

то:	CHAIR AND MEMBERS PLANNING & ENVIRONMENT COMMITTEE
FROM:	JOHN M. FLEMING MANAGING DIRECTOR, PLANNING AND CITY PLANNER
SUBJECT:	THE LONDON PLAN
	PROPOSED AMENDMENTS TO THE LONDON PLAN MEETING ON JUNE 15, 2017 4:00 PM

RECOMMENDATION

That, on the recommendation of the Managing Director, Planning and City Planner, the attached proposed amendments to *The London Plan* **BE ENDORSED** and **FORWARDED TO** the Ontario Municipal Board for consideration.

PREVIOUS REPORTS PERTINENT TO THIS MATTER

June 6, 2017 - Planning and Environment Committee, progress update on *The London Plan*.

February 6, 2017 – Planning and Environment Committee, information report regarding a summary of appeals to *The London Plan*.

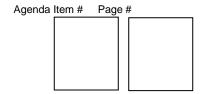
January 23, 2017 - Planning and Environment Committee, information report regarding the Minister of Municipal Affairs approval, with modifications, of *The London Plan*.

BACKGROUND

The London Plan was adopted by Council on June 23, 2016. On December 28, 2016, the Minister of Municipal Affairs approved *The London Plan* with modifications. Notice of Decision was given by the Minister on December 30, 2016, pursuant to subsection 17(35) and 26 of the *Planning Act*. In total, there were 29 Minister's modifications to *The London Plan* – most of which were minor or technical in nature. A summary of these modifications was provided in a report to the Planning and Environment Committee on January 23, 2017.

The last day for appeals to *The London Plan* was January 19, 2017, and forty-two (42) appeals were received. The nature of appeals is varied, ranging from very narrow, site-specific issues to broad policy appeals to multiple sections of the Plan.

In accordance with Section 17 (38) of the *Planning Act*, those parts of *The London Plan* that are not appealed were to come into force and effect as of January 20, 2017. Given the nature and breadth of some of the appeals, further review is required to confirm those portions of the Plan that are in full force and effect. For those sections of the Plan that are subject to appeal, the current (1989) Official Plan remains in force and effect



until the appeals are dealt with. It is anticipated that confirmation of those portions of the Plan that are in force and effect will be addressed at the Pre-hearing Conference scheduled for September 5, 2017. While the full scope of the appeals is not certain, additional clarity is expected following the Pre-hearing Conference.

PROPOSED CHANGES TO THE LONDON PLAN

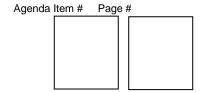
As part of the preparation of materials for the Pre-hearing Conference on September 5, 2017, the following is a summary of the proposed changes to *The London Plan* for Council's consideration to be forwarded to the Ontario Municipal Board. The details of the proposed text and map amendments to the Plan are attached as Appendix "A" of this report.

The nature of the proposed housekeeping amendments have been organized by three categories for consideration, as follows:

- 1. Council approved Official Plan Amendments since the adoption of *The London Plan* on June 23, 2016, which may include text and/or map changes to the Plan.
- 2. To add a new Specific Policy to The London Plan for the Downtown Place Type and to add the area subject to the specific policy to Map 7 as the result of a Council-approved Zoning By-law Amendment.
- 3. "Housekeeping" amendments to the Plan. These proposed amendments are organized in the following four sub-categories:
 - 3.1 Typos and non-substantive changes
 - 3.2 Formatting changes
 - 3.3 Proposed amendments to policies of the Plan to improve clarity, or to correct specific policies
 - 3.4 Map corrections

Proposed amendments to the Maps include Map 1 - Place Types, Map 5 - Natural Heritage, Map 6 - Hazards and Natural Resources, and Map 7 - Specific Policy Areas. Overall, there are eleven proposed changes to Map 1 that include such things as the Council approved OPA changes since the adoption of The London Plan, revision to line work between Green Space and Neighbourhood Place Types to match the line work changes to natural heritage features on Map 5, and corrections to reflect intended land uses as presently shown on Schedule A – Land Use in the 1989 Official Plan; four proposed changes to Map 5 to reflect a Council adopted change, corrections to reflect potential ESA limits, and an addition of an ESA label to the Map; and three proposed changes to Map 6 to reflect two Council adopted changes to remove aggregate resources from the Map, and amend the flood lines associated with the Kettle that were received from the Kettle Creek Conservation Authority on December 8, 2016. There are six proposed additions to Map 7, which are in response to Council decided matters since adoption of The London Plan on June 23, 2017. Numbers are provided in the summary table to correspond with the location of the proposed change on each of the Maps. For example, Map 1 - Place Types (Number 1) referenced in the second (or third column) of the table also has a corresponding number "1" on Map 1, in the attached appendix.

For each of the proposed amendments, the Chapter Reference, Policy Number and Sub-Policy Number or Map are referenced, as well as a description of the nature of the proposed change and any specific language as required.



1. Council-approved Official Plan Amendments Since June 23, 2016:

Since the Council adoption of the London Plan on June 23, 2016, ten Official Plan Amendments to the current (1989) Official Plan have been adopted and approved by Municipal Council. These will require new text and/or map amendments to the London Plan to ensure that the policies remain consistent once the London Plan is in full force and effect.

The proposed amendments are described in detail in Appendix "A".

2. <u>Council-approved Zoning By-law Amendment requiring a new Specific Policy for the Downtown Place Type and Map 7 reference:</u>

On September 13, 2016, Municipal Council approved Zoning By-law Z.-1-162518 to provide for a building height greater than permitted in the London Plan though a bonus zone. Currently there are no Specific Policies for the Downtown Place Type in the London Plan, so a new section and specific policy to recognize the permitted intensity (height) for the site is required, as well as a new reference to the area on Map 7.

The specific amendments are described in detail in Appendix "A".

3. "House-keeping" amendments to correct typographical errors, formatting and consistency, provide clarity, and correct mapping errors:

This series of proposed amendments has arisen through the review of the London Plan since Council adoption of the Plan on June 23, 2016, and in the review of the appeals made to the Plan.

These amendments are described in four sub-categories, Typos and non-substantive changes, Formatting changes, Changes to improve clarity, and Map changes.

The specific amendments are described in detail in Appendix "A".

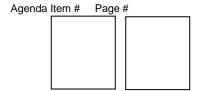
PRE-HEARING CONFERENCE

A Pre-hearing Conference with the Ontario Municipal Board is scheduled for September 5, 2017.

Since April, Planning staff, in coordination with Legal Services, have held "without prejudice" meetings with appellants and subject experts to clarify and refine the extent and nature of the appeals. Where opportunities for resolution exists, Legal Services will prepare a report to seek Council direction to confirm the potential resolved matters.

In preparation for the Pre-hearing Conference, Staff are preparing materials for consideration by the Board on the following matters:

- Proposed housekeeping modifications to The London Plan for Council's consideration and recommendation to the Ontario Municipal Board, as described in this report.
- To confirm those portions of the Plan that are in full force and effect.
- To scope the issues and identify opportunities for resolution.



• Prepare a draft issues list for the appealed matters to be adjudicated by the Ontario Municipal Board.

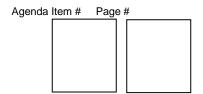
NEXT STEPS

Refining the extent and scope of the appeals to *The London Plan* has been an on-going process since January 20, 2017, and consultation with the Appellants and their subject experts will continue through the summer until the Pre-hearing Conference on September 5, 2017. Prior to the Pre-hearing Conference in September, it is anticipated that Legal Services will bring forward a report to Planning and Environment Committee regarding potential resolutions to some of the appeals for Council's consideration and recommendation to the Ontario Municipal Board.

Staff will report to the Planning and Environment Committee prior to the scheduled September Pre-hearing conference to further clarify the scope of the appeals, the steps to be undertaken to address the appeals, and to seek direction regarding possible resolved matters.

