

Town and Gown Committee

Report

1st Meeting of the Town and Gown Committee
March 6, 2019
Committee Room #5

Attendance PRESENT: D. Chang (Chair), Deputy Mayor J. Helmer;
Councillors A. Kayabaga, S. Lehman, M. Salih and P. Squire; J.
Goodwin, W.A. Mohamed, J. Said, I. Teja and P. White and H.
Lysynski (Secretary)
ABSENT: P. Beechey, A-M. DeCicco-Best, Z. Engel and J.
Smith
ALSO PRESENT: J. Adema, J. Burt, M. Garwood, G.
Matthews, O. Katolyk and R. Wilcox

The meeting was called to order at 1:07 PM

1. Call to Order

1.1 Disclosures of Pecuniary Interest

That Deputy Mayor J. Helmer disclosed a potential pecuniary interest in clause 5.1 of this Report, having to do with the roundtable discussion on unsanctioned street parties in the event that discussions are held pertaining to any decisions made by The Corporation of the City of London that Western University has declared a pecuniary interest in, by indicating that he is employed by Western University.

2. Organizational Matters

2.1 Election of Chair and Vice Chair for term ending June 1, 2019

That it BE NOTED that the Town and Gown Committee elected D. Chang and Councillor P. Squire as Chair and Vice Chair, respectively, for the term ending June 1, 2019.

3. Scheduled Items

None.

4. Consent

4.1 1st Report of the Town and Gown Committee

That it BE NOTED that the 1st Report of the Town and Gown Committee, from its meeting held on September 13, 2018, was received.

4.2 Municipal Council Resolution - Appointments to the Town and Gown Committee

That it BE NOTED that the Municipal Council resolution adopted at its meeting held on December 5, 2018, with respect to the appointments to the Town and Gown Committee, was received.

4.3 Municipal Council Resolution - 1st Report of the Town and Gown Committee

That it BE NOTED that the Municipal Council resolution adopted at its meeting held on October 16, 2018, with respect to the 1st Report of the Town and Gown Committee, was received.

5. Items for Discussion

5.1 Roundtable Discussion on Unsanctioned Street Parties - Shifting Cultural Behavior - Communication, Compliance and Alternative Activities

That it BE NOTED that the Town and Gown Committee held a general discussion and received the following, with respect to unsanctioned street parties in London:

That it BE NOTED that the Town & Gown Committee held a general discussion and received the following, with respect to unsanctioned street parties in London:

- a) the attached presentation, from O. Katolyk, Chief Municipal Law Enforcement Officer, P. White, Executive Director, Government Relations and D. Chang, Vice-President, University Students Council, Western University; and,
- b) the attached proposed Nuisance By-law Amendment.

6. Deferred Matters/Additional Business

6.1 (ADDED) Upcoming Transportation Meeting

That it BE NOTED that the Town and Gown Committee was advised by Councillor P. Squire that there will be a special Strategic Priorities and Policy Committee meeting on March 20, 2019 at 3:00 PM at Centennial Hall to discuss transportation matters.

****NOT 100% sure this is in their mandate HOWEVER, Students are affected by transportation issues** See below:**

2. MANDATE

2.1 The London Town and Gown (“Committee”) seeks to develop and enhance relationships and communication among the City of London, Fanshawe College, London Police and Fire Services, Western University, residents, students and landlords.

2.2 The Committee provides a forum for individuals and groups in which solutions can be built for challenges related to near-campus neighbourhoods and the community’s relationship with students in London.

2.3 The Committee will work collaboratively and will help to solicit feedback in order to improve near-campus neighbourhoods and relationships between members of the committee. All members of the Committee will work toward the vision.

3. GUIDING PRINCIPLES

Guiding principles will establish the foundation of the Town and Gown Committee and will ensure the Committee adheres to its vision and mandate in a way that is acceptable to all stakeholders. These principles will guide the work of the Committee and ensure its effectiveness.

3.1 The Committee shall work with all stakeholders in a collaborative manner.

3.2 The purpose of the Committee will be to share perspective on issues of mutual interest.

3.3 This Committee will provide advice and suggestions to achieve the vision and mandate.

3.4 The Committee shall engage in proactive information sharing and facilitate cooperation in order to achieve the vision and mandate.

