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TO:	CHAIR AND MEMBERS PLANNING AND ENVIRONMENT COMMITTEE
FROM:	GEORGE KOTSIFAS DIRECTOR OF BUILDING CONTROLS AND CHIEF BUILDING OFFICIAL
SUBJECT:	APPLICATION BY: ARMOCLAN ENGINEERING (MAC'S CONVENIENCE STORES LTD.) 1878 HIGHBURY AVENUE NORTH & 1411 FANSHAWE PARK ROAD EAST MEETING ON APRIL 16, 2012

RECOMMENDATION

That, on the recommendation of the Senior Planner of Development Services, based on the application by Armoclan Engineering (on behalf of Mac's Convenience Stores Ltd.) relating to the property located at 1878 Highbury Avenue North & 1411 Fanshawe Park Road East, the attached proposed by-law BE INTRODUCED at the Municipal Council meeting on May 1, 2012 to amend Zoning By-law No. Z.-1, in conformity with the Official Plan, to change the zoning of the subject lands FROM a Holding Associated Shopping Area Commercial Special Provision (h-131*h-132*ASA5(4)) Zone TO an Associated Shopping Area Commercial Special Provision (ASA5(4)) Zone to remove the holding provision.

PREVIOUS REPORTS PERTINENT TO THIS MATTER

Z-7860

April 11, 2011 - Report to Built and Natural Environment Committee on zoning by-law amendment change.

PURPOSE AND EFFECT OF RECOMMENDED ACTION

The purpose and effect of this zoning change is to remove the holding provisions from this site to permit the development of a Mac's convenience store, car wash and gas bar.