PREPARED BY:					
HEATHER McNEELY LONG RANGE PLANNING AND RESEARCH					
SUBMITTED BY:	SUBMITTED BY:				
GREGG BARRETT, AICP MANAGER, LONG RANGE PLANNING AND RESEARCH	SEAN GALLOWAY, MCIP, RPP MANAGER, URBAN DESIGN AND GEOGRAPHIC INFORMATION SYSTEMS				
RECOMMENDED BY:					
JOHN M. FLEMING, MCIP, RPP MANAGING DIRECTOR, PLANNING AND CITY PLANNER					

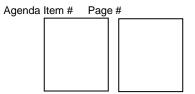
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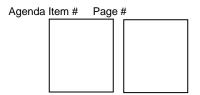
Appendix A Proposed Changes to The London Plan

Chapter Reference	Policy No.	Sub- Policy No.	Nature of Proposed Change
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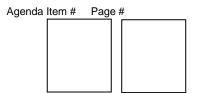
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		As since Adop	otion of The London Plan on June 23, 2016
Neighbourhoods	989		OPA 643 - 3260 Singleton Ave. Delete Specific Policy 989 – this amendment deleted the third paragraph of Policy 3.5.17 Bostwick East Area Plan of the current (1989) Official Plan in its entirety. The London Plan included this
Maps	Map 1-Place Types (Number 1)		paragraph as Policy 989. OPA 577 - 3924 and 4138 Colonel Talbot Road. Map 1 changes to reflect an OMB decision on these lands. The City may also consider adding a Green Space Place Type on Map 1- Place Types to reflect a green space corridor shown on the draft approved plan of subdivision
Maps	Map 1-Place Types (Number 2)		OPA 649 - 2044, 2062, 2070, and 2100 Meadowgate Boulevard. Map 1 change from Shopping Area to Neighbourhoods Place Type to be consistent with the approved OPA to change the land use designation on these lands from Community Commercial Node to Multi-Family, Medium Density Residential.
Light Industrial	1130-Specific Policies for the Industrial Place Types	Map 1, 5 and 7 (Number 3)	OPA 650 - 1577 and 1687 Wilton Grove Road. Add a new Specific Policy to Light Industrial Place Type to recognize the additional uses permitted in the approved OPA. Insert a new Specific Policy following policy 1140, to read as follows: "1577 and 1687 Wilton Grove Road In the Light Industrial Place Type at 1577 and 1687 Wilton Grove Road, in addition to the uses permitted in the Light Industrial Place Type, food, tobacco, and beverage processing industries may also be permitted."
			Amend to Map 1 to change from Future Growth to Light Industrial Place Type,

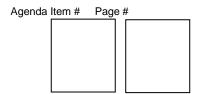


Maps	Map 6 - Hazards and Natural Resources (Number 4)		amend Map 5 - Natural Heritage to revise the ESA limit, revise PSW limit, delete Potential Naturalization Area, and amend Map 7 - Specific Policy Areas to identify the areas subject to the specific policies. OPA 640 - 1733 Hamilton Road and 2046 Commissioners Road E. Amend Map 6 to delete the "Aggregate Resource Area" from Map 6 - Hazards and Natural Resources. Onsite granular materials are not an economically viable source of commercial aggregate.
Maps	Map 6 - Hazards and Natural Resources (Number 5)		OPA 641 - 1691 Hamilton Road. Amend Map 6 to delete the "Aggregate Resource Area" from Map 6 - Hazards and Natural Resources. Onsite granular materials are not an economically viable source of commercial aggregate.
Maps	961-Specific Policies for the Neighbourhoods Place Type	Map 7 - Specific Policy Areas (Number 6)	OPA 637 - 1880 Philbrook Drive. Add a new Specific Policy to the Neighbourhoods Place Type to recognize the approved office and convenience commercial uses. Insert a new Specific Policy following policy 1067 to read as follows: "1880 Phillbrook Drive In the Neighbourhoods Place Type applied to the lands located at 1880 Phillbrook Drive, in addition to the uses permitted in the Neighbourhood Place Type, medium-scale professional office and medical/dental office uses and convenience commercial uses may also be permitted." Amend Map 7 - Specific Policy Areas to identify the areas subject to the specific policies.
Neighbourhoods	961-Specific Policies for the Neighbourhood Place Type	Map 7 - Specific Policy Areas (Number 7)	OPA 647 - 21 Wharncliffe Road South. Add a new Specific Policy to the Neighbourhoods Place Type to recognize the approved adaptive re-use and conversion of the existing building. Insert a new Specific Policy following policy 1076 to read as follows: "21 Wharncliffe Road South In the Neighbourhoods Place Type applied to the lands located at 21 Wharncliffe Road South, the existing building may be

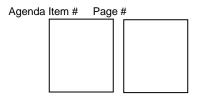


			entirely adaptively re-used for an office use, medical/dental office use or clinic up to a maximum gross floor area of 2,750 m². Personal service uses within the existing building may also be permitted. Minor additions or alterations to permit the adaptive re-use of the existing building may be permitted. New construction or redevelopment of the site shall conform to the policies of this Plan." Amend Map 7 - Specific Policy Areas to identify the areas subject to the specific policies.
Secondary Plans	1565	Map 7 - Specific Policy Areas (Number 8)	OPA 646 - Beaufort/Irwin/Gunn/Saunby (BIGS) Neighbourhood Secondary Plan. Amend Policy 1565 to add "6. Beaufort/Irwin/ Gunn/Saunby (BIGS) Neighbourhood Secondary Plan" Amend Map 7 - Specific Policy Areas to identify the areas subject to the specific policies.
Neighbourhoods	961-Specific Policies for the Neighbourhood Place Type	Map 7 - Specific Policy Areas (Number 9)	OPA 651 - 1448 Adelaide Street North Add a new Specific Policy to the Neighbourhoods Place Type to permit a personal service establishment use. Insert a new Specific Policy following policy 1038 to read as follows: "1448 Adelaide Street North In the Neighbourhoods Place Type applied to lands located at 1448 Adelaide Street North, in addition to the uses permitted in the Neighbourhood Place Type, a personal service establishment use may also be permitted within the existing building." Amend Map 7 - Specific Policy Areas to identify the areas subject to the specific policies.



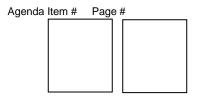


Category 3 - Proposed Housekeeping Changes organized under four categories				
	3.1 - Typos	& Non-sub	stantive Changes	
Our Challenge	9		Modify - add hyphen in the word "highly urban"	
Our Challenge	26		Modify - change the word after framework "for" to framework "of" this Plan	
City Design	289		Modify - end preamble with a colon instead of a period	
Parks and Recreation	405		Modify - typo of the word "neighbourhood-level" - add the letter "u"	
Parks and Recreation	410	_9	Modify - add the word "an" between 'undertake' and 'analysis'	
Public Facilities & Services	433		Modify - delete the 's' at the end of the word "reinforces"	
Civic Infrastructure	448		Modify - add periods at the end of each listed item	
Urban Place Types	789	_5	Modify - replace lower case for reference to "place type" with upper case – "Place Type"	
Rapid Transit and Urban Corridors	830	_1	Modify - add hyphen in the word "highly urban"	
Main Street	911	_6	Modify - add hyphen in the word "highly urban"	
Neighbourhoods	951	952	Modify numbering sequence - the paragraph following 951_2 is missing a policy number	
Neighbourhoods	1013		Modify - remove colon in fifth line after the words Apartment buildings	
Neighbourhoods	1045		Modify – change the address from 3924 Colonel Talbot Road to 3725 Bostwick Road. This is a Chapter 10 policy in the 1989 Official Plan (Policy 10.1.3 xcv), approved as OPA 258). The property has been severed, and the lands to which the policy applies are now addressed as 3725 Bostwick Road.	
Neighbourhoods	1047		Modify - change semi-colon on the 6th line to a comma between the words setbacks and percentage	
Neighbourhoods	1061		Modify - add a period at the end of the policy	



