

October 21, 2024

Planning and Environment Committee and Council c/o Heather Lysynski
Committee Clerk
City Clerk's Office – City of London
300 Dufferin Avenue
London, ON, N6A 4L9

Re: O-9484/Z-9485: 1856-1910 Oxford Street West

To Members of Committee and Council,

On behalf of Sifton Properties Limited (Sifton), please consider the following as a supplementary submission to our letter circulated and dated February 5, 2024, enclosed as Appendix A, with respect to Official Plan Amendment Application (O-9484) and Zoning By-law Amendment Application (Z-9485).

Per the Notice of Public Meeting and Staff Report, it is our understanding that an amendment to the official plan and zoning by-law is proposed to add a site specific policy area to permit development of two 10 & 11 storey residential towers with 840 square meters of ground floor commercial and to change the zoning from CSA5(6) to a site specific CSA5(6) and R9-7(_) zone to accommodate the proposal. Further, a holding provision (h-149) is to apply to the lands due to identified sanitary capacity constraints.

Sifton retained Stantec Consulting (Stantec) to complete an analysis of the Warbler Woods and West 5 subdivision's sanitary sewer system. The analysis identified a critical sewer segment as detailed in a full copy of the analysis enclosed as Appendix B. A site visit identified that the segment's as-built conditions resulted in a reduced design capacity. Understanding the current existing populations and future allocations as outlined in the approved sanitary drainage area plan for the Warbler Woods and West 5 subdivisions, the segment is expected to operate at 99% of its capacity. As such, Stantec does not recommend adding any additional population beyond the allocated limits.

We respectfully request that the application be deferred and revised:

• To appropriately reflect a use, intensity and form of development envisioned with direct frontage onto a neighbourhood connector;





- To consider the available and future supply of high density residential within the Riverbend Planning District; and
- To align with the population allocated to these lands per the approved sanitary drainage area plan for the Warber Woods and West 5 subdivisions.

We appreciate the opportunity to submit comments.

Singerely,

Phil Masschelein

Senior Vice President, Neighbourhood Developments

Sifton Properties Limited

(Attach 2)

Appendix A



February 5, 2024

Alanna Riley Senior Planner Planning & Development, City of London 300 Dufferin Avenue London, ON N6A 4L9

Re: O-9484/Z-9485: 1856-1910 Oxford Street West

Dear Ms. Riley,

On behalf of Sifton Properties Limited (Sifton), please consider the following as our formal written comments with respect to Official Plan Amendment Application (O-9484) and Zoning By-law Amendment Application (Z-9485) applicable to the property municipally known as 1856-1910 Oxford Street West.

Requested Amendment

Per the revised notice of planning application, it is our understanding that an amendment to the official plan and zoning by-law is proposed to add a site-specific policy to permit development of two 10 & 11 storey residential towers with 840 square meters of ground floor commercial and to change the zoning from CSA5(6) to a site specific CSA5(_) zone, respectively.

Per review of the revised Planning & Design Report (November 2023), we are concerned that the reporting has not adequately addressed applicable policies of the London Plan. Further, it is in our opinion that the proposal does not align with the vision of the London Plan and Neighbourhoods Place Type with respect to development with frontage onto a Neighbourhood Connector. Consideration for the market, specifically available/ future supply within the applicable planning district should also be given.

The London Plan

The Our Tools section of the London Plan provides for Specific Area Policies. Site Specific Area Policies 1729-1734 are to be applied where the applicable place type policies would not accurately reflect the intent of City Council with respect to the site or area. These policies were not referenced in the revised Planning & Design Report.





Policy 1730_ specifies five conditions to be addressed, in consideration of adoption of a site-specific area policy.

Condition 2 – The proposed policy does not present an adverse impact to the integrity of the place type policies of this Plan.