4. ROLES

4.1 COMMITTEE: The Town and Gown Committee serves as a coordinating body for issues involving stakeholders and plays the following roles:

4.1.2 Provide a multidisciplinary forum for open discussion on issues related to near-campus neighbourhoods;

4.1.3 Facilitate communication among stakeholders;

4.1.4 Identify, prioritize and address specific issues and concerns;

4.1.5 Monitor and evaluates activities of its sub-committees, studies or projects;

4.1.6 Builds an action plan to achieve agreed upon goals at the beginning of each academic year;

4.1.7 Make recommendations to achieve the vision and mandate.

6.2 (ADDED) Strategic Plan Initiative

That it BE NOTED that the Town and Gown Committee was advised by Councillor P. Squire of a potential initiative to be added to the Strategic Plan relating to dialogue between Western University and Fanshawe College.

6.3 (ADDED) St. Patrick's Day

That it BE NOTED that the Town and Gown Committee held a general discussion with respect to St. Patrick's Day and the proactive measures being undertaken.

7. Adjournment

The meeting adjourned at 2:21 PM.

Town and Gown Committee

Report

1st Meeting of the Town and Gown Committee
September 13, 2018
Committee Room #3

Attendance PRESENT: D. Chang (Chair) Councillor M. Salih and Councillor P. Squire; P. Beechey, A.M. DeCicco-Best, J. Goodwin, V. Lilly, P. Masse, J. Smith, I. Teja and P. White and H. Lysynski (Secretary)

ABSENT: Councillors T. Park and J. Zaifman; Z. Engel

ALSO PRESENT: J. Adema, J. Burt, H. Chapman, G. Matthews and R. Wilcox

The meeting was called to order at 1:04 PM

1. Call to Order

1.1 Disclosures of Pecuniary Interest

That it BE NOTED that no pecuniary interests were disclosed.

1.2 Election of Chair and Vice-Chair for term ending November 30, 2018

That it BE NOTED that the Town and Gown Committee elected D. Chang and J. Smith as Chair and Vice Chair, respectively, for the term ending November 30, 2018.

2. Scheduled Items

2.1 Western Preparations for Student Activities for the end of September and Activities for October, 2018

That it BE NOTED that the Town and Gown Committee heard verbal presentations from P. White, Executive Director, Government Relations and D. Chang, Vice-President, University Students Council, Western University, with respect to planned student activities for the end of September and the month of October, 2018.

3. Consent

3.1 4th Report of the Town and Gown Committee

That it BE NOTED that the 4th Report of the Town and Gown Committee, from its meeting held on November 16, 2017, was received.

3.2 Municipal Council Resolution - Appointment of Jack Burt to the Town and Gown Committee

That it BE NOTED that the Municipal Council resolution adopted at its meeting held on November 28, 2017, with respect to the appointment of Deputy Chief J. Burt to the Town and Gown Committee, was received.

3.3 Municipal Council Resolution - Appointment of Zachery Engel to the Town and Gown Committee

That it BE NOTED that the Municipal Council resolution adopted at its meeting held on March 27, 2018, with respect to the appointment of Z. Engel to the Town and Gown Committee, was received.

3.4 Western/Wharnccliffe Road Widening

That it BE NOTED that the City of London webpage relating to the Western Road/Wharnccliffe Road widening from Platt's Lane to Wharnccliffe Road North, was received; it being further noted that the Town and Gown Committee heard a verbal presentation from Councillor P. Squire with respect to this matter.

4. Items for Discussion

4.1 Notice of Planning Application - Zoning By-law Amendment - 536 and 542 Windermere Road

That it BE NOTED that the Notice of Planning application, Zoning By-law Amendment, from M. Campbell, Planner II, for the properties located at 536 and 542 Windermere Road, was received.

5. Deferred Matters/Additional Business

5.1 (ADDED) Advisory Committee Review

That it BE NOTED that the Town & Gown Committee held a general discussion with respect to the Advisory Committee review being undertaken in the Fall of 2018.

