

Strategic Priorities and Policy Committee

Report

6th Meeting of the Strategic Priorities and Policy Committee
April 23, 2018

PRESENT: Mayor M. Brown, Councillors M. van Holst, B. Armstrong, J. Helmer, P. Squire, J. Morgan, P. Hubert, A. Hopkins, V. Ridley, S. Turner, H. Usher, T. Park
ABSENT: M. Salih, M. Cassidy, J. Zaifman
ALSO PRESENT: M. Hayward, A.L. Barbon, H. Beecroft, B. Card, B. Coxhead, S. Datars Bere, J. Davies, A. Dunbar, J.M. Fleming, T. Gaffney, G. Kotsifas, L. Livingstone, S. Maguire, P. McKague, D. O'Brien, K. Paleczny, J. Parsons, A. Rammeloo, J. Ramsay, M. Ribera, A. Roseburgh, L. Rowe, C. Saunders, K. Scherr, E. Soldo, J. Stanford, B. Warner, R. Wilcox and P. Yeoman.

The meeting was called to order at 4:04 PM.

1. Disclosures of Pecuniary Interest

That it BE NOTED that the following pecuniary interests were disclosed:

- a) Councillor T. Park disclosed a pecuniary interest in clause 4.1 of this Report having to do with the Bus Rapid Transit Environmental Assessment Initiative, particularly as it relates to subsection a)iii) regarding the South Leg of the project in the area of Wellington Street, between Horton and the Thames River, and Wellington Road between the Thames River to Bond Street, by indicating that her family owns adjoining property.
- b) Councillor S. Turner disclosed a pecuniary interest in clause 4.1 of this Report having to do with the Bus Rapid Transit Environmental Assessment Initiative, particularly as it relates to subsection a)iii) regarding the South Leg of the project in the area of Wellington Street, between Horton and the Thames River, and Wellington Road between the Thames River to Bond Street, by indicating that his family owns adjoining property.
- c) Councillor J. Morgan disclosed a pecuniary interest in clause 4.1 of this Report having to do with the Bus Rapid Transit Environmental Assessment Initiative, particularly as it relates to subsection a)i) regarding the North leg of the project, as well as those portions of parts b), c), d), g) and h) pertaining to that portion of the project, by indicating that this leg of the project passes through the vicinity of his employer, Western University.

2. Consent

None.

3. Scheduled Items

3.1 Public Participation Meeting - Not to be heard before 4:00 PM - Public Consultation - Proposed Expansion of a Gaming Site

That the following actions be taken with respect to the proposed expansion of a gaming site in London:

- a) the staff report dated April 23, 2018 BE RECEIVED;
- b) the expansion of a gaming site to include entertainment options that would allow for up to 1,200 slots at a casino, and up to 50 live table games, within the jurisdiction of The Corporation of the City of London, BE ENDORSED; it being noted that The Corporation of the City of London prefers an expanded location at the Western Fair District;

c) the Civic Administration BE DIRECTED to report back on how some or all of the incremental revenues from expanded gaming, paid to The Corporation of the City of London according to the contribution agreement with the Ontario Lottery and Gaming Corporation, could be allocated to prevent, reduce or mitigate harms in the Zone SW 4 bundle from problem gambling, including fostering a partnership between the local community and the gaming operator; and

d) the Province of Ontario and the Alcohol and Gaming Commission of Ontario BE REQUESTED to flow the additional revenues from expanded gaming in London back into the community in a more significant way than the current funding arrangement, and that the Civic Administration BE DIRECTED to engage with relevant parties;

it being noted that the Strategic Priorities and Policy Committee received a communication from J. Dales, Chair, Western Fair Association Board of Governors, with respect to this matter;

it being pointed out that the individuals indicated on the attached public participation meeting record made oral submissions with respect to the proposed expansion of a gaming site in London.

Voting Record:

Moved by: H. Usher

Seconded by: M. van Holst

Motion to approve that the following actions be taken with respect to the proposed expansion of a gaming site in London:

a) the staff report dated April 23, 2018 BE RECEIVED;

it being noted that the Strategic Priorities and Policy Committee received a communication from J. Dales, Chair, Western Fair Association Board of Governors, with respect to this matter;

it being pointed out that the individuals indicated on the attached public participation meeting record made oral submissions with respect to the proposed expansion of a gaming site in London.

Yeas: (12): Mayor M. Brown, M. van Holst, B. Armstrong, J. Helmer, P. Squire, J. Morgan, P. Hubert, A. Hopkins, V. Ridley, S. Turner, H. Usher, and T. Park

Absent (3): M. Salih, M. Cassidy, and J. Zaifman

Motion Passed (12 to 0)

Moved by: J. Morgan

Seconded by: P. Squire

Motion to approve that part b) commence with the words "the expansion of a gaming site to include entertainment options that would allow for up to 1,200 slots at a casino, and up to 50 live table games, within the jurisdiction of The Corporation of the City of London, BE ENDORSED;"

Yeas: (7): Mayor M. Brown, J. Helmer, P. Squire, J. Morgan, V. Ridley, S. Turner, and T. Park

Nays: (5): M. van Holst, B. Armstrong, P. Hubert, A. Hopkins, and H. Usher

Absent (3): M. Salih, M. Cassidy, and J. Zaifman

Motion Passed (7 to 5)

Moved by: J. Morgan
Seconded by: P. Squire

Motion to approve the addition of the words "it being noted that The Corporation of the City of London prefers an expanded location at the Western Fair District;" to the end of part b).

Yeas: (11): Mayor M. Brown, M. van Holst, B. Armstrong, J. Helmer, P. Squire, J. Morgan, P. Hubert, A. Hopkins, V. Ridley, H. Usher, and T. Park

Nays: (1): S. Turner

Absent (3): M. Salih, M. Cassidy, and J. Zaifman

Motion Passed (11 to 1)

Moved by: J. Helmer
Seconded by: P. Hubert

Motion to approve the following part c)

c) the Civic Administration BE DIRECTED to report back on how some or all of the incremental revenues from expanded gaming, paid to The Corporation of the City of London according to the contribution agreement with the Ontario Lottery and Gaming Corporation, could be allocated to prevent, reduce or mitigate harms in the Zone SW 4 bundle from problem gambling, including fostering a partnership between the local community and the gaming operator;

Yeas: (11): Mayor M. Brown, M. van Holst, B. Armstrong, J. Helmer, J. Morgan, P. Hubert, A. Hopkins, V. Ridley, S. Turner, H. Usher, and T. Park

Nays: (1): P. Squire

Absent (3): M. Salih, M. Cassidy, and J. Zaifman

Motion Passed (11 to 1)

Moved by: J. Morgan
Seconded by: P. Squire

Motion to approve the following part d):

d) the Province of Ontario and the Alcohol and Gaming Commission of Ontario BE REQUESTED to flow the additional revenues from expanded gaming in London back into the community in a more significant way than the current funding arrangement; and that Civic Administration BE DIRECTED to engage with relevant parties;

Yeas: (12): Mayor M. Brown, M. van Holst, B. Armstrong, J. Helmer, P. Squire, J. Morgan, P. Hubert, A. Hopkins, V. Ridley, S. Turner, H. Usher, and T. Park

Absent (3): M. Salih, M. Cassidy, and J. Zaifman

Motion Passed (12 to 0)

Moved by: M. van Holst
Seconded by: B. Armstrong

Motion to approve that the Public Participation Meeting BE OPENED.

Yeas: (12): Mayor M. Brown, M. van Holst, B. Armstrong, J. Helmer, P. Squire, J. Morgan, P. Hubert, A. Hopkins, V. Ridley, S. Turner, H. Usher, and T. Park

Absent (3): M. Salih, M. Cassidy, and J. Zaifman

Motion Passed (12 to 0)

Moved by: P. Hubert
Seconded by: A. Hopkins

Motion to Approve that the Public Participation Meeting BE CLOSED.

Yeas: (12): Mayor M. Brown, M. van Holst, B. Armstrong, J. Helmer, P. Squire, J. Morgan, P. Hubert, A. Hopkins, V. Ridley, S. Turner, H. Usher, and T. Park

Absent (3): M. Salih, M. Cassidy, and J. Zaifman

Motion Passed (12 to 0)

4. Items for Direction

4.1 Bus Rapid Transit – Environmental Assessment Initiative

That the following actions be taken with respect to the Bus Rapid Transit Environmental Assessment Initiative:

- a) the staff report dated April 23, 2018, entitled “Bus Rapid Transit – Environmental Assessment Initiative”, together with the associated presentation made by the Project Director, Rapid Transit Implementation at the April 23, 2018 meeting of the Strategic Priorities and Policy Committee, as well as the communication dated April 12, 2018, from C. Butler, BE REFERRED to the May 7, 2018 meeting of the Strategic Priorities and Policy Committee for consideration and debate, in order to allow additional time for the public and the Council Members to review the information; and
- b) the communication dated April 15, 2018, from Councillor M. van Holst, requesting that the Civic Administration assist in clarifying the Municipal Council’s priorities with respect to the Rapid Transit Project, BE RECEIVED.

Voting Record:

Moved by: V. Ridley
Seconded by: A. Hopkins

That the following actions be taken with respect to the Bus Rapid Transit Environmental Assessment Initiative:

- a) the staff report dated April 23, 2018, entitled “Bus Rapid Transit – Environmental Assessment Initiative”, together with the associated presentation made by the Project Director, Rapid Transit Implementation at the April 23, 2018 meeting of the Strategic Priorities and Policy Committee, as well as the communication dated April 12, 2018, from C. Butler, BE REFERRED to the May 7, 2018 meeting of the Strategic Priorities and Policy Committee for consideration and debate, in order to allow additional time for the public and the Council Members to review the information; and

Yeas: (10): Mayor M. Brown, M. van Holst, B. Armstrong, J. Helmer, P. Squire, J. Morgan, P. Hubert, A. Hopkins, V. Ridley, and T. Park

Nays: (2): S. Turner, and H. Usher

Absent (3): M. Salih, M. Cassidy, and J. Zaifman

Motion Passed (10 to 2)

Moved by: P. Hubert
Seconded by: H. Usher

That the following part b) be approved:

b) the communication dated April 15, 2018, from Councillor M. van Holst, requesting that the Civic Administration assist in clarifying the Municipal Council's priorities with respect to the Rapid Transit Project, BE RECEIVED.