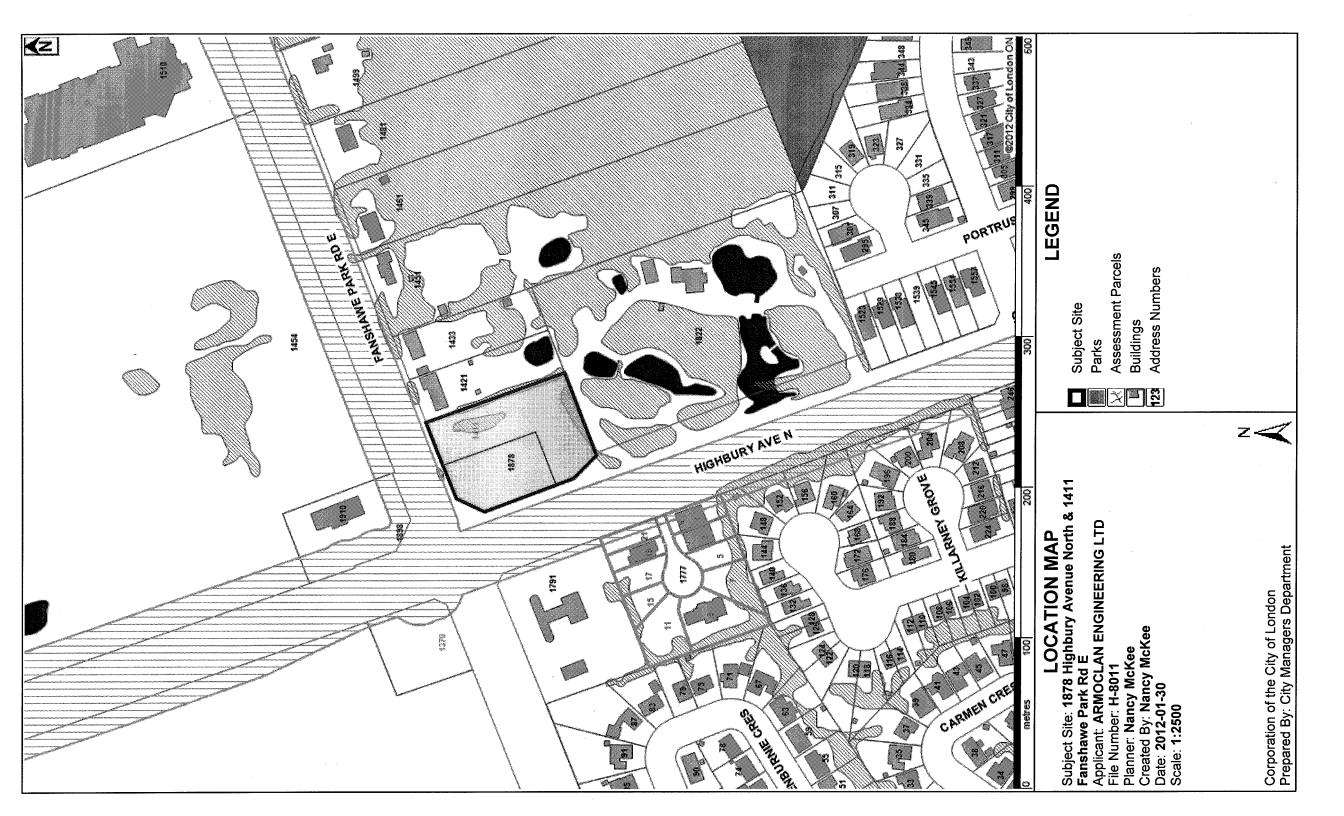
RATIONALE

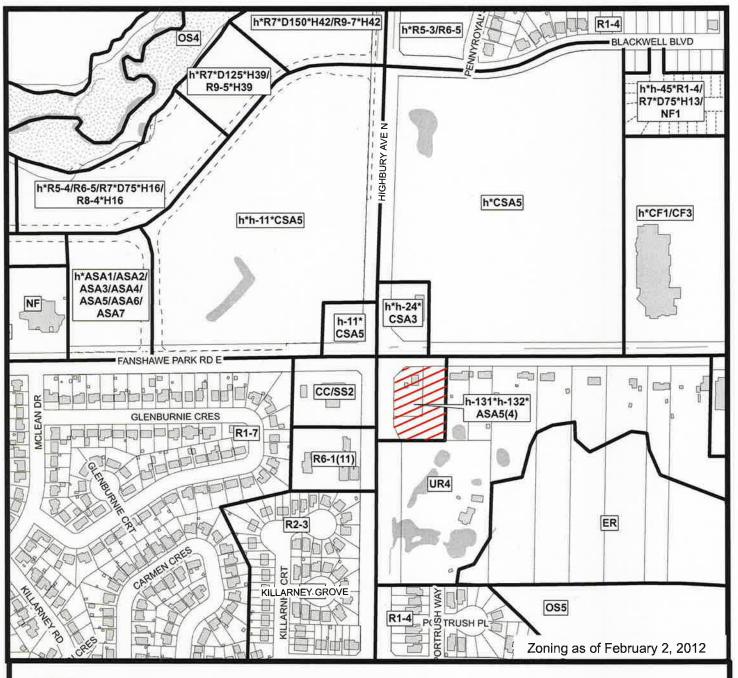
- 1. The appropriate studies were submitted and accepted as part of the site plan process.
- 2. The site specific recommendations from the EIS, Hydrogeological Study and Water Balance Report have been implemented in the development agreement.
- 3. In accordance with the holding provision, the Owner has executed the Development Agreement.

BACKGROUND

Date Application Accepted: January 25, 2012 | Agent: Armoclan Engineering Limited

REQUESTED ACTION: Request to remove the holding provisions from the zoning of lands located at 1878 Highbury Avenue North and 1411 Fanshawe Park Road East to allow the development of a new convenience store, gas bar and car wash.







