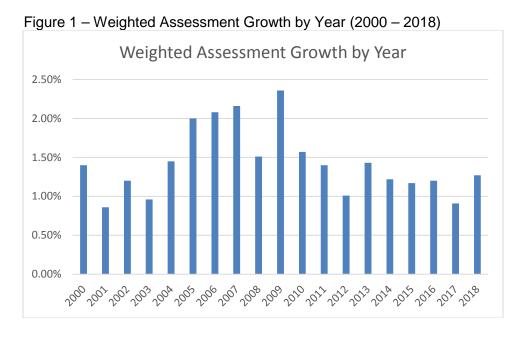
| то:      | CHAIR AND MEMBERS CORPORATE SERVICES COMMITTEE MEETING ON JANUARY 23, 2018   |
|----------|--|
| FROM:    | ANNA LISA BARBON<br>MANAGING DIRECTOR, CORPORATE SERVICES AND CITY<br>TREASURER, CHIEF FINANCIAL OFFICER           |
| SUBJECT: | ASSESSMENT GROWTH FOR 2018, CHANGES IN TAXABLE PHASE-IN VALUES, AND SHIFTS IN TAXATION AS A RESULT OF REASSESSMENT |

#### RECOMMENDATION

That, on the recommendation of the Managing Director, Corporate Services and City Treasurer, Chief Financial Officer, this report **BE RECEIVED** for information purposes.

### **BACKGROUND**

Each year, as part of the budgeting process, weighted assessment growth is calculated as this generates incremental tax revenue. This report indicates that weighted assessment growth is calculated to be 1.27% for 2018 taxation. The historical trend in weighted assessment growth is presented in bar graph format below in Figure 1.



**Assessment Growth** 

Assessment growth generally refers to the net increase in assessment attributable to new construction less adjustments resulting from assessment appeals and property classification changes. In order to determine the impact of assessment growth on tax revenue, assessment must be weighted with tax ratios which reflect the different tax rates applicable to the various property classes.

Measuring assessment growth also requires the use of values of a uniform base year. If a

consistent base year for property valuations is not maintained, changes in assessment totals will be distorted by changes in property valuations and will not correctly reflect the actual new construction less adjustments resulting from assessment appeals and property classification changes.

Schedule "A" <u>attached</u> details the growth which has occurred in weighted assessment for year 2018 taxation. Assessment has been weighted using tax ratios which were applicable in year 2017. The uniform base year which has been used for the determination of property valuations is 2017 phase-in values. Schedule "A" indicates that the total weighted assessment growth for 2018 for the City is 1.27%.

In 2017, weighted assessment was reduced by a significant amount of reclassification of properties from the multi-residential property class to the residential property class as a result of condominium conversions. A similar adjustment of weighted assessment has not occurred for 2018.

Historically the City of London has recorded the following percentage weighted assessment growth in the years indicated as shown in the chart below:

| Year | Assessment |  |  |
|------|------------|--|--|
|      | Growth     |  |  |
| 2000 | 1.40%      |  |  |
| 2001 | 0.86%      |  |  |
| 2002 | 1.20%      |  |  |
| 2003 | 0.96%      |  |  |
| 2004 | 1.45%      |  |  |
| 2005 | 2.00%      |  |  |
| 2006 | 2.08%      |  |  |
| 2007 | 2.16%      |  |  |
| 2008 | 1.51%      |  |  |
|      |            |  |  |

| Year | Assessment |  |
|------|------------|--|
|      | Growth     |  |
| 2009 | 2.36%      |  |
| 2010 | 1.57%      |  |
| 2011 | 1.40%      |  |
| 2012 | 1.01%      |  |
| 2013 | 1.43%      |  |
| 2014 | 1.22%      |  |
| 2015 | 1.17%      |  |
| 2016 | 1.20%      |  |
| 2017 | 0.91%      |  |
| 2018 | 1.27%      |  |

## Change in Property Valuations from Reassessment to 2016 Base Year

As referred to above, change in property valuations is a separate and distinct topic from assessment growth. For year 2013 taxation, all properties in Ontario were valued using a 2012 base year for market value determination. The 2012 values were phased in over a four year period beginning in 2013 and ending in 2016. For the years 2017, 2018, 2019, and 2020 taxation is based on phasing in 2016 market values for the four year period.

Schedule "B" <u>attached</u> indicates the changes that will occur in the taxable phase-in values between 2017 and 2018 based on information provided by the Municipal Property Assessment Corporation (MPAC). Schedule "B" indicates that the increase in total phase-in values of all taxable properties in London from 2016 to 2017 will be 2.86%. The phase-in value change for each class is also shown separately in Schedule "B".