Yeas: (12): Mayor M. Brown, M. van Holst, B. Armstrong, J. Helmer, P. Squire, J. Morgan, P. Hubert, A. Hopkins, V. Ridley, S. Turner, H. Usher, and T. Park

Motion Passed (12 to 0)

Moved by: V. Ridley
Seconded by: P. Squire

That the order of business BE CHANGED in order to permit Item 4.1 to be dealt with prior to Item 3.1.

Yeas: (3): B. Armstrong, P. Squire, and V. Ridley

Nays: (9): Mayor M. Brown, M. van Holst, J. Helmer, J. Morgan, P. Hubert, A. Hopkins, S. Turner, H. Usher, and T. Park

Absent (3): M. Salih, M. Cassidy, and J. Zaifman

Motion Failed (3 to 9)

4.2 Motion on Daytime Meetings

Moved by: M. van Holst
Seconded by: J. Helmer

That the communication dated April 15, 2018, from Councillor M. van Holst, requesting that Council and Standing Committee meetings be scheduled during the day, where possible, with arrangements made to accommodate public participation meetings at appropriate times, BE RECEIVED.

Yeas: (12): Mayor M. Brown, M. van Holst, B. Armstrong, J. Helmer, P. Squire, J. Morgan, P. Hubert, A. Hopkins, V. Ridley, S. Turner, H. Usher, and T. Park

Absent (3): M. Salih, M. Cassidy, and J. Zaifman

Motion Passed (12 to 0)

5. Deferred Matters/Additional Business

None.

6. Adjournment

The meeting adjourned at 10:16 PM.

TO:	CHAIR AND MEMBERS STRATEGIC PRIORITIES AND POLICY COMMITTEE MEETING ON APRIL 23, 2018
FROM:	ANNA LISA BARBON MANAGING DIRECTOR, CORPORATE SERVICES & CITY TREASURER, CHIEF FINANCIAL OFFICER
SUBJECT:	PUBLIC CONSULTATION - PROPOSED EXPANSION OF A GAMING SITE

RECOMMENDATIONS

That, on the recommendation of the Managing Director, Corporate Services and City Treasurer, Chief Financial Officer the following report **BE RECEIVED** for information.

PREVIOUS REPORTS PERTINENT TO THIS MATTER

“Requirements for a Proposed Expansion of a Gaming Site,” Strategic Priorities and Policy Committee, January 29, 2018

“Ontario Lottery And Gaming Corporation’s Community Recognition Program,” Corporate Services Committee, March 8, 2016

“Municipality Contribution Agreement Ontario Lottery and Gaming Corporation,” Investment and Economic Prosperity Committee, August 26, 2013

“Municipality Contribution Agreement Ontario Lottery and Gaming Corporation,” Investment and Economic Prosperity Committee, November 20, 2012

“Delegation - Hugh Mitchell, Western Fair District re Modernizing Land Based Gaming in Ontario,” Investment and Economic Prosperity Committee, June 9, 2012

LINK TO THE STRATEGIC PLAN

The Ontario Lottery and Gaming Corporation and Gateway Casinos and Entertainment Limited proposed expansion of a gaming site in London advances the following areas of focus and objectives of Council's Strategic Plan:

- Growing our Economy
 4. Strategic, collaborative partnerships
 - A) Work better together for economic growth: Western Fair District, London Economic Development Corporation, London Hydro, London International Airport, Tourism London, London Convention Centre, Covent Garden Market, London Chamber of Commerce, Business Improvement Areas, and other key stakeholders.

PURPOSE OF REPORT

On January 30, 2018, Municipal Council resolved that the following actions be taken:

That, on the recommendation of the Managing Director, Corporate Services and City Treasurer, Chief Financial Officer, the following actions be taken:

- a) the staff report dated January 29, 2018, regarding the municipal requirements that are required to be satisfied as part of the approval process, under O. Reg. 81/12

under the Ontario Lottery and Gaming Corporation Act, 1999, for the proposed expansion of a gaming site in London, BE RECEIVED for information;

- b) the Civic Administration BE DIRECTED to implement the proposed options for public input consisting of a Public Open House and Information Session, an online survey, as well as a Public Participation session to be held at a meeting of the Strategic Priorities and Policy Committee;
- c) the Civic Administration BE DIRECTED to invite the Old East Village BIA to assist with organizing the public open house, and to also engage directly with the Old East Village Community Association about the public open house;
- d) the Civic Administration BE DIRECTED to engage with all relevant stakeholders, such as London Middlesex Counselling and Addiction Services and any other relevant community groups, to receive their input on the proposed gaming site expansion; and
- e) the Civic Administration BE DIRECTED to obtain a copy of the related Service Agreement between the Ontario Lottery and Gaming Corporation and Gateway Casinos & Entertainment Limited, in order for the City to better understand the provisions under which an expanded casino would be operated.

This report responds to items b), c), d) and e) of the Council resolution.

BACKGROUND

In January 2018, Civic Administration submitted a report to the Strategic Priorities and Policy Committee that outlined the requirements that Municipal Council must fulfill as part of the approval process, under O. Reg. 81/12 of the *Ontario Lottery and Gaming Corporation Act, 1999*, for the proposed expansion of a gaming site in London. The regulation requires that a municipal council seek public input into the establishment, including expansion, of a proposed gaming site in the municipality. It is noted that only expanded gaming is being considered at this time, as the location for gaming in London is not part of the discussion. Further, should Municipal Council wish to support the expansion of a gaming site in London, it has to pass a positive resolution, as the resolution passed on June 12, 2012 regarding gaming in London does not satisfy the regulatory requirements.

Following the January 2018 report, Civic Administration implemented the proposed options for public consultation consisting of an online survey, and a public open house and information session during the month of March. Detailed information on the material presented at the open house and information session is provided in Appendix 'A'. In addition to the two options that have been implemented, a public participation meeting is planned to be held at the April 23, 2018 meeting of the Strategic and Priorities and Policy Committee, to invite the public to provide input directly to the committee regarding proposed gaming expansion in London. Representatives from the Ontario Lottery and Gaming Corporation (OLG) will also be present at the meeting to answer questions that may arise.

Civic Administration requested a copy of the related Service Agreement between the Ontario Lottery and Gaming Corporation and Gateway Casinos & Entertainment Limited. The OLG provided a response that indicated they are “unable to provide the Casino Operating and Services Agreement (COSA) as it contains information that:

- a) reveals third party commercial, financial information, supplied in confidence by the third party Service Provider, that if disclosed could reasonably be expected to result in the harms set out in sections (a) to (c) of s. 17(1) of the *Freedom of Information and Protection of Privacy Act* (Ontario). Disclosure could result in third parties gaining access to the Service Provider's confidential financial information and commercial information revealing its financial modelling and methodology; and
- b) could reasonably be expected to prejudice the economics interests of OLG if disclosed, since OLG is currently in the midst of the procurement process for other gaming bundles in Ontario.”

The OLG did provide a copy of the RFPQ#1314-001 for the Southwest Gaming Bundle. In response, civic administration has provided a number of specific questions to the OLG for a response in the absence of receiving the COSA that will be the subject of a future report to Council.

PUBLIC CONSULTATION PROCESS AND RESULTS

Overview

As part of the process to consider expanded gaming in London, the City has engaged with Londoners to assist Council in their decision and to satisfy the requirements under O. Reg. 81/12 of the *Ontario Lottery and Gaming Corporation Act, 1999*. The following sections provide an overview of the public consultation process, specifically the approaches used and the feedback received from the community to date.

The objective of the public consultation process was to provide opportunities for residents and business owners in London to offer their feedback about expanded gaming in the community. As part of the process the City used both broad outreach as well as targeted opportunities to reach Londoners and ask for their input and feedback on expanded gaming. For broad outreach the City used the following key activities to obtain feedback and input from the community:

- **Online Survey:** The City posted content on the Get Involved website on March 8, 2018, to both inform the public about current gaming in London and expanded gaming, as well as invite their input through an online survey, which was open from March 8 – March 28, 2018.
- **Public Open House and Information Session:** The City hosted an open house at the Kiwanis Seniors' Community Centre on March 22, 2018, in consultation with the Old East Village BIA, to share this information in person and invite people to attend to learn more about the proposal and provide feedback on it. The open house included the following:
 - Opening comments – City of London
 - Information about expanded gaming – OLG and Gateway Casinos and Entertainment
 - Q&A session – All
 - Hard copy survey and comment cards were distributed

The City used the following activities to publicize and promote the opportunity for the public to provide input regarding expanded gaming in London.

- Social Media
 - Generic social media messaging promoting the getinvolved.london.ca survey and the open house, which included the use of Twitter and Facebook
- Print Advertising
 - London Free Press
 - The Londoner, including issuance of Public Notices
- Poster Distribution
 - City Hall, Community Centres, and Libraries
- Web
 - Homepage image london.ca, Open house event in london.ca calendar, and Our City e-newsletter placement