Per Policy 919_2, the range of uses and intensity of development that may be allowed will be related to the classification of the street onto which the property has frontage. The proposed development is located within a block which has frontage onto Oxford Street West (Urban Thoroughfare) and Riverbend Road (Neighbourhood Connector). Per Policy 920_6, where development is being considered on a lot (block) that has frontage on two or more streets of different classifications but is not located at an intersection, the lower order street will generally be used to establish the permitted uses and intensity of development.

Per Tables 10 and 11, low-rise apartments are identified as a <u>secondary use</u> along a neighborhood connector when intersecting with an urban thoroughfare to a standard maximum height of 4 stories and upper maximum height of 6 stories.

Per Policy 935_zoning is to be applied to ensure an intensity of development that is appropriate to the neighbourhood context. The surrounding land uses consist primarily of 1-3 storey commercial to the north and west, existing 1-2 storey multi-family and single detached dwellings to the east and future medium and high-density development to the south. It is to be noted that lands to the south, municipally known as 1195 Riverbend Road, designated under Map 1 as Neighbourhoods, subject to the High Density Overlay (Map 2) and zoned for high density development to a maximum height of 48 m (+/-12 stories) and density of 250 UPH, was established prior to policies of the London Plan coming into full force and effect (May 2022). Previous approvals for development of the lands at 1195 Riverbend Road does not set a precedent for other projects of this nature within the context of the in force and effect framework of the London Plan.

Understanding the above, we are concerned that the proposed specific area policy would lead to adverse impacts to the integrity of policies guiding development along a neighbourhood connector within the neighbourhood place type.

Condition 3 – The proposed use is sufficiently unique and distinctive such that it does not establish an argument for a similar exception on other properties in the area.

It is in our opinion that the proposal does not provide unique or distinctive features requiring a site-specific area policy, without establishing a precedent for similar exceptions on other properties.

The London Plan also provides for policies applicable to Zoning to the Upper Maximum Height. Policies 1638-1641 are to be applied when zoning to the upper maximum height and should be considered for proposals which contemplate zoning beyond the upper maximum height as identified in Table 11 of the London Plan.

Policy 1640_ stipulates that in order to provide certainty and ensure that features required to mitigate impacts of additional height and densities are provided, a site specific ZBA will be required.... Through the amendment process the community, City Council and other stakeholders can be assured that measures will be implemented to mitigate any impacts of additional height or density.

It is in our opinion that while massing/scale at the interface with the neighbourhood connector, amenity space and shadowing impacts have been taken into consideration, the proposed setback specifically to the interior side yard to the south is insufficient to provide appropriate separation between the proposal and future medium density development, to effectively offset the requested increase in height.

Riverbend South Secondary Plan

The proposal generally conforms with the principles, guidelines and policies of the Riverbend South Secondary Plan. Policy 20.6.3.2 i) stipulates that the Community Commercial Node designation will provide a range of retail and service opportunities to meet the regular shopping needs of local and surrounding residents. In addition, residential units above commercial and office uses will also be permitted to foster live-work opportunities.

Policy 20.6.1.4 speaks to principles of the Secondary Plan. Section 1 x) notes that an objective of the plan is to <u>respect existing low-density uses by providing transition in height and form to promote compatibility.</u>

Policy 20.6.5 speaks to Urban Design principles and guidelines for development of Riverbend South. Section 1 ii) notes that <u>consideration and integration of the existing surrounding context will be undertaken through attention to site and building design...</u>

We are concerned that the proposed specific area policy provides for a level of intensity of development that is too great when considering existing and future residential uses to the east and south.

Riverbend Planning District

The proposal is located within the Riverbend Planning District. This district is made up of various existing and expanding communities inclusive of Riverbend Golf Community, Riverbend, West 5 and Warbler Woods. It is to be noted that within these communities, there are approximately 14.51 ha of Sifton owned lands zoned for medium/high density residential uses amounting to approximately 1,679 residential units.

