

TO:	CHAIR AND MEMBERS CORPORATE SERVICES COMMITTEE MEETING ON JANUARY 24, 2017
FROM:	CATHY SAUNDERS CITY CLERK
SUBJECT:	REVIEW OF CITY OF LONDON WARD BOUNDARIES

RECOMMENDATION

That, on the recommendation of the City Clerk, the attached proposed by-law (Appendix 'A') BE REFERRED to a future public participation meeting on February 7, 2017 to receive public input on the proposed ward boundary changes.

PREVIOUS REPORTS PERTINENT TO THIS MATTER
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- Corporate Services Committee – January 10, 2017 – Review of City of London Ward Boundaries – Public Participation Meeting
- Corporate Services Committee – July 19, 2016 – Amendments to the *Municipal Elections Act*
- Finance and Administration Committee – May 4, 2011 – Proposed Ward Boundary Review Policy
- Governance Task Force – March 10, 2009 – Final Report of the Governance Task Force

PURPOSE

In response to Corporate Services Committee direction on January 10, 2017, this report provides the Municipal Council with an overview of potential adjustments that may be made to London's current ward boundaries, in preparation for the 2018 Municipal Election, in keeping with Council Policy 5(35) Review of Ward Boundaries.

BACKGROUND

The City Clerk was directed to report back at the next Corporate Services Committee meeting with a revised by-law that incorporates the following additional proposed ward boundary changes to those contained in the staff report dated January 10, 2017:

- a) the area bounded by White Oak Road, Exeter Road, Wonderland Road South, Southdale Road East and Wharnccliffe Road being moved into Ward 12;
- b) the area bounded by Wonderland Road, Southdale Road West and Wharnccliffe Road being moved into Ward 10; and
- c) potential adjustments being made where the highest growth wards do not continue to have the highest population numbers in order to mitigate the need for future adjustments.

PROPOSALS FOR CONSIDERATION

Option 1: Status Quo

- The Civic Administration has examined the possible impact of the student residence population in Ward 6, which is home to Western University (and affiliated University Colleges), and Ward 3, which is where Fanshawe College resides.
- After the 2016 Population by Ward Count was adjusted to include the students in residence at both Western University (and affiliated University Colleges) and Fanshawe College, there was an inequitable population variance of 33.42% in Ward 13, which would need to be revised to achieve a variance of plus or minus 25-33% to better address effective representation-by-population and remain consistent with past OMB decisions.

Table 1: Status Quo

Population by Ward Count 2016 Adjusted by Students Living On Campus

WARD	Population Count	Percent Variance from Average	Population Variance
Ward 1	26,517	-5.58%	-1,567
Ward 2	26,397	-6.01%	-1,687
Ward 3	26,774	-4.66%	-1,310
Ward 4	27,114	-3.45%	-970
Ward 5	31,059	10.59%	2,975
Ward 6	26,947	-4.05%	-1,137
Ward 7	33,283	18.51%	5,199
Ward 8	29,687	5.71%	1,603
Ward 9	31,678	12.80%	3,594
Ward 10	26,994	-3.88%	-1,090
Ward 11	30,085	7.13%	2,001
Ward 12	29,542	5.19%	1,458
Ward 13	21,050	-25.05%	-7,034
Ward 14	26,055	-7.22%	-2,029
Total Pop.	393,182		
Average Ward Pop.	28,084		

2016 estimate based on development projections with the 2011 Census numbers

Option 2: Staff Proposal

The original proposal submitted by staff proposed two adjustments, as noted below. These changes include adjustments for students living on campus:

Movement of Poll Area 8-1 into Ward 13

- Recent condominium and high-rise developments within the Beaverbrook Avenue and Sugarcreek Trail area have created a larger community of interest and these proposed boundary adjustments keep the area within a single ward rather than split between Ward 8 and Ward 13.
- The west ward boundary for Ward 13 (east for Ward 8) is currently Beaverbrook Avenue, with a small portion of Riverside Drive. The recommendation is to extend this boundary to the CN Railway (South), arterial roads – Wonderland Rd. S. (West), Oxford St. W. (North) in keeping with the principle of ‘infrastructure boundaries’
- This minor adjustment will create balanced population distribution in Ward 13 by increasing population by 4,505 people and bringing the population variance from +33.42% to +9.90% from the average ward population.
- The impact on the principle of ‘effective representation’ for Ward 8 is still in the acceptable range for the 2018 Municipal Election moving from a variance of -5.40% to +11.53%.