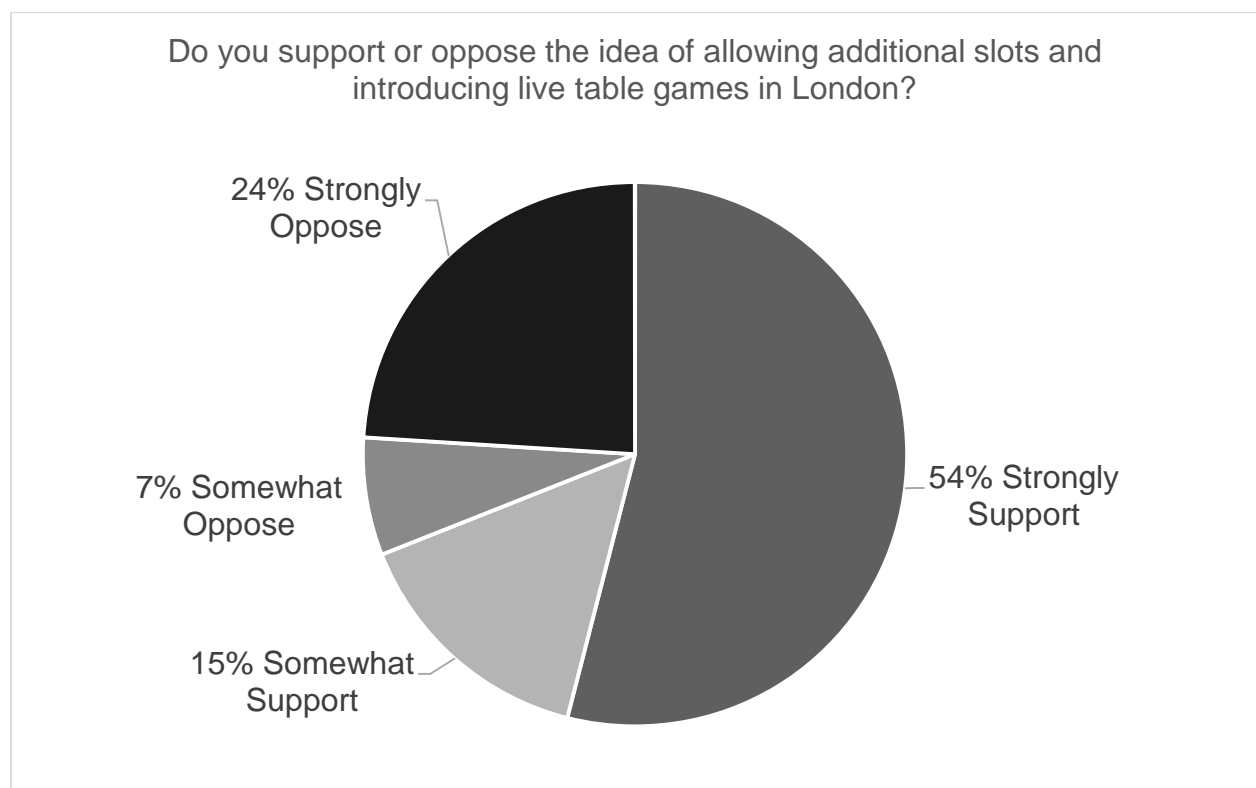
In addition, the City reached out to targeted groups in the community to ensure that they were aware of the proposal, and invited them to participate and/or to provide comments in writing. These groups included:

- Canadian Mental Health Association – Middlesex
- Addiction Services Thames Valley
- Youth Outreach Worker - Youth Gambling Program, YMCA

Communication with these groups informed them that the City is considering expanding gaming in London, is seeking input from the public, and is making an effort to engage with all relevant stakeholders to assist Council in evaluating and making a decision on the future of gaming in the city. An overview of the options to participate was provided to these groups (engagement website, key dates for online survey, open house and information session and public participation meeting). As well, the City asked representatives from these groups to share information about the engagement process with their networks and encouraged them to submit any additional comments or feedback as individual organizations. To date, the City has not received specific comments directly from any of the groups, however, they may submit information through the public participation meeting.

Online Survey Results

The following section provides a summary of the results from the Get Involved website. During the posting of the survey on the website, which was open from March 8 - 28, 2018, there were 1,768 visitors to the site, and 727 individuals participated in the survey. To measure support for the expansion of gaming in London, survey participants were asked to respond to three questions. A summary of the results for the survey, as well as other public consultation feedback is provided in Appendix 'B'. To assist Council in their consideration of a resolution, Civic Administration has provided below the results of the overall opinion question, which asked the public whether it supports or is opposed to the expansion of gaming in London.



DRAFT RESOLUTION

In accordance with O. Reg. 81/12 of the *Ontario Lottery and Gaming Corporation Act, 1999*, should Council wish to support the expansion of a gaming site in London, the following resolution has been provided below for consideration at the April 23, 2018 meeting of the Strategic Priorities and Policy Committee:

That, on the recommendation of the Managing Director, Corporate Services and City Treasurer, Chief Financial Officer, the expansion of a gaming site to include entertainment options that would allow for up to 1,200 slots at a casino, and up to 50 live table games, within the jurisdiction of The Corporation of the City of London, BE ENDORSED; it being noted that The Corporation of the City of London:

- is already a current Ontario Lottery Gaming host gaming municipality to an existing slots facility;
- passed a resolution, on June 12, 2012, advising the Ontario Lottery Gaming Commission and the Provincial Government that The Corporation of the City of London is a willing host community and supports the continuation of the Western Fair District (WFD) as a gaming site and as a site for an expanded gaming program; and
- has undertaken steps under Regulation 81-12 of the *Ontario Lottery and Gaming Corporation Act, 1999*, including advertising and acquirement of public feedback, to confirm its support for expanded gambling within its jurisdiction.

CONCLUSION

This report presents the results of the public consultation process completed during the month of March regarding the expansion of a proposed gaming site in the city. To date, the process has included a public open house and information session, as well as a survey to measure support for expanded gaming in London. Further, a public participation meeting is planned to be held at the April 23, 2018 meeting of the Strategic and Priorities and Policy Committee, to invite the public to provide input directly to the committee regarding proposed gaming expansion in London. The public consultation process implemented by the City satisfies the requirements set out in O. Reg. 81/12 of the *Ontario Lottery and Gaming Corporation Act, 1999*. Should Council wish to support the expansion of a gaming site in London, a draft resolution is provided for their consideration.

Acknowledgements

This report was prepared with the assistance of Meagan Geudens, Tara Thomas and Patti McKague from Communications.

PREPARED BY:	RECOMMENDED BY:
MARK JOHNSON, RPP BUSINESS PLANNING PROCESS MANAGER FINANCE AND CORPORATE SERVICES	ANNA LISA BARBON, CPA, CGA MANAGING DIRECTOR, CORPORATE SERVICES AND CITY TREASURER, CHIEF FINANCIAL OFFICER

Attach: Appendix 'A' – Display Boards for Public Open House and Information Session
 Appendix 'B' – Summary of Public Consultation Results

cc: B. Warner, Manager, Realty Services
 P. McKague, Director, Strategic Communications and Community Engagement

APPENDIX "A"

Display Boards for Public Open House and Information Session




Expanded Gaming - Participate

Take our survey:
getinvolved.london.ca

Public Participation Meeting:
April 23 at 4 p.m. at City Hall

london.ca



Expanded Gaming - Background

- Currently there are 738 slot machines at the Western Fair District.
- These slots are operated by Gateway Casinos & Entertainment Limited on behalf of The Ontario Lottery and Gaming Corporation (OLG).
- The City of London is seeking public input to inform a Council resolution that would allow for expanded gaming, if passed.

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APPENDIX "A"

Display Boards for Public Open House and Information Session



Expanded Gaming – Key Facts

- This consultation is focused only on whether or not to expand gaming in London.
- Although the current site for gaming in London is at the Western Fair District, a decision has not been made regarding a site for future gaming.
- At this stage, because only expanded gaming is being considered, an alternative location to the current site is not part of the discussion.
- If expanded gaming is passed by Council, Londoners would have the opportunity to provide feedback through a future planning application process (Official Plan and/or Zoning By-law amendment).

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What is expanded gaming?

The OLG Modernization and Casino Operating and Services Agreement allows for up to 1,200 slots at a casino as well as up to 50 live table games.

Live table games include games such as poker, black jack, roulette and others.

london.ca

APPENDIX "A"

Display Boards for Public Open House and Information Session



Expanded Gaming – Financial Impacts

- Currently the City has a contribution agreement with the OLG for the slot revenues from Western Fair District.
- Under the contribution agreement, the City receives a percentage of slot revenues, based on a standardized formula. In 2017, this payment was approximately \$5 million from the OLG through its operations at the Western Fair District.
- These revenues are used at Council's discretion to fund infrastructure investments and other capital projects.
- If there is an expansion of gaming the City would receive increased revenues, based on this agreement.

APPENDIX 'B'

