LACH Archaeology Sub-Committee

Meeting Date: April 21, 2015

Time: 12:00 pm to 1:15 pm

Location: The Museum of Ontario Archaeology, London, Ontario

Attendees: Kyle Gonyou, Josh Dent, Tara Jenkins, Sarah Gibson (telephone), Darryl

Dann

Regrets: John Moody, Don Menard

Agenda Items/Comments and Recommendations

1. Criteria for Evaluating Archaeological Potential: A Checklist for the Non-Specialist (Edition date 2015/03)

The archaeology sub-committee reviewed the *Criteria for Evaluating Archaeological Potential* checklist written by the Ministry of Tourism, Culture and Sport. The scope of the city's current archaeological potential model in the 1996 *Archaeological Master Plan* is found by this sub-committee deficient as it does not effectively encompass all areas with archaeological potential, such as the downtown core. The archaeology sub-committee recommends:

• Implementing the *Criteria for Evaluating Archaeological Potential: A Checklist for the Non-Specialist*, pending the revision of the *Archaeological Master Plan* (AMP), as a tool for screening whether or not a subject property has archaeological potential.

2. Revising the Archaeological Master Plan (AMP)

In preparation for setting the Terms of Reference for the RFP, the archaeology sub-committee discussed the components of the new AMP necessary to clarify and streamline the management of archaeological resources with regard to the development process in London.

Recommendations

In Preparation of the AMP

- Give consideration to two Ontario AMPs that are recognized as comprehensive and compliant with provincial legislation (both available on-line);
 - York Region Draft Archaeological Management Plan
 - City of Kingston's Planning for the Conservation of Archaeological Resources in the City of Kingston / Master Plan of Archaeological Resources, City of Kingston
- Develop the *Terms of Reference* and a phased work plan with all relevant stakeholders, including First Nations.

Items to include in the revised AMP (Note, the order of inclusions has not been determined)

- An instructive Executive Summary
- An Introduction that addresses the purpose of the AMP and target audience
- A glossary of terms

- A summary of the archaeological assessment process (Stage 1-4, Stage 4 monitoring) with reference to the *Standards and Guidelines for Consultant Archaeologists* (MTCS 2011)
- An identification of threats to archaeological resources (development/demolition impacting archaeological sites)
- Current federal, provincial, and municipal legislation with regard to jurisdiction over archaeological resources
- The First Nations engagement and consultation protocol
- An inventory of registered and unregistered archaeological sites, including First Nations traditional land-use areas
- An archaeological site potential model based on known site locations, past and present land uses, environmental and cultural-historical data, and lands that no longer have archaeological integrity. Employ up-to-date GIS potential modeling techniques with a detailed explanation as to how the model was constructed
- An implementation strategy integrating the archaeological assessment process with the development review process (explain connection with all planning applications, building permits etc.)
- A contingency plan for the protection of archaeological resources in urgent situations (an information sheet and contact information)
- General planning recommendations, summarizing how the duty to protect archaeological resources cannot be avoided by the city (for example see Section 7 in City of Kingston's Planning for the Conservation of Archaeological Resources)
- An appendix containing recommended archaeology policies, to be integrated into London's Official Plan
- Review and re-identify the role of London's Advisory Committee on Heritage, as well as
 other key institutions involved in the preservation of sites and artifact curation that were in
 the former AMP, or did not exist at its inception
- Provide direction on on-going GIS database management to keep a maintenance schedule
 of updates to the record of lands that underwent archaeological surveys, including lands
 with no archaeological finds
- Identification of who has long-term responsibility for keeping the AMP current, and a timetable for reviews (i.e. biannual review, a five year review), and the procedure to ensure compliancy with various legislation
- Overall, make the document "easy to read" with straightforward and clear sections (not a difficult to navigate format like the City of Hamilton Archaeological Management Plan)

Items to exclude in the revised AMP

 Prehistory and early Euro-Canadian settlement of London (pp. 9-31 in current AMP) could be referenced in new AMP and not repeated

Institutionalization of the AMP

- Conduct workshops (training sessions) for municipal employees involved in city planning, developers, and general public on the importance of archaeological conservation and the use of the AMP as education is an important part of the implementation process
- Consider an informative interactive website



Ministry of Tourism, Culture and Sport

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Criteria for Evaluating Archaeological Potential A Checklist for the Non-Specialist

The purpose of the checklist is to determine:

- if a property(ies) or project area may contain archaeological resources i.e., have archaeological potential
- it includes all areas that may be impacted by project activities, including but not limited to:
 - the main project area
 - temporary storage
 - · staging and working areas
 - · temporary roads and detours

Processes covered under this checklist, such as:

- Planning Act
- Environmental Assessment Act
- Aggregates Resources Act
- Ontario Heritage Act Standards and Guidelines for Conservation of Provincial Heritage Properties

Archaeological assessment

If you are not sure how to answer one or more of the questions on the checklist, you may want to hire a licensed consultant archaeologist (see page 4 for definitions) to undertake an archaeological assessment.