Adjust the boundary between Wards 6 and 7 along the Medway Creek to include two properties that are currently separated from their community of interest

- This minor adjustment will include the Orchard Park Sherwood Forest Ratepayers within a single ward rather than split between Ward 6 and Ward 7.
- The north ward boundary for Ward 6 will be adjusted to run along Gainsborough Road until reaching Doncaster Ave where the boundary will extend to Medway Creek to incorporate two properties that are currently separated from their community of interest.
- This is also in keeping with the principle of ‘maintaining geographical features defining natural boundaries within the municipality.
- It is not anticipated that this would impact effective representation.
- All other wards remain the same as this report indicates that our current ward boundaries are meeting the requirements in the City of London’s Council Policy, Case Law, and past OMB decisions.

Table 2: Staff Proposal

Population by Ward Count 2016 Adjusted by Movement of Poll 8-1 to Ward 13

WARD	Population Count	Percent Variance from Average	Population Variance
Ward 1	26,517	-5.58%	-1,567
Ward 2	26,397	-6.01%	-1,687
Ward 3	26,774	-4.66%	-1,310
Ward 4	27,114	-3.45%	-970
Ward 5	31,059	10.59%	2,975
Ward 6	26,947	-4.05%	-1,137
Ward 7	33,283	18.51%	5,199
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Ward 13	21,050	-25.05%	-7,034
Ward 14	26,055	-7.22%	-2,029
Total Pop.	393,182		
Average Ward Pop.	28,084		

2016 estimate based on development projections with the 2011 Census numbers

Option 3: Committee Proposals – South

Corporate Services Committee recommended staff bring forward a revised by-law that incorporates the following additional proposed ward boundary changes to those contained in the staff report dated January 10, 2017:

a) The area bounded by White Oak Road, Exeter Road, Wonderland Road South, Southdale Road East and Wharncliffe Road being moved into Ward 12;

- Using these boundaries would mean a population of 1,251 would move from Ward 9 to Ward 12.
- The suggested ward boundaries between Ward 9 and Ward 12 would use major north-south and east-west arterial roads – White Oaks Road, Exeter Road, Wonderland Road South, Southdale Road East, and Wharncliffe Road – in keeping with the principle of ‘infrastructure boundaries’.
- Prior to 2010, this area was located within the boundaries of Ward 12 and had been aligned with the White Oaks community of interest.
- The move of this area into Ward 12 would also bring the Longwoods Planning District into the boundaries of one ward.

b) The area bounded by Wonderland Road South, Southdale Road West and Wharncliffe Road being moved into Ward 10;

- Using these boundaries would mean a population of 2,277 would move from Ward 9 to Ward 10.
- The ward boundaries between Ward 9 and Ward 10 were redivided using major north-south and east-west arterial roads – Southdale Road West, Wharncliffe Road South, and Wonderland Road South – in keeping with the principle of ‘infrastructure boundaries’.
- The redividing of this area into Ward 10 would divide the Bostwick Planning District between Ward 9 and Ward 10. The area west of Wonderland Road South to Bostwick Road would remain in Ward 9 and east of Bostwick Road to Wharncliffe Road South would move to Ward 10. The area in Ward 10 has significantly more residential development than the area remaining in Ward 9, which is primarily commercial.
- These two adjustments result in a total population of 3,528 leaving Ward 9, 2,277 moving into Ward 10 and 1,251 moving into Ward 12.
- The adjusted population for Ward 9 becomes more in line with the average population size for a ward with a variance of 0.24% rather than 12.80%.
- The minor adjustment will bring the population variance in Ward 12 from 5.19% to 9.65%.
- The average ward population for Ward 10 moves from -3.88% to 4.23%.
- The impact on the principle of ‘effective representation’ remains in the acceptable range for the 2018 Municipal Election.

