| TO:      | CHAIR AND MEMBERS<br>CIVIC WORKS COMMITTEE<br>MEETING ON APRIL 4, 2018                                   |
|----------|--|
| FROM:    | KELLY SCHERR, P. ENG, MBA, FEC MANAGING DIRECTOR, ENVIRONMENTAL & ENGINEERING SERVICES AND CITY ENGINEER |
| SUBJECT: | 2018 ANNUAL WARRANTED SIDEWALK PROGRAM   |

#### **RECOMMENDATION**

That on the recommendation of the Managing Director, Environmental & Engineering Services and City Engineer the proposed new sidewalks identified herein **BE ENDORSED** for implementation.

#### 2015-19 STRATEGIC PLAN

The following report supports the Strategic Plan through the strategic focus area of Building a Sustainable City by implementing and enhancing safe mobility choices for pedestrians.

### **BACKGROUND**

#### **Purpose**

The purpose of this report is to request Municipal Council endorsement of proposed works to be undertaken in 2018 under the Annual Warranted Sidewalk Program and to respond to an outstanding item from the September 26, 2017 Civic Works Committee.

The Warranted Sidewalk Program is an ongoing annual program responding to requests for sidewalks received from the public. The construction of exterior paths of travel compliant with the Accessibility for Ontarians with Disabilities Act (AODA) is undertaken annually in response to these public requests. Acceleration of funding from 2018 to 2017 to leverage Public Transit Infrastructure Fund (PTIF) active transportation funding has resulted in a reduced 2018 program.

On October 3<sup>rd</sup> 2017, Council resolved that the following actions be taken with respect to the Warranted Sidewalk Program on the following items:

a) The Managing Director, Environmental and Engineering Services and City Engineer, BE REQUESTED to develop an improved community engagement strategy with respect to Warranted Sidewalk Program; and,

This report responds to the Council resolution by outlining enhancements to the process followed to encourage community engagement.

#### **DISCUSSION**

#### 2018 Warranted Sidewalk Program

The Ontario Human Rights Code is a law that recognizes the dignity and worth of every person and gives equal rights and opportunity without discrimination. The AODA requires municipalities to remove barriers and provide safe routes for all. Vulnerable road users include people who walk and use mobility devices and includes particular consideration of the young and elderly. Sidewalks provide an exterior path of travel for vulnerable road users that is separated from motor vehicle traffic. The provision of sidewalks greatly reduces the risk to vulnerable road users by reducing the intermingling with motor vehicles. The Warranted Sidewalk Program is designed to respond when requests and concerns are identified by the public.

Walking is an active mode of transportation promoted by the Smart Moves 2030 Transportation Master Plan, Official Plan Policy, and it is an integral part of a transit trip. Implementing new sidewalks is part of a complete streets approach aiming to reduce car-dependency and make neighbourhood streets welcoming, equitable, safe and accessible for community members of all ages, abilities and means. AODA compliance includes the provision of tactile plates on all ramps to improve visibility and provide a change in texture for the user.

A number of new sidewalk locations are constructed each year through this program. The program improves safety, promotes accessibility and supports The London Plan, London's Age Friendly Network and the London Strengthening Neighbourhoods initiatives. In the initial 2016-2019 multi-year budget submission, funding within the Roadways Capital Budget was reallocated to increase the value of the Warranted Sidewalk Program based on input from the Transportation Advisory Committee.

After an expanded 2017 Warranted Sidewalk Program with additional funding from PTIF, the available budget for 2018 is limited to \$100,000. Having regard for the availability of funding, the locations recommended for construction each year are prioritized considering a number of factors such as pedestrian volumes, identified presence of vulnerable users and disabled, proximity to transit, and road and traffic conditions and coordination within neighbourhood networks. Acceleration of some projects may be recommended where completing these sidewalks in coordination with other projects can reduce their cost and provide a consolidated construction project. Deferral of some high priority projects may be recommended where these projects cannot be constructed in their permanent location due to pending major projects or physical constraints.