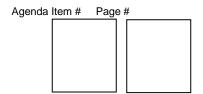
Neighbourhoods	1072	_1	Modify - add a period at the end of the policy, and modify sentence as follows: add a period after the word Corridor, delete the words "while providing for", add a capital letter 'E' to the word Enhanced, delete the word "providing" after the words " recreational uses and", and add the words "will be provided" after the words "Valley Corridor" and before the words "through the application"
Industrial	1124		Modify - add a colon at the end of the preamble paragraph
Industrial	1137		Modify - second last line of paragraph replace with plural reference to "contractors' shops"
Industrial	1157		Modify - add letter 's' to Lands - Industrial Lands Development Strategy
Our Tools	1587		Modify - second line of paragraph replace "that will" with "to"
Our Tools	1611		Modify - change references to "Municipal Staff" to "City Staff"

3.2 - Formatting Changes					
Public Facilities & Services	427		Modify - redundant paragraph. Not consistent with format elsewhere in the Plan.		
Civic Infrastructure	479	491	Modify - reorder paragraph (policy 491) to be ahead of "closed landfills" to clarify, and add the word "Disposal" in front of the Active Landfills title to read as "Disposal - Active Landfills"		
Green Space	762		Modify - change the reference "will" be permitted to "may" be permitted for consistency of approach of the words "will" & "may" for permitted uses.		
Rapid Transit and Urban Corridor	810	_7	Modify - remove reference to "commercial" from the reference to "Service Commercial Uses" for consistency elsewhere in the Plan.		
Main Street	908		Modify - add reference to "institutional" uses consistent with policies and approach of other Place Types in the Plan.		
Neighbourhoods	1002		Modify - adjust spacing of text on first line of policy		



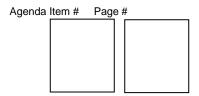
Neighbourhoods	1004		Modify - adjust spacing of text on first line of policy
Neighbourhoods	1005		Modify - adjust spacing of text on first line of policy
Industrial	1115	_10. c and 1119_6	Modify - remove reference to "commercial" from the reference to "Service Commercial Uses" for consistency elsewhere in the Plan
Farmland	1220	_1 and _2	Modify - change the sub-policies into separate individual policies (e.g. 1221 and 1222)
Our City	Figures	3 and 17	Modify - add a layer feature that shows the Thames Valley corridor to Figures 3 and 17 for consistency with other Figures in the Plan
Maps	Мар 3		Modify - revise "notes" on Map 3 - Street Classifications to identify proper street classifications and change reference of "Place Types" to "Street Classifications"

	3.3 - Changes to Improve Clarity				
Rapid Transit and Urban Corridors	853	_1	Modify - change location and extent of the transitional policies on Dundas Street FROM First Street to VMP TO First Street to Crumlin Sideroad to reflect the correct location, as shown on Map 1 - Place Types		
Neighbourhoods	1023		Modify - in the St. George Grosvenor area, remove references to Richmond Street and Oxford Street given the lands that front on to these streets are within the RTC or UC Place Types and not in the Neighbourhood Place Type. The modified policy would read as follows: "Office conversions will not be permitted in the Neighbourhoods Place Type"		
Waste Management Resource Recovery Area	1206	_4	Modify Ministry Modification - reformat sentence to be consistent with approach taken throughout the Plan4. "Green space and conservation uses shall only be permitted through an amendment to this Plan."		

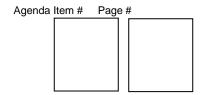


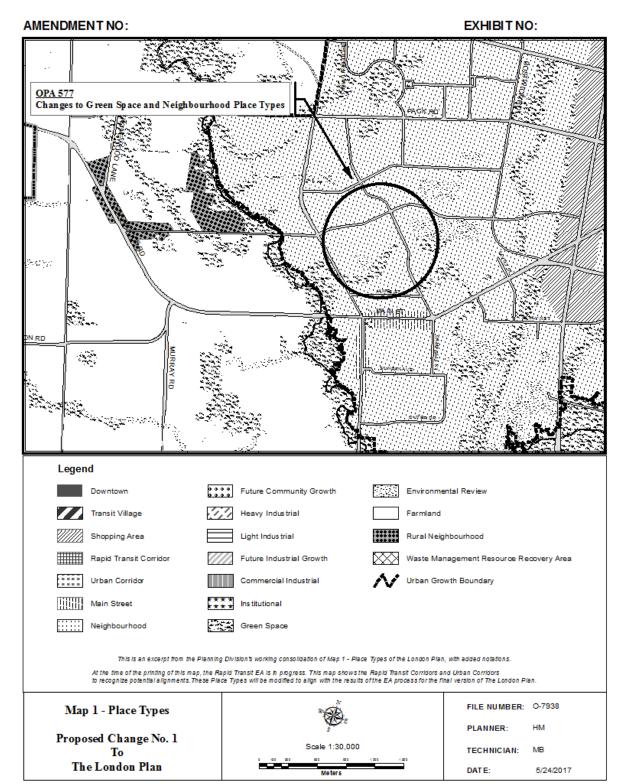
Waste Management Resource Recovery Area	1262		Modify Ministry Modification - reformat sentence to flow better, and remove the reference to "and" before the words "in conformity". Modify to: "Recreational uses may be established on municipally-owned lands around the W12A landfill through a zoning by-law amendment consistent with the Provincial Policy Statement and in conformity with the policies of this Plan."
Natural and Human-Made Hazards	1451	1452_3	Modify - change policy to be consistent with the revised mapping line work received by Kettle Creek Conservation Authority on December 8, 2016. The modifications are to add to end of first sentence - "and Kettle Creek watershed." Revise second sentence to add "Due to limited development pressure in the Lower Thames Valley Conservation Authority area of jurisdiction within the City of London studies have not been completed." Remove references in Policy 1452_3 to "Kettle/Dodd Creek or" from the first and second sentences of the policy
Our Tools	1614		Add - new policy after policy 1614 to implement a new requirement under the Planning Act under Bill 73 requirements to read as follows: STRATEGY FOR CONSULTING WITH THE PUBLIC (new title) "For any application for an Official Plan amendment or Zoning By-law amendment, a proposed strategy for consulting with the public with respect to the application shall be provided as part of a complete application."

3.4 – Map Changes				
Maps	Map 1-Place Types and Map 5-Natural Heritage (Numbers 10 to 13)	Modify Map 1 - revise line work between Green Space and Neighbourhood Place Types to match line work changes to natural features on Map 5-Natural Heritage Modify Map 5 - adjust the limits of ESAs and potential ESAs to: reflect line work in a recent draft approved plan of subdivision, and correct line work based on further staff review		