See Appendix ‘B’ for revised ward boundary maps 9, 10, and 12.

Table 3: Committee Recommendation for Wards 9, 10, and 12
 Population by Ward Count 2016 Adjusted by Committee Recommendation Part a) and b)

WARD	Population Count	Percent Variance from Average	Population Variance
Ward 1	26,517	-5.58%	-1,567
Ward 2	26,397	-6.01%	-1,687
Ward 3	26,774	-4.66%	-1,310
Ward 4	27,114	-3.45%	-970
Ward 5	31,059	10.59%	2,975
Ward 6	26,947	-4.05%	-1,137
Ward 7	33,283	18.51%	5,199
Ward 8	25,182	-10.33%	-2,902
Ward 9	28,150	0.24%	66
Ward 10	29,271	4.23%	1,187
Ward 11	30,085	7.13%	2,001
Ward 12	30,793	9.65%	2,709
Ward 13	25,555	-9.01%	-2,529
Ward 14	26,055	-7.22%	-2,029
Total Pop.	393,182		
Average Ward Pop.	28,084		

2016 estimate based on development projections with the 2011 Census numbers

Option 4: Committee Proposals – North

Corporate Services Committee recommended staff also consider potential adjustments being made where the highest growth wards do not continue to have the highest population numbers in order to mitigate the need for future adjustments.

Potential Adjustments:

Wards 5 and 7 are the two wards with the highest population count. This is due to the high residential development in the north part of the City since the last review. Currently, Ward 5 has a population of 31,059 which has a variance of 10.59% or +2,975 from the average ward population.

Ward 5:

- The ward is currently bound by the city limits to the north and two arterial roads to the west (Richmond Street North) and to the east (Highbury Ave North) using 'infrastructure boundaries'.
- The Thames River provides a natural geographic boundary to the south.
- Within Ward 5, the Planning Districts of Uplands, Stoney Creek, and Stoneybrook are contained in their entirety, in keeping with the communities of interest. The eastern portion of the Masonville Planning District to Richmond Street North is also within the boundaries of Ward 5.
- The population variance is within acceptable standards from the average ward population (10.59% or +2,975).
- Although the areas of Uplands and Stoney Creek are still developing, the areas of Masonville and Stoneybrook have seen slightly (1 to 3%) declining populations in recent years.
- It is not recommended that the boundaries in this ward be adjusted as they currently meet all criteria for establishing ward boundaries.

Currently, Ward 7 has a population of 33,283, which has a variance of 18.51%, or +5,199 from the average ward population. Residential development is continuing to rise and boundary adjustments with neighbouring wards may be necessary to maintain effective representation for the 2018 Election. The following boundary adjustment is recommended:

The area bounded by Richmond Street North, Fanshawe Park Road West, Medway Creek, and along the Thames River be moved into Ward 6.

Ward 7:

- These boundaries would mean a population of 5,219 would move from Ward 7 to Ward 6.
- The adjusted population for Ward 7 becomes better aligned with the average population size for a ward with the variance now being -0.07%, rather than 18.51%. This also allows for further population growth in Ward 7.
- The adjustment will bring the population variance in Ward 6 from -4.05% to 14.53%.
- The impact on the principle of 'effective representation' remains in the acceptable range for the 2018 Municipal Election.
- The suggested ward boundaries between Ward 7 and Ward 6 would use the east-west arterial road (Fanshawe Park Road West) in keeping with the principle of 'infrastructure boundaries'.
- Although the wards will no longer be split by the Thames River on the north-south boundary line, the boundaries will maintain community of interests in keeping the Masonville Planning District within two wards. Also, the Western Research Park on Collip Circle, north of Windermere Road will now be in Ward 6 with the rest of the Western University Campus.
- Consideration was also given to natural boundaries by dividing Ward 7 on the eastern boundary with Medway Creek (the natural boundary between Hyde Park and Masonville Planning Districts).