COUNCIL APPROVED ZONING FOR THE SUBJECT SITE: h-131*h-132*ASA5(4)

- 1) LEGEND FOR ZONING BY-LAW Z-1
 - SINGLE DETACHED DWELLINGS
 - R2 SINGLE AND TWO UNIT DWELLINGS
 R3 SINGLE TO FOUR UNIT DWELLINGS
 - STREET TOWNHOUSE
 - R5 - CLUSTER TOWNHOUSE
 - CLUSTER HOUSING ALL FORMS

 - SENIOR'S HOUSING MEDIUM DENSITY/LOW RISE APTS. R8
 - MEDIUM TO HIGH DENSITY APTS.
 - R10 HIGH DENSITY APARTMENTS
 - R11 LODGING HOUSE
 - DA DOWNTOWN AREA
 - RSA REGIONAL SHOPPING AREA CSA COMMUNITY SHOPPING AREA

 - NSA NEIGHBOURHOOD SHOPPING AREA

 - BDC BUSINESS DISTRICT COMMERCIAL
 AC ARTERIAL COMMERCIAL
 HS HIGHWAY SERVICE COMMERCIAL
 RSC RESTRICTED SERVICE COMMERCIAL

 - CC CONVENIENCE COMMERCIAL SS AUTOMOBILE SERVICE STATION
 - ASA ASSOCIATED SHOPPING AREA COMMERCIAL
- 2)

ANNEXED AREA APPEALED AREAS

OR - OFFICE/RESIDENTIAL

- OFFICE CONVERSION

- RESTRICTED OFFICE - OFFICE RO

RF - REGIONAL FACILITY
CF - COMMUNITY FACILITY
NF - NEIGHBOURHOOD FACILITY

HER - HERITAGE - DAY CARE

OS - OPEN SPACE

CR - COMMERCIAL RECREATION ER - ENVIRONMENTAL REVIEW

OB - OFFICE BUSINESS PARK LI - LIGHT INDUSTRIAL

GI - GENERAL INDUSTRIAL HI - HEAVY INDUSTRIAL

EX - RESOURCE EXTRACTIVE UR - URBAN RESERVE

AG - AGRICULTURAL AGC - AGRICULTURAL COMMERCIAL RRC - RURAL SETTLEMENT COMMERCIAL TGS - TEMPORARY GARDEN SUITE

RT - RAIL TRANSPORTATION

"h" - HOLDING SYMBOL
"D" - DENSITY SYMBOL

- HEIGHT SYMBOL

"B" - BONUS SYMBOL
"T" - TEMPORARY USE SYMBOL

CITY OF LONDON

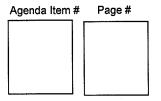
PLANNING, ENVIRONMENTAL AND ENGINEERING SERVICES

ZONING BY-LAW NO. Z.-1 **SCHEDULE A**



FILE NO: H-8011 NM MAP PREPARED: February 13, 2012 DT 1:5,000 0 25 50 100 150 Meters

THIS MAP IS AN UNOFFICIAL EXTRACT FROM THE ZONING BY-LAW WITH ADDED NOTATIONS



PLANNING HISTORY

On January 18, 2011, a zoning by-law amendment application was submitted for these lands to permit the development of a convenience store, gas bar and car wash (our file Z-7860). When evaluating the proposal, staff and Council considered not only the land-use issues but also the impact of this development on the adjacent wetland, and potential impact on groundwater and slope stability. Council adopted the Zoning By-law Amendment on April 18, 2011 and applied two holding provisions to address the following:

h-131 Purpose:

To determine the extent to which development will be permitted and ensure that development will not have a negative impact on abutting wetlands and wells, an agreement shall be entered into specifying appropriate development conditions and boundaries, based on an Environmental Impact Study, a Water Balance Study and a Hydrogeological Study that has been prepared to the satisfaction of the City of London, prior to removal of the "h-(131)" symbol.

h-132 Purpose:

To ensure that a Water Balance Study and a Hydrogeological Study is submitted as part of a complete Site Plan Application, the h-(132) symbol shall not be removed until the results of each study are accepted to the satisfaction of the city of London.

SIGNIFICANT DEPARTMENT/AGENCY COMMENTS

Parks Planning & Design - by memo January 26, 2012

"We have completed our final review of the reports associated with the requirements for the Environmental Impact Study to remove the holding provision.