The above demonstrates an abundance of supply with respect to future medium/high density residential units within the communities of Riverbend Golf, West 5 and Warbler Woods. While we are not opposed to permissions for new development to further increase our supply of residential units, we do believe that the level of intensity of new development shall appropriately reflect the vision of the respective place type and street classification.

We respectfully request that the proposal be revised:

• To more appropriately reflect the use and intensity envisioned along a neighbourhood connector per applicable policies of the London Plan;

 To consider existing and future adjacent residential uses to ensure compatibility and to provide an appropriate transition in use, intensity and form; and

• To consider the available/future supply of high density residential within the Riverbend Planning District to ensure that mix and range of housing options are provided.

Sincerely,

Phil Masschelein

P. ~

Senior Vice President, Neighbourhood Developments

Sifton Properties Limited

Appendix B



October 18, 2024 File: 161403344

Attention: Sifton Properties Limited Suite 300, 1295 Riverbend Road London, Ontario N6K 0G2

Dear Phil,

Reference: 1856-1910 Oxford Street West - Sanitary Capacity Analysis

This letter analyzes the proposed residential intensification and re-zoning of the commercial block located at 1856-1910 Oxford Street West in the Warbler Woods Subdivision. According to the Strick Baldinelli Moniz (SBM) Sanitary Servicing Feasibility Study prepared for York Developments, dated December 17, 2021, the applicant plans to add an additionl 223 residential units within the subject lands.

The approved sanitary drainage area plan for Warbler Woods Phase 1, prepared by Stantec Consulting Ltd. and accepted on December 20, 2016, designates the subject lands as Commercial Block 95. This block has a population density allocation of 100 people per hectare, equating to a total of 327 people for the 3.27-hectare parcel.

Based on the SBM servicing report, the proponent is applying for re-zoning to allow for two towers, with heights of 10 and 11 storeys, accommodating 223 residential units and a maximum of 850 m² of ground floor commercial space. The existing commercial and proposed residential developments for Block 95 would result in a total population of 432, exceeding the allocated limit of 327 by 105 people.

Stantec Consulting Ltd. conducted an analysis of the Warbler Woods (West 5) Subdivision's sanitary sewer system, considering existing population build-outs and pipe invert conditions. The analysis identified a critical segment of pipe between sanitary maintenance holes S105 and S104, as detailed in the attached sanitary area plan. A recent site visit on October 17, 2024, revealed that this segment's as-built conditions have resulted in a reduced design capacity. The pipe segment has a slope of 0.13%, deviating from the intended slope of 0.20%, limiting the sanitary system's effective capacity to a maximum of 34.46 L/s, compared to the design capacity of 43.24 L/s.

An updated analysis of the populations tributary to this critical segment, incorporating as-built information alongside allocated populations for undeveloped areas, indicates a current total existing population of 2,901. The condition of the critical sanitary segment is summarized in the table below:

Table 1 - Critical Sanitary Pipe S105 to S104

Development Area (ha)	Estimated Population	Q _{people} (L/s)	Q _{infiltration} (L/s)	Q _{total} (L/s)	Capacity (L/s)
47.31	2,901	29.35	4.73	34.08	34.46

Given the current existing populations and future allocations outlined in the approved sanitary drainage area plan for the Warbler Woods Subdivision, the pipe is expected to operate at 99% of its capacity. Therefore, we do not recommend adding any additional population beyond the allocated limits without implementing upgrades to the downstream sanitary system.

October 18, 2024 Sifton Properties Limited Page 2 of 2

Reference: 1856-1910 Oxford Street West - Sanitary Capacity Analysis

Please find the attached drawings for your reference. Should you require further information or clarification, do not hesitate to contact the undersigned.

Sincerely,

Stantec Consulting Ltd.