See Appendix 'C' for revised ward boundary maps of Ward 6 and 7.

Table 4: Committee Recommendation for Highest Growth Wards
 Population by Ward Count 2016 Adjusted by Committee Recommendation Part c

WARD	Population Count	Percent Variance from Average	Population Variance
Ward 1	26,517	-5.58%	-1,567
Ward 2	26,397	-6.01%	-1,687
Ward 3	26,774	-4.66%	-1,310
Ward 4	27,114	-3.45%	-970
Ward 5	31,059	10.59%	2,975
Ward 6	32,166	14.53%	4,082
Ward 7	28,064	-0.07%	-20
Ward 8	25,182	-10.33%	-2,902
Ward 9	31,678	12.80%	3,594
Ward 10	26,994	-3.88%	-1,090
Ward 11	30,085	7.13%	2,001
Ward 12	29,542	5.19%	1,458
Ward 13	25,555	-9.01%	-2,529
Ward 14	26,055	-7.22%	-2,029
Total Pop.	393,182		
Average Ward Pop.	28,084		

2016 estimate based on development projections with the 2011 Census numbers

Option 5: Incorporate Options 2, 3, and 4

The following chart examines the impact of implementing all changes noted above. From the perspective of voter parity, all wards would lie within the 15% variance range. There is a 28% variance between the largest and smallest wards (originally at 56%).

WARD	Population Count	Percent Variance from Average	Population Variance
Ward 1	26,517	-5.58%	-1,567
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Ward 6	32,166	14.53%	4,082
Ward 7	28,064	-0.07%	-20
Ward 8	25,182	-10.33%	-2,902
Ward 9	28,150	0.24%	66
Ward 10	29,271	4.23%	1,187
Ward 11	30,085	7.13%	2,001
Ward 12	30,793	9.65%	2,709
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Ward 14	26,055	-7.22%	-2,029
Total Pop.	393,182		
Average Ward Pop.	28,084		

2016 estimate based on development projections with the 2011 Census numbers

CONCLUSION

Based on Council Policy, Case Law, and past Ontario Municipal Board (OMB) decisions, the City Clerk has determined that incorporating options 2, 3, and 4 as ward boundary adjustments for the 2018 Municipal Election would be in order and should be brought before the public in order to seek input on the proposed changes.

Next Steps:

Based upon the results of the public consultation process, the City Clerk will finalize any proposed boundary adjustments and bring forward a by-law to the Municipal Council in order to implement the changes to the ward boundaries.

Under section 222(8) of the Municipal Act, a by-law to change the current ward boundaries comes into force on the day the new Council is organized, provided that the by-law is passed and any appeal to the OMB is settled prior to January 1 of the year in which the regular election is held. However, it should be noted that while the redivided ward boundaries do not come into force until the new council is organized (December 1, 2018), Section 222(9) of the Municipal Act requires the Clerk to conduct the 2018 municipal election as if the by-law was already in force.

Within 15 days of passage of the by-law, the municipality must provide a Notice of Passing together with the final date for submission of any appeals (appeals must be submitted within 45 days of the passing of the by-law).

Within 15 days of the final date for submission of an appeal, any appeals must be forwarded to the Ontario Municipal Board (OMB) together with any other information or material that the Board may require regarding the appeal(s);

The OMB would then hold a Hearing and may affirm, amend, or repeal the City's By-law.

The entire process, including receipt of the Decision of the OMB regarding any appeals, must be completed no later than December 31st, 2017 in order for the revised ward boundaries to be in place for the 2018 Municipal Election. If the OMB was to repeal the City's by-law, the existing boundaries would remain in place for the 2018 Municipal Election and the review process would need to be repeated, in order to propose revisions to ward boundaries for the 2022 election.