5.2 (ADDED) Fanshawe College Downtown Campus Doors Open Event

That it BE NOTED that the Town and Gown Committee was advised by J. Smith, Fanshawe College Student Union President, that the Downtown Campus of Fanshawe College will be having a Doors Open event on Saturday, September 15, 2018.

5.3 (ADDED) Thurman Circle Incident

That it BE NOTED that the Town and Gown Committee held a general discussion with respect to the incident that occurred on Thurman Circle in early September, 2018.

5.4 (ADDED) Late Night Bus Service

That it BE NOTED that the Town and Gown Committee held a general discussion with respect to a Friday and Saturday late night bus service for Western University and Fanshawe College students.

5.5 (ADDED) Bike Share Program

That J. Smith, Fanshawe College Student Union President BE REQUESTED to contact the Cycling Advisory Committee to request information on establishing a Bicycle Sharing Program for the Fanshawe College Downtown campus.

6. Adjournment

The meeting adjourned at 2:07 PM.



London
CANADA

P.O. Box 5035
300 Dufferin Avenue
London, ON
N6A 4L9

December 6, 2018

Town and Gown Committee

I hereby certify that the Municipal Council, at its meeting held on December 5, 2018 resolved:

That Councillors J. Helmer, M. Salih, P. Squire, A. Kayabaga and S. Lehman BE APPOINTED to the Town and Gown Committee for the term December 1, 2018 to November 30, 2019;

it being noted that the City Clerk is undertaking a review of Advisory Committees, Working Groups and Task Forces and will be reporting on this matter in 2019.
(4.34/1/SPPC)

C. Saunders
City Clerk
/hw

cc: Councillor Helmer
Councillor Salih
Councillor Squire
Councillor Kayabaga
Councillor Lehman



London
CANADA

P.O. Box 5035
300 Dufferin Avenue
London, ON
N6A 4L9

October 17, 2018

J. Smith
Fanshawe College Student Union President

I hereby certify that the Municipal Council, at its meeting held on October 16, 2018 resolved:

That the following actions be taken with respect to the 1st Report of the Town and Gown Committee, from its meeting held on September 13, 2018:

- a) J. Smith, Fanshawe College Student Union President, BE REQUESTED to contact the Cycling Advisory Committee to request information on establishing a Bicycle Sharing Program for the Fanshawe College Downtown campus; and,
- b) clauses 1.1, 1.2, 2.1, 3.1 to 3.4, 4.1 and 5.1 to 5.4, BE RECEIVED (2.2/14/CPSC)

C. Saunders
City Clerk
/kmm

cc: Chair and Members, Town and Gown Committee
Chair and Members, Cycling Advisory Committee



Unsanctioned Street Parties

- Not only a London issue
- Comprehensive collaboration – education, community, first responders
- Commitment to continuous discussion – multi layered solutions

What has the city done?

- By-law Enforcement – Proactive
- Public Nuisance By-law
- Residential Licensing By-law

Moving forward

- By-law review
- Cost recovery
- Council – April 2019

Western views the unsanctioned street party as:

- **Dangerous** for young people attending, police and other first responders
- **Disrespectful** to the community
- **Disruptive** - ties up emergency services that could be needed elsewhere in London

Complex history

- A small crowd has traditionally partied on Broughdale Homecoming weekend
- 2013 police estimated the crowd on Broughdale to be about 3,000
- 2015 police estimated the crowd on Broughdale to be about 10,000
- 2016 responding to police concerns, Western's official Homecoming was moved from Oct. 1 to Oct. 22.
- 2016 Broughdale party organizers kept their date of Oct. 1, rebranding the party FoCo -- crowd estimated at 10,000
- 2018 police estimate crowd at 20,000

The University's response continues to evolve to address the changing dynamics

Pulling all the levers

- Collaboration through the *Broughdale Task Force* composed of senior leaders from:
 - City of London, London Police Services
 - London Fire Department,
 - Western administration
 - University Students' Council (USC)
- Feb. 15/19: Leaders from police departments, city halls and universities from 7 cities met to discuss how to deal with large, illegal street parties
- Reviewing how Western University Code of Student Conduct could successfully be used in instances where students have committed serious offences off campus.
- There is NO ONE magic answer **It will take a concerted effort on the part of Western, our students and our city partners to find solutions.**

Working Group

- Western's internal *Working Group on Broughdale* has campus-wide representation, including student leaders. Its goal is to:
 - Explore all the actions Western could use to deal with Broughdale
 - Research best practices in Canadian and U.S. universities to curtail these parties
 - Western has invested nearly \$650,000 in the past five years to provide:
 - Alternative student programming
 - Hire additional police and security
 - Erect fencing
 - Cleaning up after the crowds are gone
- This is in addition to the \$3 million Western spends annually on campus policing.

