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Delegated Authority for Heritage Alteration Permits
K. Gonyou

TO: CHAIR AND MEMBERS
PLANNING & ENVIRONMENT COMMITTEE

FROM: JOHN M. FLEMING
MANAGING DIRECTOR, PLANNING AND CITY PLANNER

SUBJECT: DELEGATED AUTHORITY FOR HERITAGE ALTERATION PERMITS
INFORMATION REPORT
TUESDAY NOVEMBER 4, 2014

RECOMMENDATION

That, on the recommendation of Managing Director, Planning and City Planner, and with the advice of the Heritage Planner and the London Advisory Committee on Heritage (Planning and Policy Sub-Committee), the following information report with respect to the delegation of authority to consent to or grant Heritage Alteration Permits for heritage designated properties BE RECEIVED for information purposes and BE CIRCULATED for comment; it being noted that a future public participation meeting will be held at the Planning and Environment Committee.

PREVIOUS REPORTS PERTINENT TO THIS MATTER
None.

PURPOSE AND EFFECT OF RECOMMENDED ACTION

The purpose of this recommendation is to initiate a process to consider the delegation of authority to the City Planner, or designate, to consent to grant Heritage Alteration Permits for heritage designated properties. It is recommended that information contained within this report be widely circulated for comment.

BACKGROUND

At its meeting held on June 14, 2010, Municipal Council resolved,
"That, on the recommendation of the London Advisory Committee on Heritage and its Planning and Policy Sub-Committee, the Civic Administration be requested to draft a by-law for the delegation of authority for the approval of minor alterations to heritage designated properties and/or properties located within a Heritage Conservation District to the Heritage Planner, pursuant to Sections 33(15) and 42(16) of the Ontario Heritage Act, with such draft by-law to include a provision requiring the reporting of approvals to the LACH and to the Municipal Council, and to include a provision for notification to Ratepayers Associations or other Community Associations within Heritage Conservation Districts as a courtesy; it being noted that the current application process, as well as the associated timeline for applications to be heard by the LACH, the Planning Committee and the Municipal Council is cumbersome and time-consuming for minor alterations."

ANALYSIS

HERITAGE ALTERATION PERMIT PROCESS IN LONDON
London has taken the important step of protecting many of its significant cultural heritage resources through designation under the Ontario Heritage Act. Following designation under Part IV or V of the Ontario Heritage Act, the written consent or permission of Municipal Council is
required to alter a heritage designated property. The review and approval of a Heritage Alteration Permit application is prescribed in the Ontario Heritage Act, which includes consultation with LACH. The final decision rests with Municipal Council to consent to or grant a Heritage Alteration Permit, include terms and conditions with an approval, or refuse a Heritage Alteration Permit application.

Each heritage designated property, including individually designated heritage properties and properties located within a Heritage Conservation District (HCD), is required to obtain a Heritage Alteration Permit prior to commencing alterations. A Heritage Alteration Permit does not relieve the applicant of the requirement to obtain other necessary approvals, such as a Building Permit or other approvals; a Heritage Alteration Permit may be required when a Building Permit is not.

Following the receipt of a Heritage Alteration Permit, the approval process typically takes between 3 and 7 weeks subject to the timing of LACH, PEC, and Municipal Council meetings. The decision of Municipal Council regarding a Heritage Alteration Permit application is required within 90 days of receipt of an application, after which the application is deemed to have consent. Staff time is required for the preparation of an accompanying report to LACH, with a recommendation for its consideration. Heritage Alteration Permits that are recommended for approval appear as consent items on the PEC agenda and have generally caused little or no discussion either by PEC members or the public.

The number of Heritage Alteration Permit applications increases with the adoption of each new HCD. At present, London has five HCDs designated under Part V of the Ontario Heritage Act totaling 2,180 properties. Two additional HCDs (Blackfriars-Petersville HCD and Wortley Village-Old South HCD) are in the final stages of the approval process; when finalized, this will add an additional 1,605 heritage designated properties. If approved, upcoming HCD studies of Grosvenor-St. James and SoHo could further add an additional 1,500 properties, and would bring the total number of properties located within London’s HCDs to over 5,300 properties. London has approximately 300 individual properties designated under Part IV of the Ontario Heritage Act that are required to obtain Heritage Alteration Permit approvals prior to commencing work.

The number of reports to LACH, and subsequently to Municipal Council via PEC, has increased in accordance with the number of heritage designated properties, particularly within HCDs. Table 1 articulates the growth of the number of Heritage Alteration Permit reports annually. Figure 1 illustrates the growth of Heritage Alteration Permit applications in accordance with the growth of heritage designated properties in London.