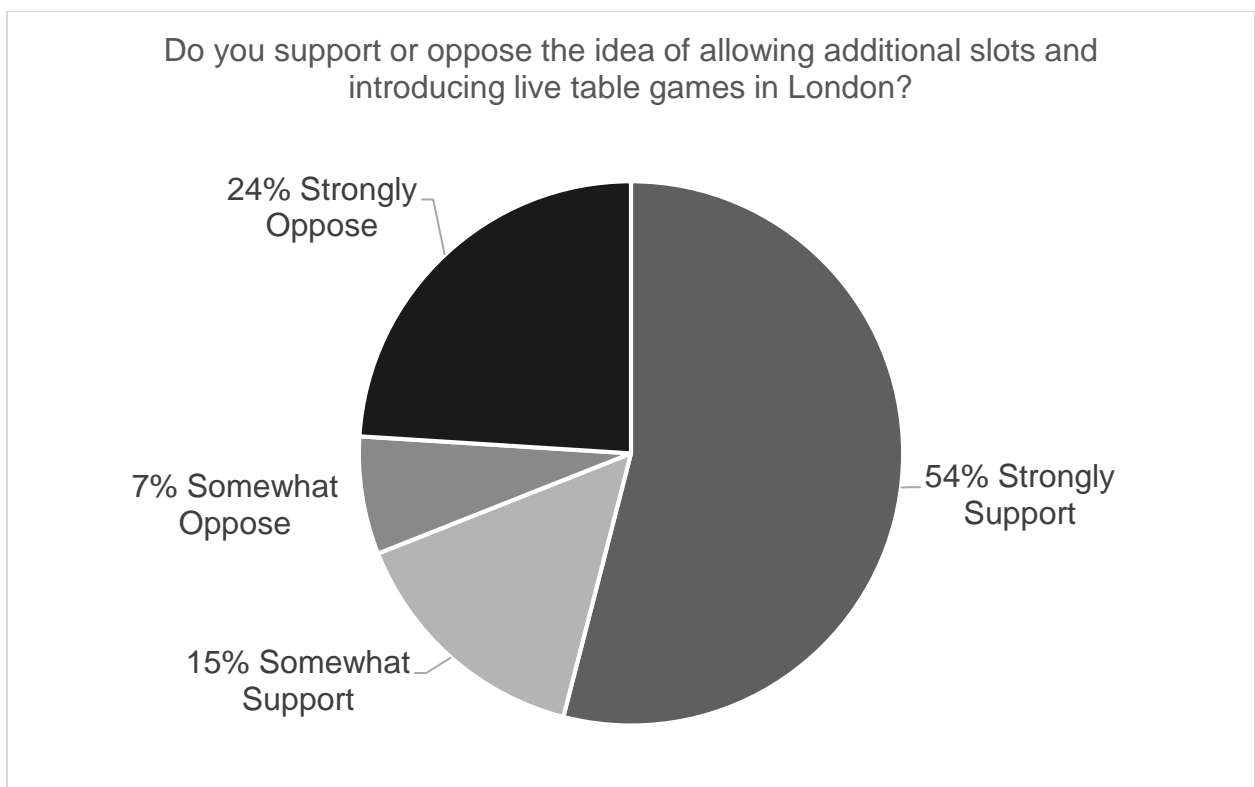
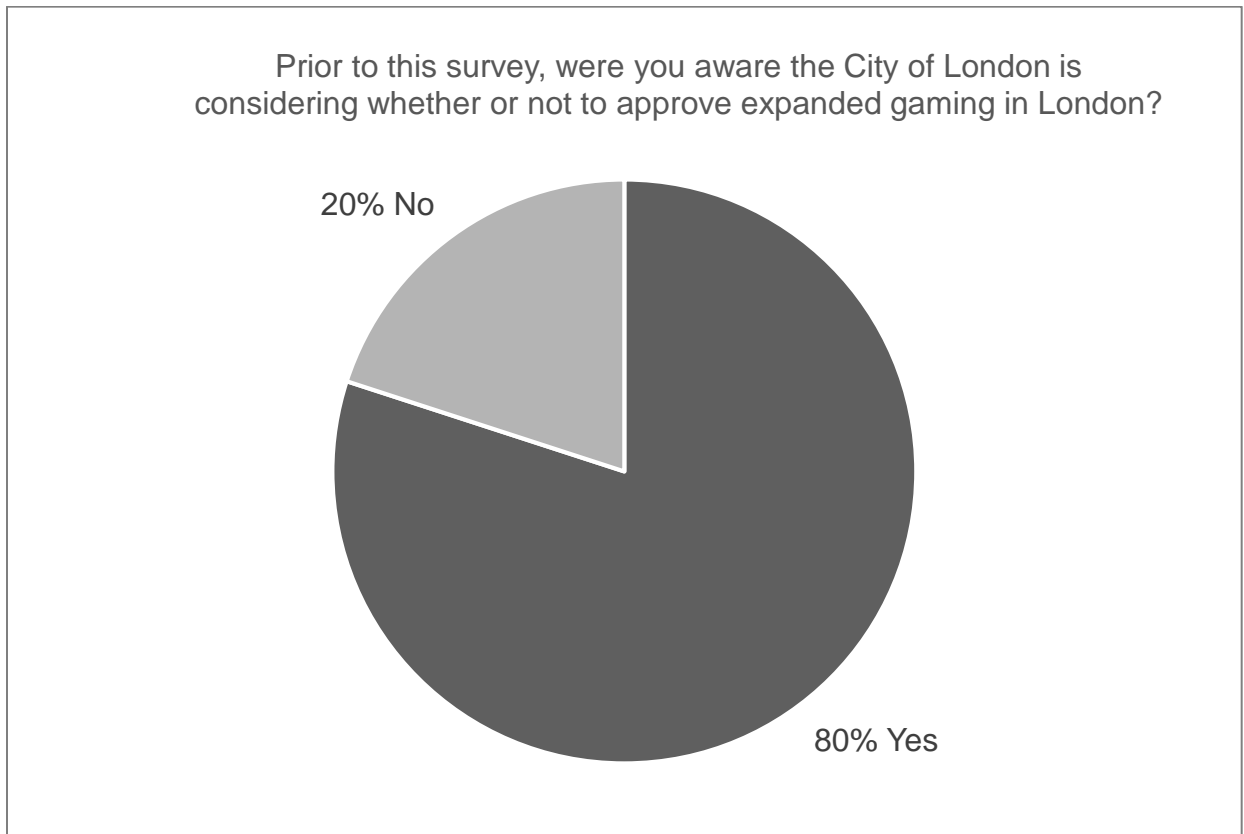
Summary of Public Consultation Results

Get Involved website

Survey results:

- Visitors to the site: 1,768
- Survey participants: 727

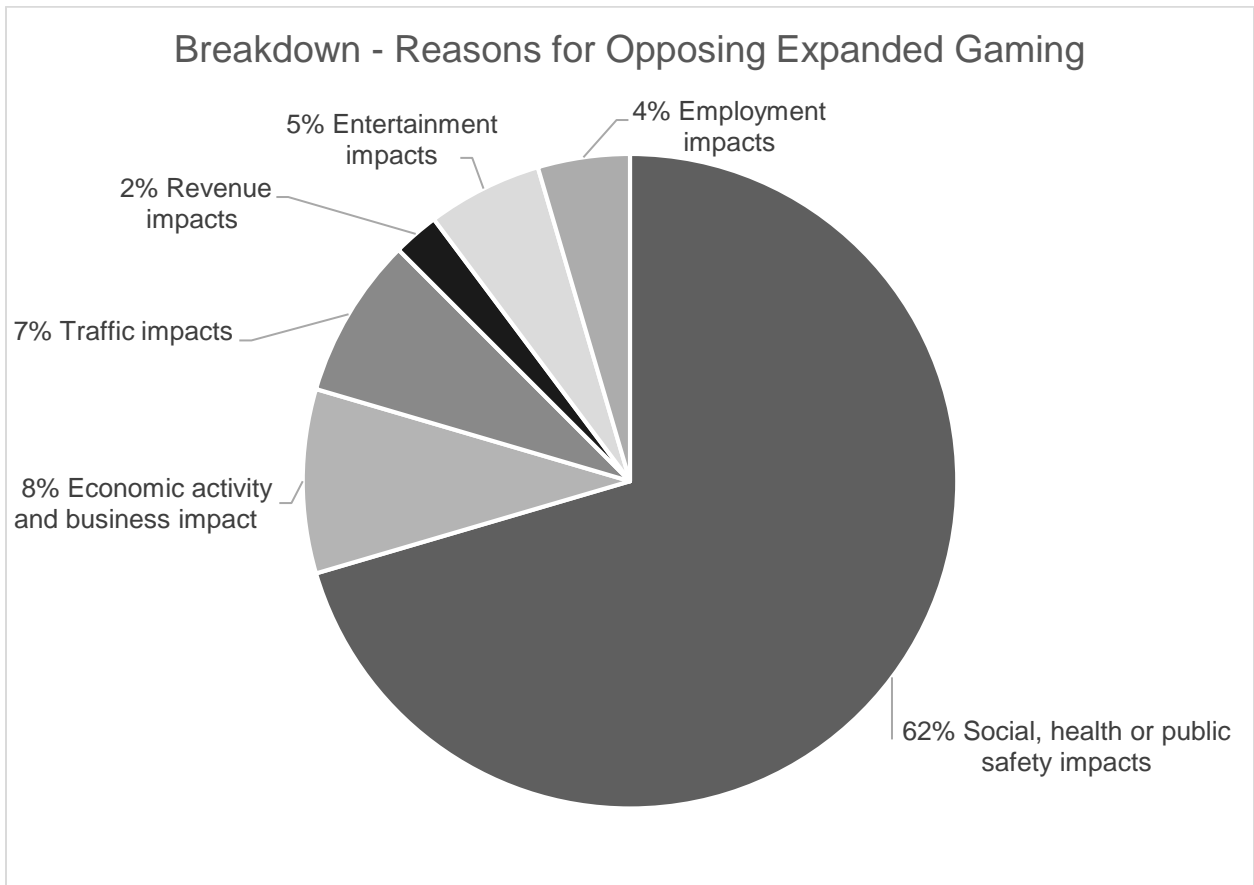
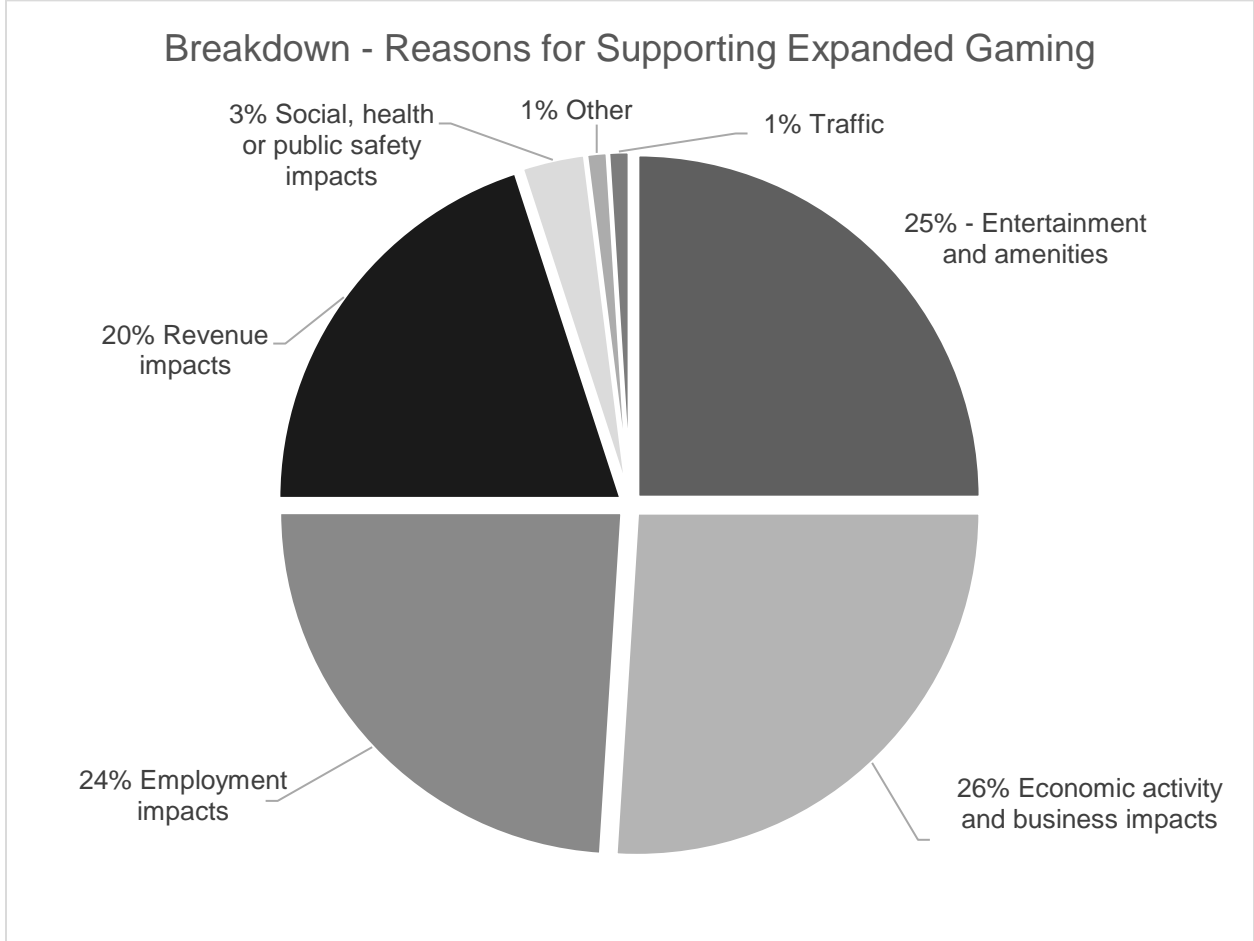
The following tables provide a summary of the results to the survey questions.