Recent history of involvement

- **2014:** First attempt at programming to counter growing numbers on Broughdale Disrespectful for the immediate neighbourhood, *800 students attended*
- **2015:** Hoco on the Hill with DVBBBS, *9600 tickets sold*
- **2016:** Homecoming Date Change
 - Fall Festival on October 1
 - HOCO in the City on October 22; off campus programming
 - Peak hours of 10am-4pm identified
- **2017:** No Official Programming
 - Free pizza handed out on University Drive; Risk Mitigation
- **2018:** Purple Fest, 11,000 tickets sold; headliner at 3pm

Western's Approach:

Finding a solution to Broughdale will require:

1. **Collaboration:** focused on **curbing** the activity, coordinating **communication**, and conveying **consequences**
2. **Education:** Emphasizing **safety, responsibility, & respect**
3. **Safe,** spirited, sanctioned on-campus activity where students can celebrate being purple and proud

USC On-Campus Student Programming

PurpleFest 2018 Post-event Feedback Highlights



- **11,000** tickets sold
- **Students very satisfied with performers:** Lil Uzi Vert, Juice Wrld, Loud Luxury, Murda Beatz
- **75% of students** recommend that the USC invest in programming during the last week of September
- **Students feel strongly that these events are important** and appreciate them
- **60% of attendees** did not drink at all at the event
- Guest Policy was used by 64% of attendees (36% +2, 28% +1)
- SERT (On Campus), Food and Hydration options on UDR

PurpleFest 2018

Post-Event Feedback Lessons Learned

- **Bookend Headliners**
- **Students vocalized a need for:**
 - More Affordable and More Healthy Food Options
 - Pre-Released Set Times
- **Decisions could be swayed to attend by:**
 - Calibre of Artists
 - Price of Tickets
- **Increased variety of alternative programming within the venue**
- 94% of students who purchased tickets attended the event; 19% of attendees did not go to Broughdale at all before the event

Priorities Moving Forward

- **Student Safety**
- **Reduction in Numbers on Broughdale**
 - Push and Pull Factors*
- **Culture Shift**
 - Expectations for the community*
- **Reduce Impact on Community Safety Services**
 - Prioritize access to care
 - EMS, Hospitals, Fire, Police
- **Students, to be treated as peers**
- **Streamlined Communications** from all Community Partners - before, during and after
- **Goal:** remove the divide in homecoming celebrations, improve safety and channel school spirit.

As a community, what will it take to shift this cultural behaviour?

- Communications
- Compliance
- Alternative activities

Bill No.
2019

By-law No.

A By-law to amend By-law PH-18 entitled, “A by-law to prohibit and regulate public nuisances within the City of London.”

WHEREAS subsection 5(3) of the *Municipal Act, 2001* S.O. 2001, c.25, provides that a municipal power shall be exercised by by-law;

AND WHEREAS subsection 8(1) of the *Municipal Act, 2001* provides that the powers of a municipality under this or any other Act shall be interpreted broadly so as to confer broad authority on the municipality to enable the municipality to govern its affairs as it considers appropriate and to enhance the municipality’s ability to respond to municipal issues;

AND WHEREAS subsection 8(3) of the *Municipal Act, 2001* provides that a by-law under section 10 respecting a matter may (b) require persons to do things respecting the matter;

AND WHEREAS subsection 10 of the *Municipal Act, 2001* provides that a municipality may provide any service or thing that the municipality considers necessary or desirable for the public, and may pass by-laws respecting the following matters: 6. Health, safety and well-being of persons; 7. services and things that the municipality is authorized to provide; 8. Protection of persons and property; 10. Structures;