Table 1: Heritage Alteration Permits per Annum

<table>
<thead>
<tr>
<th>Year</th>
<th>Number of Heritage Alteration Permit Reports Processed</th>
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<tr>
<td>2007</td>
<td>7</td>
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<tr>
<td>2008</td>
<td>11</td>
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<td>2009</td>
<td>22</td>
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<td>2011</td>
<td>30</td>
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<tr>
<td>2012</td>
<td>32</td>
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<tr>
<td>2013</td>
<td>32</td>
</tr>
<tr>
<td>2014</td>
<td>35 (estimate)</td>
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</table>
These numbers represent only actual Heritage Alteration Permit applications. They do not include situations where property owners contact the Heritage Planner to inquire if a Heritage Alteration Permit application is required. If the proposed work is deemed to be a repair or maintenance of heritage attributes using similar materials, advice has been given that no Heritage Alteration Permit application is needed.

Applications to permit the demolition of a building or structure located on a heritage designated property or properties listed on the City’s Inventory of Heritage Resources are not included in the above table. Sections 27(3), 34(1) and 42(1) of the Ontario Heritage Act require Municipal Council’s approval to permit the demolition of a building or structure located on a listed or heritage designated property. The significant implications of the demolition of a building or structure located on a heritage designated or listed property require the consent of Municipal Council and are not recommended for inclusion in the delegated authority by-law.

ENABLING LEGISLATION
Delegated authority is enabled by the policies of the Municipal Act and the Ontario Heritage Act.

Subject to certain limitations, section 32.1 (1) of the Municipal Act states that a municipality may delegate its power and duties under the Municipal Act or any other Act to a person or body. Those limitations include:

Scope of power
1. A delegation may be revoked at any time without notice unless the delegation by-law specifically limits the municipality’s power to revoke the delegation.
2. A delegation shall not limit the right to revoke the delegation beyond the term of the council which made the delegation.
3. A delegation may provide that only the delegate can exercise the delegated power or that both the municipality and the delegate can exercise the power.
4. A delegation or deemed delegation under paragraph 6 of a duty results in the duty being joint duty of the municipality and the delegate.
5. A delegation may be made subject to such conditions and limits as the council of a municipality considers appropriate.
6. Where a power is delegated, the power is deemed to be delegated subject to any limits on the power and to any procedural requirements, including conditions, approvals and appeals which apply to the power and duties related to the power and deemed to be
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delegated with the power. 2006, c.32, Sched. A, s.15.

Sections 33(15), 35(16), 42(16) and 42(17) of the Ontario Heritage Act outline the requirements to implement delegated authority to consent to or permit the alteration of an individual heritage designated property and properties located within an HCD. Authority may be granted to a municipal employee or official with respect to classes of alterations described within a by-law enabling the delegated authority. The Ontario Heritage Act requires that the municipal heritage committee, London’s LACH, be consulted with respect to the draft delegated authority to consent to or permit the alteration of heritage designated properties by-law.

Part IV, Section 33 of the Ontario Heritage Act
Delegation of council’s consent
(15) The power to consent to alteration to property under this section may be delegated by By-law by the Council of a municipality to an employee or official of the municipality if the Council has established a Municipal Heritage Committee and has consulted with the Committee prior to delegating the power. 2005, c.6, s.21(3).

Scope of delegation
(16) A By-law that delegates the Council’s power to consent to alterations to a municipal employee or official may delegate the power with respect to all alterations or with respect to such classes of alterations as are described in the By-law. 2006, c.6, s.21(3).

Part V, Section 42 of the Ontario Heritage Act
(16) The Council of a municipality may delegate by By-law its power to grant permits for the alteration of property situated in a heritage conservation district designated under this Part to an employee or official of the municipality if Council has established a municipal heritage committee and consulted with it before the delegation. 2005, c.6, s.32(6).

(17) A By-law under Subsection (16) may specify the alterations or classes of alterations in respect of which power to grant permits is delegated to the employee or official of the municipality. 2005, c.6, s.32(6).

LONDON’S HERITAGE CONSERVATION DISTRICTS
Delegated authority has been consistently recommended, in some form, by London’s HCDs since delegated authority was enabled by revisions to the Ontario Heritage Act in 2005. These revisions enable Municipal Council to delegate its powers to consent to or grant Heritage Alteration Permits to an employee or official of the municipality. References to the delegation of authority in London’s HCDs are identified in Appendix A.

DELEGATED AUTHORITY IN OTHER ONTARIO MUNICIPALITIES
Delegated authority to consent to or permit the alteration of heritage designated properties has been implemented by numerous municipalities in Ontario as a means of streamlining the approval process, improving customer service, and making more efficient use of staff and committee resources. Communities including Aurora, Burlington, Centre Wellington, Clarington, Cobourg, Collingwood, Hamilton, Kingston, Kitchener, Markham, Niagara-on-the-Lake, Oakville, Peterborough, and Toronto have successfully implemented delegated authority by-laws for their heritage approvals process.

SCOPE OF THE RECOMMENDED DELEGATION AUTHORITY
The scope of delegated authority recommended in this report aims to:
- Achieve greater efficiency in response and approval time;
- Alleviation of pressure on staff and committee time resulting better allocation resources; and,
- Improving customer service while relying on the increased professional capacity of the Heritage Planners.

For these reasons, it is recommended that the City Planner, or designate, be delegated the authority to consent to or grant Heritage Alteration Permit. The Heritage Planner will serve as the designate for the City Planner for the matters regarding Heritage Alteration Permits.