Schedule "C" <u>attached</u> indicates the changes that will occur in taxable/phase-in values over the three year period 2018 to 2020. Schedule "C" indicates that the increase in total phase-in/taxable values for all properties in London over the four year period 2017 to 2020 will be 8.64%.

## Potential Shifts in Municipal Taxation between Property Classes as a result of the 2018 Phase-in Values

Schedule "D" indicates the shifts in municipal taxation that will occur between property classes as a result of the 2018 phase-in values if no changes are made to 2017 tax ratios. Tax ratios determine how heavily a property class is taxed relative to the residential class. If no changes were made in tax ratios in 2018, the effect of the 2018 phase-in values on the average tax change in the various classes is shown in the final column of Schedule "D". The tax change in the various classes will be analysed and reviewed in greater detail later in the year when all of the regulations related to 2018 tax policy and education tax rates have been finalized by the Province.

# Potential Shifts in Municipal Taxation between Property Classes as a result of the Phasein Values for the years 2018, 2019, and 2020

Schedule "E" indicates the shifts in municipal taxation that would occur between property classes over the three year phase-in period 2018-2020 if no changes are made to 2017 tax ratios. Again the tax change in the various classes will be analysed and reviewed in greater detail later in the year when all the regulations related to 2018 tax policy and education tax rates have been finalized by the Province.

| PREPARED BY:                              | CONCURRED BY:                |  |  |  |
|---|------------------------------|--|--|--|
|   |                              |  |  |  |
|   |                              |  |  |  |
|   |                              |  |  |  |
| JIM LOGAN                                 | IAN COLLINS                  |  |  |  |
| DIVISION MANAGER- TAXATION                | DIRECTOR, FINANCIAL SERVICES |  |  |  |
| AND REVENUE                               |                              |  |  |  |
| RECOMMENDED BY:                           |                              |  |  |  |
|   |                              |  |  |  |
|   |                              |  |  |  |
|   |                              |  |  |  |
|   |                              |  |  |  |
| ANNA LISA BARBON                          |                              |  |  |  |
| MANAGING DIRECTOR, CORPORATE SERVICES AND |                              |  |  |  |
| CITY TREASURER, CHIEF FINANCIAL OFFICER   |                              |  |  |  |
|   |                              |  |  |  |

SCHEDULE "A"
ANALYSIS OF 2018 WEIGHTED ASSESSMENT GROWTH USING 2017 PHASE-IN VALUES

|                                       | Weighted 2017 Assessment Roll<br>(using 2017 Phase-in Values Per | Weighted 2018 Assessment Roll (using 2017 Phase-in Values Per |          |                       |
|---------------------------------------|--|---|----------|-----------------------|
| Property Class                        | MPAC)  | MPAC)   | % Change | % of Total Assessment |
| Commercial                            | \$6,295,188,814  | \$6,301,344,116   | 0.10%    | 0.01%                 |
| Office Building                       | \$672,397,514  | \$654,801,104   | -2.62%   | -0.04%                |
| Farmland                              | \$44,789,963   | \$43,261,085  | -3.41%   | 0.00%                 |
| Industrial                            | \$583,623,392  | \$612,040,508   | 4.87%    | 0.06%                 |
| Large Industrial                      | \$367,493,523  | \$358,613,591   | -2.42%   | -0.02%                |
| Multi-residential                     | \$2,853,274,219  | \$2,772,500,765   | -2.83%   | -0.17%                |
| Pipeline                              | \$168,033,951  | \$169,989,769   | 1.16%    | 0.00%                 |
| Residential                           | \$33,529,665,730   | \$34,169,815,693  | 1.91%    | 1.36%                 |
| Shopping Centre                       | \$2,629,393,045  | \$2,659,241,935   | 1.14%    | 0.06%                 |
| Managed Forest                        | \$158,306  | \$207,037   | 30.78%   | 0.00%                 |
|                                       | \$47,144,018,456   | \$47,741,815,603  | 1.27%    | 1.27%                 |
|                                       |  |   |          |                       |
| Commercial Including Optional Classes | \$9,596,979,373  | \$9,615,387,156   | 0.19%    | 0.04%                 |
| Farmland                              | \$44,789,963   | \$43,261,085  | -3.41%   | 0.00%                 |
| Industrial including optional classes | \$951,116,915  | \$970,654,099   | 2.05%    | 0.04%                 |
| Multi-residential                     | \$2,853,274,219  | \$2,772,500,765   | -2.83%   | -0.17%                |
| Pipeline                              | \$168,033,951  | \$169,989,769   | 1.16%    | 0.00%                 |
| Residential                           | \$33,529,665,730   | \$34,169,815,693  | 1.91%    | 1.36%                 |
| Managed Forest                        | \$158,306  | \$207,037   | 30.78%   | 0.00%                 |
|                                       | \$47,144,018,456   | \$47,741,815,603  | 1.27%    | 1.27%                 |

