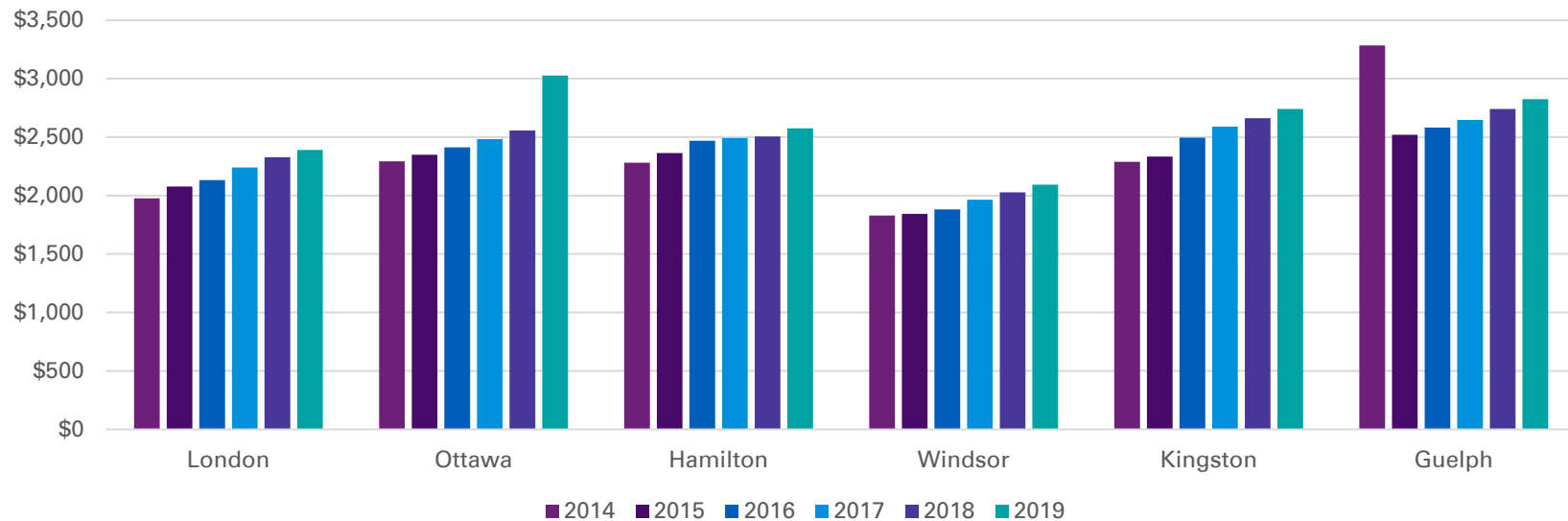
Sustainability
Flexibility ✓
Vulnerability

FORMULA

FIR Schedule 26, Line 0010 and Line 1010, Column 4 divided by FIR Schedule 2, Line 0040, Column 1

POTENTIAL LIMITATIONS

- This indicator does not incorporate income levels for residents and as such, does not fully address affordability concerns.
- This indicator is calculated based on lower-tier taxation only and does not consider upper tier or education taxes.
- This indicator does not consider the level of service provided by each municipality.



Financial Indicators

TOTAL LONG-TERM DEBT PER HOUSEHOLD

This financial indicator provides an assessment of the City's ability to issue more debt by considering the existing debt loan on a per household basis. High debt levels per household may preclude the issuance of additional debt.