PREPARED BY:	RECOMMENDED BY:
JACLYN RODRIGUES ELECTIONS INTERN	CATHY SAUNDERS, CITY CLERK
SUBMITTED BY:	
SARAH CORMAN MANAGER, LICENSING & ELECTIONS	

Appendix 'A'

Bill No.
2017

By-law No. E.-

A By-law to redivide the wards in the City of London.

WHEREAS subsection 5(3) of the *Municipal Act, 2001*, S.O. 2001, c. 25, as amended, provides that a municipal power shall be exercised by by-law;

AND WHEREAS section 9 of the *Municipal Act, 2001* provides that a municipality has the capacity, rights, powers, and privileges of a natural person for the purpose of exercising its authority under this or any other Act;

AND WHEREAS subsection 10(1) of the *Municipal Act, 2001*, provides that a municipality may provide any service or thing that the municipality considers necessary or desirable for the public;

AND WHEREAS subsection 10(2) of the *Municipal Act, 2001*, provides that a municipality may pass by-laws respecting: in paragraph 1, Governance structure of the municipality and its local boards, and, in paragraph 2, Accountability and transparency of the Municipality and its operations and of its local boards and their operations;

AND WHEREAS Section 222(1) of the *Municipal Act, 2001*, provides that, without limiting sections 9, 10, 11 of the Act, a municipality may divide or redivide the municipality into wards or to dissolve the existing wards;

NOW THEREFORE the Municipal Council of The Corporation of the City of London enacts as follows:

1. That the wards described below are shown on the map attached as Schedule 'A' to this by-law are hereby the wards for the City of London;

Ward 1 shall consist of that portion of the City of London which may be more particularly described as follows:

Bounded on the west by the centre line of Wellington Road, the centre line of the South Branch of the River Thames and the centre line of Adelaide Street North; on the north by the centre line of the Canadian National Railway; on the east by the east City Limit; and on the south by the centre line of the South Branch of the River Thames, and the centre line of Highbury Avenue South and the centre line of Commissioners Road East.

Ward 2 shall consist of that portion of the City of London which may be more particularly described as follows:

Bounded on the west by the centre line of Hale Street and its projection northerly to the centre line of the Canadian Pacific Railway; on the north by the centre line of the Canadian Pacific Railway; on the east by the east City Limit; and on the south by the centre line of the Canadian National Railway.

Ward 3 shall consist of that portion of the City of London which may be more particularly described as follows:

Bounded on the west by the centre line of Highbury Avenue North, the centre line of Huron Street, the centre line of Briarhill Avenue, the centre line of Kipps Lane, the centre line of Adelaide Street North, the centre line of the North Branch of the River Thames and the centre line of Highbury Avenue North; on the north by the north City Limit; on the east by the east City Limit; and on the south by the centre line of the Canadian Pacific Railway.

Ward 4 shall consist of that portion of the City of London which may be more particularly described as follows:

Bounded on the west by the centre line of Adelaide Street North; on the north by the centre line of Kipps Lane, the centre line of Briarhill Avenue and the centre line of Huron Street; on the east by the centre line of Highbury Avenue North, the centre line of the Canadian Pacific Railway, the centre line of the northerly projection of Hale Street and the centre line of Hale Street; and on the south by the centre line of the Canadian National Railway.

Ward 5 shall consist of that portion of the City of London which may be more particularly described as follows:

Bounded on the west by the centre line of Richmond Street; on the north by the north City Limit; on the east by the centre line of Highbury Avenue North; and on the south by the centre line of the North Branch of the River Thames.

Ward 6 shall consist of that portion of the City of London which may be more particularly described as follows:

Bounded on the west by the centre line of Wonderland Road North, the centre line of Gainsborough Road allowance, the centre line of the Medway Creek; on the north by the centre line of Fanshawe Park Road West, the centre line of the North Branch of River Thames; on the east by the centre line of Richmond Street, the centre line of Adelaide Street North; and on the south by the centre line of Oxford Street East and the centre line of Oxford Street West.

