Report to Planning and Environment Committee

To: Chair and Members

Planning & Environment Committee

From: George Kotsifas P. Eng.,

Managing Director, Development & Compliance Services and

Chief Building

Subject: 2219008 Ontario Ltd (York Developments)

3493 Colonel Talbot Road

Meeting on: January 20, 2020

Recommendation

That, on the recommendation of the Director, Development Services, in response to the letter of appeal to the Local Planning Appeal Tribunal, received on October 16, 2019 submitted by Glen Dietz relating to the Official Plan and Zoning By-law Amendment (OZ-9049) with respect to the application of 2219008 Ontario Ltd relating to the property located at 3493 Colonel Talbot Road, the Local Planning Appeal Tribunal **BE ADVISED** that the Municipal Council has reviewed its decision relating to this matter and sees no reason to alter it.

Purpose and Effect

The recommended action would advise the Local Planning Appeal Tribunal that Municipal Council is in agreement with their previous decision on September 17, 2019 to approve the requested amendment to the Official Plan and Zoning By-law to permit service station and convenience commercial uses.

Background

An application to amend the Official Plan and Zoning By-law was received by the City and deemed complete on April 25, 2019. The Official Plan Amendment was to introduce service station uses to the site and allow for a car wash and gas bar. The Zoning By-law Amendment was to add the Service Station Special Provision (SS2(_)) Zone to the lands, and add a new special provision to the Convenience Commercial (CC6(_)) Zone to allow for the service station, car wash and restaurant uses. Special provisions were approved to allow for a reduced setback from the car wash to the residentially zoned lands.

A Public Participation Meeting occurred before the Planning and Environment Committee on September 9, 2019. Council approved the Official Plan and Zoning Bylaw Amendment on September 17, 2019 by way of the following resolution:

That, on the recommendation of the Director, Development Services, the following actions be taken with respect to the application of 2219008 Ontario Ltd, relating to the property located at 3493 Colonel Talbot Road:

- a) the proposed by-law appended to the staff report dated September 9, 2019 as Appendix "A" BE INTRODUCED at the Municipal Council meeting to be held on September 17, 2019 to amend section 3.6.5, vi), of the 1989 Official Plan, by ADDING the subject site to the list of Locations of Convenience Commercial and Service Station uses, to permit Service Station and Convenience Commercial Uses; and,
- b) the proposed by-law appended to the staff report dated September 9, 2019 as Appendix "B" BE INTRODUCED at the Municipal Council meeting on September 17, 2019 to amend Zoning By-law No. Z.-1, (in conformity with the Official Plan as amended in part a) above), to change the zoning of the subject property FROM a holding Residential R6 Special Provision/Residential R8 Special Provision/Convenience

Commercial (h*h-100*h-198*R6-5(46)/R8-4(30)/CC6) Zone TO holding Residential R6 Special Provision/Residential R8 Special Provision/Convenience Commercial Special Provision/Service Station Special Provision (h*h-100*h-198*R6-5(46)/R8-4(30)/CC6(_)/SS2(_)) Zone;

it being pointed out that at the public participation meeting associated with these matters, the individuals indicated on the attached public participation meeting record made oral submissions regarding these matters;

it being further noted that the Municipal Council approves this application for the following reasons:

- the recommended draft plan and zoning amendments are consistent with the Provincial Policy Statement (PPS), 2014, which encourages an appropriate range and mix of uses to meet projected requirements of current and future resident;
- the recommended amendment conforms to the in-force polices of The London Plan, including but limited to, the Neighbourhoods Place Type, Our City, Our Strategy, and all other applicable London Plan policies;
- the recommended amendment permits an appropriate range of secondary uses that conform to the in-force policies of the (1989) Official Plan and Southwest Area Secondary Plan, including but not limited to the Multi-Family, Medium Density Residential designation, and the Convenience Commercial and Service Station polices; and.
- the recommended Zoning By-law Amendment allows development that is compatible with the surrounding land uses and appropriately mitigates impacts. (2019-D09) (3.6/15/PEC)

An appeal was received on October 16, 2019 from Glen Dietz. A copy of the appeal letter and the reasons for the appeal are attached as appendix 'B' to this report. A date for the Local Planning Appeal Tribunal hearing has not yet been scheduled.