The assessment will help you:

- · identify, evaluate and protect archaeological resources on your property or project area
- · reduce potential delays and risks to your project

Note: By law, archaeological assessments **must** be done by a licensed consultant archaeologist. Only a licensed archaeologist can assess – or alter – an archaeological site.

What to do if you:

find an archaeological resource

If you find something you think may be of archaeological value during project work, you must – by law – stop all activities immediately and contact a licensed consultant archaeologist

The archaeologist will carry out the fieldwork in compliance with the Ontario Heritage Act [s.48(1)].

· unearth a burial site

If you find a burial site containing human remains, you must immediately notify the appropriate authorities (i.e., police, coroner's office, and/or Registrar of Cemeteries) and comply with the *Funeral, Burial and Cremation Services Act*.

Other checklists

Please use a separate checklist for your project, if:

- you are seeking a Renewable Energy Approval under Ontario Regulation 359/09 separate checklist
- your Parent Class EA document has an approved screening criteria (as referenced in Question 1)

Please refer to the Instructions pages when completing this form.

Project or Property Name		
Project or Property Location (upper and lower or single tier municipality)		
Proponent Name		
Proponent Contact Information		
Screening Questions		
	Yes	No
Is there a pre-approved screening checklist, methodology or process in place?		
If Yes, please follow the pre-approved screening checklist, methodology or process.		
If No, continue to Question 2.		
 Has an archaeological assessment been prepared for the property (or project area) and been accepted by MTCS? 	Yes	No
If Yes, do not complete the rest of the checklist. You are expected to follow the recommendations in the archaeological assessment report(s).		
The proponent, property owner and/or approval authority will:		
summarize the previous assessment		
 add this checklist to the project file, with the appropriate documents that demonstrate an archaeological assessment was undertaken e.g., MTCS letter stating acceptance of archaeological assessment report 		
The summary and appropriate documentation may be:		
 submitted as part of a report requirement e.g., environmental assessment document 		
maintained by the property owner, proponent or approval authority		
If No, continue to Question 3.		
	Yes	No
3. Are there known archaeological sites on or within 300 metres of the property (or the project area)?		
	Yes	No
4. Is there Aboriginal or local knowledge of archaeological sites on or within 300 metres of the property (or project area)?		
	Yes	No
5. Is there Aboriginal knowledge or historically documented evidence of past Aboriginal use on or within 300 metres of the property (or project area)?		
	Yes	No
6. Is there a known burial site or cemetery on the property or adjacent to the property (or project area)?		
	Yes	No
7. Has the property (or project area) been recognized for its cultural heritage value?		
If Yes to any of the above questions (3 to 7), do not complete the checklist. Instead, you need to hire a licensed consultant archaeologist to undertake an archaeological assessment of your property or project area.		
If No, continue to question 8.		
	Yes	No
8. Has the entire property (or project area) been subjected to recent, extensive and intensive disturbance?		
If Yes to the preceding question, do not complete the checklist. Instead, please keep and maintain a summary of documentation that provides evidence of the recent disturbance.		
An archaeological assessment is not required.		
If No, continue to question 9. 0478E (2015/03)		0.40
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	Are there present or past water sources within 300 metres of the property (or project area)?	Yes	No
lf	s, an archaeological assessment is required.		
lf	continue to question 10.		
10	 s there evidence of two or more of the following on the property (or project area)? elevated topography pockets of well-drained sandy soil distinctive land formations resource extraction areas early historic settlement early historic transportation routes 	Yes	No
If '	s, an archaeological assessment is required.		
lf I	, there is low potential for archaeological resources at the property (or project area).		
Th	proponent, property owner and/or approval authority will:		
	summarize the conclusion		
	add this checklist with the appropriate documentation to the project file		
Th	summary and appropriate documentation may be:		
	 submitted as part of a report requirement e.g., under the Environmental Assessment Act, Planning Act processes 		
	 maintained by the property owner, proponent or approval authority 		

Instructions

Please have the following available, when requesting information related to the screening questions below:

- a clear map showing the location and boundary of the property or project area
 - large scale and small scale showing nearby township names for context purposes
- the municipal addresses of all properties within the project area
- the lot(s), concession(s), and parcel number(s) of all properties within a project area

In this context, the following definitions apply:

- consultant archaeologist means, as defined in Ontario regulation as an archaeologist who enters into an
 agreement with a client to carry out or supervise archaeological fieldwork on behalf of the client, produce reports for
 or on behalf of the client and provide technical advice to the client. In Ontario, these people also are required to hold
 a valid professional archaeological licence issued by the Ministry of Tourism, Culture and Sport.
- proponent means a person, agency, group or organization that carries out or proposes to carry out an undertaking
 or is the owner or person having charge, management or control of an undertaking.