TYPE OF INDICATOR

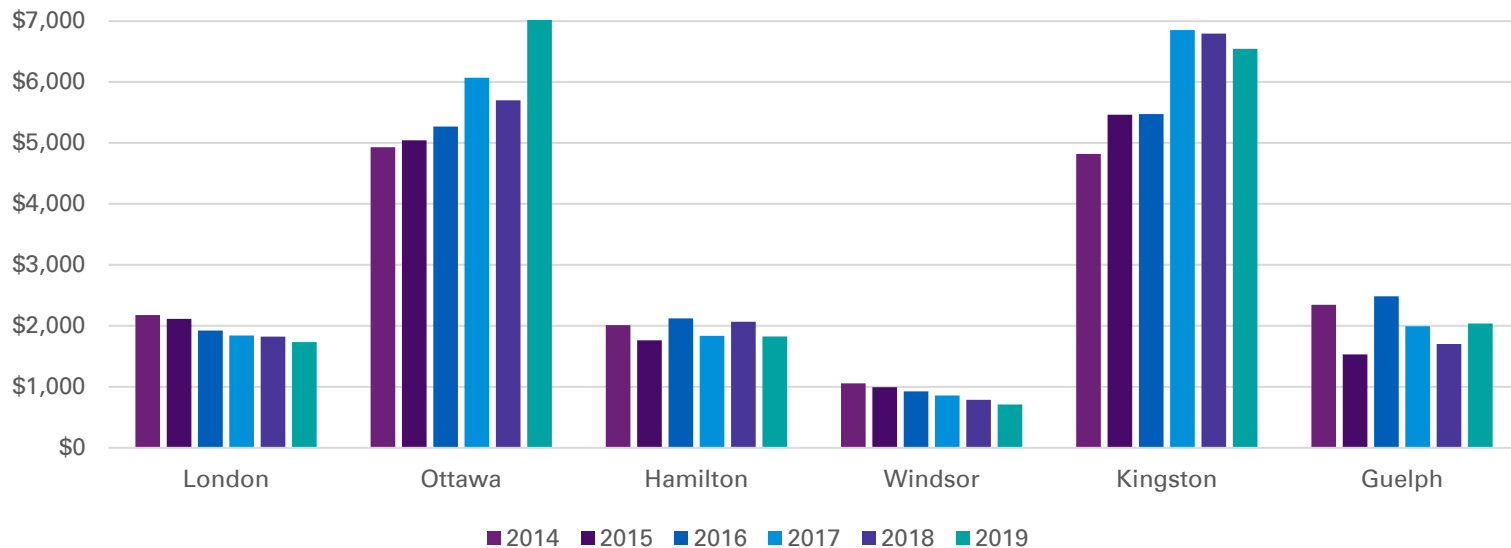
Sustainability
Flexibility ✓
Vulnerability

FORMULA

FIR Schedule 70, Line 2699,
Column 1 divided by FIR
Schedule 2, Line 0040, Column
1

POTENTIAL LIMITATIONS

- This indicator does not consider the Provincial limitations on debt servicing cost, which cannot exceed 25% of own-source revenues unless approved by the Ontario Municipal Board



Financial Indicators

RESIDENTIAL TAXATION AS A PERCENTAGE OF HOUSEHOLD INCOME

This financial indicator provides an indication of potential affordability concerns by calculating the percentage of median after tax household income used to pay municipal property taxes.