Following the receipt of a complete Heritage Alteration Permit application, the City Planner, or
designate, may:
- Consent to or grant a Heritage Alteration Permit;
- Consent to or grant a Heritage Alteration Permit with terms and conditions; or,
- Refer the Heritage Alteration Permit application to LACH and subsequently Municipal Council.

A number of Conditions of Referral have been developed to direct when a Heritage Alteration Permit application should be referred to LACH. This provision ensures that LACH maintains their important advisory role regarding cultural heritage conservation. Conditions of Referral include:
- Complex applications;
- An application with considerable sensitivity or contention;
- An application which fails to achieve acceptable heritage planning process or practice;
- An application which fails to achieve policies or guidelines of a Heritage Conservation District Plan and Guidelines (if applicable);
- Where refusal of a Heritage Alteration Permit is recommended by the City Planner, or designate; and/or,
- Where a property owner requests consideration of the Heritage Alteration Permit application by Council, via LACH and PEC.

The City Planner, or designate, may refer any Heritage Alteration Permit application to LACH. Should the City Planner, or designate, and LACH agree regarding the consent or grant of a Heritage Alteration Permit, the City Planner, or designate, may then issue a Heritage Alteration Permit with or without terms and conditions. Should LACH recommend refusal of the Heritage Alteration Permit application, the matter would proceed with that recommendation to PEC for Municipal Council's final decision.

It is noted that delegated authority is not appropriate for all applications and that the decision-making authority must remain with Municipal Council. It is recommended that Municipal Council retain authority outlined in the *Ontario Heritage Act* for the following circumstances:
- The ability to refuse a Heritage Alteration Permit application;
- To consent to or permit the demolition of a structure or building located on a heritage designated property or property listed on the City’s Inventory of Heritage Resources; and,
- To consent to the de-designation of a heritage designated property.

To ensure consistency, accountability, and to achieve necessary ethical and professional standards, two measures are proposed. Firstly, a regular report will be prepared by the City Planner, or designate, which outlines the Heritage Alteration Permits which were processed. This report would be submitted to LACH and follow the regular process via PEC to Municipal Council. Secondly, an appeal process is proposed. A property owner may request LACH to consider their Heritage Alteration Permit application or appeal the terms and conditions attached to a Heritage Alteration Permit by the City Planner, or designate. Furthermore, a property owner may appeal the decision of Municipal Council regarding the refusal of, or the terms and conditions attached to the approval of a Heritage Alteration Permit for property designated under Part IV of the *Ontario Heritage Act* to the Conservation Review Board, as per Section 33(7) of the *Ontario Heritage Act*; for a property designated in a HCD under Part V of the *Ontario Heritage Act*, a property owner may appeal the refusal or terms and conditions attached to a Heritage Alteration Permit to the Ontario Municipal Board as per Section 42(6) of the *Ontario Heritage Act*.

A proposed Delegated Authority By-law is included as Appendix B. A proposed Heritage Alteration Permit Review Form is included as Appendix C. A proposed Heritage Alteration Permit letter is included as Appendix D.

**PUBLIC CIRCULATION**
The delegation of authority to the City Planner, or designate, to consent to or grant Heritage Alteration Permits may be of interest to the following groups or parties:
- LACH (statutory requirement of the *Ontario Heritage Act* to consult with LACH); and,
- Property owners of individual heritage properties and properties located within London’s HCDs; and,
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- Community groups and organizations, such as ratepayers associations and local heritage organizations.

It is recommended that the proposed delegation authority by-law be circulated by means of general communication (e.g. posted on the City’s website and public notice in the newspaper). The comment period should be open for at least 60 days to sufficiently accommodate the meeting schedules of interested community groups and organizations.

CONCLUSION

The delegation of authority to the City Planner, or designate, is a necessary step in the development of the City of London’s Heritage Planning Program. With the growing number and interest in heritage designated properties, particularly Heritage Conservation Districts, seeking an efficient process is essential. Numerous municipalities have successfully implemented delegated authority programs, which have served as a model to the development of London’s proposed Delegated Authority By-law. Delegating to the City Planner, or designate, the ability to consent to or grant Heritage Alteration Permits would decrease timelines associated with the approvals process, enable the better allocation of staff and committee resources, and improve customer service while ensuring the conservation of London’s cultural heritage resources.

It is recommended that the Municipal Council consider the implementation of a delegated authority by-law and circulate these recommendations to LACH and community organizations in London's Heritage Conservation Districts to provide comment.

