## Waste Management Working Group Report

The 1st Meeting of the Waste Management Working Group December 18, 2019 Committee Room #3

Attendance PRESENT: Councillor E. Peloza (Chair), Councillors S. Lehman, S. Turner and M. van Holst and J. Bunn (Committee Clerk)

ALSO PRESENT: W. Abbott, K. Scherr and J. Stanford

The meeting was called to order at 4:01 PM.

### 1. Call to Order

1.1 Disclosures of Pecuniary Interest

That it BE NOTED that no pecuniary interests were disclosed.

1.2 Election of Chair and Vice Chair for the term ending in November 30, 2020

That it BE NOTED that the Waste Management Working Group elected Councillor E. Peloza and Councillor S. Turner as Chair and Vice Chair, respectively, for the term ending November 30, 2020.

### 2. Scheduled Items

None.

### 3. Consent

3.1 1st Report of the Waste Management Working Group

That it BE NOTED that the 1st Report of the Waste Management Working Group, from its meeting held on April 18, 2019, was received.

3.2 Municipal Council Resolution - Waste Management Working Group

That it BE NOTED that the Municipal Council resolution, from its meeting held on November 26, 2019, with respect to the Waste Management Working Group, was received.

3.3 Progress Report #8: Community Engagement Program Update - April 1, 2019 to November 30, 2019

That it BE NOTED that the staff report dated December 18, 2019, from J. Stanford, Director, Environment, Fleet and Solid Waste, with respect to progress report #8 on the Community Engagement Program Update from April 1, 2019 to November 30, 2019, was received.

3.4 Progress Report #9: 60% Waste Diversion Action Plan

That it BE NOTED that the staff report dated December 18, 2019, from J. Stanford, Director, Environment, Fleet and Solid Waste, with respect to progress report #9 on the 60% Waste Diversion Action Plan; it being noted that the <u>attached</u> presentation from J. Stanford, Director, Environment, Fleet and Solid Waste, with respect to this matter, was received.

### 4. Items for Discussion

4.1 Adjustment to Environmental Assessment Project Manager Role - Verbal Update

That it BE NOTED that a verbal update from J. Stanford, Director, Environment, Fleet and Solid Waste, with respect to an adjustment to the Environmental Assessment Project Manager role, was received.

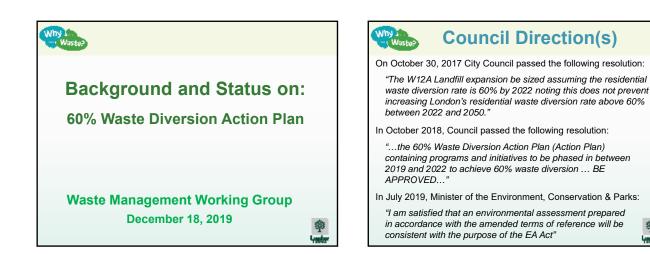
4.2 Decision Report #9: Environmental Assessment Process

That, on the recommendation of the Director, Environment, Fleet and Solid Waste, the three Alternative Methods for the proposed expansion of the W12A landfill, as explained in the <u>attached</u> staff report dated December 18, 2019, BE SUPPORTED IN PRINCIPLE for release to the public for the upcoming Open Houses tentatively scheduled for February 2020; it being noted that the three Alternative Methods are very similar to the ones that have been before the Waste Management Working Group, the Civic Works Committee, Municipal Council and the community as design concepts; it being further noted that the <u>attached</u> presentation from J. Stanford, Director, Environment, Fleet and Solid Waste, with respect to this matter, was received.

### 5. Adjournment

The meeting adjourned at 5:28 PM.

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Operating Budge reduction includi		-			
Business Case Tax Levy Impact (\$000's)	2020	2021	2022	2023	2020-2023 TOTAL
Annual Net Requested Tax Levy	\$700	\$3,900	\$6,500	\$6,500	\$17,600
Annual Net Incremental Tax Levy	\$700	\$3,200	\$2,600	\$0	\$6,500
Estimated Tax Levy Impact %	0.12%	0.51%	0.40%	0.00%	0.26% (Average)
Estimated Tax Payer Impact (Dollars) 1	\$3.28	\$18.27	\$30.46	\$30.46	\$20.62 (Average)
Estmated Tax Payer Impact (Dollars) ( tote T: Calculated based on the average accessed v Capital Budget –	alue of \$241,000 for a re-	sidential property (e	roludes education tax p	ortion and impact	s of future tax poli
			Life-to-Date	2020	2023 TOTA
			Lile-10-Date	2020	2023 TOTAL