TYPE OF INDICATOR

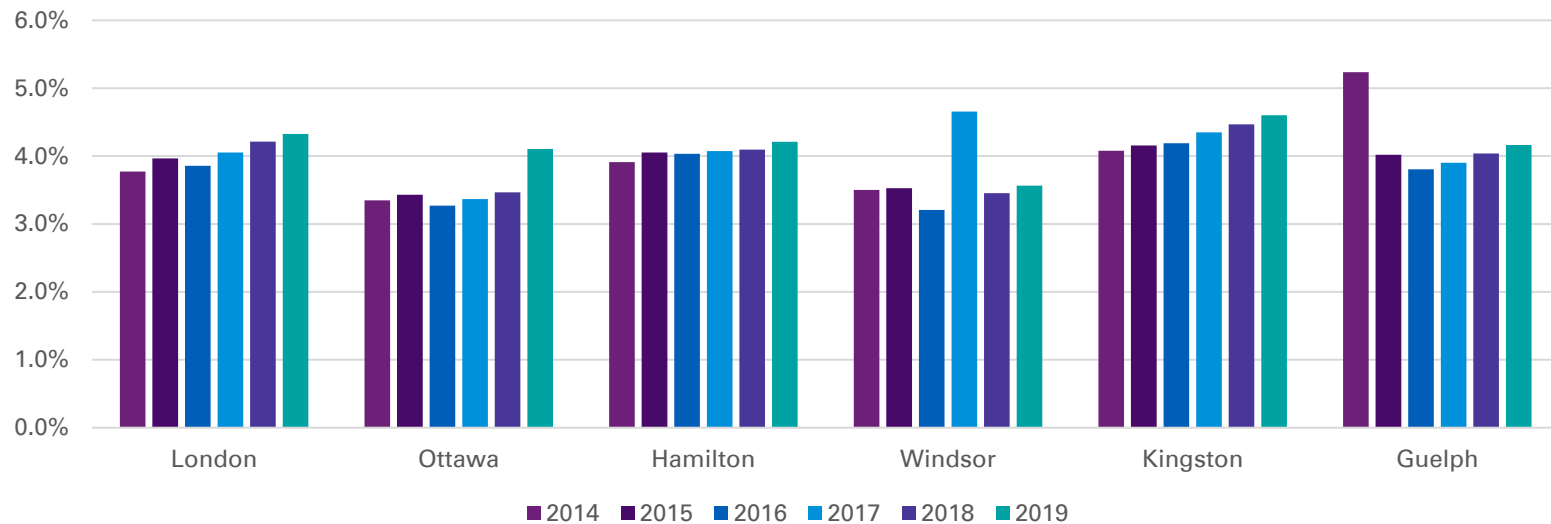
Sustainability
Flexibility ✓
Vulnerability

FORMULA

FIR Schedule 26, Line 0010 and Line 1010, Column 4 divided by FIR Schedule 2, Line 0040, Column 1 (to arrive at average residential tax per household). Median household income is derived from 2016 and 2011 census data.

POTENTIAL LIMITATIONS

- This indicator considers residential affordability only and does not address commercial or industrial affordability concerns.
- This indicator is calculated on a median household basis and does not provide an indication of affordability concerns for low income or fixed income households.



Financial Indicators

TOTAL TAXATION AS A PERCENTAGE OF TOTAL ASSESSMENT

This financial indicator provides an indication of potential affordability concerns by calculating the City's overall rate of taxation. Relatively high tax rate percentages may limit the City's ability to generate incremental revenues in the future.

TYPE OF INDICATOR

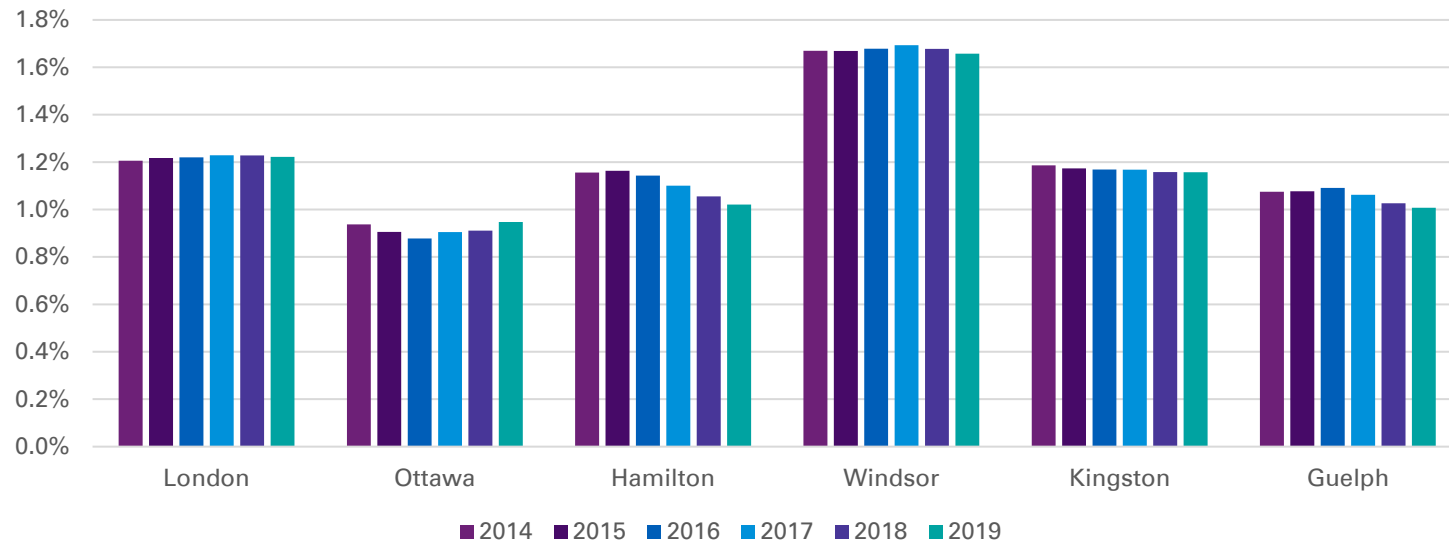
Sustainability
Flexibility ✓
Vulnerability