PREPARED BY:  SUBMITTED BY:

KYLE GONYOU  JIM YANCHULA, MCIP, RPP
HERITAGE PLANNER, URBAN MANAGER, URBAN REGENERATION REGENERATION

RECOMMENDED BY:

JOHN M. FLEMING, MCIP, RPP
MANAGING DIRECTOR, PLANNING AND CITY PLANNER

October 22, 2014
KG/
Attach:
   Appendix A: Delegated Authority in London’s Heritage Conservation Districts
   Appendix B: Proposed Delegated Authority By-law
   Appendix C: Proposed Heritage Alteration Permit Review Form
   Appendix D: Proposed Heritage Alteration Permit Letter

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Appendix A: DELEGATED AUTHORITY IN LONDON’S HERITAGE CONSERVATION DISTRICTS

Most of London’s Heritage Conservation Districts make reference to the delegation of authority for Heritage Alteration Permits. They state:

East Woodfield Heritage Conservation District
In London’s first Heritage Conservation District there is no mention of delegated authority within the East Woodfield Heritage Conservation District Plan (1992). Delegated authority was not possible under the pre-2005 Ontario Heritage Act.

Bishop Hellmuth Heritage Conservation District
The Bishop Hellmuth Heritage Conservation District Plan (2001) states the role of LACH and the Heritage Planner is to “administer the Heritage Alteration Permit application for City Council as required by the Ontario Heritage Act” (Section 7.1, Bishop Hellmuth Heritage Conservation District Plan). Critically, the Bishop Hellmuth Heritage Conservation District Plan identifies the administrative role of the Heritage Planner in the Heritage Alteration Permit system, acting on the behalf of Municipal Council.

Old East Heritage Conservation District
The Old East Heritage Conservation District Plan (2006) states, “Once that approval authority has been delegated, approval from LACH would not be required for those project as long as they are in conformity with the Old East Heritage Conservation District Plan and Guidelines. However, it is also recommended that Heritage Planning staff retain the ability to consult the LACH and request their input and/or approval if they consider it desirable or necessary due to specific circumstances” (Section 7.2, Old East Heritage Conservation District Plan).

Increased delegation for approval of Heritage Alteration Permits to Heritage Planning staff is recommended in Section 7.4 “Streamlining the Process.”

West Woodfield Heritage Conservation District
The West Woodfield Heritage Conservation District Plan (2008) states, “Once that approval authority has been delegated, approval from LACH would not be required for those project as long as they are in conformity with the West Woodfield Heritage Conservation District Plan and Guidelines. However, it is also recommended that Heritage Planning staff retain the ability to consult the LACH and request their input and/or approval if they consider it desirable or necessary due to specific circumstances” (Section 6.2, West Woodfield Heritage Conservation District Plan).

Increased delegation for approval of Heritage Alteration Permits to Heritage Planning staff is recommended in Section 7.4 “Streamlining the Process.” The West Woodfield Heritage Conservation District Plan describes a process which has two Heritage Alteration Permit application approval options: heritage staff or Municipal Council.

Downtown Heritage Conservation District
The Downtown Heritage Conservation District Plan (2012) recommends Heritage Planning staff be “delegated authority to make decisions on some applications” (Section 5.2.1, Downtown Heritage Conservation District Plan). Similar to the approval process described in the West Woodfield Heritage Conservation District Plan, the Downtown Heritage Conservation District Plan describes a process which has two Heritage Alteration Permit application approval options: heritage staff or Municipal Council.

Blackfriars-Petersville Heritage Conservation District (under appeal)
The Blackfriars-Petersville Heritage Conservation District Plan (2014) outlines a Heritage Alteration Permit process which authorizes the Manager – Planning Policy & Programs, or designate, to approve, approve with conditions, or deny all Heritage Alteration Permits within the Blackfriars-Petersville Heritage Conservation District, save-and-except: applications for demolition, applications in which the applicant does not agree with the decision of the Manager, and applications referred to Municipal Council by the Manager (Section 8.1.1, Blackfriars-Petersville Heritage Conservation District Plan). Similar to the approval process described in the
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West Woodfield Heritage Conservation District Plan and the Downtown Heritage Conservation District Plan, the Blackfriars-Petersville Heritage Conservation District Plan describes a process which has two Heritage Alteration Permit application approval options: heritage staff or Municipal Council.

Wortley Village-Old South Heritage Conservation District (in approvals process) 
The Wortley Village-Old South Heritage Conservation District Plan (2014) states, “…with the increased number of HCDs in London, the review, processing and report preparation of Heritage Alteration Permits could potentially become an overwhelming and time consuming undertaking for staff as well as the LACH, Planning Committee and Council if numerous applications are received within a short time frame, or when there are gaps in LACH, Planning Committee and Council meeting schedules. As the recently amended Ontario Heritage Act allows for greater authority and decision making to be delegated to the Heritage Planner, it is recommended that a more streamlined process be considered for the approvals process in Wortley Village-Old South Heritage Conservation District in some situations” (Section 7.3.1, Wortley Village-Old South Heritage Conservation District).

Section 7.4 “Streamlining the Process,” of the Wortley Village-Old South Heritage Conservation District Plan recommends increased delegation for approval of Heritage Alteration Permits to city staff.