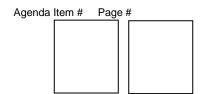


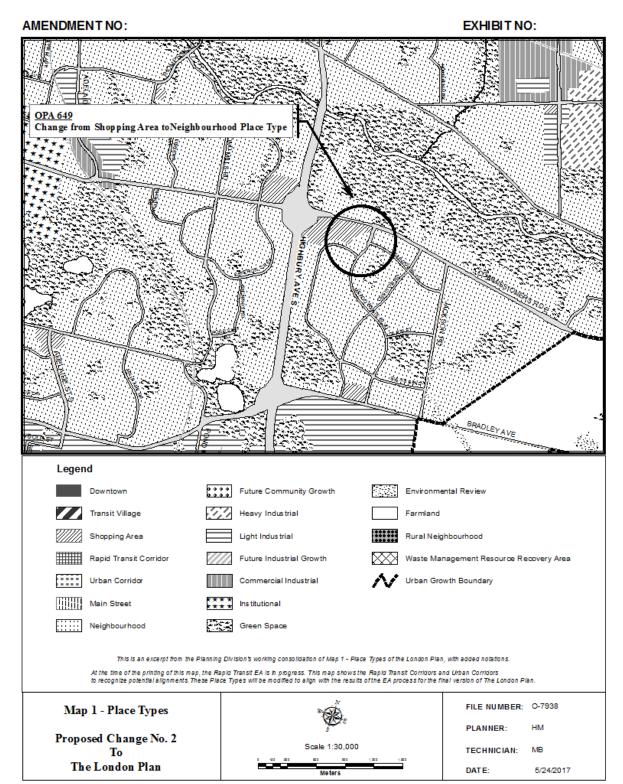
Maps	Map 1 -Place Types (Number 14)	Modify Map 1 - change Place Type to correct mapping error applied to 12 Wortley Road intended for residential uses. Change from Light Industrial to Neighbourhood. Lands are presently designated MFMDR in current OP (1989)
Maps	Map 1 -Place Types (Number 15)	Modify Map 1 - change Place Type to correct mapping error by changing Shopping Area Place Type to Neighbourhood for lands between Bostwick Road and Hamlyn St to be consistent with approved mapping in SWAP
Maps	Map 1 -Place Types (Number 16)	Modify Map 1 - correct mapping error by changing RTC Place Type for lands on Parkdale Crescent and Tower Lane to Neighbourhoods Place Type
Maps	Map 1 -Place Types (Number 17)	Modify Map 1 - correct mapping error applied to part of the lands located at 259 Sunningdale Road West. Change 2246 Torrey Pines Way from Neighbourhoods to Green Space Place Type (to continue open space corridor) and change 2420 Torrey Pines Way from Green Space to Neighbourhoods Place Type for the lot being held out of development until refinement of ramp crossing over Richmond St is finalized
Maps	Map 6 - Hazards and Natural Resources (Number 18)	Modify Map 6 - add Kettle Creek floodline mapping received by Kettle Creek Conservation Authority on December 8, 2016
Maps	Map 5 – Natural Heritage (Number 20)	Modify Map 5 – add label to identify Pottersburg Valley ESA



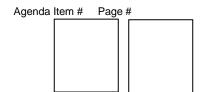


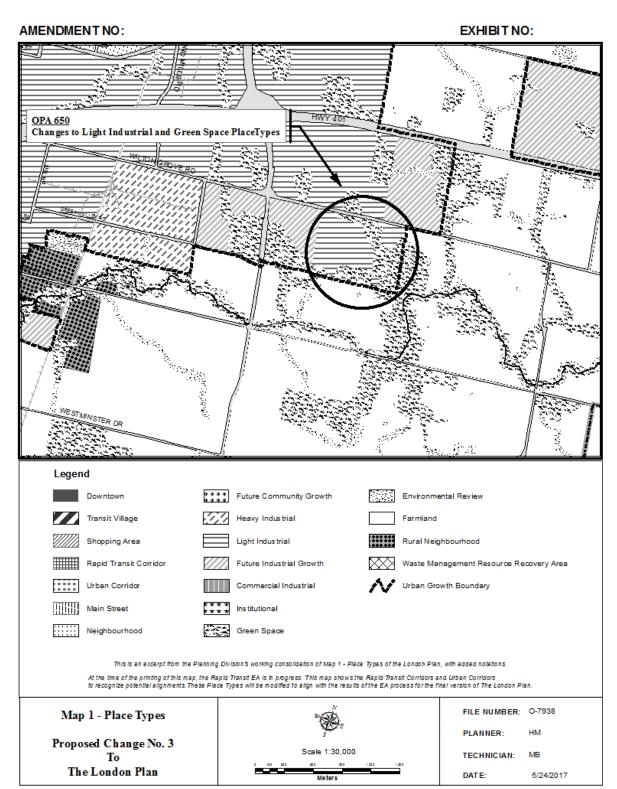
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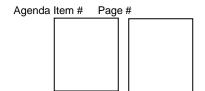


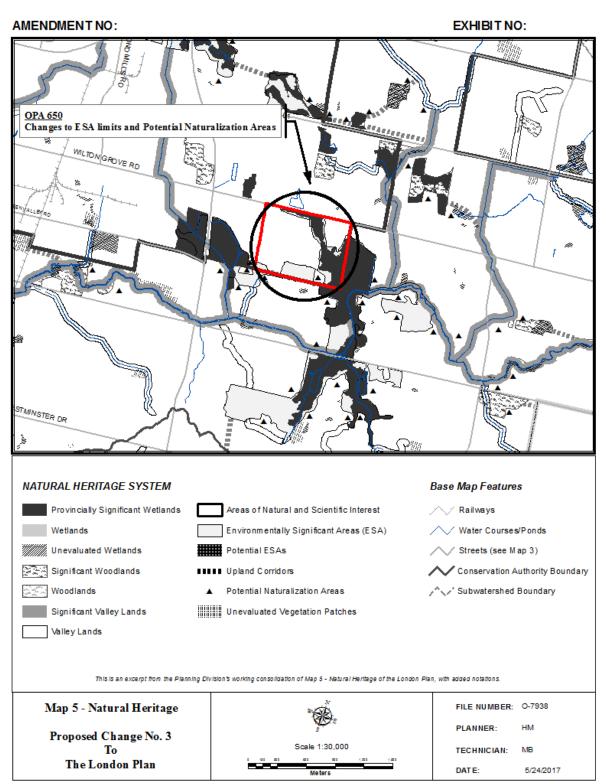
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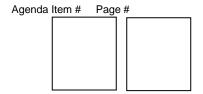


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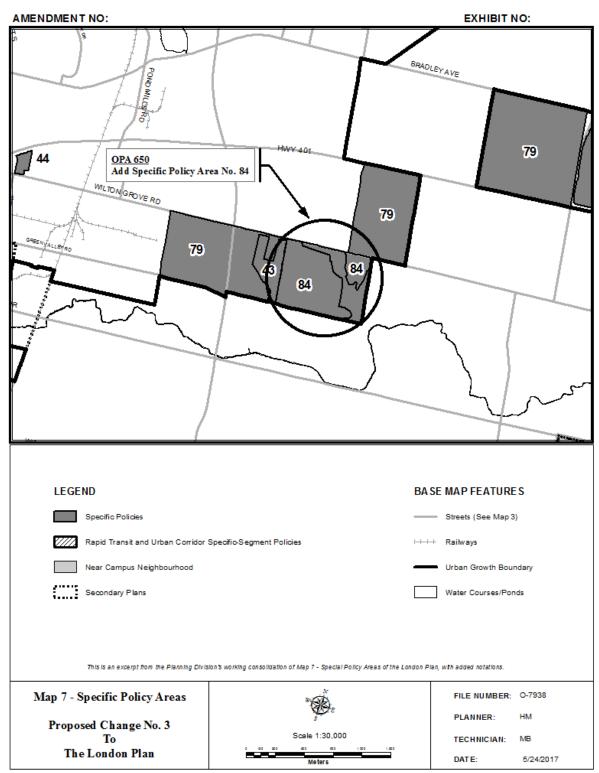