# Overview of Updates 2019 had several adjustments Additional work on a number of items: London Waste to Resources Innovation Centre Provincial Blue Box mediation Provincial organics framework & policies London's Hefty EnergyBag Pilot Project MYB budget items



### **Overview of Updates**

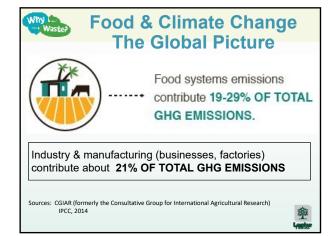
### 2019 had several adjustments

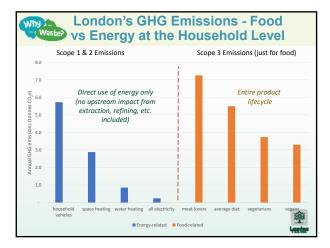
- Work that has been delayed:
  - Diverting ceramics, some furniture through the depots
  - Coordinated textile awareness program
  - Detailed implementation plans

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How much Avoidable Food Waste is there?Diversion/Recovery Opportunities% of Waste b weight				
Avoidable food waste	23%			
Unavoidable food waste	12%			
Other Organics	15%			
Pet waste	10%			
Organics	60%			







Green Bin Implementation Decisions					
V	What goes in the Green Bin?				
1	2	3	4	5	
Food Scraps	Paper Products	Animal Waste	Personal Hygiene Products	Other	





TO:	CHAIR AND MEMBERS WASTE MANAGEMENT WORKING GROUP MEETING ON DECEMBER 18, 2019
FROM:	JAY STANFORD, M.A., M.P.A. DIRECTOR - ENVIRONMENT, FLEET & SOLID WASTE
SUBJECT:	DECISION REPORT 9: ENVIRONMENTAL ASSESSMENT PROCESS

### RECOMMENDATION

That, on the recommendation of the Director - Environment, Fleet and Solid Waste, the following actions **BE TAKEN**:

- a) The Report **BE RECEIVED** for information;
- b) The three Alternative Methods for the proposed expansion of the W12A landfill BE SUPPORTED IN PRINCIPLE for release to the public for the upcoming Open Houses tentatively scheduled for February 2020; it being noted that the three Alternative Methods are very similar to the ones that have been before the Waste Management Working Group, Civic Works Committee, Council and the community as design concepts; and
- c) The Minutes from the December 18, 2019 Waste Management Working Group include this entire report as an appendix to ensure that the alternative methods are before the Civic Works Committee on January 7, 2020.

### PREVIOUS REPORTS PERTINENT TO THIS MATTER

Relevant reports that can be found at <u>www.london.ca</u> under City Hall (Meetings) include:

- Proposed Expansion of the W12A Landfill Site: Updated Environmental Assessment Engineering Consulting Costs (October 22, 2019 meeting of the Civic Works Committee (CWC), Item #2.12)
- Proposed Terms of Reference Environmental Assessment of the Proposed W12A Landfill Expansion (September 25, 2018 meeting of the CWC, Item #3.1)
- Draft Proposed Terms of Reference Environmental Assessment of the Proposed W12A Landfill Expansion (April 17, 2018 meeting of the CWC, Item #3.3)
- Appointment of Consulting Engineer for Various Technical Studies as part of the Environmental Assessment Process for the Proposed Expansion of the W12A Landfill Site (July 17, 2017 meeting of the CWC, Item #6)
- Update and Next Steps Resource Recovery Strategy and Residual Waste Disposal Strategy as part of the Environmental Assessment Process (February 7, 2017 meeting of the CWC, Item #10)

Relevant reports that can be found at <u>www.london.ca</u> under City Hall (Meetings – Advisory and other Committee Meetings) include:

- Proposed Amended Terms of Reference (April 18, 2019 meeting of the Waste Management Working Group (WMWG), Item #3.2)
- Proposed Terms of Reference (August 15, 2018 meeting of the WMWG, Item #2.1)
- Draft Proposed Terms of Reference (July 13, 2018 meeting of the WMWG, Item #3.2)
- Preliminary Proposed Draft Terms of Reference (March 8, 2018 meeting of the WMWG, Item #2.1)
- Terms of Reference Outline and Next Steps (January 18, 2018 meeting of the WMWG, Item #9)
- General Framework for the Community Engagement Program for the Resource Recovery and Residual Waste Disposal Strategies as part of the Environmental Assessment Process (January 19, 2017 meeting of the WMWG, Item #7)