Similar to the approval process described in the West Woodfield Heritage Conservation District Plan, the Downtown Heritage Conservation District Plan, and the Blackfriars-Petersville Heritage Conservation District Plan, the Wortley Village-Old South Heritage Conservation District Plan describes a process which has two Heritage Alteration Permit application approval options: heritage staff or Municipal Council.
WHEREAS section 9 of the Municipal Act, 2001, S.O. 2001, c.25, (the "Municipal Act, 2001") as amended, provides that a municipality has the capacity, rights, powers and privileges of a natural person for the purpose of exercising its authority under that or any other Act;

AND WHEREAS section 8(1) of the Municipal Act, 2001 provides that the powers of a municipality under any Act shall be interpreted broadly so as to confer broad authority on municipalities to enable them to govern their affairs as they consider appropriate, and to enhance their ability to respond to municipal issues;

AND WHEREAS subsection 10(1) of the Municipal Act, 2001 provides that a municipality may provide any service or thing that the municipality considers necessary or desirable for the public;

AND WHEREAS subsection 10(2) of the Municipal Act, 2001 permits a municipality pass by-laws respecting the protection of persons and property and respecting structures including fences and signs;

AND WHEREAS section 23.1 of the Municipal Act, 2001 authorizes a council to delegate its powers or duties to a person or body, subject to certain limitations;

AND WHEREAS subsection 33(1) of the Ontario Heritage Act, R.S.O. 1990, c. O.18, as amended ("the Ontario Heritage Act"), the Municipal Council may make decisions in respect to the consent of alterations of property designated under Part IV of the Ontario Heritage Act;

AND WHEREAS under subsections 33(15) and 33(16) of the Ontario Heritage Act, Municipal Council may, by by-law, delegate its power to consent to all alterations or with respect to such classes of alterations as are described in the by-law by the council of a municipality, to an employee or official of the municipality if the council has established a municipal heritage committee and has consulted with the committee prior to delegating the power;

AND WHEREAS pursuant to subsection 42(4) of the Ontario Heritage Act, Municipal Council may grants permits for the alteration of property located in a Heritage Conservation District designated under Part V of the Ontario Heritage Act;

AND WHEREAS under subsections 42(16) and 42(17) of the Ontario Heritage Act, Municipal Council may, by-law, delegate its power to grant a permit for specific alterations or classes of alterations for a property situated in a Heritage Conservation District if the council has established a municipal heritage committee and consulted with it before the delegation;

AND WHEREAS Municipal Council has consulted with London Advisory Committee on Heritage, its established municipal heritage committee, respecting the delegation contained within this by-law;

AND WHEREAS Municipal Council has determined that it is necessary and desirable for the public and in the public interest that it delegate to the City Planner, or designate, of the City of London some or all of the power to consent to alteration of designated heritage properties and to grant permits for the alteration of a property situated in a Heritage Conservation District;

NOW THEREFORE the Municipal Council of The Corporation of the City of London
ENACTS as follows:

PART I – DEFINITIONS

1. For the purposes of this By-law, words shall have the meaning set out in the Act and, additionally:
   “Act” shall mean the Ontario Heritage Act, R.S.O. 1990, c.O.18, as amended;
   “Alter” shall mean to change in any manner and includes to restore, renovate, repair, erect or disturb and “alteration” and “altering” have corresponding meanings;
   “City of London” shall mean The Corporation of the City of London;
   “City Planner” shall mean the person who holds the position of City Planner for The Corporation of the City of London, or written designate.
   “Heritage Alteration Permit” shall mean the application to obtain consent or permission for an alteration to a heritage designated property.
   “Heritage Attribute” shall mean, in relation to real property, and to the buildings and structures on real property, the attributes of the property, building and structures that contribute to their cultural heritage value or interest.
   “Heritage Designated Property” shall mean properties protected under Part IV and/or Part V of the Act, or other means of identification to achieve protection of a cultural heritage resource.
   “Heritage Planner” shall mean a person who holds the position of Heritage Planner for The Corporation of the City of London.
   “Heritage Conservation District” means the a Heritage Conservation District designated under Part V of the Act;
   “Heritage Conservation District Plan” shall mean a plan adopted by Municipal Council under Part V of the Act to provide direction in the conservation of the heritage attributes and cultural heritage value or interest of a Heritage Conservation District.
   “Information” shall mean any information requested by the City Planner, or designate, and includes plans, reports or any other documentation requested.
   “London Advisory Committee on Heritage” (LACH) shall mean the City’s municipal heritage committee established as pursuant to the Act;
   “Maintenance” shall mean the routine, cyclical, non-destructive actions necessary to ensure the long-term conservation of a heritage designated property and its heritage attributes. Actions undertaken within the scope of maintenance should use the same type of materials to maintain the cultural heritage value and visual integrity of a heritage designated property, in keeping with the design, texture, and any other distinctive feature that is to be maintained. Typical maintenance actions include: periodic inspections, general property cleanup of rubbish and refuse, general gardening, repair, replacement of broken glass in windows with same, replacement of asphalt shingles with same, painting in a same or similar colour, and/or any work defined as maintenance within an Ontario Heritage Act designation by-law or easement agreement.
   “Municipal Council” shall mean the Municipal Council of the Corporation of the City of London;
   “Property owner” shall mean the property owner of a heritage designated property, or authorized agent.
   “PEC” shall mean the Planning and Environment Committee, or equivalent.
PART II – NO HERITAGE ALTERATION PERMIT REQUIRED

2. An owner of a heritage designated property is not required to obtain a Heritage Alteration Permit in the following instances:
   a. All interior work, except where specifically designated by designation by-law or easement passed under the Act;
   b. Minor alterations as may be described in an applicable Heritage Conservation District Plan as required by Section 41.1(5) of the Act as not requiring a Heritage Alteration Permit; or,
   c. Maintenance as defined by this By-law.