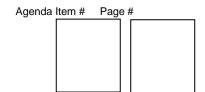
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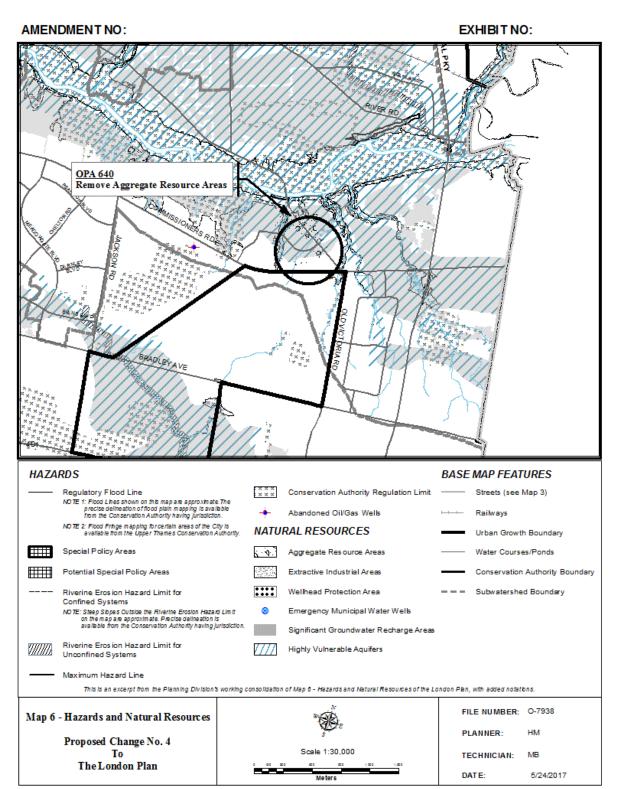


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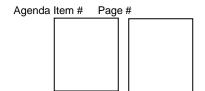


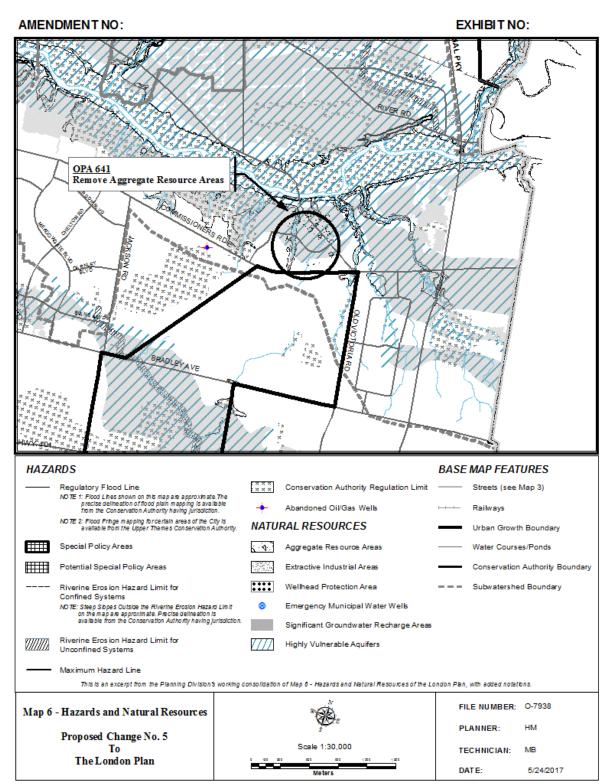
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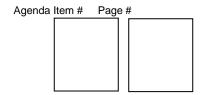


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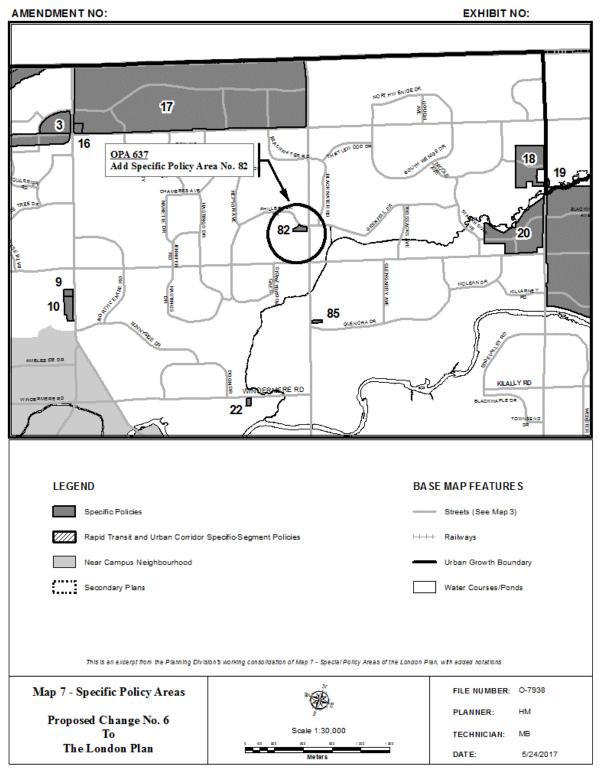