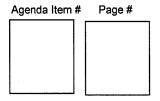
Scoped EIS prepared by Watershed Management Ecology December 2010

We recommend approval of the EIS report based on the demonstration that the proposed development will not result in negative impacts to natural heritage features and functions on the site (UTRCA Wetland Interference Zone) or adjacent to the site (downstream wetland). We support the recommendation to protect, retain and enhance the WPZ vegetation community. Please note the following considerations when reviewing the site plan:

1. Ensure that all species selected for the primary enhancement planting area are of native origin. Non-native ornamental species may be used in more formal landscaped areas provided they are not invasive.

Please provide the following editorial comments related to technical aspects of the report to the consultant:

- In the Methodology (p.3 of 8) the authority for plant species nomenclature should follow Newmaster et.al. 1998. <u>Ontario Plant List</u>. Ontario Forest Research Institute, OMNR, Sault Ste. Marie, Ontario.
- In the Existing Site Conditions (p.4 of 8) Manitoba Maple is described as a non-native aggressive invasive species. This categorization is incorrect. As per Table 2 of the report, Acer negundo is correctly identified as a native plant. It does not carry a weediness index as does Rhamnus cathartica.
- In the Vascular Plants section (p.4 of 8) the report authors noted that a ranking of Middlesex County's local flora is not available. The City of London maintains a County status list of species that is based on Oldham et.al. 1993 and Bowles et. al 1994 (for the City of London Subwatershed Studies Life Science Inventories) updated in 2000.



Stormwater Management Study Report prepared by Armoclan Engineering Ltd Sept.16 2011 We accept the UTRCA review and acceptance of the conclusions and recommendations contained in this report fulfilling the EIS requirements for demonstration of water balance to maintain pre-development flows and water quality to the downstream wetland.

Hydrogeological Assessment prepared by JFM Environmental May 25 2011

We accept the UTRCA review and acceptance of the conclusions and recommendations contained in this report to fulfil requirements for slope stability and demonstration of no negative impacts to groundwater. Please note the following consideration for construction timing:

1. Where possible, complete the site construction, in particular the excavation of trenches, during the months of lowest potential for high precipitation events e.g. periods of January to March or June to September. "

Upper Thames River Conservation Authority – by e-mail October 12, 2011

"The UTRCA has signed off on the water balance study as well as the EIS. The Authority has also signed off on the geotechnical study - the recommendations are to be implemented through our permit process. All of our concerns have been addressed."

PUBLIC LIAISON:	Notice was published in the Living in the City section of the London Free Press on February 4, 2012.	No replies
Nature of Liaison: The purpose and effect of this change is to remove the holding symbols to permit the development of a gas bar, car wash and convenience store. Possible change to Zoning By-law Z1 by deleting the Holding (h-112 & h-113) Provision from the subject lands. Development will not have a negative impact on abutting wetlands and wells, therefore, an agreement shall be entered into specifying appropriate development conditions and boundaries, based on an Environmental Impact Study, a Water Balance Study and a Hydrogeological Study (h-131), which shall be submitted as part of a complete site plan application (h-132). Responses: None		