The attached Warranted Sidewalk priority list in Appendix A has been developed using a rating system previously approved by Council. The rating system takes into consideration pedestrian demand, traffic activity, transit accessibility and roadside conditions with special attention being paid to those requests that serve schools and seniors. The following sidewalk is recommended for construction as part of the 2018 Warranted Sidewalk Program:

<u>Location</u> <u>From</u> <u>To</u>

Commissioners Road West Cranbrook Road Longworth Road

The attached location map in Appendix B generally illustrates the recommended new sidewalk location for 2018. The design is in progress, so the attached plan provides

limits and alignments that may be subject to change. Sidewalk locations have been determined to fill present gaps in the sidewalk network. New sidewalks will be in standard locations set back from the road wherever feasible which provides a comfortable user experience and facilitates snow clearing. New sidewalk designs consider the particular street environment and minimize impacts as much as possible. Individual grading, landscaping and utility issues may necessitate minor alignment adjustments when construction begins. Sidewalk maintenance and snowplowing is provided as a City service across London.

The proposed sidewalk placement on Commissioners Road will provide a connection to the sidewalks at Cranbrook Road and Longworth Drive. The estimated cost of \$91,000 is available in the 2018 capital budget. Other locations on the list that are rated higher such as Commissioners Road West from Longworth Road to Crestwood Drive, will be considered in the future as constraints are resolved, in conjunction with major road works or as part of a neighbourhood network connectivity approach.

In order to provide communication with the affected property owners, staff will follow the current policy and circulate a letter to the property owners on Commissioners Road defining available details of the proposed sidewalk (i.e. location and limits of the sidewalk) along with more information on the Warranted Sidewalk Program and the safety needs it addresses.

As more details are defined through the detailed design process, a meeting could be offered to provide particular information related to each street. This meeting may not be needed in all cases.

When possible, infrastructure renewal projects construct sidewalks as part of a coordinated effort. This saves design and construction costs. It also facilitates better engagement with the neighbourhood with combined discussions and minimizes the construction disruption to the community. The following two locations highlighted on the list in Appendix A are sidewalks being coordinated with infrastructure renewal projects in the area and leveraging funds from the projects:

| Location             | <u>From</u>        | <u>To</u>                   |
|----------------------|--------------------|-----------------------------|
| Chippendale Crescent | King Edward Avenue | Existing sidewalk at school |
| Cavendish Crescent   | Walnut Street      | Cavendish Crescent          |

### **Community Engagement**

Current Council Policy for Warranted Sidewalks identifies that staff follow a two-step process to encourage community engagement on a project, as outlined below:

- An information letter will be provided to each household, business, and property owner abutting the proposed sidewalk after the budget is approved and sufficient design information is available. The notice will provide the limits and location of the sidewalk, information on the program and the safety needs it addresses, and the persons to contact for enquiries.
- 2. If residents or affected stakeholders request, a public information centre may be held to discuss the project.

The community engagement process for the Warranted Sidewalk Program has been enhanced with a minimum seven points of contact with the community. It begins with the request for consideration of a sidewalk placement followed by interaction through the design phase and the later stage of communication & coordination through the

construction phase. Each sidewalk location presents different opportunities and challenges for the project team. To provide more opportunity for community input, and to ensure ample time to adjust the design where necessary the following steps have been put in place for staff to follow:

- The nature and rationale for each public request for new sidewalks is to be better documented for future reference and consideration. The project is subsequently evaluated to determine a relative scoring. The scoring defines a priority on the overall list.
- 2. As the implementation time for a particular sidewalk approaches, a field survey is carried out to define the existing surface features (ie: driveways, hydro poles, gas meters, tree location, etc.) and grading. This survey may occur as early as two years ahead of construction. The survey is utilized to prepare the design. A letter is circulated to adjacent property owners to advise of the activity and the reason for the survey.
- 3. With budget approval, a public report is provided to the Civic Works Committee early in the year to define the program for the upcoming year along with general details on the sidewalk alignment & related impacts.
- 4. With endorsement from the Committee and Council, staff distribute a letter to street residents that communicates the plan with a concept drawing. The detailed design is then further progressed. This phase will also include further contact with utilities should any relocations be necessary.
- 5. The property owner letters may generate further support or questions regarding the proposed sidewalk location. Staff respond to residents accordingly through either a phone or email response and potentially a site visit public meeting to discuss further. The site visit may include several residents at the same time to discuss the project and walk through the concerns. Many times these meetings do result in some minor revisions to better suit the community. After responding to resident contact, a contract package is finalized and the project is tendered.
- 6. A final letter is issued to the community to identify the contractor and contact information for the City staff directly involved in the sidewalk construction. The letter also defines the anticipated schedule for the work to be completed. This letter is issued two weeks in advance of construction. Scheduling and unique project concerns are discussed with the contractor.
- 7. During the construction, residents will have onsite contact from staff or the contractor to discuss the construction. These points may be at the time of excavation for sidewalk, sidewalk placement, driveway restoration, etc. This contact is generally appreciated to facilitate access during driveway disruptions.