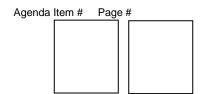
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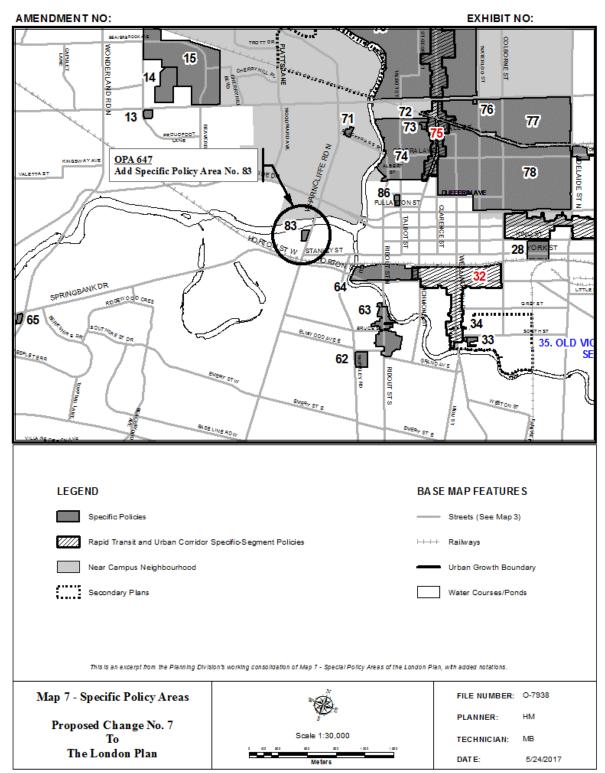
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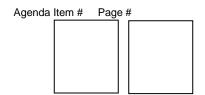
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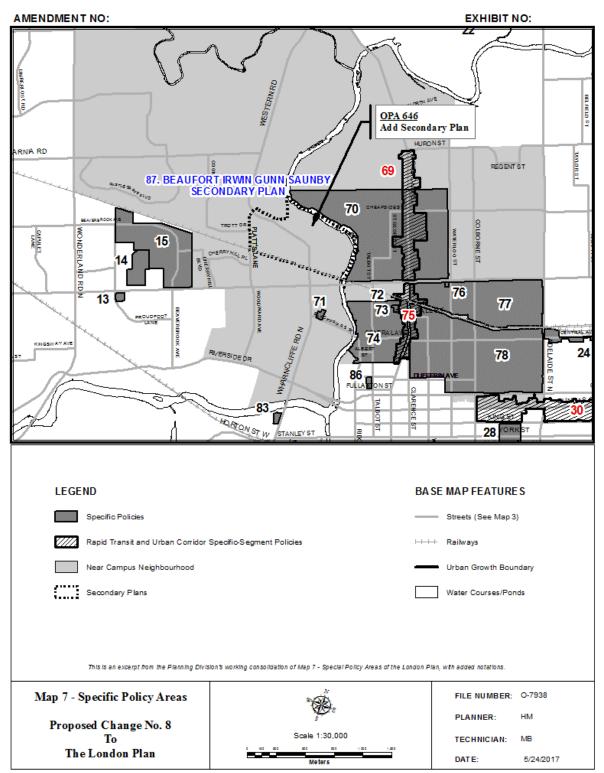
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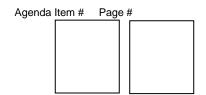
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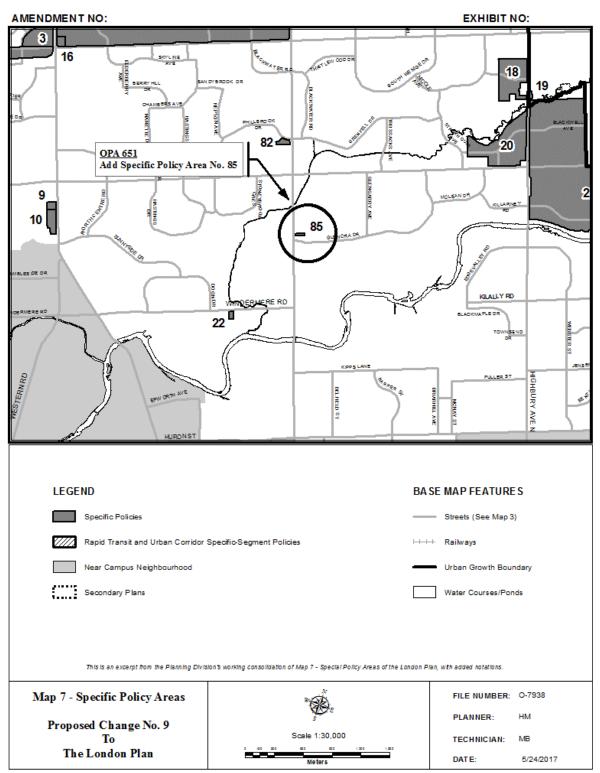
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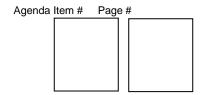
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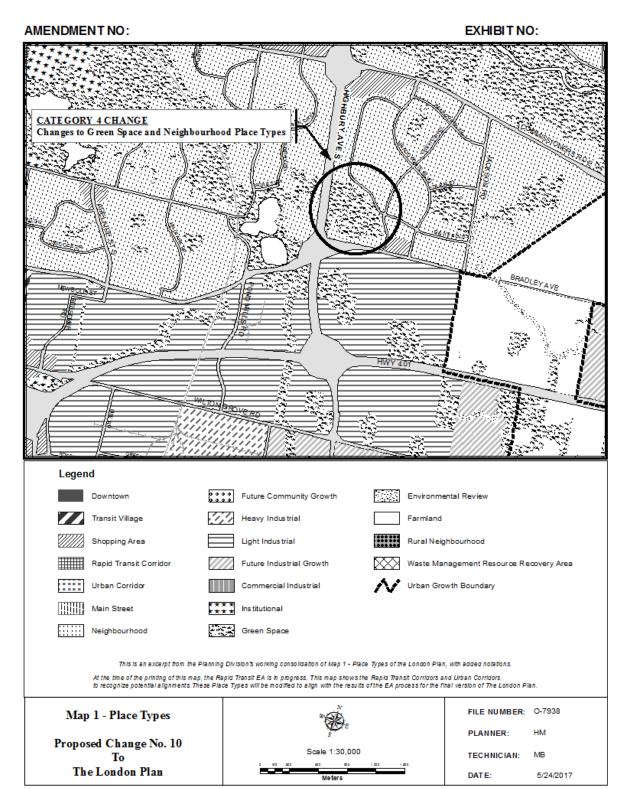


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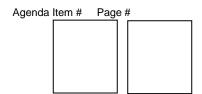


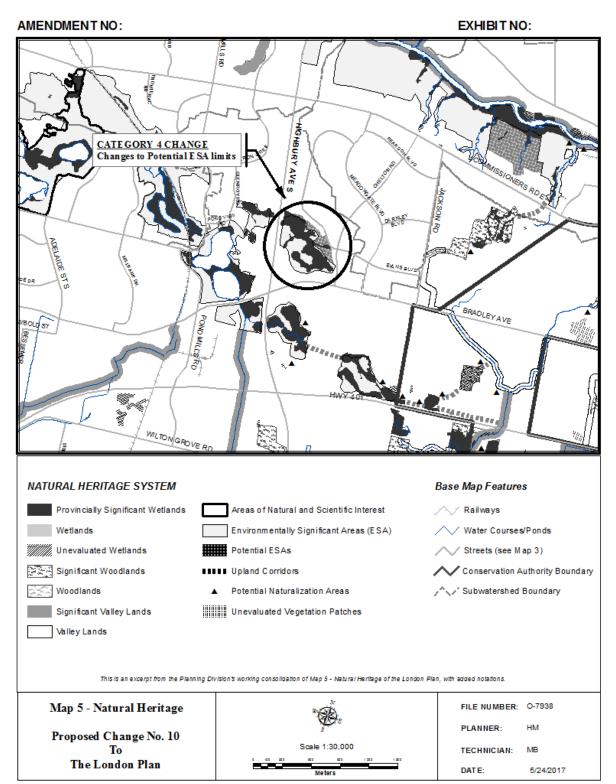
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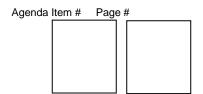


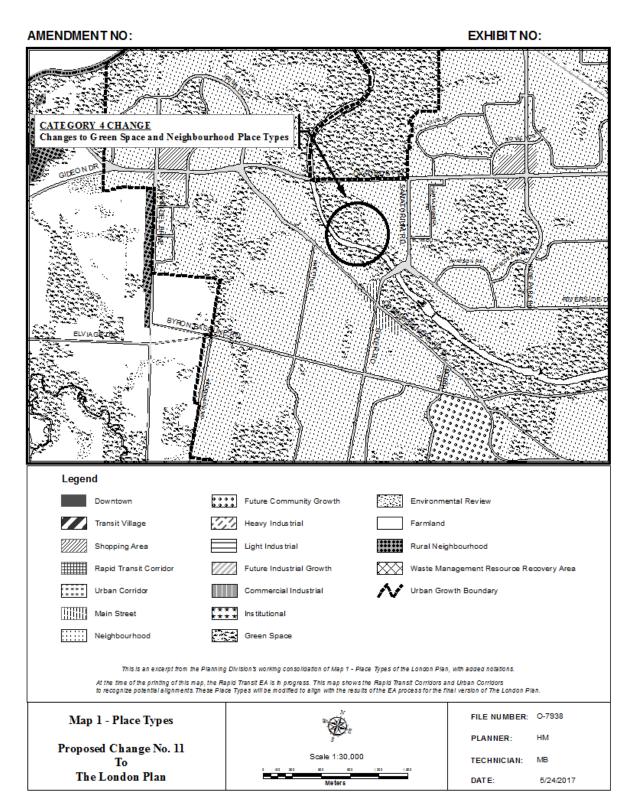
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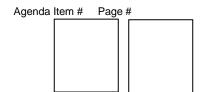


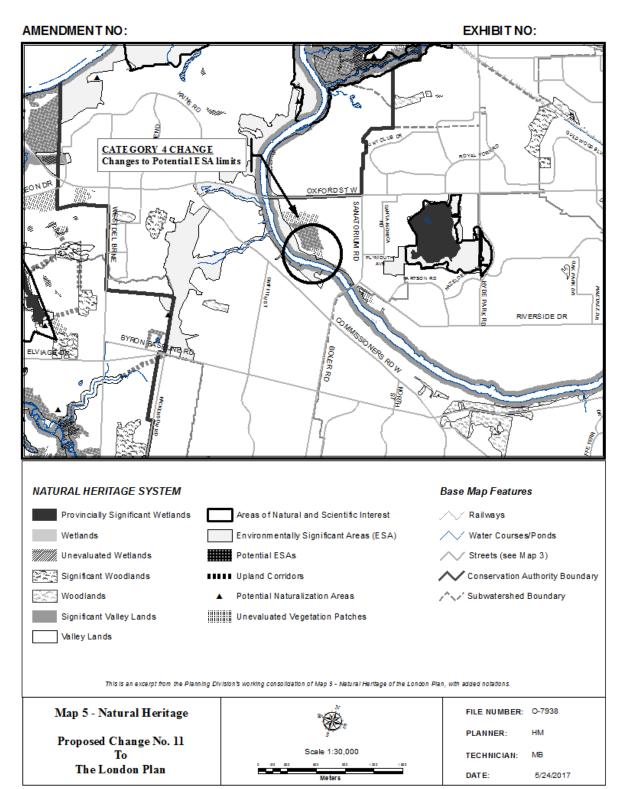
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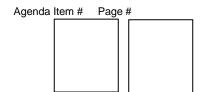