Ward 7 shall consist of that portion of the City of London which may be more particularly described as follows:

Bounded on the west by the west City Limit; on the north by the north City Limit; on the east by the center line of Richmond Street, the centre line of Fanshawe Park Road West, the centre line of Medway Creek, the centre line of Gainsborough Road allowance; and on the south by the centre line of the Canadian Pacific Railway.

Ward 8 shall consist of that portion of the City of London which may be more particularly described as follows:

Bounded on the west by the west City Limit; on the north by the centre line of the Canadian Pacific Railway; on the east by the centre line of Wonderland Road North and the centre line of the Canadian National Railway; and on the south by the centre line of the River Thames.

Ward 9 shall consist of that portion of the City of London which may be more particularly described as follows:

Bounded on the west by the west City Limit; on the north by the centre line of the River Thames; on the east by the centre line of the northerly projection of Springbank Gate (private), the centre line of Springbank Gate (private), the centre line of Commissioners Road West, the centre line of Byron Baseline Road, the centre line of Colonel Talbot Road, the centre line of Southdale Road West, the centre line of Wonderland Road South; and on the south by the south City Limit.

Ward 10 shall consist of that portion of the City of London which may be more particularly described as follows:

Bounded on the west by the centre line of Colonel Talbot Road, the centre line of Byron Baseline Road, the centre line of Commissioners Road West, the centre line of Springbank Gate (private), the centre line of the northerly projection of Springbank Gate (private) to the centre line of the River Thames, the centre line of Wonderland Road South; on the north by the centre line of the River Thames; on the east by the centre line of Wonderland Road South, the centre line of Commissioners Road West, and the centre line of Wharncliffe Road South; and on the south by the centre line Wharncliffe Road South, the centre line of Wonderland Road South, the centre line of Southdale Road West.

Ward 11 shall consist of that portion of the City of London which may be more particularly described as follows:

Bounded on the west by centre line of Wonderland Road South; on the north by the centre line of the River Thames, the centre line of the Canadian National Railway and the centre

line of the South Branch of the River Thames; on the east by the centre line of Wellington Road; and on the south by the centre line of Commissioners Road East and the centre line of Commissioners Road West.

Ward 12 shall consist of that portion of the City of London which may be more particularly described as follows:

Bounded on the west by the centre line of Wonderland Road South, the centre line of Wharncliffe Road South; on the north by the centre line of Commissioners Road East; on the east by the centre line of Wellington Road and the centre line of Wellington Road South; and on the south by the south City Limit.

Ward 13 shall consist of that portion of the City of London which may be more particularly described as follows:

Bounded on the west by the centre line of Wonderland Road North; on the north by the centre line of Oxford Street West and the centre line of Oxford Street East; on the east by the centre line of Adelaide Street North; and on the south by the centre line of the South Branch of the River Thames and the centre line of the Canadian National Railway.

Ward 14 shall consist of that portion of the City of London which may be more particularly described as follows:

Bounded on the west by the centre line of Wellington Road South and the centre line of Wellington Road; on the north by the centre line of Commissioners Road East, the centre line of Highbury Avenue South and the centre line of the South Branch of the River Thames; on the east by the east City Limit; and on the south by the south City Limit.

2. In accordance with subsection 222(8) of the *Municipal Act, 2001*, this by-law comes into force on

3. That notwithstanding section 2 of this by-law, in accordance with subsection 222(9) of the *Municipal Act, 2001*, the regular municipal election to be held in 2018 as if this by-law was already in force.

PASSED in Open Council on XXXXXXXX.