APPENDIX 'B'

Summary of Public Consultation Results

Get Involved website – Continued



APPENDIX 'B'

Summary of Public Consultation Results

Public Comments – Get Involved website

Have you seen the people that play at the casino slots? They are smokers and look like drugies. Do we want more people to become like that? Casinos are designed for people to loose money, 30% chances of winning. Why are we encouraging this in our society?
concern with regard to negatively impacting the western fair and current fair buildings
If we turn this down another communtiy close by will reep the rewards. I would rather play in my city then going to another community as I do now
Gaming is addictive. Poor people get poorer. Negative social impact on families.
Provides more jobs in London .Provides a larger tax base.
City wastes a lot of money and I am tired of paying for the crazy ideas Matt brown wants. BRT, flex street, back to the river.. letÂ's tax rather stupid that gamble to pay for these stupid ideas instead of me b
Gambling additions are a huge concern for some. I'm not sure additional slots would be a responsible thing for the city of London to back.
Gaming preys on those who often can least afford it, or are addicted to it. Gaming should be available to those who can most afford it and not miss their assured losses. Let those who have money to lose travel to gaming locations such as Windsor or Vegas and not to ones in our own backyard.
Would you like your kids to go and play there one day? If "NO" do not do it. If "YES", then go ahead add to it.
I enjoy live table games
With everything going on in Old East, this area of town is coming back to life, which is amazing. With the factory, redevelopment of the McCormick Lands, the craft breweries, etc. all starting up it is becoming seen as the entertainment district for the City. This area of town has needed attention for some time, and allowing expansion of gaming at the Western Fair is one way to get us there. I think this neighbourhood has the potential to become a new, postive area of town despite it's recent history. Supporting initiatives like this will allow this area to continue to thrive, and for lack of better term, will no longer be such an "eye sore" as gaming expansion will bring jobs and other opportunities in the nearby area. The majority of time when someone comes to London, they enter the City from the east end, and they see Hamilton Road and Dundas Street, areas which have fallen behind. It's important to make these corridors as attractive as possible as they are gateways to our City's. I live on the west end, and as nice as it is that this is where development is focused no one from out of town sees it, and it's not how we are judged by every other municipality. We need to continue to invest in the east end of London.
I'm in recovery from a Gambling Addiction & I personally Believe that up grading the Casino here in London ont would cause more problems than good
London had a referendum on casinos. The vote was clearly against them. If you are to proceed with a casino, other than slots, there should be another referendum.
not needed
Government endorsed gambling just to make a few bucks is wrong. Very little revenue generated goes back to the community. It's like a giant cash vacuum. Build an area that's a much larger attraction for families and people out of town.
Tourism
I don't use the facility myself
The bigger the pile of money, the more the criminals.
Gambling is a zero-sum activity that uses human time and resources but produces nothing.
Moral corruption
Silly idea

APPENDIX 'B'

Summary of Public Consultation Results

Public Comments – Get Involved website – Continued

Gambling is an unfortunate way to prey on the desperate and financially unsophisticated.
There is a place for gaming entertainment and it is adequately covered at present. Destroying the inner fabric of the city based on further revenue for Council and all that entails does not seem to me to be a satisfactory argument. Thank you.
The casino is large enough in its current form and doesn't drive tourism. Rather, it simply takes money from people who might not be able to afford to lose it and reallocates it to OLG. If London kept a larger share I would be more in support, but \$5 million is not enough to warrant expansion here.
do not know enough about it
I believe that this is a strong fit with the highly successful slots program at Western Fair; expanding to table games keeps that operation competitive. Failing to expand to table games will simply mean that players interested in that opportunity will go elsewhere; why would we do that if we have the space/opportunity to build on the current success of the Western Fair Slots Program?
Government sponsored casino gambling ... parallels the separate and unequal life patterns in education, marriage, work, and play that increasingly divide us into haves and have-nots. Those in the upper ranks of the income distribution rarely, if ever, make it a weekly habit to gamble at the local casino. Those in the lower ranks of the income distribution often do. Those in the upper ranks rarely, if ever, contribute a large share of their income to the state's take of casino revenues. Those in the lower ranks do!
Increased gambling addiction among citizens: London government should not be treating Londoners as expendable.
Frequent users can not afford to gamble it is destroying families
Keep casino gaming revenue in local instead of going out to Lasvegas.
Casinos are the saddest places on earth
The result of a desperate Provincial Government's attempt to raise revenue, in any manner possible. Do people really want to gamble as the Liberals believe? Too many people lost their jobs, and horses their lives, with the cancellation of the slots at racetracks. This Provincial Government is totally amoral.
London has the opportunity to be a world class "destination city", look at what full casino's have done for tourism in Windsor and Niagara.
Gaming is immoral and addictive
What has been put in place, to help the people with a gambling addiction? My ex husband has gone bankrupt twice, as well as lost his job do to gambling. There was not much help out there for the families.
The poor go who can't afford to lose and can't live on their minimal incomes. It's a lose lose for them.
Any expansion will inevitably require a contribution from the taxpayers. We have other things to spend their money on too.
Tourisim and keeping money with in the city rather then people traveling to Windsor, Niagara, Sarnia or Brantford
Gambling is not a social activity that I feel should be promoted. Ultimately criminals are involved.
Contributes to the ever growing problem gambler and affects the community negatively as a whole
Live entertainment in an area that's already being developed. There is already live horse racing.
I now go to Caesar's in Windsor. London is too small for me and not enough slots to play on.
How would expansion of current site affect parking? Variety of events at the 2 sites cause full parking. Concerned that another new construction project means more reduced or eliminated parking.

APPENDIX 'B'

Summary of Public Consultation Results

Public Comments – Get Involved website – Continued

Parking is already terrible
Gaming does not attract tourists to city and so is not a true economic development opportunity. The revenue it raises is typically from those who can't really afford to play.
Gambling is cancerous, this is enabling addicts to throw their financial status to the bin and support the already wealthy.
Addiction danger
Use of Western Fair space needs planning
You haven't seen desperation until you've watched someone feed all their cash into a machine, then use the credit card for a cash advance, then ask you to cash a cheque for them all in the hopes of hitting a jackpot
Addictions that ruin lives and the cost of rehabilitation.
This is entertainment that a municipal government should not be able to stop a reasonable amount of expansion.
Will bring lots of people to the city to spend money
Families are hurt by addictions.
Expanded gaming and casinos will not have a positive impact on our community and will support addictive gambling addictions from some of our most vulnerable populations. There are insufficient public benefits to allowing this expansion of gambling in our community
from News in the Globe, Gateway is clearly not a good business to work with. Why is this not being published in the Free Press
Concern re Western Fair's agricultural and entertainment (Fall Fair)
Gambling addictions are my main concern and lack of help for addiction; also concerned about access for people who should obviously not gamble
The concept on which the expansion is based e.g. a self-enclosed experience with hotel and restaurants can be harmful to local economies. It would be useful to discuss how they could connect and have synergy with what is occurring around them beyond purchasing local products.

Public Comments – Social Media

Facebook Comments
<p>City Post: We're considering expanded gaming in London. We need your input to assist Council on making a decision on future gaming in the city. Take our quick survey and attend our Open House on March 22. Learn more: https://getinvolved.london.ca/expansion-gaming</p> <p>Comment: Kill it with fire. Governments, including the city, should have nothing to do with gambling. Exploiting citizens for a few tax dollars? Nope.</p> <p>Reply: Not sure I could express my views more succinctly. then this. What he said.</p> <p>Comment: As someone who has seen the effects of gambling addiction, I'd rather see all gaming ended, not expanded. And no....this is not an isolated case. It is rampant. Shame on those who promote it.</p> <p>Comment: Where do the profits from the casinos go. Give me a rundown first, then I'll let you know what I think.</p> <p>Comment: If you don't act now it will (already is) go to someplace else.....quit deferring things!</p> <p>Comment: Why would you not want a huge hotel/casino in a larger city!? Hop to it!</p>

APPENDIX 'B'

Summary of Public Consultation Results

Public Comments – Social Media – Continued

Comment: Time and again it has been shown that government-sponsored gambling is just a tax primarily imposed on those who are least able to afford it and that it is clearly motivated as an auxiliary revenue stream which makes having any genuine care for those who are most direly impacted an inherent financial conflict of interest for the Provincial and the Municipal Governments. As such, I'm *totally* against any kind or form of increasing these kinds of inequitable, predatory, illicit, under-the-table, taxation methods. How about you put a hefty municipal tax on driving luxury cars to make up that revenue instead? Oh, you say that rich people don't want to pay more taxes? I'm shocked...

Comment: Expand all you want. Just make sure there is prayer rooms.

Comment: Do it! I love table games! Slots are boring.

Comment: The mayor and council do not care what anyone thinks. They do as they want.

City Post: The City of London is considering expanded gaming in London. Learn more and provide your input at our Public Open House and Information Session this Thursday at Kiwanis Seniors' Community Centre from 6 - 8 p.m.