### COUNCIL'S 2019-2023 STRATEGIC PLAN

Municipal Council has recognized the importance of solid waste management in its 2019-2023 - Strategic Plan for the City of London as follows:

### **Building a Sustainable City**

London has a strong and healthy environment

• Build infrastructure to support future development and protect the environment

### **Growing our Economy**

London is a leader in Ontario for attracting new jobs and investments

• Build infrastructure to support future development and retain existing jobs

### Leading in Public Service

Londoners experience exceptional and valued customer service

• Increase community and resident satisfaction of their service experience with the City

### BACKGROUND

### PURPOSE:

This report provides the Waste Management Working Group (WMWG) with an update on the status of the Environmental Assessment process and seeks the WMWG support for the proposed three Alternative Methods (landfill expansion alternatives). These three Alternative Methods are very similar to the ones that have been before the Waste Management Working Group (WMWG), Civic Works Committee (CWC), Council and the community as design concepts.

### CONTEXT:

An Environmental Assessment (EA) under the EA Act is a planning study that assesses environmental effects and advantages and disadvantages of a proposed project. The environment is considered in broad terms to include the natural, social, cultural and economic aspects of the environment.

There are different classes (types) of EAs depending on the type and complexity of the undertaking (project). The most rigorous EA is an Individual EA. An individual EA is less prescribed than the more common class EAs and is used for large-scale projects like landfill sites.

The first phase of the Individual EA process is the development and approval of a Terms of Reference (ToR) by the Minister of the Environment, Conservation and Parks. The ToR becomes the framework or work plan for the preparation and review of the Individual EA. The ToR allows the proponent to produce an EA that is more direct and easier to be reviewed by interested persons.

The second phase of the Individual EA process is completion and approval of an EA. The proponent completes the EA in accordance with the approved ToR.

### Addressing the Need for Action on Climate Change

On April 23, 2019, the following was approved by Municipal Council with respect to climate change:

Therefore, a climate emergency be declared by the City of London for the purposes of naming, framing, and deepening our commitment to protecting our economy, our eco systems, and our community from climate change.

Both the Resource Recovery Strategy and Waste Disposal Strategy (including the EA) address various aspects of climate change mitigation and climate change adaptation. These elements are also a requirement that must be addressed as part of EA documentation.

### Amended ToR Approval

The Amended ToR was approved on July 30, 2019 (Appendix A). The details on this approval were contained in the Proposed Terms of Reference - Environmental Assessment of the Proposed W12A Landfill Expansion report submitted to the September 25, 2018 meeting of the CWC.

The approved Amended ToR contained over 20 commitments including commitments to consult with Indigenous groups, prepare detailed work plans for certain studies and refine the service area, study areas, criteria and alternative methods.

### **Environmental Assessment**

The following outlines work that has been completed on the EA now that the Amended ToR has been approved.

### Development of Detailed Technical Study Work Plans

General work plans for all technical studies were included in the Amended ToR. The Ministry of Environment Conservation and Parks (MECP) requested the Amended ToR include a requirement that detailed work plans be prepared for four technical studies and provided to the appropriate Government Review Team (GRT) agency for review and concurrence at the start of the EA. The studies that required a detailed work plan were atmosphere (air quality, dust, noise and odour) biology, geology & hydrogeology (groundwater) and surface water.

These detailed work plans were submitted to the appropriate GRT agencies in September 2019. Comments received from government agencies have been addressed and the work plans were finalized.

### Field Component of Technical Studies

Below is a summary of the status of the field work for the various technical studies. It should be noted that field work on many of the technical studies began before final approval of the ToR because of timing constraints. For example, the biology assessment requires a three season (spring, summer and fall) study.