## CONCLUSION

The Warranted Sidewalk Program is part of a complete streets approach that aims to make London's streets more welcoming to all users of all ages and abilities. The Ontario Human Rights Code and AODA requires municipalities to remove barriers and design inclusively. Sidewalks promote healthy lifestyles, facilitate active transportation choices, connect to transit and improve pedestrian safety.

The Warranted Sidewalk Program communication procedure is defined above with seven opportunities for community engagement. The community may be represented by individuals requesting or opposing the sidewalk, and the communication will be very different for each. However, staff will take the time to understand and respond to all. The initial design may change after discussions with the community to provide a better placement for the area.

Staff will continue to look for further ways to improve communication. This is often unique to each project since neighbourhoods provide different opportunities and challenges.

### **Acknowledgements**

This report was prepared by a team within the Transportation Planning & Design Division including Karl Grabowski, P. Eng. Transportation Design Engineer and Jenna Corbeth, Engineering Intern.

| PREPARED BY:  | REVIEWED & CONCURRED BY:                                      |
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| RECOMMENDED BY:   |   |
|   |   |
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Attach: Appendix A 2018 Warranted Sidewalk List

Appendix B Location Map for Future Sidewalk – Regal Drive East Side

## APPENDIX A

## **2018 Warranted Sidewalk List**

(Sections proposed for construction in 2018 are highlighted in bold)