Can't make it to the Open House? No problem. You can take our quick survey online here: <https://getinvolved.london.ca/expansion-gaming>

Comment: And here I was hoping for D&D gaming

Reply: Or an arcade.

Reply: Or a huge indoor jumping castle.

Reply: if only..

Comment: Expand something useful like bike lanes. Stop expanding things that only make people miserable. Try spending money where it is actually needed. Fools and their money...

Reply: The city isn't spending the money

Reply: Bike lanes that people don't use

Reply: London is so far behind the times on this issue. A casino takes your money and the stress kills people. Bikes help people live longer.

Reply: Money raised from projects like this is what pays for your bike lanes.

Reply: Would the city be providing real info on this? The old crap of look we make X amount in tax revenue but fail to mention that the city will pay out double that in funding. How about other impacts, like increasing police cost in that area, because other cities have found the crime rate go up around gaming facilities.

Reply: I would like to see more bike lanes too. Maybe a bigger casino will pay for it. And maybe better facilities will mean we get better entertainment acts stopping in London. For a city our size we don't get a lot of really good entertainment.

Reply: A casino would bring more revenue in for the city... especially with the new Ikea and that coming. People might actually spend a weekend or week in London doing things instead of passing by

Comment: London gamblers are leaving London to spend their money on tables and hotels and restaurants so it might as well be here and keep the revenue in London.

Reply: 100% agreed

Comment: get it done Build in London or lose out again on jobs...lets get together fast on this one before it goes away like so many have done..

APPENDIX 'B'

Summary of Public Consultation Results

Public Comments – Social Media – Continued

Comment: It speaks volumes that they try and hide this in plain sight, why not call it "expanded gambling"? Why is there a picture of not-gaming, when any other proposal might show the indicated activity through its picture? Maybe I'm nitpicking, but I feel like London Council must be hoping this slips by under peoples noses before we can argue against it!

Comment: \$5 million extra revenue is tempting.... expanding it is even more tempting, as you don't need to raise taxes to get more income for the city. So, if you don't want this, are you willing to accept a tax hike?

\$ 5 million already saves a family of four about 60\$ a year on taxes... \$5 a month. Expanding it with, say, \$10 million more revenues would chip off \$10 a month of your current property tax bill. Or have more services available....like all the wishes above... add a flurry of extra jobs, and there is even more gain. More tourists coming? = even more income for the city.

But... what about the "but"s? Extra costs of addictions in gambling? Extra traffic =more and wider roads? =another expense. Missing all that data and considerations.

Comment: I don't see how this will be a positive benefit to the community. Increased revenue is the only upside I can see and it doesn't outweigh the costs.

Reply: Its not costing the city anything. They rent the land right now but the city dosnt tell you how many millions they make off that in a year. They want to buy the land and expand if not they want to build some were else. Its more money for the city not less and more jobs. This city leaders don't have a clue of what they are doing.

Reply: I wasn't talking about monetary cost...

Reply: Umm... lots of jobs? Positive impact on surrounding businesses? Brings more visitors to London?

Reply: What costs!!??.

Reply: How many more problem gamblers will this create? Why would a government condone something that for the most part does harm? Sure they say it's entertainment and stay within your limits but the system is rigged in the house's favour. It's a con game the government makes billions a year across the province on. So you can teach your kids the harms of gambling but what happens when they become a problem gambler and rob you blind? The government sure isn't going to give you your money back.

Comment: Expanded gaming in Chatham possibly. Already gaming in Sarnia and Brantford. Less than 1 and a half hours away. Maybe its worth it? Maybe not.

Comment: Money should not be used to divide or harass solving problems and bringing harmony should be first and last in jobs to govern in the city hall mislead should be stopped it's not easy but can be done to protect the civil and descent into the city build what's needed first

Comment: Just what London needs to help the addicted crack addicts

Reply: It's mostly older people at the casino. Loosing your inheritance you ungrateful brats!

Reply: Sorry I live in london, casino money didn't help fund the schools like goverment officals promised.. what does inheritance mean?

Comment: Why is Western Fair allowed to buy up private property tax paying homes a day to pay the City of London anything close to what we should be getting ?

London does not own Western Fair properties ! Every time they purchase another home to tear down to make more parking , we have lost more tax revenue . Guess who picks up the short fall !

APPENDIX 'B'

Summary of Public Consultation Results

Public Comments – Social Media – Continued

Reply: But the casino would bring in more tax revenue than a house now wouldn't it? Not saying I'd like to lose houses especially with the cost being so obscene these days but it's better for the city to have a casino with consistent revenue unfortunately.

Comment: Nevermind the slots. London just needs a poker club

Comment: London needs other things before this

Reply: Such as? What else is going to bring in as much revenue? *serious question*

Comment: London Ontario expanding gaming? I have no idea what these means but hey, gaming is awesome. [#PCMASTERRACE](#)

Comment: Just let the private business, run its business! City officials can't run the city, little own a business

Comment: Expanding gaming in london, just don't spend it on Ubisoft. They're such a shit company.

Comment: Come on. The province depends on this money. \$2 billion last year.

Comment: try expanding stuff like gardening areas where people can go and grow their own gardens

Comment: Expand add a hotel and meeting centre link it to the race track the economic spin offs would be huge for east end

Comment: YES!

Comment: Survey done No

Comment: No!!!

Comment: No we don't need it

Comment: Sorry for the word mistakes

Comment: Blackjack baby!

Comment: No!

City Post: Do you support or oppose the idea of expanded gaming in London? We want to know. Take our quick survey online: <https://getinvolved.london.ca/expansion-gaming>

Comment: Maybe London should focus more on affordable housing and less on trying to take more money from people with gambling addictions.

Comment: This dog and pony show of community engagement is beyond absurd:

Considering that the ONLY thing City Council sees in this proposal is legions of giant dollar-signs dancing above their heads, there's no chance at all that politicians are going to let ANY semblance of social responsibility, decency or morality stand between them and those sweet, sweet, non-tax revenues...

APPENDIX 'B'

Summary of Public Consultation Results

Public Comments – Social Media – Continued

Comment: Does the city have a measure in place to help people with gambling problems?

This should be asked first rather than how are we going to scam the rest of your hard earned dollar

Comment: does it really matter what we say, you always do what you want to do anyways despite what londoners say.

Comment: Just is radicular the Municipal Government want to expand the Casino use the money for something else

Twitter Comments

Why bother? There was a majority of residents who voted against gaming previously and council totally ignored it and implemented gaming. [#fakeconsultation](#)

WOOOHOOO about time !!

Expand Gambling EXPAND PROBLEMS LndOnt.spend\$\$ for save injection zones,clean needles, Methadon Clinics TO PROTECT CITIZENS FROM THEMSELVES NonTRANSPARENT CASINO DECEIVES LOOSE NECESSARY & Essential \$\$ in a FIXED OUTCOME Machine STOP MISLEADING-PROTECT Citizens from themselves

Yes just what the community needs more gambling. How about we legalize pot too. Oh wait we are. Liberals are destroying out Nation. But make sure you don't use Sir or Madam or Miss or Mr. Cause the polite terminology is not right anymore. Ba ha ha. The absurdity of it

April 12, 2018

London City Council
P.O Box 5035
London ON N6A 4L9

Dear Council Members,

As Chair of the Board of Western Fair Association (WFA), I write to share the Board's perspective on why any expanded gaming initiative in London is best situated at the Western Fair District (WFD). As you may well know, the true "owners" of WFA is its membership which includes a wide spectrum of agricultural and community organizations.

The WFA and the City of London have enjoyed a very unique, but synergistic partnership for over 150 years.

The WFD lands it occupies is jointly owned by both the City and WFA. The WFA remains a responsible and accountable steward of the lands and buildings for the joint benefit of the City and WFA and ultimately, for the benefit of the community and region it serves. WFA as a Not-for-Profit Agricultural Society has a mandate to educate and entertain with all and any surpluses from its operations being reinvested back into the jointly owned property and the programming activities that are embodied in its mandate.

The attachment is a concise summary of how an expanded gaming designation to the lands occupied by WFA will maximize the mutual benefits to both the City, WFA and ultimately the community.

Sincerely,

Joe Dales, Chair
Western Fair Association Board of Governors

cc: Anna Lisa Barbon, Managing Director, Corporate Services & City Treasurer, CFO

April 12, 2018

Why Expanded Gaming in London Should Be Designated at the Western Fair District?

If there is support for expanded gaming in the City of London (City) the maximum benefit to the Community and the City will come from designating Western Fair District (WFD) as the site.

- The City and Western Fair Association (WFA) have enjoyed a 150 year history together on this landmark site. As 50/50 owners the City and WFA have supported and developed it into a vibrant entertainment district. Rebranded as Western Fair District it has a high level of name recognition in southwestern Ontario. Approximately three million guests come to the site each year to find unique entertainment offerings including an annual fair, agricultural events and market, consumer and trade shows, gaming, racing, music and sports.
- A 2016 study by KPMG revealed that the activities of WFD contributed \$196.1 million annually in Gross Domestic Product to the economy of which \$146.1 million is non-gaming related.
- The site's brand recognition over the last twenty years has successfully supported the growth of gross gaming revenue to a level today that exceeds \$100M annually. This has included two previous gaming footprint expansions on the property.
- The Raceway at Western Fair District is the highest wagering Signature racetrack in Canada with Pari-Mutuel betting in calendar 2017 of \$36.7 million over 1,207 races. Gaming on horseracing has continued on the site since commencing in 1879.
- Two events (The Fair and The London Wine and Food Show) were recognized by Festivals and Events Ontario ("FEO") in 2018 as Top 100 events in the Province.
- The Sports Centre which is a venture between the City and WFA is operated for the betterment of the community has also hosted world class sports events such as sledge hockey, figure skating and curling.
- As a not for profit Agricultural Society any annual surpluses generated by WFA are re-invested back into the site's programming and facilities for the joint benefit of the City and WFA. Approximately \$90 million has been invested into capital projects since 2000 helping to ensure continual site development and renewal which also supports the revitalization of Old East Village as a dynamic and growing part of the City.