(Tec	Environmental Component chnical Consulting Firm)	% Complete	Comments
	Atmosphere (Golder Associates)	n.a.	<ul> <li>No field work required as impacts assessed using standard MECP models.</li> </ul>
Environmental	Biology (AECOM)	100%	<ul> <li>Various aquatic and terrestrial ecosystem assessments completed.</li> <li>Key features within the potential expansion area include two watercourses, cultural meadow vegetation providing species at risk and significant wildlife habitat, unevaluated wetland patches and one forested patch.</li> </ul>
Envi	Geology & Hydrogeology (Dillon Consulting)	95%	<ul> <li>Field work including additional monitoring wells, collection of soil and water samples and excavation of test pits completed.</li> <li>Waiting for some test results from water and soil samples collected.</li> </ul>
	Surface Water (Dillon Consulting)	100%	<ul> <li>Existing water features in and around the landfill have been documented</li> </ul>

### Table 1 – Status of Field Work

Table 1	- Status	of Field	Work

	Table 1 – Status of Field Work				
Environmental Component (Technical Consulting Firm)		% Complete	Comments		
			through field surveys and existing documentation.		
	Agricultural (MHBC Planning Ltd.)	100%	• Existing agricultural conditions in and around the landfill have been documented through road site surveys and review of existing information.		
Archeological Studies		100%	<ul> <li>Stage 2 archeological studies completed on potential expansion lands.</li> <li>First Nation monitors on-site during field work.</li> </ul>		
(Golder Associates)	100%	<ul> <li>Discovered one area that required Stage 3 and Stage 4 investigations. The Stage 3 is complete, the Stage 4 work cannot be completed until the preferred expansion alternative is chosen.</li> </ul>			
Social	Cultural (Golder Associates)	100%	• Existing cultural conditions in and around the landfill have been documented through road site surveys and review of existing information.		
	Land Use (MHBC Planning Ltd.)	100%	• Existing land use conditions in and around the landfill have been documented through road site surveys and review of existing information.		
	Socio-Economic (Golder Associates)		• Existing socio-economic conditions in and around the landfill have been documented through road side surveys and review of existing information.		
	Transportation (Golder Associates)	100%	<ul> <li>Turning movements' counts completed at all key intersections.</li> </ul>		
	Visual (RKLA)	100%	<ul> <li>Road site surveys completed.</li> </ul>		
Technical	Design and Operations (Golder Associates)	n.a.	<ul> <li>No field work required. Assessment is completed using engineering and financial models/principles.</li> </ul>		

### Service Area Update

The MECP requested the Amended ToR include a requirement that the proposed regional service area for the W12A Landfill be confirmed and further assessed. Municipalities within the proposed regional service have been contacted to confirm if they are still interested in being part of the regional service area. The majority of municipalities have responded and all have indicated they still want to be part of the regional service area. Staff will be following up with the municipalities that have not responded.

### **Development of Alternative Methods**

'Alternative Methods' are the different ways that the proposed expansion of the W12A Landfill could be implemented to gain an additional 25 years of disposal capacity. The two key factors that were considered in designing the Alternative Methods (expansion alternatives) were:

- the requirements in the Landfill Standards Regulation (O. Reg. 232/98); and
- the existing leachate collection system including the leachate mound in the older section of the landfill.

Accordingly, three Alternative Methods for expansion of the W12A Landfill were developed. These alternatives are referred to as:

- Alternative 1 Vertical Expansion Over Existing Footprint
- Alternative 2 Horizontal Expansion to the North and Vertical Expansion Over Part of the Existing Footprint
- Alternative 3 Horizontal Expansion to the East and Vertical Expansion Over Part of the Existing Footprint

The expansion alternatives are shown in Figures 1, 2 and 3 and land requirements are summarized in Table 2.