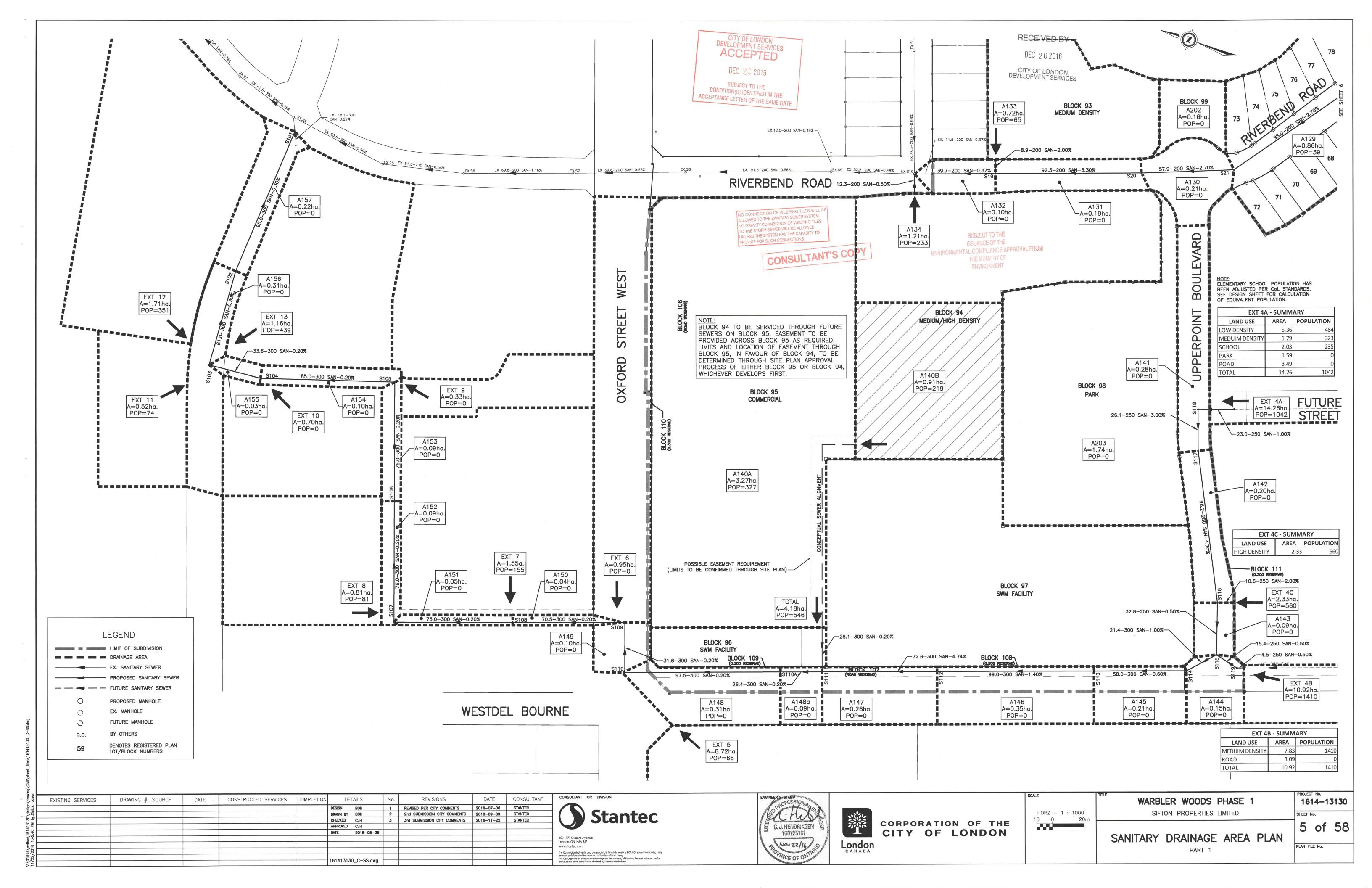
Abdalla Shaat

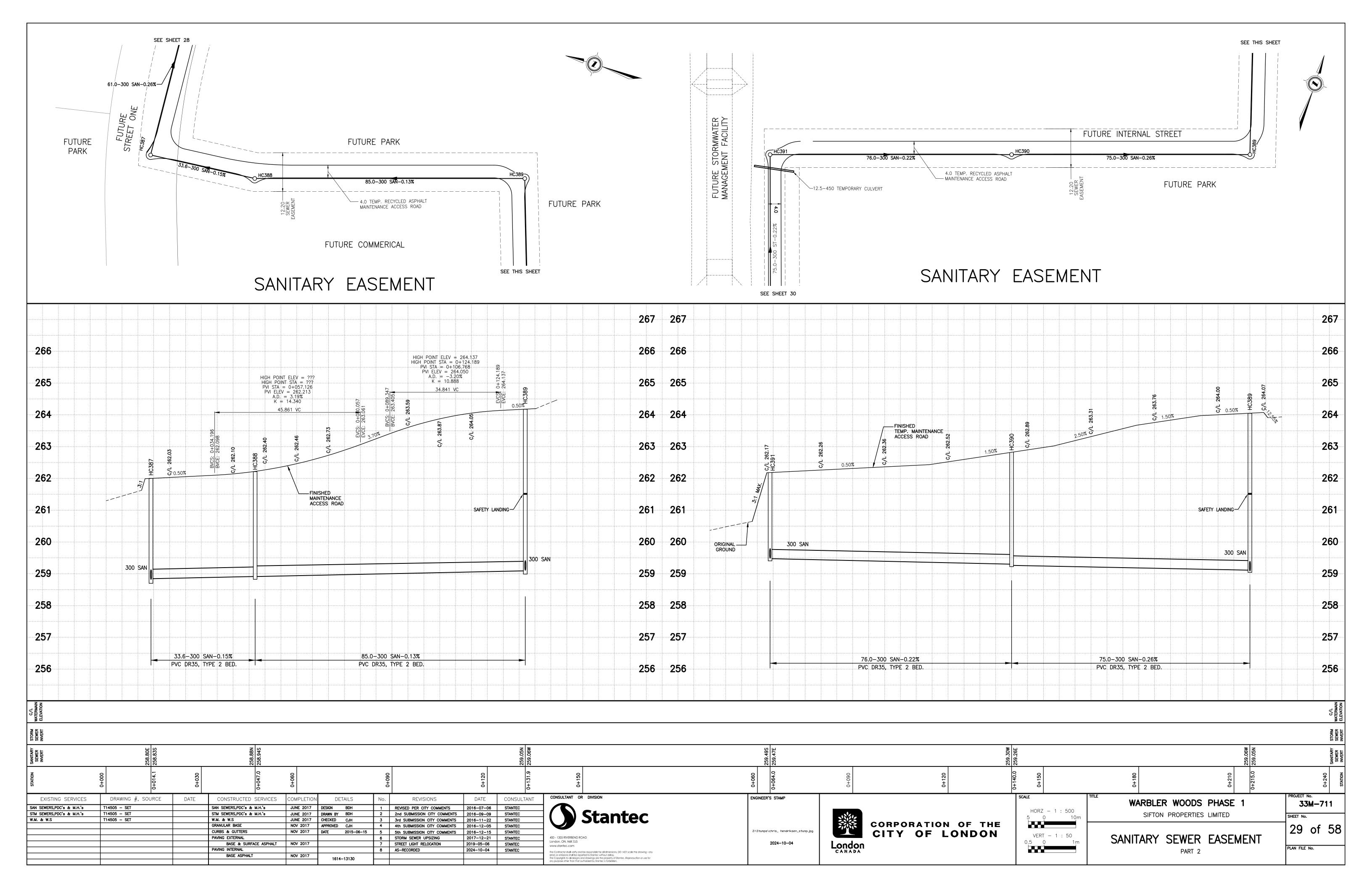
Civil Engineering Designer, Project Coordinator Community Development