FORMULA

FIR Schedule 26, Line 9199 and Line 9299, Column 4 divided by FIR Schedule 26, Line 9199 and 9299, Column 17.

POTENTIAL LIMITATIONS

- This indicator considers the City's overall tax rate and will not address affordability issues that may apply to individual property classes (e.g. commercial).



Financial Indicators

DEBT SERVICING COSTS (INTEREST AND PRINCIPAL) AS A PERCENTAGE OF TOTAL REVENUES

This financial indicator provides an indication as to the City's overall indebtedness by calculating the percentage of revenues used to fund long-term debt servicing costs. The City's ability to issue additional debt may be limited if debt servicing costs on existing debt are excessively high.

TYPE OF INDICATOR

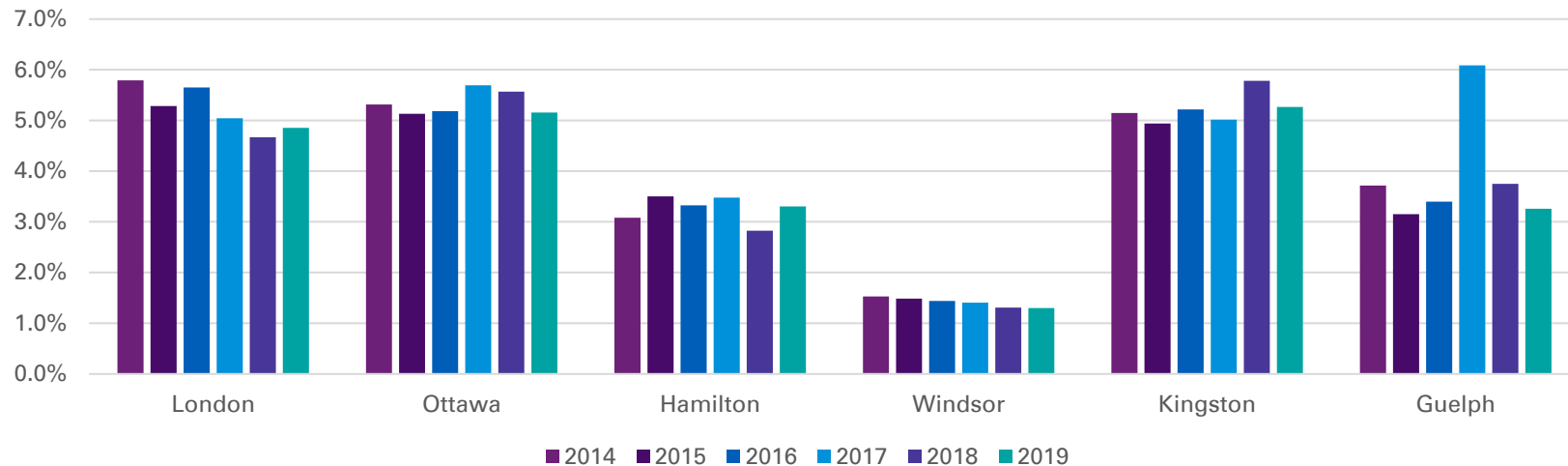
Sustainability
Flexibility ✓
Vulnerability