SCHEDULE "B"
CHANGES IN TAXABLE VALUE OF PROPERTIES FOR 2018 TAXATION

| Property Class                        | Assessments for 2018 Taxation at 2017 Phase-in Values | Assessments for 2018 Taxation at 2018 Phase-in Values | % Change |
|---------------------------------------|---|---|----------|
| Commercial                            | \$3,269,915,093                                       | \$3,473,590,501                                       | 6.23%    |
| Office Building                       | \$336,321,786   | \$348,757,788   | 3.70%    |
| Farmland                              | \$310,115,308   | \$373,924,011   | 20.58%   |
| Industrial                            | \$328,067,873   | \$340,873,019   | 3.90%    |
| Large Industrial                      | \$186,031,830   | \$190,469,166   | 2.39%    |
| Multi-residential                     | \$1,504,617,456                                       | \$1,579,300,442                                       | 4.96%    |
| Pipeline                              | \$99,235,125  | \$101,428,250   | 2.21%    |
| Residential                           | \$34,171,411,280                                      | \$34,863,375,828                                      | 2.02%    |
| Shopping Centre                       | \$1,364,303,820                                       | \$1,486,378,890                                       | 8.95%    |
| Managed Forest                        | \$828,148   | \$925,732   | 11.78%   |
|                                       | \$41,570,847,719                                      | \$42,759,023,627                                      | 2.86%    |
| Commercial Including Optional Classes | \$4,970,540,699                                       | \$5,308,727,179                                       | 6.80%    |
| Farmland                              | \$310,115,308   | \$373,924,011   | 20.58%   |
| Industrial including optional classes | \$514,099,703   | \$531,342,185   | 3.35%    |
| Multi-residential                     | \$1,504,617,456                                       | \$1,579,300,442                                       | 4.96%    |
| Pipeline                              | \$99,235,125  | \$101,428,250   | 2.21%    |
| Residential                           | \$34,171,411,280                                      | \$34,863,375,828                                      | 2.02%    |
| Managed Forest                        | \$828,148   | \$925,732   | 11.78%   |
|                                       | \$41,570,847,719                                      | \$42,759,023,627                                      | 2.86%    |

SCHEDULE "C"
CHANGES IN VALUES OF PROPERTIES FOR 2020 TAXATION

| Property Class                        | Assessments for 2018 Taxation at 2017 Phase-in Values | Assessments for 2020 Taxation at 2016 Market Values | % Change |
|---------------------------------------|---|---|----------|
| Commercial                            | \$3,269,915,093                                       | \$3,906,681,291                                     | 19.47%   |
| Office Building                       | \$336,321,786   | \$373,629,800                                       | 11.09%   |
| Farmland                              | \$310,115,308   | \$501,541,400                                       | 61.73%   |
| Industrial                            | \$328,067,873   | \$366,483,300                                       | 11.71%   |
| Large Industrial                      | \$186,031,830   | \$199,343,832                                       | 7.16%    |
| Multi-residential                     | \$1,504,617,456                                       | \$1,728,666,403                                     | 14.89%   |
| Pipeline                              | \$99,235,125  | \$105,814,500                                       | 6.63%    |
| Residential                           | \$34,171,411,280                                      | \$36,247,303,626                                    | 6.07%    |
| Shopping Centre                       | \$1,364,303,820                                       | \$1,730,529,048                                     | 26.84%   |
| Managed Forest                        | \$828,148   | \$1,120,900   | 35.35%   |
|                                       | \$41,570,847,719                                      | \$45,161,114,100                                    | 8.64%    |
| Commercial Including Optional Classes | \$4,970,540,699                                       | \$6,010,840,139                                     | 20.93%   |
| Farmland                              | \$310,115,308   | \$501,541,400                                       | 61.73%   |
| Industrial including optional classes | \$514,099,703   | \$565,827,132                                       | 10.06%   |
| Multi-residential                     | \$1,504,617,456                                       | \$1,728,666,403                                     | 14.89%   |
| Pipeline                              | \$99,235,125  | \$105,814,500                                       | 6.63%    |
| Residential                           | \$34,171,411,280                                      | \$36,247,303,626                                    | 6.07%    |
| Managed Forest                        | \$828,148   | \$1,120,900   | 35.35%   |
| <b>U</b>                              | \$41,570,847,719                                      | \$45,161,114,100                                    | 8.64%    |