Mobile: 519 670-7137 Abdalla.Shaat@stantec.com Ryan Chanter C.Tech

Project Manager Community Development

Mobile: 226 448-1659 Ryan.Chantler@stantec.com





SECONDARY SCHOOL

ELEMENTARY SCHOOL

SANITARY SEWER DESIGN SHEET CITY OF LONDON

THE FOLLOWING POPULATION ALLOWANCES WILL APPLY WHEN DESIGNING SANITARY SEWERS:

LOW DENSITY (SINGLE-FAMILY / SEMI-DETACHED) = 30 UNITS / HECTARE @ 3 PEOPLE / UNIT

MEDIUM DENSITY (MULTI-FAMILY / TOWNHOUSE / ROWHOUSE) = 75 UNITS / HECTARE @ 2.4 PEOPLE / UNIT

HIGH DENSITY (APARTMENTS) = 150 - 300 UNIT / HECTARE @ 1.6 PEOPLE / UNIT COMMERCIAL / INSTITUTIONAL

= 100 PEOPLE / HECTARE = 1500 PEOPLE

PROJECT NAME: WARBLER WOODS - PHASE 1 = 600 PEOPLE

DESIGN CRITERIA
SEWAGE = 230 LITRE / CAPITA / DAY
INFILTRATION = 8640 LITRES / HECTARE / DAY
PEAKING FACTOR: 1 + 14
4 + P ^ 0.5

DATE: DESIGNED BY:

OCTOBER, 2024

PROJECT FILE NO.