PART III – DELEGATION OF AUTHORITY TO CONSENT TO OR GRANT PERMITS FOR ALTERATIONS TO HERITAGE DESIGNATED PROPERTIES

3. Municipal Council delegates to the City Planner, or designate, all of the powers that Municipal Council has regarding the consent or granting of a Heritage Alteration Permit or approvals which were assigned to Municipal Council under subsections 33 and 42 of the Act.
4. The delegated authority in Section 3 includes the power to include terms and conditions to the consent to or grant of a Heritage Alteration Permit.
5. The delegated authority in Section 3 does not include the power:
   a. To refuse a Heritage Alteration Permit application;
   b. To permit the demolition of a structure or building located on a heritage designated property or property listed pursuant to Section 27 of the Act on the City’s Inventory of Heritage Resources; or,
   c. To consent to the de-designation of a heritage designated property.
6. In the situations noted in Section 5 (a-c), Municipal Council retains the authority prescribed in the Act and shall follow the process described in the Act.
7. In reviewing a Heritage Alteration Permit application, the City Planner, or designate, may:
   a. Consent to or grant a Heritage Alteration Permit;
   b. Consent to or grant a Heritage Alteration Permit with terms and conditions; or,
   c. Refer the Heritage Alteration Permit application to LACH.
8. The City Planner, or designate, shall consult with LACH in situations where a Heritage Alteration Permit application satisfies one or more of the Conditions for Referral, or at the discretion of the City Planner, or designate.
9. Conditions for Referral, as noted in Section 8, include:
   a. A complex application;
   b. Considerable sensitivity or contention regarding an application;
   c. An application which fails to achieve acceptable heritage planning process or practice;
   d. An application which fails to achieve policies or guidelines of a Heritage Conservation District Plan and Guidelines (if applicable);
   e. Where refusal of a Heritage Alteration Permit is recommended by the City Planner, or designate; and/or,
   f. Where a property owner requests consideration of Heritage Alteration Permit application by LACH or has appealed the terms and conditions attached to a Heritage Alteration Permit approved by the City Planner, or designate.
10. LACH may make a recommendation regarding the consent or grant of a Heritage Alteration Permit to the City Planner, or designate. The City Planner, or designate, may:
    a. Consent to or grant a Heritage Alteration Permit;
    b. Consent to or grant a Heritage Alteration Permit with terms and conditions; or,
    c. Refer the Heritage Alteration Permit application to the PEC to make a recommendation regarding the application to Municipal Council. In this
circumstance, Municipal Council shall retain the decision-making authority regarding the Heritage Alteration Permit application.

11. Municipal Council delegates to the City Planner, or designate, all of the powers that Municipal Council has to process Heritage Alteration Permits in accordance with the terms of this By-law and to establish any policies, guidelines, practices or procedures necessary to enact the Heritage Alteration Permit system in accordance with the terms and intent of this By-law and any decision made by Municipal Council pursuant to this By-law.

12. The City Planner, or designate, shall prescribe all forms necessary to implement this By-law and may amend such forms from time to time as the City Planner, or designate, deems necessary without amendments to this By-law.

13. Municipal Council delegates to the City Planner, or designate, the power that Municipal Council has to request such information as Municipal Council may require from the owner relating to a Heritage Alteration Permit.

14. Notwithstanding Section 13, Municipal Council retains the authority to request additional information that it considers necessary that was not requested by the City Planner, or designate.

15. The City Planner, or designate, is authorized to undertake all acts necessary to carry out the authority vested in the City Planner, or designate, pursuant to this By-law, including affixing their signature as required to all documents.

16. The City Planner, or designate, will prepare a regular report which outlines the Heritage Alteration Permits that were consented to or granted, as well as the terms and conditions attached (as applicable). The report will be submitted to LACH, PEC, and Municipal Council.

PART IV – DESIGNATE

17. Should the City Planner, or designate, be absent through illness or vacation or the position is vacant, then the Heritage Planner shall act in their place and stead. Should the City Planner and Heritage Planner be absent through illness or vacation or the positions are vacant, the direct Manager of the Heritage Planner shall act in their place and stead. While so acting, the designate may exercise all of the rights, powers and authority of the City Planner, or designate, as delegated by this By-law.