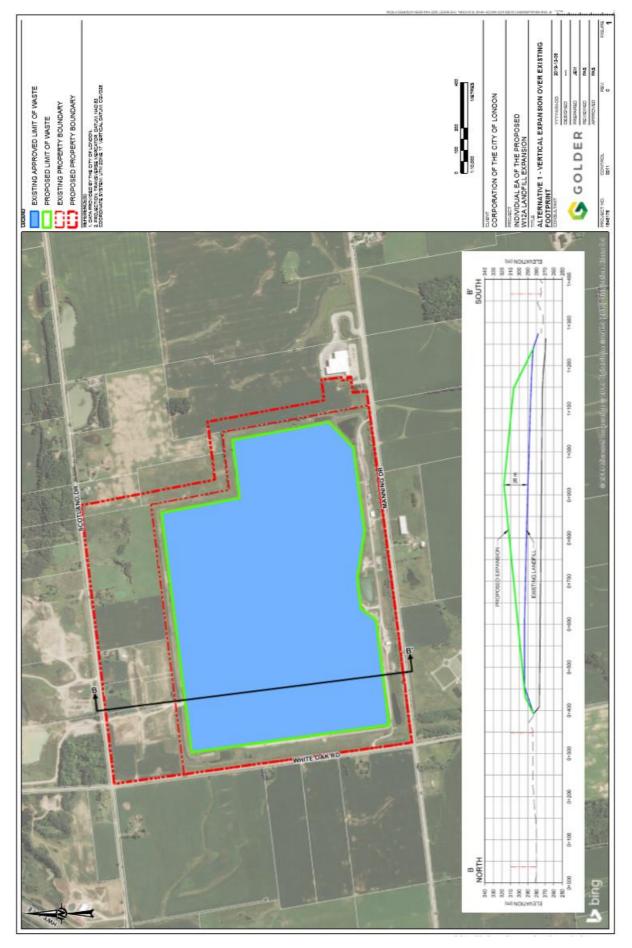
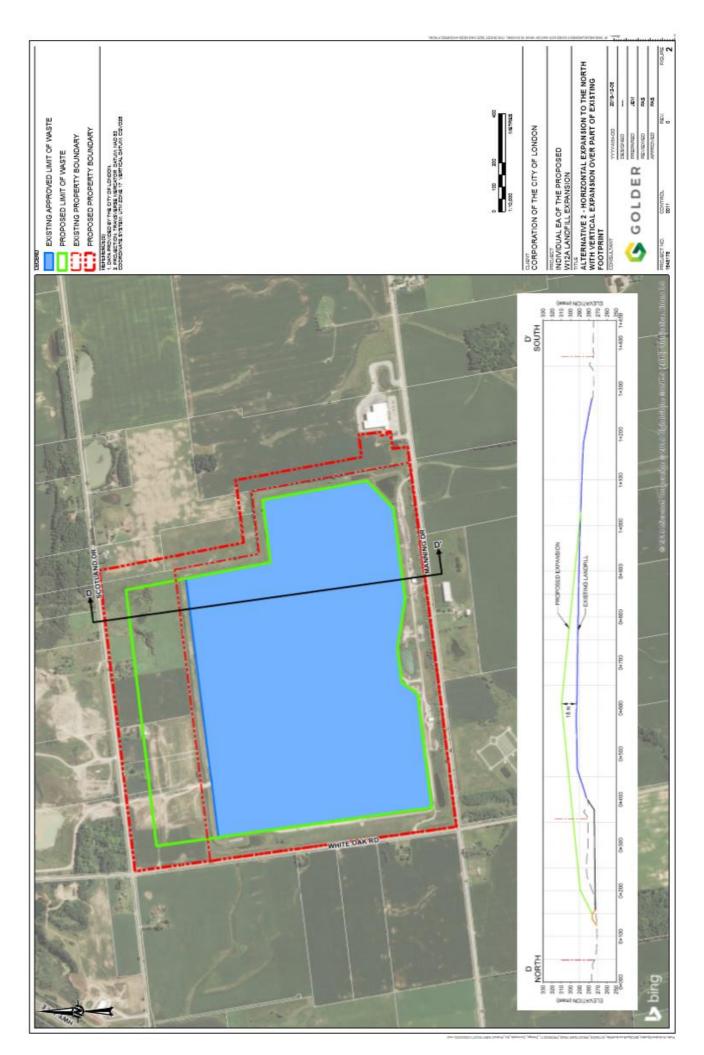
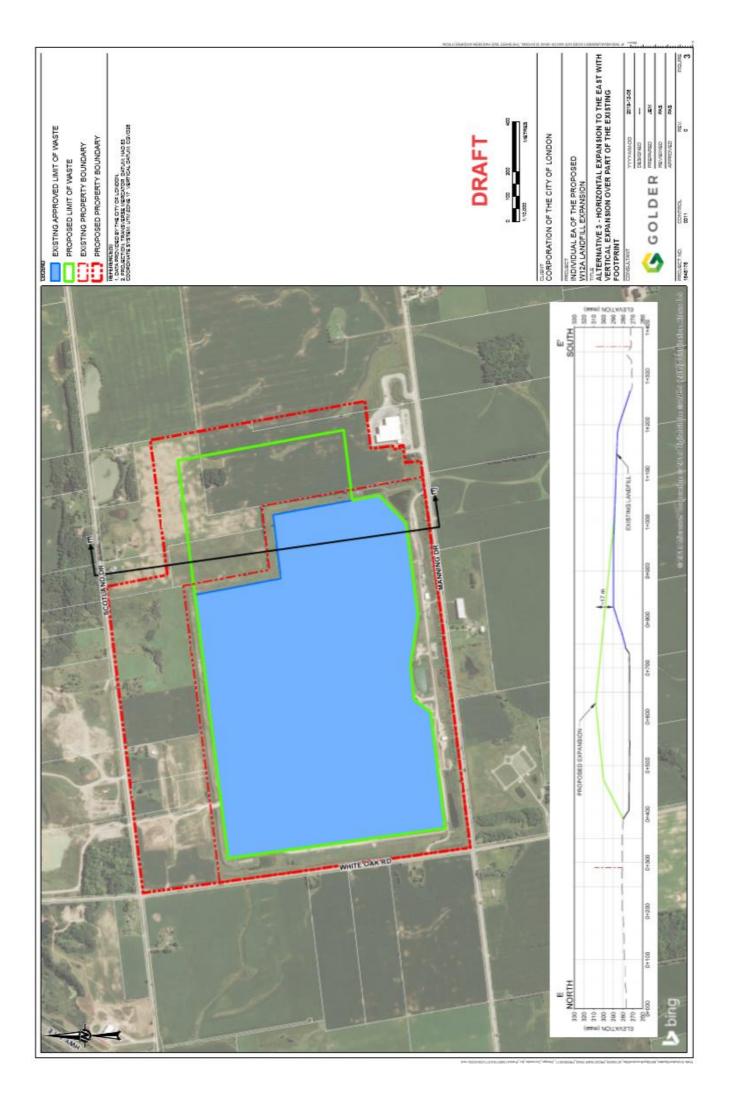