ANALYSIS

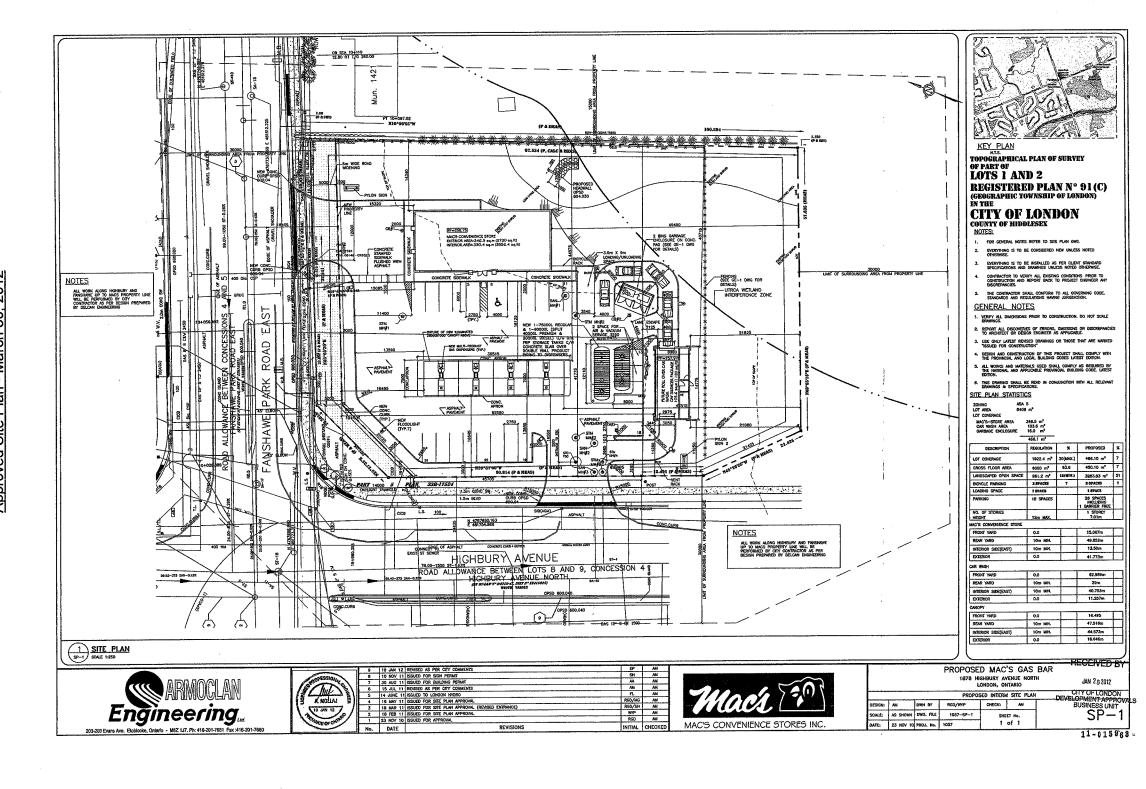
As part of the complete site plan application (attached), and as per the h-131 & h-132 holding provision, the following studies were submitted:

- Environmental Impact Statement (with Geotechnical Analysis) and Addendum/Response Letter – Watershed Management Ecology, December, 2010 & June, 2011;
- Hydrogeological Assessment JFM Environmental Limited, Maym 2011; and,
- Water Balance Study (as part of Stormwater Management Study Report) Armoclan Engineering Limited, September, 2011.

The Environmental Impact Statement (EIS) provided a general overview of the existing site conditions as they relate to the Natural Heritage System and outlined the potential impacts of the proposed development on the vegetation community, woodland and wetland sensitivities depicted by the Conservation Authority's Wetland Interference Zone (WIZ). The report concluded that the proposed development does not intrude into the WIZ and that any potential impacts of the proposed development on the WIZ can be mitigated in a manner that maintains the ecological function of the WIZ in relation to the nearby wetlands.

The overall recommendations from the EIS, Stormwater Management Report, and Hydrogeological Assessment which shall be included in the final Development Agreement include the following:

- Stormwater quality treatment and management should be discharged to existing storm sewers:
- Uncontaminated drainage from the site shall be directed to the WIZ to promote the soil moisture regime and the associated vegetation communities;



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- Protection/retention/enhancement of the WIZ vegetation communities through landscaping considerations;
- A detailed sediment and erosion control plan will be included and implemented at the construction stage;
- During construction, preparations should be in place to provide potable water to well owners that are being impacted by construction activities;
- Mounding of the edge of trenches and sloping the ground surface away from the trenches during construction should be utilized to minimize surface water inflow into the trenches:
- Trench related dewatering is anticipated to be handled within the 50,000 L per day volume. If this volume will be exceeded for any part of the proposed excavation, a Category 2 PTTW will be required; and
- Any on-Site out-of-service water wells that may be encountered prior to Site preparation
 or during construction, must be decommissioned as described in O. Reg. 903 of the
 Ontario Water Resources Act; and, Prior to development a Permit will be required from
 the UTRCA.