PART V – HERITAGE ALTERATION PERMITS

18. A property owner desiring to alter their heritage designated property shall submit an application (“Heritage Alteration Permit” application) to the City Planner, or designate, which outlines the proposed work. Information outlined in the Heritage Alteration Permit application shall be provided in order to assess the proposed work. Supplementary information may be requested by the City Planner, or designate.

a. Any information contained within the application, plans, specification, and/or documents, shall form the basis upon which a Heritage Alteration Permit is consented to or granted.

b. Any material changes to the application, plans, specification, and/or documentation or other information as it relates to the proposed work requires formal amendment of the Heritage Alteration Permit with notification provided to the City Planner, or designate.

19. Upon receipt of the Heritage Alteration Permit application and all information requested by the City Planner, or designate, a Heritage Alteration Permit application shall be deemed complete and a letter or notification to this effect shall be provided to the property owner.

20. In the assessment of a Heritage Alteration Permit application, the City Planner, or designate, may obtain advice or input from LACH and/or heritage experts with respect to the Heritage Alteration Permit application.
21. The City Planner, or designate, may undertake a site visit to assess the subject heritage designated property in consideration of the Heritage Alteration Permit application.

22. The City Planner, or designate, shall issue documentation outlining the parameters of the Heritage Alteration Permit to a property owner of the heritage designated property that has made an application under this By-law in the following instances:
   a. Where the City Planner, or designate, consents to or grants a Heritage Alteration Permit for the alteration of a heritage designated property;
   b. Where the City Planner, or designate, consents to or grants a Heritage Alteration Permit for the alteration of a heritage designated property with terms and conditions;
   c. Where Municipal Council consents to or grants a Heritage Alteration Permit for the alteration of a heritage designated property;
   d. Where Municipal Council consents to or grants a Heritage Alteration Permit for the alteration of a heritage designated property with terms and conditions;
   e. Where Municipal Council refuses a Heritage Alteration Permit application;
   f. Where the Conservation Review Board or Ontario Municipal Board orders or directs that the City consent to or grant a Heritage Alteration Permit for the alteration of a heritage designated property; or,
   g. Where the Conservation Review Board or Ontario Municipal Board orders or directs that the City consent to or grant a Heritage Alteration Permit for the alteration of a heritage designated property with terms and conditions.

23. No work with the potential to impact a heritage attribute of a heritage designated property shall commence prior to the issuance of a Heritage Alteration Permit, which consents to or grants permission for the proposed work.

24. All applications, plans, specifications, documents form part of the approved Heritage Alteration Permit and all work must be carried out in accordance with this documentation and any other information that forms the basis upon which the consent or Heritage Alteration Permit grant is provided.

25. Any work which deviates from the work proposed, as outlined in Section 18, is in violation of the Heritage Alteration Permit and is subject to prosecution under the Act.

26. A Heritage Alteration Permit shall be displayed by the property owner on the heritage designated property for which the application was made in a location visible to the general public.

27. The holder of a Heritage Alteration Permit shall advise the City Planner, or designate, upon completion of the work.

28. The holder of a Heritage Alteration Permit shall allow the City Planner, or designate, to inspect the work completed under the Heritage Alteration Permit.

29. All work must be completed within three (3) years of approval of a Heritage Alteration Permit, unless otherwise noted. Any work not completed in this allotted time frame requires the submission of a new Heritage Alteration Permit application under the Act.

PART VI – NOTWITHSTANDING

30. The policies and provisions of this By-law are applicable to properties designated under Part V of the Ontario Heritage Act notwithstanding the policies or recommendations of the applicable Heritage Conservation District Plan.

PART VII – PRE-CONSULTATION

31. Pre-consultation in advance of the submission of a Heritage Alteration Permit application is encouraged, particularly in cases of complex, sensitive or potentially contentious proposals.

32. Pre-consultation shall include, as a minimum, the property owner and City Planner, or designate, and may include other parties as deemed necessary or desired.

PART VIII – APPEAL PROCESS
33. A property owner may request consideration of their Heritage Alteration Permit application by LACH or to appeal the decision of the City Planner, or designate, regarding the terms and conditions attached to a Heritage Alteration Permit.

34. In the situation that LACH has already been consulted regarding a Heritage Alteration Permit, a property owner may appeal the decision of the City Planner, or designate, regarding the terms and conditions attached to a Heritage Alteration Permit to Municipal Council, via PEC.

35. A property owner may appeal the terms and conditions attached to a Heritage Alteration Permit or the refusal of a Heritage Alteration Permit application by Municipal Council to the Conservation Review Board or the Ontario Municipal Board, as applicable, as per the Act.

PART IX – RECOGNITION OF DELEGATED AUTHORITY

36. Irrespective of any authority delegated to the City Planner, or designate, under this By-law, Municipal Council may, after notifying the City Planner, or designate, exercise any authority that is delegated to the City Planner, or designate.

37. Despite any other provisions of this By-law, the City Planner, or designate, may refer any Heritage Alteration Permit application to Municipal Council at any time.

38. Despite any other provision of this By-law, the City Planner, or designate, may consult with LACH regarding any Heritage Alteration Permit application at any time.