PUBLIC PARTICIPATION MEETING COMMENTS

3.1 PUBLIC PARTICIPATION MEETING – Public Consultation – Proposed Expansion of a Gaming Site

- Ed Betterley – suggesting that the gaming proponent's approach says a lot about their business tactics and that he expects they will be very aggressive; indicating that they have come in offering buyouts to current employees and he does not feel that this is fair; stating that he is in support of expanded gaming, but that should be done through the casino that offers music entertainment, etc.; suggesting that the benefits that local patrons get are less than other gaming facilities; advising that one issue he has is that staff currently know him by name, but they almost always ask him to open any bags he is carrying, but the same staff don't ask the female patrons to open any bags they are carrying; adding that the survey may have included 700 people, and asking why weren't people surveyed outside the casino; and stating that the whole process could use more feedback.
- Mark Horner, racehorse owner, employer, located north of London – speaking to the benefits of expanded gaming at Western Fair; suggesting the proposed model will produce a win/win through the provision of 700 jobs, continuation of horseracing at Western Fair, and providing a full entertainment centre at one location; suggesting that not locating the expanded gaming at Western Fair would devastate horseracing in all of Southwestern Ontario; and strongly urging, on behalf of thousands of horse people, to keep gaming at the Western Fair District.
- Laura, 8-year volunteer with the Western Fair – indicating that she doesn't believe gambling should be expanded as it is an individual activity that doesn't promote social interaction; noting that there are a variety of activities at the Western Fair; suggesting that there is adequate gaming opportunities available to people in such places as Windsor, Niagara Falls and Las Vegas, all of which are quite easily accessible; listing all the enjoyable activities already available at the Western Fair District; and requesting that the City not proceed with endorsing expanded gaming.
- A. Straatman, Seelster Farms – indicating that she is in favour of expanded gaming; noting that Seelster Farms is a third generation operation, with approximately 200 horses, 600 acres and 20 full time employees; adding that she is representing more than 500 breeders in Ontario; advising that if Western Fair was not to have gaming, the best case scenario would be irreparable change to horseracing in Ontario; and urging the Municipal Council to vote for a win/win partnership for the Western Fair and Gateway.
- Wayne – indicating that he is totally against expanded gaming in London; suggesting that the Province sees gaming as an opportunity for revenues, but at the same time there are people begging on the street; stating that the Province is selling entertainment, but it is really selling gambling; noting that the Province has privatized gaming so that the general public can no longer access data regarding that activity; stating that gambling will be expanded, but it is just a question of where because it all boils down to dollars; advising that the proponent would not be here if they weren't going to build a casino; advising that he had a responsibility to himself to express his feelings on expanded gaming and to try and help Council Members recognize the associated repercussions of expanded gaming; and adding that if you could take all of the monies people spend on gambling we would all be in much better shape.
- Jackie – suggesting that the proponent likes London, but that they are looking at other locations than Western Fair; stating that London needs a new casino, but not a bigger more profitable one as the current one is big enough; noting that she wants entertainment and horseracing to stay as it is; indicating that she does not want a hotel as that would take over from the Western Fair and replace current exhibit space; and asking that things stay as they are.

- R. Caranci, Paramount Developments Inc. – noting that one of the big factors in developing their property on Dundas Street was the Western Fair, which has been a large part of London for a number of years; indicating support for expanded gambling at the Western Fair District; stating that this part of London has needed rejuvenation, which is happening with projects such as the redevelopment of the former Kelloggs plant; advising that while there was a large outcry when gambling was originally allowed, at the end of the day it has proven to be the right decision; noting that the benefit to the City will be approximately \$6 million per year, with a lot of dollars to be invested in the London community; advising that Paramount Developments Inc. purchase their Dundas Street property as they wanted to help rejuvenate the Old East Village, applauding the decision by Gateway and its efforts to negotiate expanded gaming at the Western Fair District.
- J. Pastorius, Old East Village Business Improvement Area – making the attached presentation.
- S. Merritt, 831 Elias Street – indicating that she understands that the purpose of the public participating meeting is to speak to whether or not gaming should be expanded in London, but noting that the people who have spoken in favour of expanded gaming have done so in the context of horseracing and the Old East Village and have kept referring back to the Western Fair District; stating that she believes that that context is a safe one for expanded gaming and as a result would like to support the position of the Old East Business Improvement Area that all partners, including Gateway, should monitor effects on the local community; advising that because of its long history, Western Fair understands context in the community and how things will need to be rolled out; stating that the best place for expanded gaming is the Western Fair District, and emphasizing that expanded gaming will need to support growth and development of business and the needs of the community; summarizing that she supports, in context, expanded gaming in the Western Fair District.
- Pam, Ward 13 – indicating she doesn't feel anywhere informed enough to make a decision with respect to the expansion of gaming and that she is not likely alone; advising that she would like more information and that is critical for all parties as the decision will have a tremendous impact on the entire community; referencing that last week in the local newspaper there was an article indicating that 70% of survey responders supported expanded gaming, but that the online survey was unscientific; advising she is not sure where the gambling proceeds go and asking where the cost benefit analysis is; questioning how it is possible to make an informed decision without sufficient information such as whether or not expanded gaming has the potential to help revenues and provide an economic boost; noting the timing of the upcoming election...nothing like a political campaign to get people to care; and asking that we learn what we need to know.
- M. Bray – indicating support for expanded gaming and that she worked on this many years ago; noting she has always felt a casino should be located Downtown and that there are lots of sites between the London Convention Centre and Budweiser Gardens where a casino should go, even if the slot machines were left at the Western Fair District; and indicating that a Downtown casino would bring business into the core.
- F. Felici – stating there are other important issues beyond whether or not you support expanded gaming, including being involved in revitalization; advising that you really need to understand that where it operates is as important as if it is operated; and indicating that it could be very exciting and a unique opportunity for the Old East Village if the expanded gaming was located at the Western Fair District.
- D. Desantos, 809 Dundas Street – noting that expanded gaming would bring 700-1000 jobs to London and that's what we need; advising it would also help the construction industry and keeping gaming at the Western Fair District would also help the horse people.

- L. Sibley and L. Griffin, Addiction Services of Thames Valley – providing the attached presentation and concluding by emphasizing the need to have an effective local strategy in place, with adequate resources to offer educational opportunities to promote prevention, reduce the stigma attached with seeking treatment for gambling addiction, and to provide assistance to those affected by gambling addiction.
- Jeff Harmon, Edinburgh Street – advising that he had a very serious history of gambling addiction but now serves on the Addiction Services of Thames Valley Board of Directors; spoke to how gambling consumed him and resulted in the loss of family savings, loss of his professional designation, loss of his job and almost the loss of his marriage and would have most certainly taken his own life if it weren't for the support of his family and friends; stating that anyone could succumb to a gambling addiction just like he experienced because of the availability of gambling and, in particular, card games; advising that while he personally strongly opposes the expansion of gaming because of his own experience, as a Board Member he takes a more pragmatic view that resources need to be set aside for treatment and prevention to ensure that others don't end up going down the same path that he did.



Business Improvement Area

Chair and Members
Strategic Priorities and Policy Committee
City of London
300 Dufferin Avenue
London, ON

April 23, 2018

Dear Chair and Members:

From the earliest days of the Old East Village revitalization efforts the Western Fair District has been a partner. In collaboration with the City of London and community residents the Old East Village BIA and Western Fair stewarded the redevelopment of Queens Park over more than a ten-year period resulting in the final investment of the area's first splash pad this spring. In 2010, at the BIA's request the Western Fair District invested in parking lot improvements including gateway features in their northwest lots. Beyond their current gaming activities, in 2006 Western Fair District embraced the London Farmers Market, a private business located in the Confederation Building. The Market at the Western Fair District has become a significant economic driver for the Old East Village and in 2018 they furthered their commitment to this neighbourhood institution by taking over operations and discussing potential further development of market activities. These projects are examples of Western Fair's participation as a great community partner and neighbour.

It would have been natural for Londoners who support expanded gaming to have used the Western Fair District as a reference point as they are presently the provider of such activities. As the provider of a variety of events, activities and services, the site is consistently well maintained and well-staffed. This is the standard that Londoners are expecting and putting gambling aside for a moment, in our experience, there have been no negative impacts on revitalization as a result of activities on the Western Fair grounds.

This standard of excellence is also the standard that the Old East Village businesses and community have come to expect from the Western Fair District. The OLG has fulfilled its commitment to community engagement through the recent municipal process; however this is only the first phase of dialogue. If expanded gaming is to remain at the Western Fair District then the successful collaboration between the Old East Village and Western Fair District will need to include other partners such as Gateway Casinos who will also become stakeholders in our community.

If it is decided that expanded gaming is to be permanently located at 900 King Street the BIA would like to request a Community Partnership Committee be implemented as a mechanism for ongoing communication between all invested parties. Groups such as Western Fair District, City of London, Gateway Casinos, Old East Village BIA and community residents should be included, however this list is not exhaustive.

Early discussions suggest that there are great opportunities for cooperation between all groups. The Western Fair District understands and has participated in the urban renewal of Old East Village and with their continued partnership and the partnership of Gateway Casino's we will have the tools to work towards a development that can support the needs of all involved.

Sincerely,

Jennifer Pastorius
BIA Manager

Maria Drangova
BIA Board Chair

What is the Impact of Gambling Expansion for London?