FORMULA

FIR Schedule 74C, Line 3099, Column 1 and Column 2 divided by FIR Schedule 10, Line 9910, Column 1.

POTENTIAL LIMITATIONS

- No significant limitations have been identified in connection with this indicator



Financial Indicators

NET BOOK VALUE OF TANGIBLE CAPITAL ASSETS AS A PERCENTAGE OF HISTORICAL COST OF TANGIBLE CAPITAL ASSETS

This financial indicator provides an indication as to the extent to which the City is reinvesting in its capital assets as they reach the end of their useful lives. An indicator of 50% indicates that the City is, on average, investing in capital assets as they reach the end of useful life, with indicators of less than 50% indicating that the City's reinvestment is not keeping pace with the aging of its assets.

TYPE OF INDICATOR

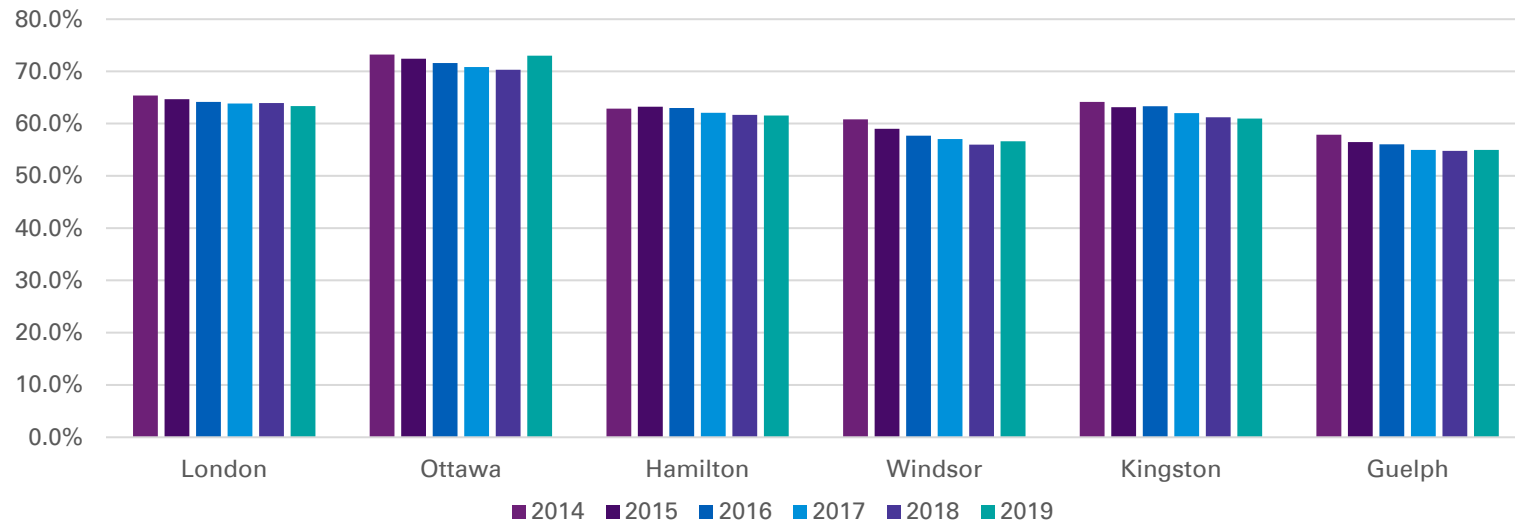
Sustainability
Flexibility ✓
Vulnerability

FORMULA

FIR Schedule 51A, Line 9910, Column 11 divided by FIR Schedule 51A, Line 9910, Column 6.