1614-13130

** Denotes Benching to Crown

**HL=1.0x1.0x2.10x2.10/19.62=.224

**HL=.100x1.0x2.63x2.63/19.62=.035

**HL=.818x1.0x1.37x1.37/19.62=.078

-																								PROJECT FILE NO. <u>1614-13130</u>					
LOCATION					AREA		POPULATION					SEWAGE FLOWS Q			SEWER DESIGN							PROFII			INVERT ELEVATION				
		FROM	то	NET OR	DELTA	TOTAL	PER		NO. OF	DELTA	TOTAL	PEAKING	INFILT	SEWAGE	· ·	PIPE SIZE		SLOPE	САР	VELOCITY	LENGTH	FALL IN	HEADLOSS	DROP IN		LEVATION	1		
AREA No.	STREET NAME	MANHOLE	MANHOLE	GROSS	HECTARES	HECTARES	HECTARE	PER LOT	LOTS	POP.	POP.	FACTOR	L/s	L/s	L/s	mm	n	%	L/s	m/s	m	SEWER	IN U.S. MH	MANHOLE	U.S.	D.S.	-		
EXT 4A	FUTURE DEVELOPMENT	STUB	S118	N	14.26	14.26		0	0	764	764	3.87	1.43	8.66	10.09	250	0.013	1.00	59.47	1.21	23.0	0.230	0.000	0.000	271.832	271.602	4		
A141	UPPERPOINT BLVD	S118	S117	N	0.27	14.53		0	0	0	764	3.87	1.45	8.66	10.12	250	0.013	3.00	103.00	2.10	26.1	0.783	0.224	0.250	271.352	270.569	4		
A203	PARK	EXT	S117	N	1.74	16.27		0	0	0	764	3.87	1.63	8.66	10.29												-		
									-	-																	1		
A142	UPPERPOINT BLVD	S117	S116	N	0.20	16.47		0	0	0	764	3.87	1.65	8.66	10.31	250	0.013	4.70	128.95	2.63	96.2	4.523	0.035	0.035	270.534	266.010	*		
EXT 4C	FUT. HIGH DENSITY	STUB	S116	N	2.33	2.33		0	0	528	528	3.96	0.23	6.13	6.36	250	0.013	2.00	84.10	1.71	10.6	0.212	0.000	0.030	266.312	266.100	4		
A143	UPPERPOINT BLVD	S116	S115	N	0.11	18.91		0	0	0	1292	3.73	1.89	14.09	15.99	250	0.013	0.50	42.05	0.86	32.8	0.164	0.000	0.030	265.980	265.816	-		
	0.1.2.1.0.1.1.2.1.2								-	-											-	1					1		
EXT 4B	FUTURE DEVELOPMENT	STUB	S119	N	10.92	10.92		0	0	954	954	3.81	1.09	10.65	11.74	250	0.013	0.50	42.05	0.86	4.5	0.023	0.000	0.000	265.946	265.923	4		
EXT 4B	FUTURE DEVELOPMENT	S119	S115	N	0.00	10.92		0	0	0	954	3.81	1.09	10.65	11.74	250	0.013	0.50	42.05	0.86	15.4	0.077	0.000	0.030	265.893	265.816	4		
A144	UPPERPOINT BLVD	S115	S114	N	0.15	29.98		0	0	0	2246	3.55	3.00	23.32	26.32	300	0.013	1.00	96.70	1.37	21.4	0.214	0.078	0.122	265.694	265.480	┪,		
																											1		
A145	WESTDEL BOURNE	S114	S113	N	0.21	30.19		0	0	0	2246	3.55	3.02	23.32	26.34	300	0.013		74.90	1.06	58.0	0.348	0.000	0.030	265.450	265.102	_		
A146	WESTDEL BOURNE	S113	S112	N N	0.35	30.54	-	0	0	0	2246	3.55	3.05	23.32	26.38	300	0.013	1.40	114.33	1.62	99.0	1.384	0.000	0.030	265.072	263.688	-		
A147	WESTDEL BOURNE	S112	S111	N	0.26	30.80		0	0	0	2246	3.55	3.08	23.32	26.40	300	0.013	4.74	210.53	2.98	72.6	3.441	0.000	0.030	263.658	260.217	1		
A140A/B	FUTURE COMMERCIAL	STUB	S111	N	3.27	3.27		0	0	327	327	4.06	0.33	3.89	4.22	300	0.013	0.20	43.24	0.61	28.1	0.056	0.000	0.030	260.273	260.217			
																											1		
A148 A148A	WESTDEL BOURNE WESTDEL BOURNE	S111 S110A	S110A	N N	0.09	34.16 34.47	-	0	0	0	2573	3.50	3.42	26.36	29.77	300 300	0.013	0.20	43.24	0.61	26.4	0.053	0.000	0.030	260.187	260.134 259.909	-		
A140A	WESTDEL BOORNE	5110A	S110	N	0.31	34.47		0	0	0	2573	3.50	3.45	26.36	29.80	300	0.013	0.20	43.24	0.61	97.5	0.195	0.000	0.030	260.104	259.909	1		
EXT 5	WESTEDEL BOURNE	EXT	S110	N	8.72	8.72		3	22	66	66	4.29	0.87	0.83	1.70												1		