1. Is there a pre-approved screening checklist, methodology or process in place?

An existing checklist, methodology or process may be already in place for identifying archaeological potential, including:

- · one prepared and adopted by the municipality e.g., archaeological management plan
- · an environmental assessment process e.g., screening checklist for municipal bridges
- one that is approved by the Ministry of Tourism, Culture and Sport under the Ontario government's <u>Standards & Guidelines for Conservation of Provincial Heritage Properties</u> [s. B.2.]

2. Has an archaeological assessment been prepared for the property (or project area) and been accepted by MTCS?

Respond 'yes' to this question, if all of the following are true:

- · an archaeological assessment report has been prepared and is in compliance with MTCS requirements
 - a letter has been sent by MTCS to the licensed archaeologist confirming that MTCS has added the report to the Ontario Public Register of Archaeological Reports (Register)
- · the report states that there are no concerns regarding impacts to archaeological sites

Otherwise, if an assessment has been completed and deemed compliant by the MTCS, and the ministry recommends further archaeological assessment work, this work will need to be completed.

For more information about archaeological assessments, contact:

- approval authority
- proponent
- consultant archaeologist
- Ministry of Tourism, Culture and Sport at archaeology@ontario.ca

3. Are there known archaeological sites on or within 300 metres of the property (or project area)?

MTCS maintains a database of archaeological sites reported to the ministry.

For more information, contact MTCS Archaeological Data Coordinator at archaeologicalsites@ontario.ca.

4. Is there Aboriginal or local knowledge of archaeological sites on or within 300 metres of the property?

Check with:

- Aboriginal communities in your area
- local municipal staff

They may have information about archaeological sites that are not included in MTCS' database.

Other sources of local knowledge may include:

- property owner
- local heritage organizations and historical societies
- local museums
- municipal heritage committee
- · published local histories

5. Is there Aboriginal knowledge or historically documented evidence of past Aboriginal use on or within 300 metres of the property (or property area)?

Check with:

- · Aboriginal communities in your area
- local municipal staff

Other sources of local knowledge may include:

- property owner
- local heritage organizations and historical societies
- local museums
- municipal heritage committee
- · published local histories

6. Is there a known burial site or cemetery on the property or adjacent to the property (or project area)?

For more information on known cemeteries and/or burial sites, see:

- Cemeteries Regulation Unit, Ontario Ministry of Consumer Services for database of registered cemeteries
- Ontario Genealogical Society (OGS) to <u>locate records of Ontario cemeteries</u>, both currently and no longer in existence; cairns, family plots and burial registers
- Canadian County Atlas Digital Project to <u>locate early cemeteries</u>

In this context, 'adjacent' means 'contiguous', or as otherwise defined in a municipal official plan.

7. Has the property (or project area) been recognized for its cultural heritage value?

There is a strong chance there may be archaeological resources on your property (or immediate area) if it has been listed, designated or otherwise identified as being of cultural heritage value by:

- · your municipality
- Ontario government
- · Canadian government

This includes a property that is:

- designated under Ontario Heritage Act (the OHA), including:
 - individual designation (Part IV)
 - part of a heritage conservation district (Part V)
 - an archaeological site (Part VI)
- · subject to:
 - an agreement, covenant or easement entered into under the OHA (Parts II or IV)
 - a notice of intention to designate (Part IV)
 - a heritage conservation district study area by-law (Part V) of the OHA
- listed on:
 - · a municipal register or inventory of heritage properties
 - Ontario government's list of provincial heritage properties
 - Federal government's list of federal heritage buildings
- part of a:
 - National Historic Site
 - UNESCO World Heritage Site
- designated under:
 - Heritage Railway Station Protection Act
 - Heritage Lighthouse Protection Act
- · subject of a municipal, provincial or federal commemorative or interpretive plaque.

To determine if your property or project area is covered by any of the above, see:

Part A of the MTCS Criteria for Evaluating Potential for Built Heritage and Cultural Heritage Landscapes

Part VI – Archaeological Sites

Includes five sites designated by the Minister under Regulation 875 of the Revised Regulation of Ontario, 1990 (Archaeological Sites) and 3 marine archaeological sites prescribed under Ontario Regulation 11/06.

For more information, check Regulation 875 and Ontario Regulation 11/06.