Previous Reports Pertinent to this Matter

OZ-9049 – September 9, 2019: Public Participation Meeting at the Planning and Environment Committee

Conclusion

As analyzed and opined in the previous staff report, the approved amendment is consistent with the Provincial Policy Statement, and conforms to the policies of The London Plan, the Southwest Area Secondary Plan and the (1989) Official Plan. The approved amendment implements an appropriate use for the site and a compatible development for the surrounding lands. The Zoning By-law regulations adequately address the car wash location and mitigate impacts from any associated noise walls. Development Services staff have reviewed the appeal letter and see no reason to recommend to Council an alteration of its decision relating to this matter.

Prepared by:	
	Sonia Wise, MCIP, RPP Planner II, Current Planning
Recommended by:	
	Paul Yeoman, RPP, PLE Director, Development Services
Submitted by:	
	George Kotsifas, P.ENG
Note: The enimines con	Managing Director, Development and Compliance Services and Chief building Official

Note: The opinions contained herein are offered by a person or persons qualified to provide expert opinion. Further detail with respect to qualifications can be obtained from Development Services.

January 13, 2020

cc: Matt Feldberg, Manager, Development Services (Subdivisions)

cc: Ted Koza, Manager, Development Engineering cc: Lou Pompilii, Manager, Development Planning

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Appendix A – Location Map



Appendix B

Glen Dietz 3559 Loyalist Court, London, Ontario N6P 0A5

2019 10 13

Catharine Saunders
City Clerk – Corporation of the City of London
300 Dufferin Ave
PO Box 5035
London, Ontario N6A 4L9

Appeal of Zoning By-law Amendment - Z.-1-192783

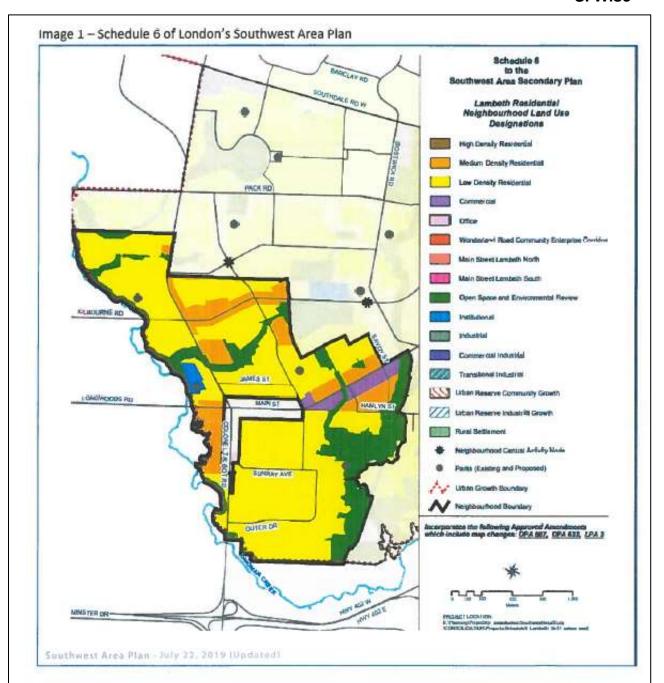
Ms. Saunders:

Recently the London City Board of Control passed a zoning bylaw change (Z.-2-293783) which allows for a gas bar, car wash, convenience store and a drive through restaurant to be built at 3493 Colonel Talbot Road (corner of Colonel Talbot Road and Pack Road) in London. In spite of the objections four individual raised when the application for the change was announced, and in spite of the feedback I provided during a public meeting held on September 9, 2019 the motion was taken to City Council and passed on September 17, 2019.

I am submitting an appeal to have this decision reconsidered and overturned.