POTENTIAL LIMITATIONS

- This indicator is based on the historical cost of the City's tangible capital assets, as opposed to replacement cost. As a result, the City's pace of reinvestment is likely lower than calculated by this indicator as replacement cost will exceed historical cost.
- This indicator is calculated on a corporate-level basis and as such, will not identify potential concerns at the departmental level.



Financial Indicators

OPERATING GRANTS AS A PERCENTAGE OF TOTAL REVENUES

This financial indicator provides an indication as to the City's degree of reliance on senior government grants for the purposes of funding operating expenses. The level of operating grants as a percentage of total revenues is directly proportionate with the severity of the impact of a decrease in operating grants.

TYPE OF INDICATOR

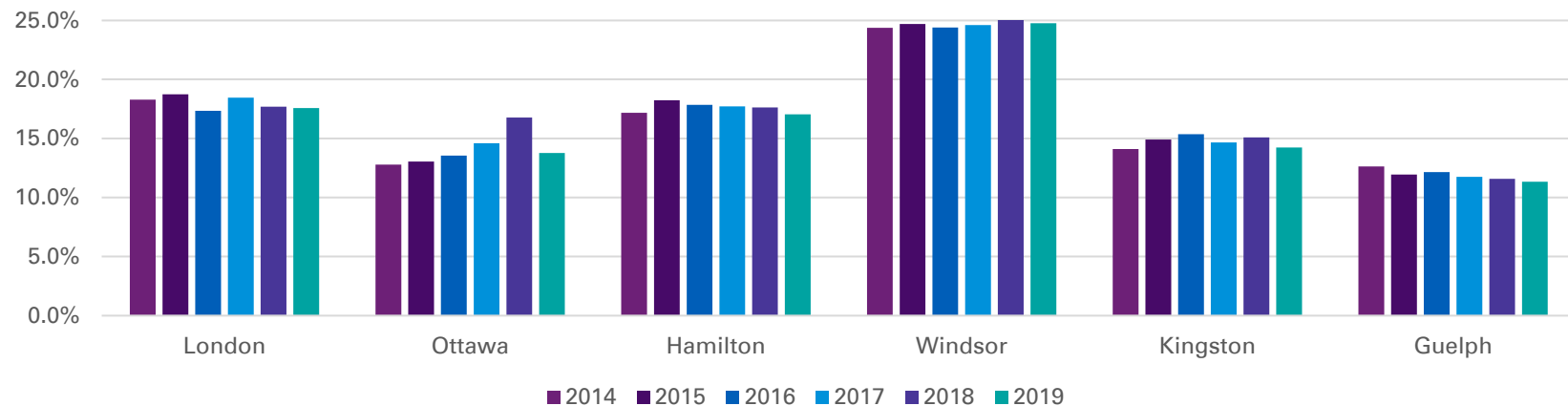
Sustainability
Flexibility
Vulnerability ✓

FORMULA

FIR Schedule 10, Line 0699,
Line 0810, Line 0820, Line
0830, Column 1 divided by FIR
Schedule 10, Line 9910,
Column 1.

POTENTIAL LIMITATIONS

- To the extent possible, the City should maximize its operating grant revenue. As such, there is arguably no maximum level associated with this financial indicator.



Financial Indicators

CAPITAL GRANTS AS A PERCENTAGE OF TOTAL CAPITAL EXPENDITURES

This financial indicator provides an indication as to the City's degree of reliance on senior government grants for the purposes of funding capital expenditures. The level of capital grants as a percentage of total capital expenditures is directly proportionate with the severity of the impact of a decrease in capital grants.