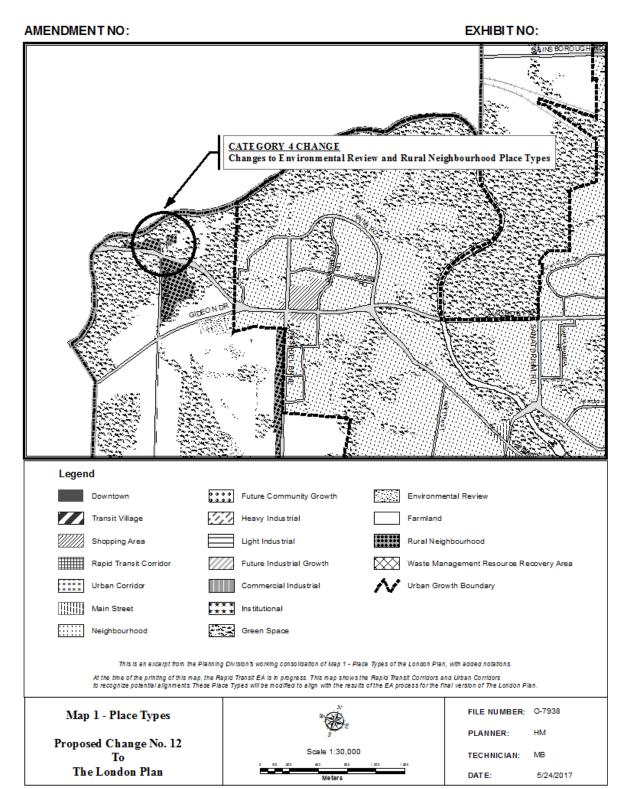


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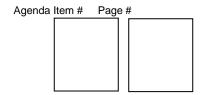


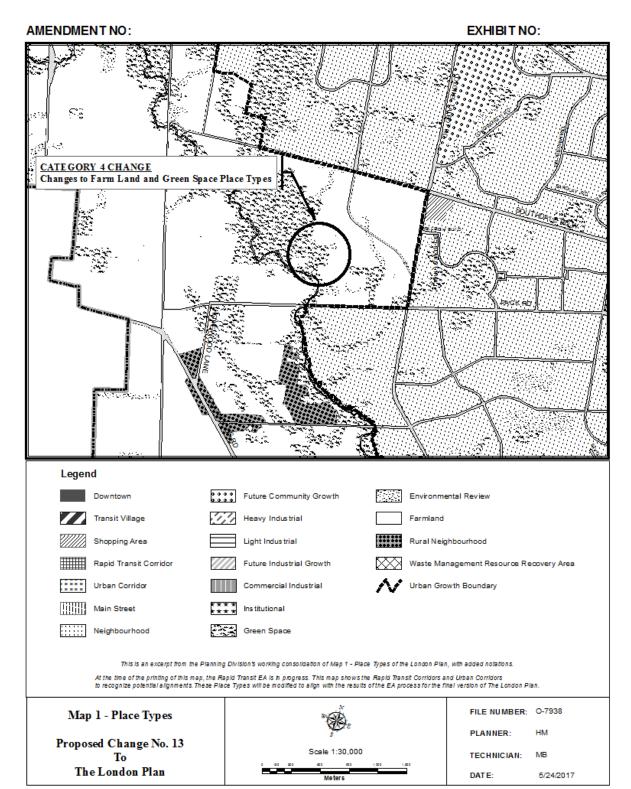




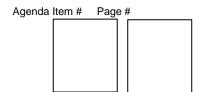


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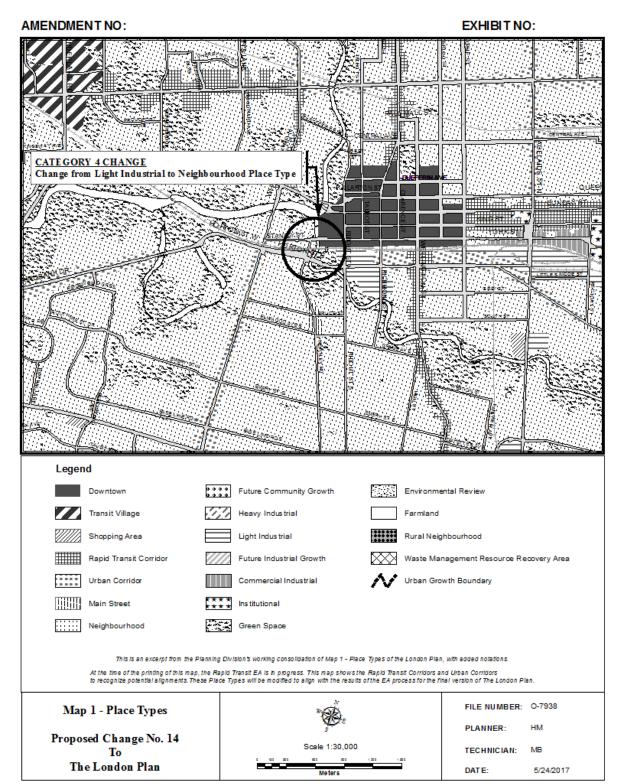