The bases of my appeal are:

- There continue to be changes in the actual proposal for the plot plan that was presented when
 to the public was notified of the bylaw change application. During the Public hearing, there was
 ongoing discussion with the developer about relocating the car wash on the site to deal with
 noise from the car wash. The proposals that were made move the car wash even closer to
 existing homes in the area (including my home). The analysis of the application did not address
 noise concerns for existing homes in the area, and moving the car wash closer to existing homes
 will magnify the noise pollution that will affect the quality of life for existing and future homes in
 the area.
- 2. Although the city planners determined the bylaw amendment is compatible with the zoning restrictions, London's Southwest Area Plan posted on the City of London website (https://www.london.ca/business/Planning-Development/secondary-plans/Documents/SWAP/REDUCED-2019-08-South-West-Area-Plan-Document-August-1st-Revisions.pdf) presents a different perspective. The plan for the Colonel Talbot Road corrector shows only residential and medium density housing (see image 1). In fact, on page 58, (20.5.7.1 ii) it clearly states as permitted uses, that: "The primary permitted uses in the Low Density Residential designation of the Official Plan shall apply. New convenience commercial uses and secondary uses shall not be permitted." (bold text emphasis added). This restriction is repeated on page 60.



My concern about making an ad hoc amendment to the plan without appropriate consultation with the existing residents along this corridor is that it could be the first step on a slippery slope to altering the future landscape for this community. Part of the corridor (West side of Colonel Talbot Road between Southdale Road and Pack Road) is not addressed in London's Southwest Area Plan. In addition, we have not heard details about what is planned for the East side of Colonel Talbot Road, south of Pack Road. The official plan includes only provision for low and medium density housing in the documentation that has been mailed to me by from the City.

- However, if commercial activity is approved at the corner of Colonel Talbot Road and Pack Road, it will be difficult for stakeholders to object when future proposals are made for similar bylaw amendments. Approval of this bylaw amendment should be deferred until there is more information presented to the public about plans for the entire region.
- 3. The site plan distributed with the bylaw change application for 3493 Colonel Talbot Road did not address a traffic plan for the roads surrounding the property. When I raised this issue at the public hearing, we learned that there are plans to allow for north bound traffic to cross lanes of southbound traffic to enter the proposed car wash, gas station, convenience store and drive through restaurant. This will create a traffic hazard, interruptions in the traffic flow, and additional noise pollution. In other areas of the city where there is this type of business, there are raised medians installed in the roads to protect oncoming traffic from cars turning into the business. I have included examples of the barriers put in place surrounding similar types of businesses in photos below. If similar safety standards are applied to this location, this may affect the viability of the business that is being proposed for this site, and the developer should be able to take such restrictions into account when they decide if they will move ahead with developing this business.
- 4. Comparable Sites I was told by my City Councillor, Anna Hopkins that the Planning Committee has approved the development of gas stations and drive through restaurants close to residential properties, such as on the North West corner of Oxford Street and Westdel Borne Road as a comparable site to what is being proposed for the corner of Colonel Talbot Road and Pack Road. However, the development in this area is much different than what is being proposed for 3493 Colonel Talbot Road.

Oxford Street West at Westdel Borne Road

- Oxford Street is predominantly a commercial corridor with no residences facing the street (see images 2 and 3). (Colonel Talbot Road has residences facing the street both north and south of the Pack Road intersection).
- The gas station on the corner of Oxford Street and Westdel Borne is only a gas bar with 4 pumps and a U-Haul trailer rental – there is no car wash facility. (See image 4).
- There are 2 restaurants with drive through services on the south side of Oxford Street about 100
 meters east of the intersection. These restaurants are isolated from the street by drive ways and
 a parking lot which allows for more controlled exit and re-entry from Oxford Street. (See image
 5).
- There is a median separating the east-bound and west-bound traffic on Oxford Street which
 prevents vehicles travelling west from crossing over east bound traffic lanes. (See image 2, 3,
 and 5).
- There are no residences within a close proximity to either the gas station or the drive through restaurants (but there will be new residential construction adjacent to the drive through restaurants separated by a large parking lot and roadways).