Figure 1 - Alternative 1 – Vertical Expansion Over Existing Footprint



# Figure 2 - Alternative 2 – Horizontal Expansion to the North and Vertical Expansion Over Part of the Existing Footprint



### Figure 3 - Alternative 3 – Horizontal Expansion to the East and Vertical Expansion Over Part of the Existing Footprint

Design Concept	Existing Landfill	Alternative 1: Vertical Expansion	Alternative 2: Vertical and Northern Expansion	Alternative 3: Vertical and Eastern Expansion
Total Footprint Area (ha)	107	107	134	136
Average Height of Peak above Ground (m)	9	35	26.5	26
Volume of Excavation (m <sup>3</sup> )	0	0	2,040,000	850,000

Table 2 – Preliminary Summary of W12A Landfill Expansion Alternative Methods

### **Next Steps**

The remaining tasks and schedule to complete the EA are summarized in Table 3.

Task	Timeline	Comments
Selection of Preferred Alternative	• December 2019 to February, 2020	<ul> <li>Complete studies and compare alternatives</li> <li>Open house in February to present results</li> <li>2<sup>nd</sup> First Nations Workshop</li> </ul>
Detailed Assessment of Preferred Alternative	<ul> <li>March to May, 2020</li> </ul>	<ul> <li>Detailed assessment of landfill and management of leachate</li> <li>Consideration of Climate Change</li> <li>Open house in May to present results</li> </ul>
Prepare Preliminary Draft EA Report	<ul> <li>June to August 2020</li> </ul>	<ul> <li>Prepare preliminary draft EA report and send to MECP for comments</li> </ul>
Prepare Draft EA Report	<ul> <li>September to December 2020</li> </ul>	<ul> <li>Update report based on comments and prepare Draft EA report</li> <li>Review of Draft by MECP, GRT, Stakeholder</li> <li>Council Approval</li> </ul>
Formal Submission of EA Documentation	• January 2021	<ul> <li>Publish required notices and submit to MECP</li> </ul>
Minister Decision	<ul> <li>February 2021 to July 2021</li> </ul>	<ul> <li>The MECP process requires the Minister to make a decision on whether to approve or reject an EA within 30 weeks of submission. This includes the MECP public and agency review period.</li> <li>A decision by the Minister after 30 weeks is still valid.</li> </ul>