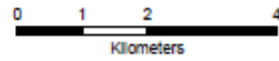
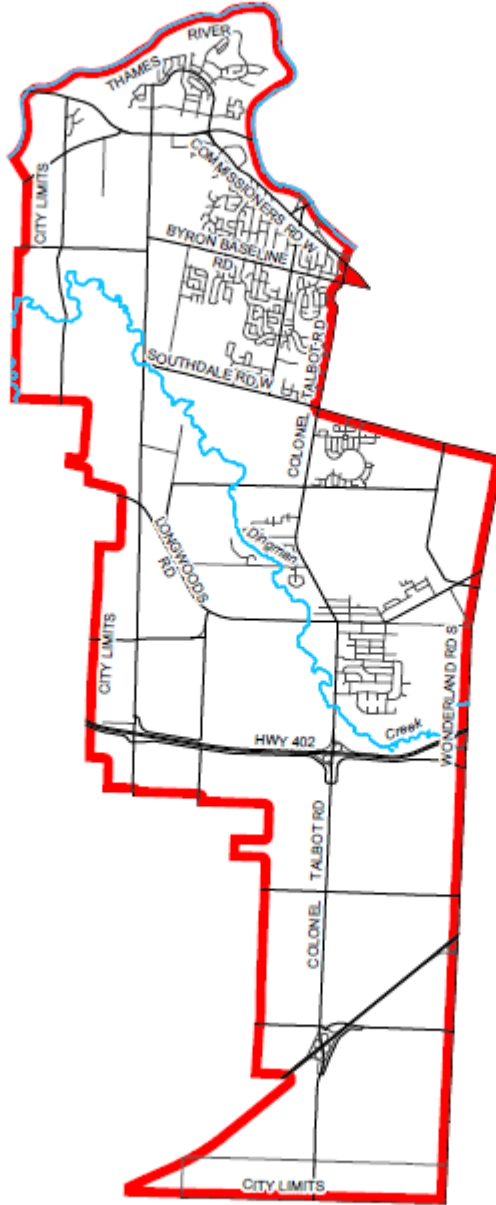
Matt Brown
Mayor

Catharine Saunders
City Clerk

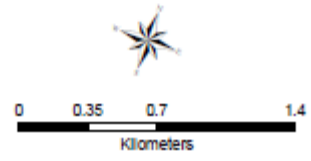
First Reading –
Second Reading –
Third Reading –