Image 2 – Oxford Street – facing west



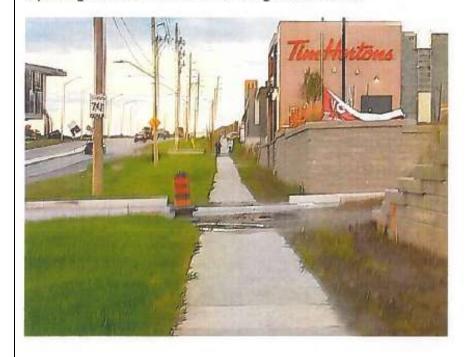
Image 3 - Oxford Street - facing east



Image 4 - Gas station



Image 5 – Driveways limiting direct access to Oxford Street to drive through restaurants, and median separating west bound traffic from entering the restaurants.



Shell Station - Wonderland Road at Viscount Road

There is a similar facility to what is being proposed located at the corner of Wonderland Road and Viscount Road. However, the gas station, car wash and convenience store are a separate business from the drive through restaurants located adjacent. This property does have access to an entry point for northbound traffic to cross over southbound traffic lanes – but there is a median preventing entry close to the intersection which serves both the gas station and the adjacent restaurants. These businesses are located on a property which has more than twice the frontage as the site plan proposes for Silverleaf's proposal on Colonel Talbot road so the entry is set back a large distance from the intersection so vehicles attempting to turn left at the traffic light do not obstruct traffic flow. This will not be possible at the 3493 Colonel Talbot Road site and as a result, motorists will be in constant danger of collision and there will be constant interruptions in traffic flow if this bylaw amendment is not overturned.

Image 6 – Raised median with turning lane allowing entrance to Shell gas station and drive through restaurants on corner of Wonderland Road and Viscount Road



The Shell gas station and car wash is separated a great distance from an adjacent school and from high rise apartments located on the opposite side of Wonderland Road. It is also located across from a shopping mall and several restaurants located on the north side of Viscount and Wonderland Road. There is no residential housing in close proximity to this facility. In contrast, 3493 Colonel Talbot Road is located in close proximity to both existing and proposed residential properties.



Image 7 - Satellite view of Wonderland Road and Viscount Rd Intersection

After touring the city and conducting extensive Google searches, I could not find any gas station and car wash facilities located anywhere in London that is similar to what is being proposed by Silverleaf Development for 3493 Colonel Talbot Road. There are certainly none in new subdivisions elsewhere in the city. Therefore, I believe there is no prescient for approving the type of facility being proposed so close to a residential community.

I am asking that the decision made by London City Council on September 17th be reviewed and overturned. I am also asking that any further considerations for amendments be delayed until a more holistic proposal for the Colonel Talbot Road corridor can be shared with existing residents and other stakeholders, and the public has an opportunity to provide feedback on the plan.

Glen Dietz



Environment and Land Tribunals Ontario Local Planning Appeal Tribunal 655 Bay Street, Suite 1500 Toronto ON M5G 1E5

Telephone: 416-212-6349
Toll Free: 1-866-448-2248
Website: www.elto.gov.on.ca



Receipt Number (LPAT Office Use Only)