PART X – VALIDITY

39. It is hereby affirmed that each and every of the proceeding sections of this By-law is severable and that, if any requirements of this By-law should for any reason be declared invalid by Court or competent jurisdiction, it is the intention and desire of Municipal Council that each and every of the then remaining requirements hereof shall remain in full force and effect.

40. This By-law shall come into force and effect on the date that it is passed.

PASSED in Open Council on.

J. Baechler
Mayor

Catharine Saunders
City Clerk

First Reading -
Second Reading -
Third Reading -
Appendix C: PROPOSED HERITAGE ALTERATION PERMIT REVIEW FORM

### PROPERTY INFORMATION

<table>
<thead>
<tr>
<th>Municipal Address</th>
<th>Civic Number</th>
<th>Street Name</th>
<th>Unit Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>City of London</td>
<td></td>
<td>Ontario</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Property/Commercial Name</th>
<th>Ontario Heritage Act Designation</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>☐ Part IV Designation by law</td>
</tr>
<tr>
<td></td>
<td>☐ Part V Heritage Conservation District</td>
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### HERITAGE ALTERATION PERMIT

<table>
<thead>
<tr>
<th>Pre-Consultation Date</th>
<th>Date of Receipt of Complete Heritage Alteration Permit application</th>
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### CHECKLIST

<table>
<thead>
<tr>
<th>Question</th>
<th>Yes</th>
<th>No</th>
</tr>
</thead>
<tbody>
<tr>
<td>Do the proposed alterations impact the heritage attributes or cultural heritage value or interest of the property?</td>
<td>☐</td>
<td>☐</td>
</tr>
<tr>
<td>Do the proposed alterations impact the heritage attributes or the cultural heritage value or interest of the Heritage Conservation District (HCD) (if applicable)?</td>
<td>☐</td>
<td>☐</td>
</tr>
<tr>
<td>Do the proposed alterations comply with the HCD Plan &amp; Guidelines (if applicable)?</td>
<td>☐</td>
<td>☐</td>
</tr>
<tr>
<td>Does the Heritage Alteration Permit application meet any of the Conditions of Referral to LACH?</td>
<td>☐</td>
<td>☐</td>
</tr>
</tbody>
</table>

If yes, refer the Heritage Alteration Permit application to LACH.

<table>
<thead>
<tr>
<th>Are there any concurrent applications for this property?</th>
<th>☐</th>
<th>☐</th>
</tr>
</thead>
<tbody>
<tr>
<td>☐ Official Plan Amendment</td>
<td>☐</td>
<td>☐</td>
</tr>
<tr>
<td>☐ Zoning By-law Amendment</td>
<td>☐</td>
<td>☐</td>
</tr>
<tr>
<td>☐ Site Plan</td>
<td>☐</td>
<td>☐</td>
</tr>
<tr>
<td>☐ Building Permit</td>
<td>☐</td>
<td>☐</td>
</tr>
<tr>
<td>☐ Minor Variance</td>
<td>☐</td>
<td>☐</td>
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</tbody>
</table>

Have the appropriate City Departments and/or agencies been consulted? ☐   ☐

Details: __________________________________________________________

### REVIEW

<table>
<thead>
<tr>
<th>Heritage Alteration Permit Application Reviewed by</th>
<th>Date</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
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<table>
<thead>
<tr>
<th>Decision</th>
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<tbody>
<tr>
<td>☐ Consent to or grant Heritage Alteration Permit</td>
<td></td>
</tr>
<tr>
<td>☐ Consent to or grant Heritage Alteration Permit with terms and conditions:</td>
<td></td>
</tr>
<tr>
<td>________________________________________________________________________</td>
<td></td>
</tr>
<tr>
<td>☐ Refer Heritage Alteration Permit application to LACH</td>
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</tr>
</tbody>
</table>

15
Appendix D: PROPOSED HERITAGE ALTERATION PERMIT LETTER

September 29, 2014

Property Owner
123 Any Street
London, Ontario

Re: Heritage Alteration Permit application: 123 Any Street (September 28, 2014)

Dear P. Owner:

Thank you for submitting a Heritage Alteration Permit application for 123 Any Street, located in London’s Any Street Heritage Conservation District (designated under Part V of the Ontario Heritage Act). I acknowledge receipt of your complete Heritage Alteration Permit application dated September 28, 2014.

I note within your application the following alterations proposed for 123 Any Street:

- Repointing of brick masonry units on the south and west elevations;
- Repointing of the brick masonry chimney; and,
- Recladding of the dormer on the south elevation with scalloped wood shingles, as described, to replace existing vinyl siding.

These proposed alterations comply with the Any Street Heritage Conservation District Plan & Guidelines and contribute to the long-term conservation of the heritage attributes your property. Enabled by the Delegated Authority By-law (By-law XXXX), I hereby grant this Heritage Alteration Permit to undertake the above noted work.

As part of the grant of this Heritage Alteration Permit, you are required to display this letter in a location (e.g. window) at 123 Any Street visible from the public right of way. I would appreciate if you could please inform me upon completion of the work as outlined.

Yours truly,

City Planner, or designate