| COST<br>ESTIMATE | Rating<br>125<br>Max. | LOCATION                          | FROM                             | ТО                            | Length<br>m. | Road<br>Class |
|------------------|-----------------------|-----------------------------------|----------------------------------|-------------------------------|--------------|---------------|
| \$45,375         | 90                    | Florence Street                   | 60m east of<br>Oakland<br>Avenue | Highbury Avenue               | 165          | Α             |
| \$45,500         | 85                    | Windemere Road                    | Windermere on the Mount          | Sisters of St. Joseph         | 260          | Α             |
| \$87,500         | 80                    | Tewksbury Crescent                | Sorrel Road                      | Perth Avenue                  | 500          | L             |
| \$44,275         | 75                    | Wayne Road                        | Boler Road                       | Jellicoe Crescent             | 253          | L             |
| . ,              | 75                    | Wood, Maurice, &                  | Forward                          | Riverside Drive               | 395          | L             |
| \$69,125         | 70                    | Murdock                           | Avenue                           | O DI                          | 470          |               |
| \$82,250         | 70                    | Braesyde Avenue                   | Hamilton Road                    | Gore Road                     | 470          | L             |
| \$145,250        | 70                    | Clarke Road                       | Hamilton Road                    | 375m S of Gore Road           | 830          | A             |
| \$45,500         | 70                    | Cramston Crescent                 | Valetta Street                   | Adevon Avenue                 | 260          | L             |
| \$208,250        | 70                    | Griffith Street                   | Baseline Road                    | Commissioners Road W.         | 1190         | С             |
| \$249,375        | 70                    | Pond Mills Road                   | Bradley<br>Avenue                | Wilton Grove Road             | 1425         |               |
| \$40,250         | 70                    | Southdale Road & Wharncliffe Road | Old Wharncliffe<br>Road          | Old Wharncliffe Road          | 230          | Α             |
| \$63,875         | 70                    | Stoneybrook<br>Crescent           | 100m NE of<br>Geary Avenue       | Fanshawe Park Road.           | 365          | L             |
| \$145,250        | 70                    | Wharncliffe Road                  | Savoy Street                     | Wonderland Road               | 830          | Α             |
| \$74,025         | 70                    | Windermere Road                   | 693<br>Windemere<br>Road         | 65m West of<br>Adelaide       | 423          | Α             |
| \$25,375         | 65                    | Centre Street                     | 27 Centre<br>Street              | Wharncliffe Road              | 145          | С             |
| \$13,475         | 65                    | Chippendale<br>Crescent South leg | King Edward Avenue               | Existing S/W at School        | 77           | C<br>L        |
| \$231,875        | 65                    | Clarke Road                       | Huron Street                     | Oxford Street                 | 1325         | Α             |
| \$322,875        | 65                    | Hamilton Road                     | Gore Road                        | Clarke Road                   | 1845         | С             |
| \$93,625         | 65                    | Jellicoe Crescent                 | Wayne Road                       | Blake Street                  | 535          | L             |
| \$63,000         | 65                    | Nottinghill Road                  | Commissioners<br>Road. West      | Village Green Road.           | 360          | С             |
| \$14,000         | 65                    | Regis Avenue                      | Wayne Road                       | Regis Place                   | 80           | L             |
| \$17,500         | 65                    | Regis Place                       | Regis Avenue                     | West End                      | 100          | L             |
| \$90,125         | 65                    | Stoneybrook<br>Crescent           | Fanshawe Park<br>Road            | Phillbrook Drive              | 515          | L             |
| \$63,000         | 65                    | Sunningdale Road E                | Bluebell Road                    | 360m east of Bluebell<br>Road | 360          | А             |
| \$119,000        | 65                    | The Parkway                       | Sunset Drive                     | Sherwood Avenue               | 680          | L             |
| \$52,500         | 60                    | Base Line Road                    | Beachwood<br>Avenue              | 20m W of West<br>Street.      | 300          | С             |
| \$53,375         | 60                    | Collingwood Avenue                | Wayne Road                       | Belvedere Avenue              | 305          | L             |
| \$11,375         | 60                    | Colonel Talbot Road               | Outer Drive                      | 4690 Col.Talbot Road          | 65           | Α             |
| \$91,000         | 60                    | Commissioners<br>Road West        | Cranbrook<br>Road                | Longworth Road                | 434          | Α             |
| \$39,550         | 60                    | Commissioners Road<br>West        | Longworth<br>Road                | Crestwood Drive               | 226          | А             |
| \$43,750         | 60                    | Forward Avenue                    | End                              | 100m W of Wood<br>Street.     | 250          | L             |
| \$59,500         | 60                    | Huron Street                      | Clarke Road                      | Oakville Crescent             | 340          | Α             |
| \$49,000         | 60                    | Kenmore Place                     | Melsandra<br>Avenue              | Kipps Lane                    | 280          | L             |
| \$52,500         | 60                    | Mark Street                       | Susan Avenue                     | West End of Street            | 300          | L             |
| \$85,750         | 60                    | Micheal Street                    | Irving Place                     | East End of Street            | 490          | L             |
| \$115,500        | 60                    | Newbold Street                    | Adelaide Street                  | Bradley Avenue                | 660          | С             |
| \$78,750         | 60                    | Patann Drive                      | Godfrey Drive                    | Irving Place                  | 450          | L             |
| \$43,750         | 60                    | Royal Crescent                    | Mun. No. 1925                    | Garland Crescent              | 250          | L             |
| \$126,000        | 60                    | Whitney Street                    | Saskatoon<br>Street              | 40m East of Hilton<br>Avenue  | 720          | L             |
| \$26,250         | 60                    | Wortley Road                      | Mountsfield<br>Crescent          | Commissioners Road            | 150          | С             |
| \$33,250         | 55                    | Cavendish Crescent                | Walnut Street                    | 115 Cavendish<br>Crescent     | 190          | L             |
| \$15,750         | 55                    | Col. Talbot Road                  | Lambeth Walk                     | James Street                  | 90           | Α             |