SCHEDULE "D"
ESTIMATED SHIFTS IN MUNICIPAL TAXATION BETWEEN PROPERTY CLASSES WITH NO CHANGE IN TAX LEVY OR RATIOS FOR 2018

| Property Class                        | Allocation of General Levy Using<br>2017 Phase-in Values | Allocation of General Levy Using<br>2018 Phase-in Values | % Change |
|---------------------------------------|--|--|----------|
| Commercial                            | \$74,446,858   | \$76,665,183   | 2.98%    |
| Office Building                       | \$7,736,109  | \$7,772,657  | 0.47%    |
| Farmland                              | \$511,104  | \$597,138  | 16.83%   |
| Industrial                            | \$7,230,916  | \$7,261,842  | 0.43%    |
| Large Industrial                      | \$4,236,819  | \$4,202,219  | -0.82%   |
| Multi-residential                     | \$32,755,543   | \$33,302,988   | 1.67%    |
| Pipeline                              | \$2,008,334  | \$1,988,995  | -0.96%   |
| Residential                           | \$403,697,237  | \$399,083,395  | -1.14%   |
| Shopping Centre                       | \$31,417,457   | \$33,165,758   | 5.56%    |
| Managed Forest                        | \$2,446  | \$2,649  | 8.31%    |
|                                       | \$564,042,824  | \$564,042,824  | 0.00%    |
| Commercial Including Optional Classes | \$113,600,424  | \$117,603,597  | 3.52%    |
| Farmland                              | \$511,104  | \$597,138  | 16.83%   |
| Industrial including optional classes | \$11,467,736   | \$11,464,061   | -0.03%   |
| Multi-residential                     | \$32,755,543   | \$33,302,988   | 1.67%    |
| Pipeline                              | \$2,008,334  | \$1,988,995  | -0.96%   |
| Residential                           | \$403,697,237  | \$399,083,395  | -1.14%   |
| Managed Forest                        | \$2,446  | \$2,649  | 8.31%    |
| <u> </u>                              | \$564,042,824  | \$564,042,824  | 0.00%    |

SCHEDULE "E"
ESTIMATED SHIFTS IN TAXATION BETWEEN PROPERTY CLASSES WITH NO CHANGE IN TAX LEVY OR RATIOS FOR 2018 TO 2020

| Property Class                        | Allocation of Levy Using 2017 Phase-<br>in Values | Allocation of Levy Using 2020<br>Phase-in Values (2016 Market<br>Values) | % Change |
|---------------------------------------|---|--|----------|
| Commercial                            | \$74,446,858                                      | \$81,037,102   | 8.85%    |
| Office Building                       | \$7,736,109                                       | \$7,834,085  | 1.27%    |
| Farmland                              | \$511,104   | \$753,610  | 47.45%   |
| Industrial                            | \$7,230,916                                       | \$7,313,361  | 1.14%    |
| Large Industrial                      | \$4,236,819                                       | \$4,136,310  | -2.37%   |
| Multi-residential                     | \$32,755,543                                      | \$34,278,854   | 4.65%    |
| Pipeline                              | \$2,008,334                                       | \$1,952,398  | -2.79%   |
| Residential                           | \$403,697,237                                     | \$390,402,718  | -3.29%   |
| Shopping Centre                       | \$31,417,457                                      | \$36,331,367   | 15.64%   |
| Managed Forest                        | \$2,446   | \$3,018  | 23.40%   |
|                                       | \$564,042,824                                     | \$564,042,824  | 0.00%    |
| Commercial Including Optional Classes | \$113,600,424                                     | \$125,202,554  | 10.21%   |
| Farmland                              | \$511,104   | \$753,610  | 47.45%   |
| Industrial including optional classes | \$11,467,736                                      | \$11,449,671   | -0.16%   |
| Multi-residential                     | \$32,755,543                                      | \$34,278,854   | 4.65%    |
| Pipeline                              | \$2,008,334                                       | \$1,952,398  | -2.79%   |
| Residential                           | \$403,697,237                                     | \$390,402,718  | -3.29%   |
| Managed Forest                        | \$2,446   | \$3,018  | 23.40%   |
|                                       | \$564,042,824                                     | \$564,042,824  | 0.00%    |