8. Has the entire property (or project area) been subjected to recent extensive and intensive ground disturbance?

Recent: after-1960

Extensive: over all or most of the area

Intensive: thorough or complete disturbance

Examples of ground disturbance include:

- quarrying
- major landscaping involving grading below topsoil
- · building footprints and associated construction area
 - · where the building has deep foundations or a basement
- infrastructure development such as:
 - sewer lines
 - gas lines
 - · underground hydro lines
 - roads
 - any associated trenches, ditches, interchanges. **Note**: this applies only to the excavated part of the right-of-way; the remainder of the right-of-way or corridor may not have been impacted.

A ground disturbance does not include:

- agricultural cultivation
- gardening
- landscaping

Site visits

You can typically get this information from a site visit. In that case, please document your visit in the process (e.g., report) with:

- · photographs
- maps
- · detailed descriptions

If a disturbance isn't clear from a site visit or other research, you need to hire a licensed consultant archaeologist to undertake an archaeological assessment.

9. Are there present or past water bodies within 300 metres of the property (or project area)?

Water bodies are associated with past human occupations and use of the land. About 80-90% of archaeological sites are found within 300 metres of water bodies.

Present

- Water bodies:
 - primary lakes, rivers, streams, creeks
 - secondary springs, marshes, swamps and intermittent streams and creeks
- accessible or inaccessible shoreline, for example:
 - · high bluffs
 - swamps
 - · marsh fields by the edge of a lake
 - sandbars stretching into marsh

Water bodies not included:

- man-made water bodies, for example:
 - · temporary channels for surface drainage
 - rock chutes and spillways
 - · temporarily ponded areas that are normally farmed
 - · dugout ponds
- artificial bodies of water intended for storage, treatment or recirculation of:
 - · runoff from farm animal yards
 - manure storage facilities
 - · sites and outdoor confinement areas

Past

Features indicating past water bodies:

- raised sand or gravel beach ridges can indicate glacial lake shorelines
- clear dip in the land can indicate an old river or stream
- · shorelines of drained lakes or marshes
- · cobble beaches

You can get information about water bodies through:

- a site visit
- aerial photographs
- 1:10,000 scale Ontario Base Maps or equally detailed and scaled maps.

10. Is there evidence of two or more of the following on the property (or project area)?

- elevated topography
- pockets of well-drained sandy soil
- distinctive land formations
- resource extraction areas
- early historic settlement
- early historic transportation routes

· Elevated topography

Higher ground and elevated positions - surrounded by low or level topography - often indicate past settlement and land use.

Features such as eskers, drumlins, sizeable knolls, plateaus next to lowlands, or other such features are a strong indication of archaeological potential.

Find out if your property or project area has elevated topography, through:

- site inspection
- · aerial photographs
- topographical maps

· Pockets of well-drained sandy soil, especially within areas of heavy soil or rocky ground

Sandy, well-drained soil - in areas characterized by heavy soil or rocky ground - may indicate archaeological potential Find out if your property or project area has sandy soil through:

- site inspection
- soil survey reports

Distinctive land formations

Distinctive land formations include – but are not limited to:

- waterfalls
- rock outcrops
- rock faces
- caverns
- mounds, etc.

They were often important to past inhabitants as special or sacred places. The following sites may be present – or close to – these formations:

- burials
- structures
- offerings
- rock paintings or carvings

Find out if your property or project areas has a distinctive land formation through:

- · a site visit
- · aerial photographs
- 1:10,000 scale <u>Ontario Base Maps</u> or <u>equally detailed and scaled maps</u>.

Resource extraction areas

The following resources were collected in these extraction areas:

- food or medicinal plants e.g., migratory routes, spawning areas, prairie
- scarce raw materials e.g., quartz, copper, ochre or outcrops of chert
- resources associated with early historic industry e.g., fur trade, logging, prospecting, mining

Aboriginal communities may hold traditional knowledge about their past use or resources in the area.

· Early historic settlement

Early Euro-Canadian settlement include – but are not limited to:

- · early military or pioneer settlement e.g., pioneer homesteads, isolated cabins, farmstead complexes
- early wharf or dock complexes
- · pioneers churches and early cemeteries

For more information, see below - under the early historic transportation routes.

· Early historic transportation routes - such as trails, passes, roads, railways, portage routes, canals.

For more information, see:

- historical maps and/or historical atlases
 - for information on early settlement patterns such as trails (including Aboriginal trails), monuments, structures, fences, mills, historic roads, rail corridors, canals, etc.
 - Archives of Ontario holds a large collection of historical maps and historical atlases
 - · digital versions of historic atlases are available on the Canadian County Atlas Digital Project
- commemorative markers or plaques such as local, provincial or federal agencies
- · <u>municipal heritage committee</u> or other <u>local heritage organizations</u>
 - · for information on early historic settlements or landscape features (e.g., fences, mill races, etc.)
 - for information on commemorative markers or plagues