]		
A149	OXFORD STREET	S110	S109	N	0.10	43.29		0	0	0	2639	3.49	4.33	26.96	31.29	300	0.013	0.20	43.46	0.61	31.6	0.064	0.000	0.030	259.879	259.815	-		
EXT 6	OXFORD STREET	EXT	S109	N	0.95	0.95		0	0	0	0	4.50	0.10	0.00	0.10												1		
																											1		
A150	FUT. RESILIENT SPACE	S109	S108	N	0.05	44.29		0	0	0	2639	3.49	4.43	26.96	31.39	300	0.013	0.20	43.24	0.61	70.5	0.141	0.000	0.030	259.785	259.644	1		
EXT 7	FUT. RESLIENT SPACE	EXT	S108	N	1.55	1.55	100	0	0	155	155	4.19	0.16	1.90	2.06												-		
A151	FUT. RESILIENT SPACE	S108	S107	N	0.05	45.89		0	0	0	2794	3.47	4.59	28.38	32.97	300	0.013	0.20	43.24	0.61	75.0	0.150	0.000	0.030	259.614	259.464	1		
EXT 8	FUT. RESILIENT SPACE	EXT	S107	N	0.81	0.81	100	0	0	81	81	4.27	0.08	1.01	1.09												1		
																						1					4		
A152	FUTURE DEVELOPMENT FUTURE DEVELOPMENT	S107 S106	S106	N N	0.09	46.79		0	0	0	2875	3.46	4.68	29.11	33.79	300 300	0.013	0.20	43.24	0.61	76.0	0.152	0.000	0.030	259.434	259.282	┨		
A153	TOTOICE DEVELOPMENT	3100	S105	IN	0.09	46.88		0	-	0	2875	3.46	4.69	29.11	33.80	300	0.013	0.20	43.24	0.61	75.0	0.150	0.000	0.030	259.252	259.102	1		
EXT 9	Oak West Animal Clinic	EXT	S105	N	0.33	0.33		0	0	26	26	4.36	0.03	0.33	0.37												4		
		6.12	211		2.15									62.5=	61.53	225	0.015		6.1.5					6.00	052.4	070.11	4		
A154 EXT 10	FUTURE PARK FUTURE DEVELOPMENT	S105 EXT	S104 S104	N N	0.10	47.31 0.70		0	0	0	2901	3.45 4.50	4.73 0.07	29.35 0.00	34.08 0.07	300	0.013	0.13	34.46	0.49	85.0	0.108	0.000	0.030	259.072	258.964	4		
A155	FUTURE PARK	S104	S104 S103	N	0.70	48.04		0	0	0	2901	3.45	4.80	29.35	34.15	300	0.013	0.20	43.24	0.61	33.6	0.067	0.000	0.030	258.934	258.867	1		
																											1		
EXT 11	FUTURE DEVELOPMENT	EXT	S103	N	0.52	0.52		0	0	74	74	4.28	0.05	0.93	0.98												4		
EXT 12 EXT 13	FUTURE DEVELOPMENT FUTURE DEVELOPMENT	EXT	S103 S103	N N	1.71	1.71		0	0	351 439	351 439	4.05 4.00	0.17 0.12	4.16 5.15	4.33 5.26												-		
EXI IS	1 STORE DEVELOR WIENT	LAI	0103	"	1.10	1.10	 		J	700	700	7.00	0.12	5.15	5.20	1		1			1	1	1				1		
A156	FUT. STREET ONE	S103	S102	N	0.31	51.74		0	0	0	3765	3.36	5.17	37.01	42.18	300	0.013	0.30	52.96	0.75	61.0	0.183	0.000	0.030	258.837	258.654	1		
A157	FUT. STREET ONE	S102	S101	N	0.22	51.96		0	0	0	3765	3.36	5.20	37.01	42.20	300	0.013		52.96	0.75	95.0	0.285	0.000	0.030	258.624	258.339			
EXISTING	RIVERBEND ROAD	S101	EX.S4	N	0.00	51.96		0	0	0	3765	3.36	5.20	40.23	45.42	300	0.013	0.38	59.61	0.84	9.0	0.034	0.000	0.030	258.309	258.275	4		
EXISTING	RIVERBEND ROAD	EX.S5	EX.S4	N	0.15	26.14		0	0	0	1680	3.64	2.61	19.48	22.10	200	0.013	0.60	25.40	0.81	63.6	0.382	0.000	0.000	261.769	261.387			
																											1		
EXISTING	RIVERBEND ROAD	EX.S4	EX.S3	N	0.11	78.21		0	0	0	5445	3.21	7.82	55.64	63.46	300	0.013	0.75	83.74	1.18	42.5	0.319	0.000	0.030	258.245	257.925	4		

- Subject Lands - Critical Pipe at as-built slope - Existing at 250 L/cap/day

⁻ Includes Elementary School Equivalent Population: 235 people @ 230L/person/day = 600 people @ 90L/person/day

⁻ Updated populations as per build-out