The recommendation of the EIS, Stormwater Management Report and Hydrogeological Assessment are implemented through accepted servicing drawings, and through Special Provisions added to the Development Agreement, which require that the recommendations and conclusion of the Hydrogeological Study, Stormwater Management Study Report, and Scoped Environmental Impact Statement be implemented throughout the development, during and after construction. This will ensure the adjacent natural heritage feature and existing groundwater will be protected.

The conditions to remove the holding provisions was to be satisfied by the signing of the Development Agreement, which has occurred on March 30, 2012. Removal of the holding provision is recommended.

As noted in the "Departmental Comments" section, both the UTRCA and Parks Planning agree with the findings and recommendations of the reports.

The proposed removal of the holding provision is consistent with the Provincial Policy Statement (PPS). The proposed development is located within a "Settlement Area" and makes efficient use of an underutilized site. Previously occupied by a refuelling station, the proposed redevelopment would efficiently use an existing Brownfield site while taking advantage of existing infrastructure. The proposed gas bar, car wash and convenience store contributes to the development of a mix of range of employment uses and does not prevent the efficient development of the lands located to the north of the subject site. A portion of the subject property is within the Wetland Interference area which is regulated by the UTRCA. The proposed site plan will preserve and enhance the naturalized area that is located on the southern portion of the property. This includes the preservation of the mature vegetation located along the south-eastern property boundary.

CONCLUSION

The applicant has submitted the reports necessary, and the recommendations and conclusions of the reports will be implemented during and after construction. The development agreement has been signed. Therefore, the removal of the holding provision represents sound land use planning and is appropriate.

PREPARED AND RECOMMENDED BY:	REVIEWED BY:
Janu Mas	Vacarles Stocks
NANCY MCKEE, MCIP, RPP SENIOR PLANNER, DEVELOPMENT SERVICES	D.N. STANLAKÉ DIRECTOR OF DEVELOPMENT PLANNING

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SUBMITTED BY:	
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GEORGE KOTSIFAS, P. ENG. DIRECTOR OF BUILDING CONTROLS AND CHIEF BUILDING OFFICIAL	

March 30, 2012

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Appendix "A"

 $Bill\ No.\ (Number to be inserted by Clerk's Office) 2012$

By-law No. Z.-1-_____

A by-law to amend By-law No. Z.-1 to remove the holding provisions from the zoning for an area of land located at 1878 Highbury Avenue North & 1411 Fanshawe Park Road East.

WHEREAS Armoclan Engineering (on behalf of Mac's Convenience Stores Ltd.) have applied to remove the holding provision from the zoning for an area of land located at 1878 Highbury Avenue North & 1411 Fanshawe Park Road East, as shown on the map attached to this by-law, as set out below;

AND WHEREAS it is deemed appropriate to remove the holding provisions from the zoning of the said land;

THEREFORE the Municipal Council of The Corporation of the City of London enacts as follows:

- 1. Schedule "A" to By-law No. Z.-1 is amended by changing the zoning applicable to lands located at located 1878 Highbury Avenue North & 1411 Fanshawe Park Road East, as shown on the attached map, to remove the holding provisions so that the zoning of the lands as an Associated Shopping Area Commercial Special Provision (ASA5(4)) Zone comes into effect.
- 2. This By-law shall come into force and effect on the date of passage.

PASSED in Open Council on May 1, 2012.

Joseph Fontana Mayor

Catharine Saunders City Clerk

First Reading - May 1, 2012 Second Reading - May 1, 2012 Third Reading - May 1, 2012