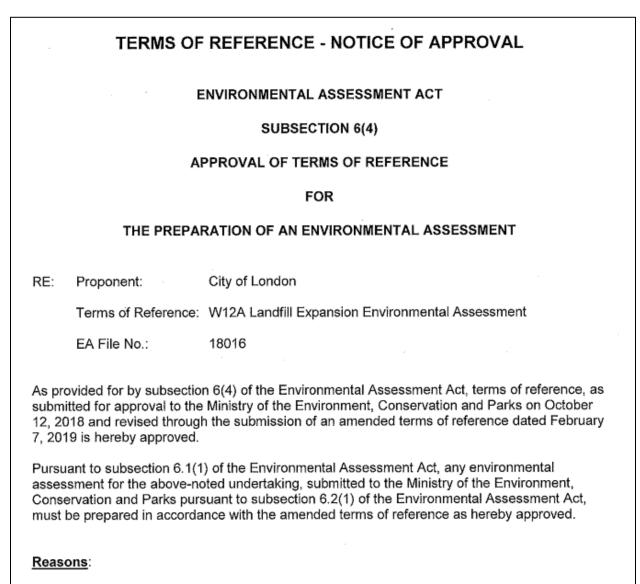
PREPARED BY:	
MIKE LOSEE, B.SC., DIVISON MANAGER SOLID WASTE MANAGEMENT	
PREPARED AND RECOMMENDED BY:	CONCURRED BY:
JAY STANFORD, M.A., M.P.A. DIRECTOR, ENVIRONMENT, FLEET & SOLID WASTE	KELLY SCHERR, P.ENG., MBA, FEC MANAGING DIRECTOR, ENVIRONMENTAL & ENGINEERING SERVICES & CITY ENGINEER

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Appendix A – Amended Terms of Reference Approval

c Wesley Abbott, Technical Project Manager

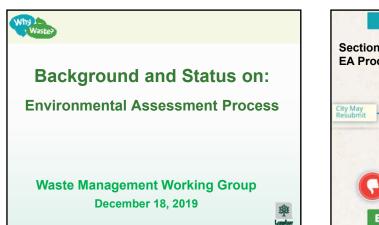
### Appendix A Amended Terms of Reference Approval

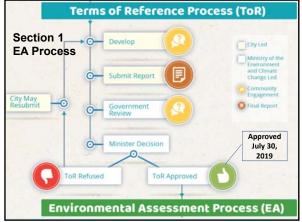


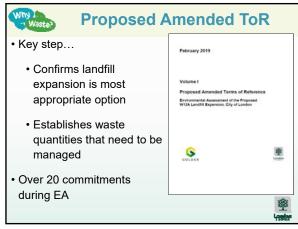
I am satisfied that an environmental assessment prepared in accordance with the amended terms of reference will be consistent with the purpose of the Environmental Assessment Act and the public interest for the following reasons:

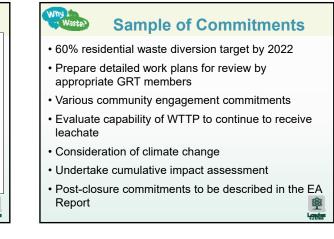
- The terms of reference provides that the environmental assessment will include an identification and evaluation of a reasonable range of alternative methods and that these alternative methods will be assessed during the environmental assessment process.
- 2. The terms of reference requires the proponent to implement a comprehensive consultation plan during the preparation of the environmental assessment. In addition, the Environmental Assessment Act requires consultation and documentation of the consultation during the preparation of the environmental assessment. As well, there will be additional opportunities for public and government agency consultation when the environmental assessment is submitted to the ministry.

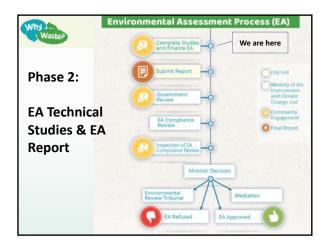
- 2 -3. The terms of reference provides that the environmental assessment will be prepared using a comprehensive public, Indigenous community and government agency consultation process that is open and transparent and in particular will include consultation on the selection and evaluation of alternative methods during the environmental assessment. 4. The terms of reference requires that the proponent meet the intent of the Environmental Assessment Act by providing for the identification of issues and concerns, and the preferred means of addressing them with due regard to adoption of environmental management, protection and mitigation measures. 5. There are no outstanding issues that have not been incorporated into the terms of reference or that cannot be addressed during the preparation of the environmental assessment. TITANKO Dated the 30 day of July\_, 2019 at TORONTO. Minister of the Environment, Conservation and Parks 777 Bay Street, 5th Floor Toronto, Ontario M7A 2J3