AND WHEREAS section 446 of the *Municipal Act, 2001* provides that, if a municipality has the authority under this or any other Act or under a by-law under this or any other Act to direct or require a person to do a matter or thing, the municipality may also provide that, in default of it being done by the person directed or required to do it, the matter or thing shall be done at the person’s expense, and that the municipality may enter upon land at any reasonable time, and that the municipality may recover the costs of doing a matter or thing from the person directed or required to do it by action or by adding the costs to the tax roll and collecting them in the same manner as property taxes;

AND WHEREAS the City’s Inspections By-law provides for rights of entry to determine whether the following are being complied with: by-laws passed under the *Municipal Act, 2001*; a direction or order of the City made under the *Municipal Act, 2001*; a condition of a licence issued under a by-law of the City passed under the *Municipal Act, 2001*; and an order made under section 431 of the *Municipal Act, 2001*;

NOW THEREFORE the Municipal Council of The Corporation of the City of London enacts as follows:

1. By-law PH-18 is amended by inserting a new section 4A after section 4, as follows:

4A. Take Necessary Actions to Prevent, End or Clean Up After Nuisance Party

4A (a) Every owner, occupant or tenant shall take all reasonable actions to prevent a Nuisance Party, end a Nuisance Party, and clean up after a Nuisance Party.

(b) Every owner, occupant or tenant shall take all reasonable actions to prevent a Nuisance Party, end a Nuisance Party, and clean up after a Nuisance Party, as directed by any of the Chief of Police, the City’s Chief of Municipal Law Enforcement Services or designate, or Fire Chief or designate.

(c) For greater certainty only, the actions contemplated in (a) and (b) above include but are not limited to: hiring security personnel to prevent persons who do not live at the Premises from entering the Premises; requiring persons who do not live at the Premises to leave the Premises; preventing or extinguishing fires; preventing or extinguishing firecrackers, fireworks and pyrotechnics; preventing a fire from spreading; requiring people to leave roof and other structures and contracting for any special equipment for same; renting special equipment; preserving property; eliminating or reducing unreasonable sound; providing specialized rescue services;

controlling and eliminating an emergency; preventing damage to equipment owned by or contracted to the City; making safe an incident or Premises; reducing crowd size at Premises; removing debris and garbage including plastic cups, cans and bottles.

2. By-law PH-18 is amended by inserting a new subsection 7(3) after subsection 7(2) as follows:

Failure to Comply – done by City – at expense of person required to do it

(3) Where any thing required to be done in accordance with this by-law is not done, the City's Chief of Municipal Law Enforcement Services or designate may do such thing at the expense of the person required to do it, and such expense may be recovered by action or by adding the costs to the tax roll and collecting them in the same manner as property taxes.