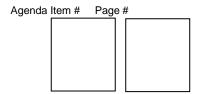
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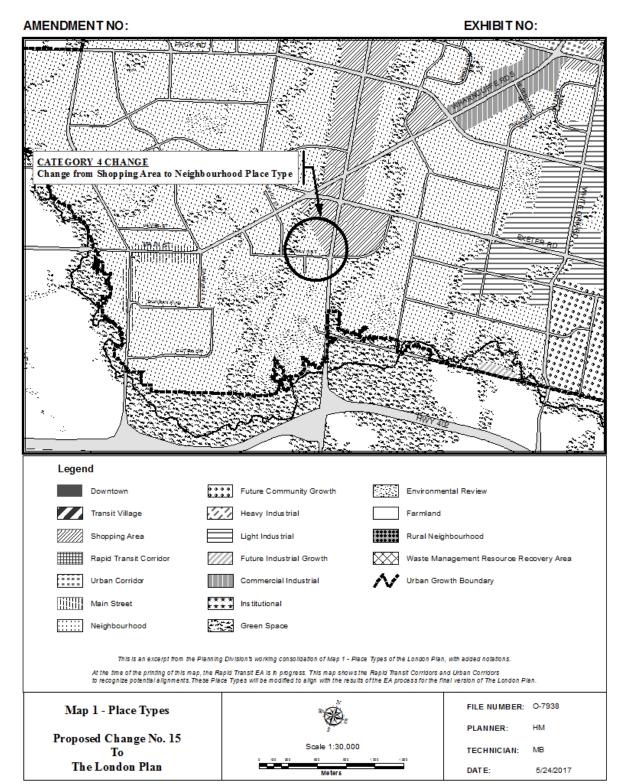
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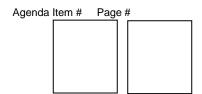
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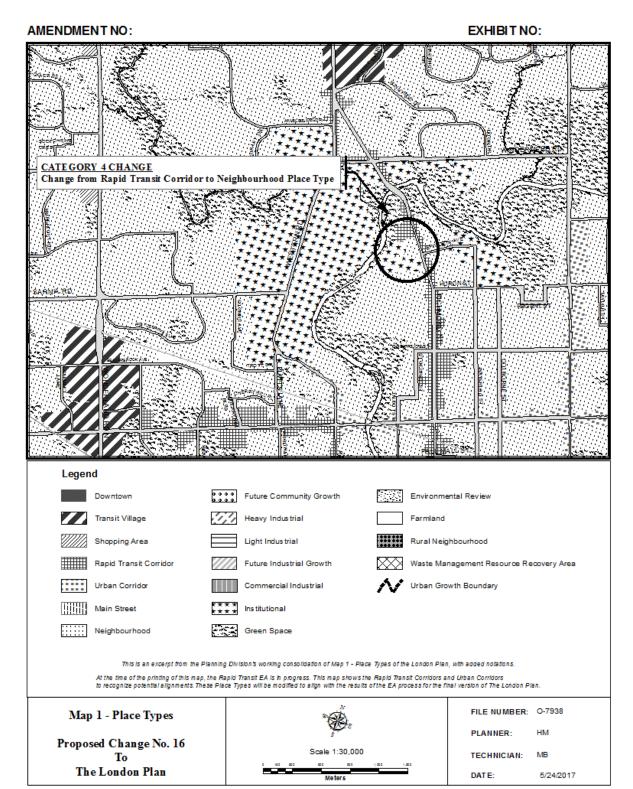
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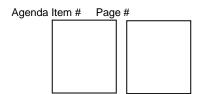
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File No. O-7938 Planner: H. McNeely/G. Barrett



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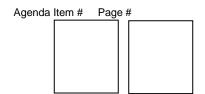


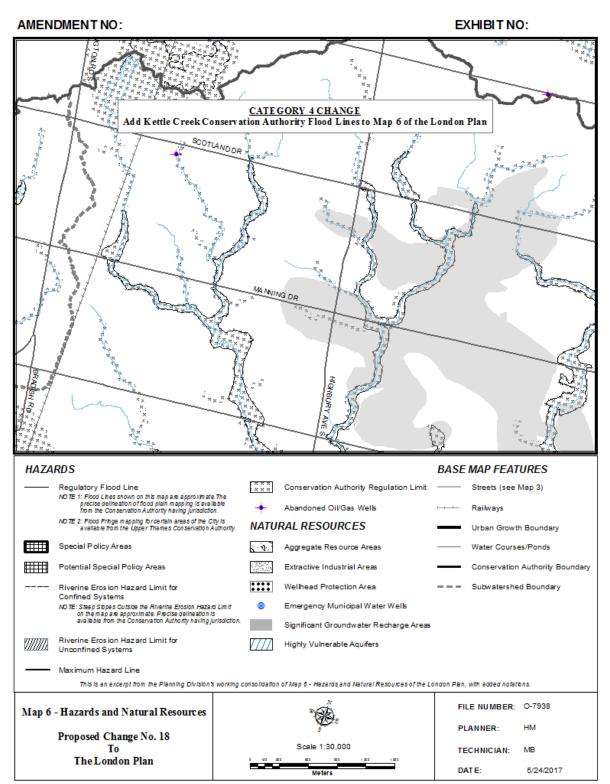
AMENDMENT NO: EXHIBIT NO: <u>CATE GORY 4 CHANGE</u> Changes to Green Space and Neighbourhood Place Types Legend Downtown Future Community Growth Environmental Review Transit Village Heavy Industrial Farmland Shopping Area Light Industrial Rural Neighbourhood Rapid Transit Corridor Future Industrial Growth Waste Management Resource Recovery Area Urban Corridor Commercial Industrial Urban Growth Boundary Main Street *★★★ *★★★ Institutional Neighbourhood Green Space This is an excerpt from the Planning Division's working consolidation of Map 1 - Place Types of the London Plan, with added notations. At the time of the printing of this map, the Rapid Transit EA is in progress. This map shows the Rapid Transit Corridors and Urban Corridors to recognize potential alignments. These Place Types will be modified to align with the results of the EA process for the final version of The London Plan. FILE NUMBER: 0-7938 Map 1 - Place Types нм PLANNER: Proposed Change No. 17 TECHNICIAN: The London Plan

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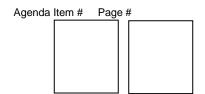
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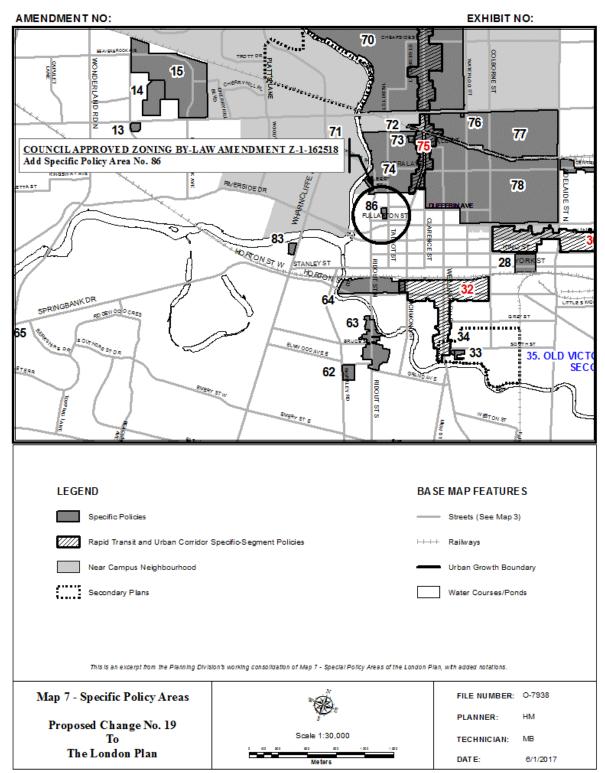




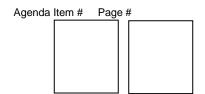
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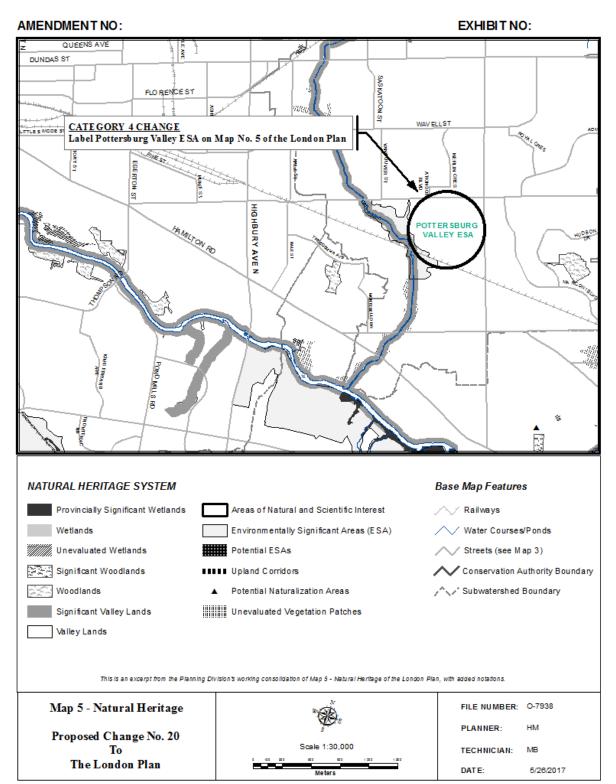


File No. O-7938 Planner: H. McNeely/G. Barrett



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