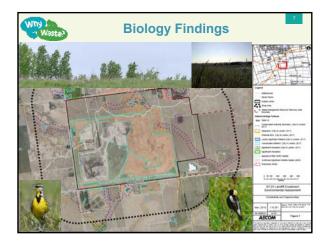




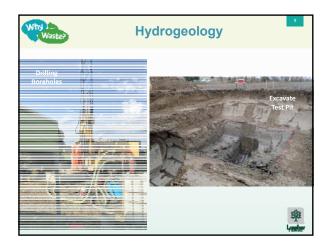


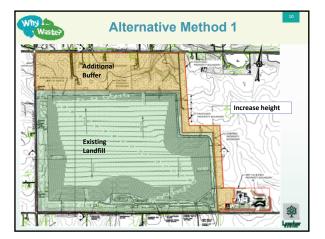


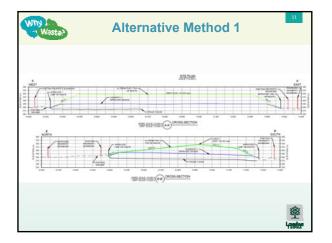
Why		Proposed Environmental Components		
Waste?	Category	Environmental Component	Environmental Sub-components	
EA	Environmental	Atmosphere	Air quality (including dust, odour and greenhouse gases)     Noise	
EA Studies		Biology	Aquatic ecosystems     Terrestrial ecosystems	
		Geology & Hydrogeology	Groundwater quality	
		Surface Water	Surface water quality     Surface water quantity	
field work nearly		Agriculture	Agriculture	
complete		Archaeology	Archaeology	
comparison of	iocial	Culture	- Cultural heritage landscapes     - Cultural heritage resources (including built heritage)	
alternatives	š	Land Use	Current and planned future land uses	
underway		Socio-economic	Local economy     Residents and community	
		Visual	Visual	
	Technical	Design and Operations	Technical Considerations     Financial Considerations	
		Transportation	- Traffic	

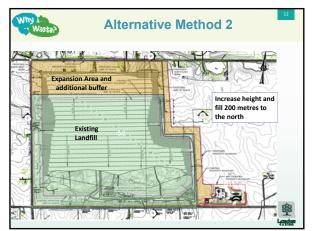






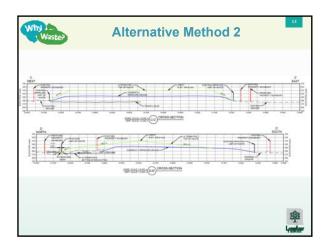


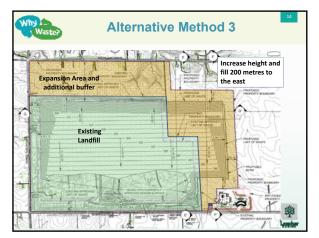




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Winy . Waste?	Alternative Method 3

Proposed Schedule		
Time Frame	Task	
Dec 2019 to February 2020	Selection of Preferred Alternative (includes open house)	
March to May 2020	Detailed Assessment of Preferred Alternative (includes Open House)	
June to August 2020	Preliminary Draft EA Report	
September to December 2020	Draft EA Report	
January 2021	Formal Submission of EA Documentation	
February to July 2021	MECP Approval process	

### **Community Engagement** Two Open Houses Get In ed London Project Website ALC: NO • Direct Mailings (e.g., residents within 2 km of Landfill, project mailing list, etc.) · Community requests for meetings Waste Management CLC, W12A Landfill PLC, First Nations & GRT

- Traditional & Social Media
- PPM at CWC





### Recommendation

- a) The Report BE RECEIVED for information;
- b) The three Alternative Methods for the proposed expansion of the W12A landfill **BE SUPPORTED IN PRINCIPLE** for release to the public for the upcoming Open Houses tentatively scheduled for February 2020; it being noted that the three Alternative Methods are very similar to the ones that have been before the Waste Management Working Group, Civic Works Committee, Council and the community as design concepts; an
- c) The Minutes from the December 18, 2019 Waste Management Working Group include this entire report as an appendix to ensure that the alternative methods are before the Civic Works Committee on January 7, 2020.