3. This by-law shall come into force and effect on the day it is passed.

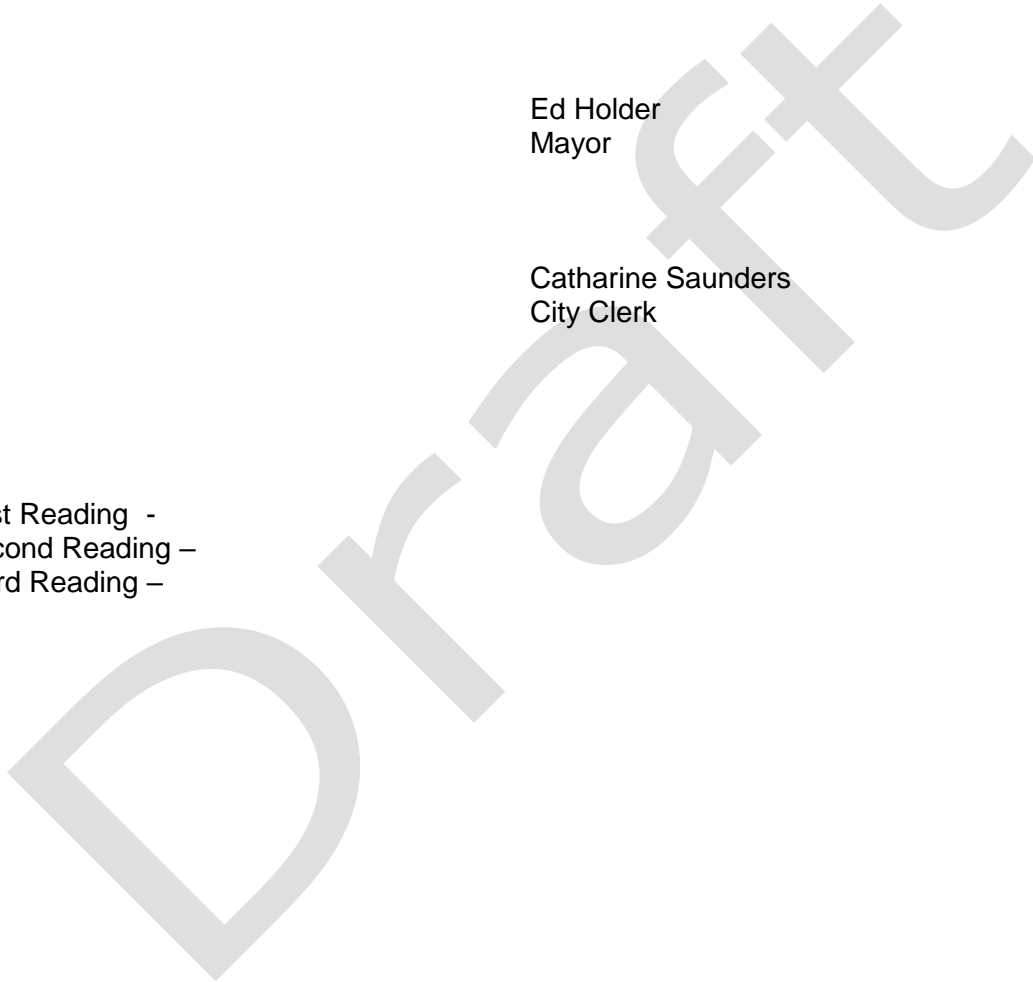
PASSED in Open Council on

,2019.

Ed Holder
Mayor

Catharine Saunders
City Clerk

First Reading -
Second Reading –
Third Reading –



Community Information Meeting Comments

Unsanctioned Street Parties

Location: St. Michaels Catholic Church | 511 Cheapside Street | **Date:** February 25, 2019

of attendees (approx.) = 60

Purpose of Meeting: To obtain community feedback on ideas surrounding communications, compliance and alternative programming related to unsanctioned street parties.

COMMUNICATIONS:

More often and year round.
Communicate with new students - proactive cultural shift.
Include communications on taskforce (Urban League).
Use Strengthening Neighbourhood Strategy.
Educate students on appropriate behaviours.
Do not call the event FOCO.
EMS and Fire should attend meetings.
Send postcards student re: Code of Conduct policies.
Community communications about being safe.
Create social media campaigns.
Communicate with highschool and 1st year parents
Host more meetings.
Build on the responsibility perspective.
Need neighbourhood representative

COMPLIANCE:

Need to ticket those drinking in public.
This is not a one street issue.
Provincial Nuisance section of municipal act.
Unlawful assembly should be enforced.
People charged should have their photo and ID taken.
Fines should be increased and impact graduation.
Tickets only work for serious incidents.
More education is required.
Goal should be student and resident safety.
Do not allow absentee landlords.
What did Fanshawe do after Fleming Drive incident?
Punitive approach will not work.
Could fines be increased for a specific date?
Can US laws be enforced to stop mass gatherings?
Increase liability and responsibility for landlords.
Which serious offenses can be enforced?
More Police resources through social media.
Make Broughdale a through street.
Pave street on day of unsanctioned event.

ALTERNATIVE PROGRAMMING:

Move the event back to original date.
Provide transportation for the students after the event.
Use/amend student code of conduct.
Culture needs to start at Orientation Week.
Continue with alternative and diverse programming.
Engage local restaurants (discounts to Alumni).
Organized concerts and more City of London involvement.
Engage all school boards.
Engage Provincial Government.
Music that would not fit the crowd (ex. classical music Dundas / Richmond)
More headliners in the morning.
Offer better food and encouragement to stay.
Bring parade back.