Date Stamp Appeal Received by Municipality/Approval Authority



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	Act matters for Official Plans and amendments, Zoning By-Laws and amendmen Control By-laws. Site Plans, Minor Variances, Consents and Severances, proce-			
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AND THE REAL PROPERTY.	check all applicable boxes)			
Subject of Appeal	Type of Appeal	Reference (Section)		
	Planning Act Matters			
	Appeal a decision by local council that adopted an OP or OPA (exempt from approval by Minister or Approval Authority)	17(24)		
Official Plan or Official Plan Amendment	Appeal a decision of an Approval Authority that approved or did not approve all or part of a plan or amendment	17(36)		
	Approval Authority failed to make a decision on the plan within 120 days	17(40)		
Council failed to adopt the requested amendment within 120 days				
	Council refuses to adopt the requested amendment	22(7)		
	Appeal the passing of a Zoning By-law	34(19)		
Zoning By-law or Zoning By-law Amendment Application for an amendment to the Zoning By-law – failed to make a decision on the application within 90 days				
ene and consistence of the Constitution of the	Application for an amendment to the Zoning By-law – failed to make a decision within 120 days where the application is associated with an Official Plan Amendment			
	Application for an amendment to the Zoning By-law – refused by the municipality			
nterim Control Zoning By-law	Appeal the passing of an Interim Control By-law within 60 days (Minister only)	38(4)		
	Appeal the passing of an extension of an Interim Control By-law within 60 days	38(4.1)		
Site Plan	Application for a site plan – council failed to make a decision within 30 days	41(12)		
8049E (2019/08)	8.50	Page		

Subject of Appeal	Type of Appeal	Reference (Section)				
	Appeal requirements imposed by the municipality or upper tier municipality	41(12.01)				
Minor Variance	Appeal a decision of the Committee of Adjustment that approved or refused the application	45(12)				
	Appeal a decision that approved or refused the application	53(19)				
Consent/Severance	Appeal conditions imposed					
	Appeal changed conditions	53(27)				
	Application for consent – Approval Authority failed to make a decision on the application within 90 days	53(14)				
	Application for a plan of subdivision – Approval Authority failed to make a decision on the plan within 120 days	51(34)				
	Appeal a decision of an Approval Authority that approved a plan of subdivision					
Plan of Subdivision	Appeal a decision of an Approval Authority that did not approve a plan of subdivision					
	Appeal a lapsing provision imposed by an Approval Authority 51(39)					
		51(39)				
	Appeal conditions imposed by an Approval Authority					
		51(43)				
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Subject of Appeal	peal Type of Appeal			
	Development Charges Act Matters			
Development Charge By- law	Appeal a Development Charge By-law	14		
	Appeal an amendment to a Development Charge By-law	19(1)		
Development Charge Complaint	Appeal municipality's decision regarding a complaint			
	Failed to make a decision on the complaint within 60 days	22(2)		
Front-ending Agreement	Objection to a front-ending agreement	47		
	Objection to an amendment to a front-ending agreement	50		
Class	Education Act Matters			
Education Development Charge By-law	Appeal an Education Development Charge By-law	257.65		
	Appeal an amendment to an Education Development Charge By-law	257.74(1)		
Education Development Charge Complaint	Appeal approval authority's decision regarding a complaint	257.87(1)		
	Failed to make a decision on the complaint within 60 days	257.87(2)		
	Aggregate Resources Act Matters			
	One or more objections against an application for a 'Class A' aggregate removal licence	11(5)		
	One or more objections against an application for a 'Class B' aggregate removal licence			
	Application for a 'Class A' licence – refused by Minister	11(11)		
	Application for a 'Class B' licence – refused by Minister			
	Changes to conditions to a licence	13(6)		
Aggregate Removal Licence	Amendment of site plans	16(8)		
	Minister proposes to transfer the licence – applicant does not have licensee's consent	18(5)		
	Minister proposes to refuse transfer of licence – applicant is licensee or has licensee's consent to transfer			
	Minister proposes to refuse transfer of licence – applicant does not have licensee's consent to transfer			
	Revocation of licence	20(4)		
	Municipal Act Matters			
	Appeal the passing of a by-law to divide the municipality into wards			
Vard Boundary By-law	Appeal the passing of a by-law to redivide the municipality into wards	222(4)		