TYPE OF INDICATOR

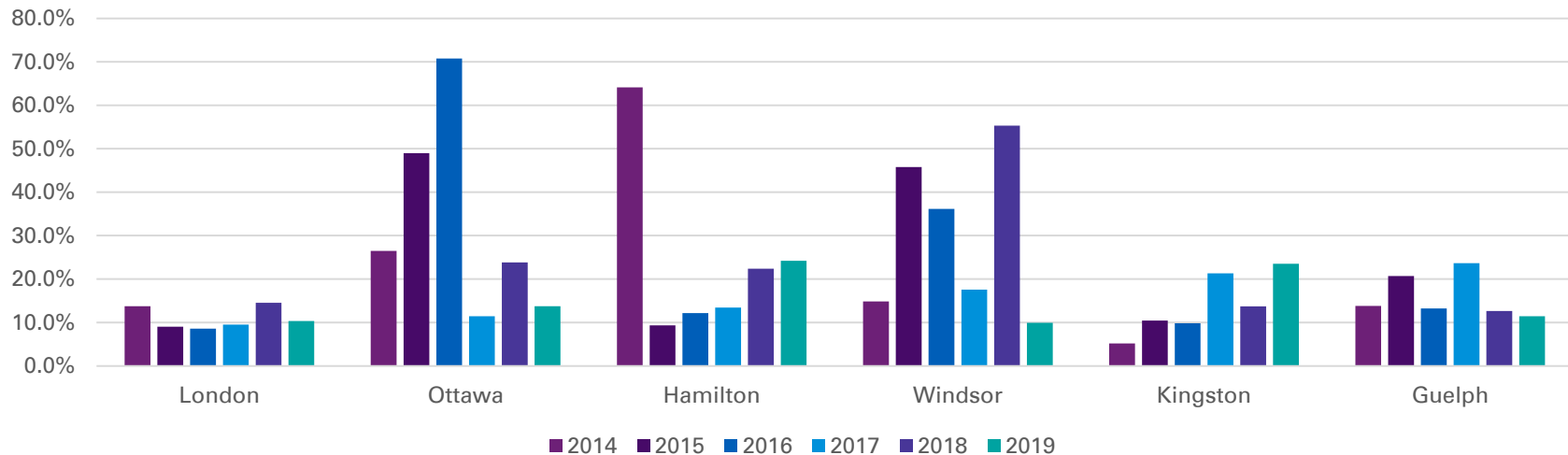
Sustainability
Flexibility
Vulnerability ✓

FORMULA

FIR Schedule 10, Line 0815,
Line 0825, Line 0831, Column 1
divided by FIR Schedule 51,
Line 9910, Column 3.

POTENTIAL LIMITATIONS

- To the extent possible, the City should maximize its capital grant revenue. As such, there is arguably no maximum level associated with this financial indicator.





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Appendix 6: Audit and Assurance Insights

Our latest thinking on the issues that matter most to Audit Committees, Boards and Management.

Featured insight	Summary	Reference
Audit & Assurance Insights	Curated thought leadership, research and insights from subject matter experts across KPMG in Canada	<u>Learn more</u>
The business implications of coronavirus (COVID 19)	Resources to help you understand your exposure to COVID-19, and more importantly, position your business to be resilient in the face of this and the next global threat.	<u>Learn more</u>
	Financial reporting and audit considerations: The impact of COVID-19 on financial reporting and audit processes.	<u>Learn more</u>
Accelerate 2019/20	Perspective on the key issues driving the Audit Committee agenda	<u>Learn more</u>
Momentum	A quarterly Canadian newsletter which provides a snapshot of KPMG's latest thought leadership, audit and assurance insights and information on upcoming and past audit events – keeping management and board members abreast on current issues and emerging challenges within audit.	<u>Sign-up now</u>
Current Developments	Series of quarterly publications for Canadian businesses including Spotlight on IFRS, Canadian Securities & Auditing Matters and US	<u>Learn more</u>
Board Leadership Centre	Leading insights to help board members maximize boardroom opportunities.	<u>Learn more</u>



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