Appendix 'B': Option 3
Committee Proposals – South

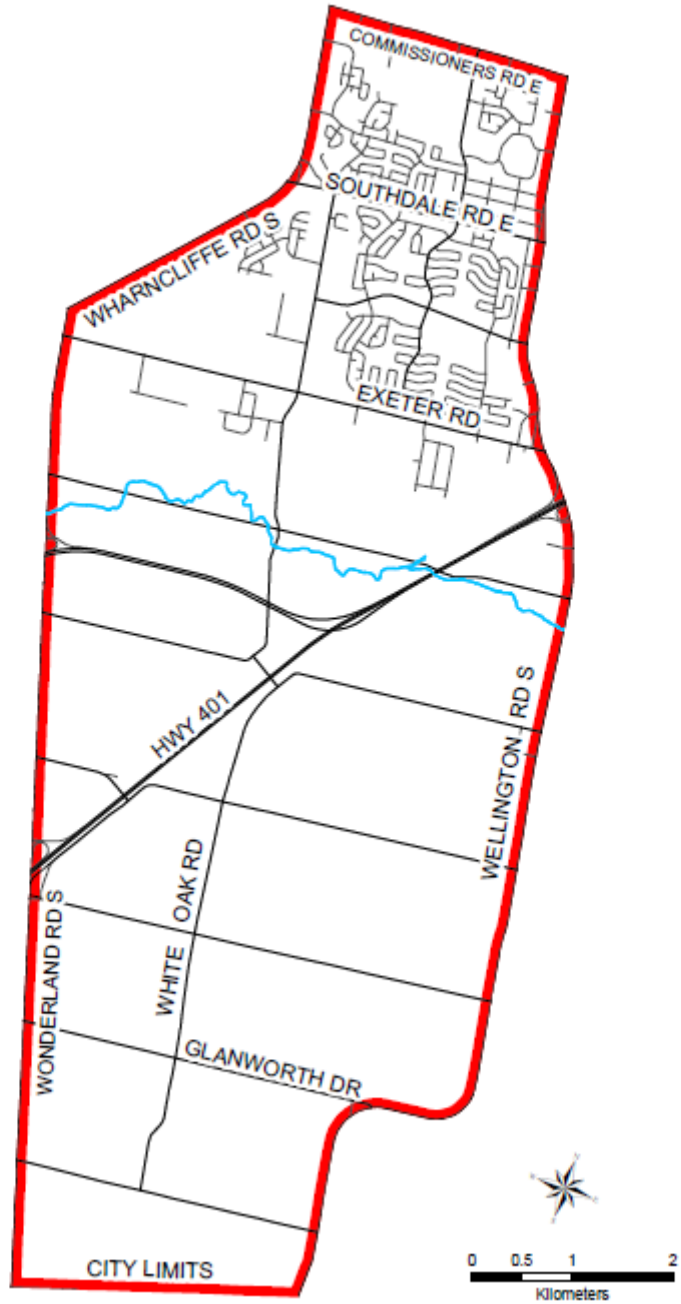
LONDON WARD BOUNDARY REVIEW
- WARD 9 -



LONDON WARD BOUNDARY REVIEW
- WARD 10 -

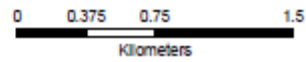
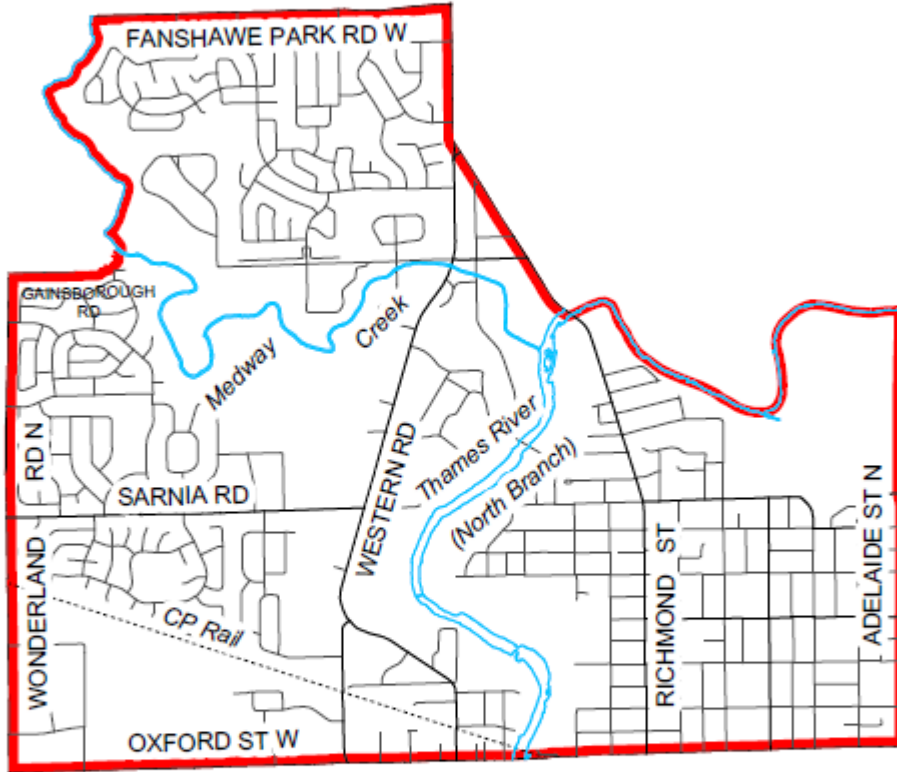


LONDON WARD BOUNDARY REVIEW
- WARD 12 -



Appendix 'C': Option 4
Committee Proposals – North

LONDON WARD BOUNDARY REVIEW
- WARD 6 -



LONDON WARD BOUNDARY REVIEW
- WARD 7 -