Subject of Appeal		Type of	Appeal	Reference (Section)
	Appea	I the passing of a by-law to o	dissolve the existing wards	
		Ontario Herita	ge Act Matters	
Designation of Property	Appea	a Notice of intention to desi	ignate property	29(11)
	☐ Appea	I of an amendment to a by-la	aw designating property	30.1(10)
		I a Notice of Intention to repo ating by-law	eal a designating by-law or part of a	31(9)
	Appea design	I a council's decision to appr ating by-law or part of a desi	ove or refuse the repealing of a ignating by-law	32(7)/32(8)
	☐ Appea	council's decision to alter a	heritage designated property	33(9)
Heritage Conservation	Appea study a		signating a heritage conservation	40.1(4)
Z000000	Appea district		ignating a heritage conservation	41(4)
	-	Other Act I	Matters	
Subject of Appeal	Act/Legisl	ation Name		Section Number
Address and/or Legal De	scription of pr	roperty subject to the appeal		
Address and/or Legal De 3493 Colonel Talbot Ro Municipality	scription of pr	roperty subject to the appeal		
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2. Location Information Address and/or Legal Dec 3493 Colonel Talbot Ro Municipality London, Ontario Upper Tier (Example: cou	scription of propagation	25252 27 110		
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4. Representativ	e Information	18 8 1	No.	-	NO EL PROPERTO		1 10 16
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Last Name			Firs	t Na	me .		
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 Approval does Full disclosure 	not conform to Lo	ondon's S	public consultation Southwest Area Plansultation (no traffic vith community and	pla	n provided) consistent with approv	als for other re	esidentia <mark>l</mark>
For appeals of Offici intend on arguing o			ndments, Zoning By-la	ws a	and Zoning By-law Amen	dments, please	indicate if you
A: A decision of a 0	Council or Approval	Authority	is:				
Inconsistent	with the Provincial	Policy St	atement, issued under	rsu	bsection 3(1) of the Plani	ning Act	
☐ Fails to confi	orm with or conflict	s with a p	rovincial plan				
✓ Fails to confi	orm with an applica	ble Officia	al Plan				
And							
B: For a non-decision	on or decision to ref	fuse by co	ouncil:				
☐ Consistency	with the provincial	policy sta	tement, issued under	sub	section 3(1) of the Planni	ing Act	
☐ Conformity v	vith a provincial pla	n			02		
☐ Conformity v	vith the upper-tier n	nunicipalit	y's Official Plan or an	арр	licable Official Plan		
			bove throughout a protect Area Plan	cee	ding, please explain:		Page 6 of 8

Oral/written submissions to council	
If applicable, did you make your opinions regarding this matter known	own to council?
Oral submissions at a public meeting of council	
Written submissions to council	
6. Related Matters	Charles of the figure in the series has been
Are there other appeals not yet filed with the Municipality?	
Yes No	
Are there other matters related to this appeal? (For example: A co	onsent application connected to a variance application)
Yes No	
If yes, please provide LPAT Case Number(s) and/or Municipal File	e Number(s)
7. Mediation	
Mediation is a confidential process in which the parties to an appeal assistance of an impartial individual, a mediator, negotiate a constitution there is a good reason for not addressing the appeal with mediation directed by the Tribunal. As sufaith negotiation and collaboration are a priority and are expected	ensual resolution of the appeal. Unless the Tribunal determines diation, all parties shall presume that their differences will first uch, parties shall act and prepare accordingly, meaning good
√ I have read and understand the above statement.	
8. Witness Information	
Detail the nature and/or expertise of witnesses you will have available	able.
For all other appeal types : Describe expert witness(es)' area of expertise (For example: land	use planner, architect, engineer, etc.).
9. Required Fee	
Electron de la companya del companya de la companya del companya de la companya d	
Total Fee Submitted \$ 300	
Payment Method ▶ ☐ Certified cheque ☐ Money Order	Lawyer's general or trust account cheque
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10. Declaration					
I solemnly declare that all of the statements and the information provided, as well as any supporting documents are true, correct and complete.					
Name of Appellant/Representative	Signature of Appellant/Representative	Date (yyyy/mm/dd)			
Glen Dietz	S (en) at	2019/10/15			
Personal information or documentation requ b. P. 13 and the Local Planning Appeal Trib available to the public.	uested on this form is collected under the provisions of unal Act. After an appeal is filed, all information relati	of the <i>Planning Act</i> , R.S.O. 199 ng to this appeal may become			
	*				
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	18				

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