# 2018 Warranted Sidewalk List (Cont'd)

| \$14,875  | 55 | Cornish Street               | Brydges Street               | Cronyn Crescent              | 85   | L |
|-----------|----|------------------------------|------------------------------|------------------------------|------|---|
| \$243,250 | 50 | Crumlin Side Road            | Trafalgar Street             | Dundas Street                | 1390 | Α |
| \$17,150  | 55 | Danielle Lane                | River Run<br>Terrace         | Pochard lane                 | 98   | L |
| \$45,500  | 55 | Everglade Crescent           | Mahogany Road                | Cypress<br>Crescent          | 260  | L |
| \$99,750  | 55 | Hillcrest Avenue             | Regal Drive                  | Highbury Avenue              | 570  | L |
| \$28,000  | 55 | Horace Street                | St. Julien Street            | Madison Avenue               | 160  | L |
| \$84,000  | 55 | Inverness Avenue             | Laurel Street                | Deer Park Circle             | 480  | L |
| \$99,750  | 55 | Kiwanis Park Drive           | Wavell Street                | Spruce Avenue                | 570  | L |
| \$70,000  | 55 | Magee Street                 | Highbury Avenue              | Hale Street                  | 400  | С |
| \$105,000 | 55 | Neville Drive/Edgar<br>Drive | Dead End of<br>Neville Drive | Coombs Avenue                | 600  | L |
| \$14,000  | 55 | Oliver Street                | Vauxhall Street              | Terrence Street              | 80   | L |
| \$43,750  | 55 | Penrith Crescent             | Grasmere<br>Crescent.        | Ambleside Drive              | 250  | L |
| \$40,250  | 55 | Regent Street                | William Street               | Adelaide Street              | 230  | L |
| \$35,000  | 55 | Salway Street                | Quinton Road                 | Valetta Street               | 200  | L |
| \$38,500  | 55 | Scotchpine Crescent          | Limberlost Road              | Homestead<br>Crescent        | 220  | С |
| \$26,250  | 55 | Selkirk Drive                | Braesyde Avenue              | East End of<br>Selkirk Drive | 150  | L |
| \$52,500  | 55 | Sunnyside Drive              | Richmond Street              | Masonville<br>Crescent       | 300  | L |
| \$25,375  | 55 | Topping Lane                 | 559 Topping Lane             | Commissioners<br>Road W      | 145  | С |
| \$64,750  | 55 | Wellingsboro Road            | Southdale Road               | Dearness Drive               | 370  | L |
| \$48,125  | 55 | Wellington Road              | Bradley Avenue               | White Oaks Mall              | 275  | Α |
| \$64,750  | 45 | Fairview Avenue              | Whetter Avenue               | 35m N of Base<br>Line Road   | 370  | С |
| \$39,375  | 45 | Geraldine Avenue             | Kathryn Drive                | Louise Boulevard             | 225  | L |
| \$84,875  | 45 | Kathryn Drive                | Brian Avenue                 | Mcclure Drive                | 485  | L |
| \$8,750   | 45 | Mahogany Road                | Everglade Street             | Woodborough<br>Crescent      | 50   | L |
| \$26,250  | 45 | McClure Drive                | Smallman Drive               | Louise Boulevard             | 150  | L |
| \$61,250  | 45 | Pond View Road               | Glenroy Road                 | Milan Place                  | 350  | L |
| \$47,250  | 45 | Regal Drive                  | Hillcrest Avenue             | Fuller Street                | 270  | L |
| \$70,000  | 45 | Ridout Street                | Dufferin Avenue              | Albert Street                | 400  | С |
| \$17,500  | 45 | Sunninghill Avenue           | Riverside Drive              | Embassy Road                 | 100  | L |
| \$26,250  | 40 | Ann Street                   | St. George Street            | East End                     | 150  | L |
| \$36,750  | 40 | Barker Street                | Victoria Street              | Cheapside Street             | 210  | С |
| \$70,000  | 40 | Briarhill Avenue             | Briarhill Court              | Kipps Lane                   | 400  | L |
| \$35,000  | 40 | Consortium Court             | Newbold Street               | End                          | 200  | L |
| \$10,500  | 40 | Ealing Street                | South End                    | Ex Walk west of<br>Oliver    | 60   | L |
| \$15,750  | 40 | Edinburgh Street             | Brittania Avenue             | Woodward Drive               | 90   | L |
| \$26,250  | 40 | Midale Road                  | Grenfell Drive               | Midale Crescent<br>East      | 150  | L |
| \$113,750 | 40 | Newbold Street               | Hargrieve Street             | Adelaide Street              | 650  | С |
| \$70,000  | 40 | Northbrae Avenue             | Monsarrat<br>Avenue          | Kipps Lane                   | 400  | L |
| \$175,000 | 40 | Palmtree Avenue              | Riverside Drive              | Plantation Road              | 1000 | L |
| \$70,000  | 40 | Regent Street                | Christie Street              | Wellington Street            | 400  | С |
| \$78,750  | 30 | First Street                 | Oxford Street<br>East        | Commercial<br>Crescent       | 450  | С |
| \$42,000  | 25 | Appel Street                 | Rabb Street                  | Cheapside Street             | 240  | L |
| \$17,500  | 25 | Oakridge Drive               | Valetta Street               | Kingsway<br>Avenue           | 100  | С |

## **APPENDIX B**

# **Location Map for Future Sidewalk**

# Commissioners Road from Cranbrook Road to Longworth Road