Presented by

Linda Sibley, Executive Director

Lori Griffith, Coordinator

Jeff Herman, Board Member, ADSTV

(Separate Presentation)



ADSTV - IGDPGS

- Our services are listed on our website:
www.adstv.ca
- We are a treatment facility that also provides education in the schools and the community
- Caseloads are a mix between people with gambling problems and concerned significant others (spouses, adult children, parents)

Our Intention

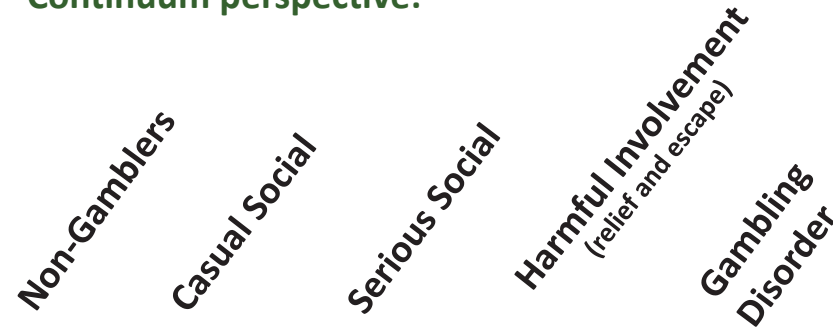
- Share our expertise after providing gambling treatment services for 20 years
- Provide some advice related to new prevention strategies for this community
- Assist with strategy for an expansion of gambling that maximizes benefits and minimizes costs as much as possible
- Remind you that there will be very real costs for some visitors to and residents of this community

Gambling by the Numbers

- 1997 to April 2018:
 - 6290 persons identified gambling as a concern
 - 1.66% of London population over 20 years
 - 668 concerned significant others sought help
- When people experience problems with gambling many others are affected:
 - Entire family (sometimes three generations), friends, employers, peers, banks, retail business, charities for example

Types of Gamblers

Continuum perspective:



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GAMBLING HARMS MIND MAP

This map visualizes gambling harm and the way in which these harms are distributed throughout the population. A systems approach that considers the socioeconomic and environmental determinants of gambling harms from a public health perspective can transform policy and healthcare service delivery, and may ultimately reduce the burden of gambling harm in our communities.

- ETHNICITY:** Non-White populations are significantly more likely to gamble than White populations, particularly among individuals who identify as Black or Chinese. Cultural differences, stressful living conditions, and social inequities experienced by Indigenous peoples contribute to how gambling is perceived, and to a higher prevalence of problematic gambling behaviour among these subgroups.
- AGE:** Youth and young adults are particularly vulnerable to experiencing harms from gambling as the popularity of for online gambling and simulated gambling through video games continues to expand. With gambling opportunities becoming increasingly marketed towards and accessible to adolescents and young adults, treatment or prevention methods designed for adults may fail to address the specific needs of this demographic.
- MENTAL HEALTH:** As many as 32% of problem gamblers struggle with major depression, compared to a national average of 4.2%. Gambling can serve as a coping mechanism or emotionally vulnerable individuals, and problem gambling is significantly associated with social anxiety, ADHD, impulsiveness, and mood and anxiety disorders. Problem gamblers are eight times more likely to be prescribed medication used to treat a mental health disorder.
- SUBSTANCE USE AND ADDICTIONS:** Substance use often coincides with problematic gambling behaviour and gambling harms. Problem gamblers are five times more likely to have nicotine dependence, 11 times more likely to have cannabis dependence, and 23 times more likely to have an alcohol use disorder.
- LIVING CONDITIONS:** Higher neighbourhood disadvantage, unstable housing conditions, and homelessness are associated with problematic gambling behaviour. In addition, just as an environment with highly accessible, cheap, energy-rich food promotes unhealthy eating habits, access to easy-to-use, socially accessible, and cheap forms of gambling is a risk factor for increased gambling harm.
- HEALTH BEHAVIOURS AND RISK FACTORS:** Gamblers are more likely to be sedentary, while physical activity is associated with a decreased risk for problem gambling. Problem gamblers are three times more likely to be obese, over two times more likely to report a lack of regular exercise, three times more likely to watch 20+ hours of TV per week, and four times more likely to report high caffeine intake.
- EDUCATION:** A person's education influences how they gamble, and their risk of problem gambling behaviour. People with higher education are more likely to gamble online, while lower educational attainment is linked as a risk factor for problematic gambling. Women with a high school education are up to four times more likely to be problem gamblers than women with a university degree demographic.
- SOCIOECONOMIC STATUS:** Higher income is associated with greater participation in lower-risk gambling and higher total spending. Lower income individuals are at a greater risk of suffering gambling harms, and spend proportionally more of their income on gambling activities. Land-based gambling opportunities are generally more readily available in low income areas.

GAMBLING RESEARCH EXCHANGE ONTARIO

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At Risk Gamblers

Canadian Gambling Digest 2013-2014

- 6.3 percent of people are thought to be “at risk gamblers and problem gamblers.”
- 6.3% of London population = 23,940
- Modernization (which means **privatization**) and increased accessibility to new forms of gambling may increase risk for Londoners

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“You don’t need to have a gambling problem to have problems from gambling”

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Questions?



freedom FROM ADDICTION

TO:	CHAIR AND MEMBERS STRATEGIC PRIORITIES AND POLICIES COMMITTEE MEETING ON APRIL 23, 2018
FROM:	KELLY SCHERR, P.ENG., MBA, FEC MANAGING DIRECTOR ENVIRONMENTAL & ENGINEERING SERVICES AND CITY ENGINEER
SUBJECT:	BUS RAPID TRANSIT ENVIRONMENTAL ASSESSMENT INITIATIVE

RECOMMENDATION

That on the recommendation of the Managing Director, Environmental and Engineering Services and City Engineer, with the concurrence of the Managing Director, Corporate Services and City Treasurer, the following actions **BE TAKEN** with respect to the Bus Rapid Transit Environmental Assessment Initiative:

- (a) the Recommended Preliminary Engineering Design for the BRT Network approved by Council May 16, 2017, as described in parts i) through v), **BE APPROVED** to proceed through the Transit Project Assessment Process in accordance with Ontario Regulation 231/08;
 - i) North Leg, north of Queens Avenue, consisting of dedicated centre-running transit lanes on Clarence Street, Richmond Street, University Drive, Lambton Drive, Western Road and Richmond Street to just south of Fanshawe Park Road;
 - ii) East Leg, east of Wellington Street, consisting of dedicated curbside transit lanes on King Street and Ontario Street, and dedicated centre-running transit lanes on Dundas Street, Highbury Avenue, and Oxford Street East to Fanshawe College;
 - iii) South Leg, south of King Street, consisting of dedicated centre-running transit lanes on Wellington Street and Wellington Road to south of Bradley Avenue, and transit operating in mixed traffic to the south turnaround using Holiday Avenue or the park-and-ride on Exeter Road near Bessemer Road;
 - iv) West Leg, west of the Thames River, consisting of dedicated westbound curbside and eastbound centre-running transit lanes on Riverside Drive, transit operating in mixed traffic on Wharncliffe Road, dedicated centre-running transit lanes on Oxford Street West to Wonderland Road, and transit operating in mixed traffic to the west turnaround using Capulet Walk and Capulet Lane;
 - v) The Downtown Couplet, consisting of dedicated curbside transit lanes on Queens Avenue, Ridout Street, Clarence Street, Wellington Street, and King Street;
- (b) the Notice of TPAP Commencement, attached as Appendix B, **BE FILED** with the Municipal Clerk;
- (c) the Bus Rapid Transit Project **BE SUPPORTED** for funding application under Ontario's Infrastructure Plan for Federal Government funding under the Public Transit Infrastructure Stream;

- (d) the Civic Administration **BE DIRECTED** to take all necessary steps to submit the City of London's application for funding;
- (e) Infrastructure Ontario, **BE APPOINTED** to undertake a Procurement Options Analysis and Value for Money Assessment in accordance with the provided estimate in the amount of \$111,142.00 (excluding HST) in accordance with Section 14.3 of the City's Procurement of Goods and Services Policy;
- (f) the financing for the Infrastructure Ontario assignment **BE APPROVED** in accordance with the "Sources of Financing Report" attached hereto as Appendix D;
- (g) the Mayor and City Clerk **BE AUTHORIZED** to execute any contract or other documents, if required, to give effect to these recommendations; and
- (h) the Civic Administration **BE AUTHORIZED** to undertake all the administrative acts that are necessary in connection with this project.

PREVIOUS REPORTS PERTINENT TO THIS MATTER
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- Civic Works Committee – June 19, 2012 – London 2030 Transportation Master Plan
- Civic Works Committee – October 7, 2013 – Bus Rapid Transit Strategy
- Civic Works Committee – July 21, 2014 – Rapid Transit Corridors Environmental Assessment Study Appointment of Consulting Engineer
- Civic Works Committee – June 2, 2015 – Rapid Transit Funding Opportunities
- Civic Works Committee – August 24, 2015 – Shift Rapid Transit Initiative Appointment of Survey Consultants
- Strategic Priorities and Policy Committee – November 9, 2015 – Shift Rapid Transit Update
- Strategic Priorities and Policy Committee – January 28, 2016 – Downtown Infrastructure Planning and Coordination
- Strategic Priorities and Policy Committee – May 5, 2016 – Shift Rapid Transit Business Case
- Strategic Priorities and Policy Committee – September 12, 2016 – Rapid Transit Implementation Working Group
- Strategic Priorities and Policy Committee – May 3, 2017 – Rapid Transit Alternative Corridor Review
- Strategic Priorities and Policy Committee – May 15, 2017 – Rapid Transit Corridors
- Civic Works Committee – July 17, 2017 - Shift Rapid Transit Additional Engineering and Legal Survey
- Strategic Priorities and Policy Committee – July 24, 2017 – Rapid Transit Master Plan and Business Case
- Strategic Priorities and Policy Committee – September 18, 2017 – Project Management Plan, Communications Plan and Consulting Fees Amendment

COUNCIL'S 2015-2019 STRATEGIC PLAN

Municipal Council has recognized the importance of rapid transit and improved mobility in its 2015-2019 – Strategic Plan for the City of London ([2015-2019 Strategic Plan](#)) as follows:

Strengthening Our Community

- Healthy, safe, and accessible city.

Growing Our Economy

- Local, regional, and global innovation; and
- Strategic, collaborative partnerships.

Building a Sustainable City

- Robust infrastructure;
- Convenient and connected mobility choices;
- Strong and healthy environment;
- Beautiful places and spaces; and
- Responsible growth.

Leading in Public Service

- Collaborative, engaged leadership; and
- Excellent service delivery.

BACKGROUND

Context

Rapid transit is the primary recommendation of the Smart Moves Transportation Master Plan (TMP), is identified in the current Official Plan, and represents a cornerstone of The London Plan and Council's 2015 - 2019 Strategic Plan.

The Shift Rapid Transit initiative has been undertaken to develop a Draft Environmental Project Report (EPR) that adheres to the legislative requirements of the *Environmental Assessment Act*, building on the Rapid Transit Master Plan. The draft EPR will provide a strategy for implementing a Rapid Transit system that will help meet the City's economic development, mobility, environmental and community building objectives while still being operationally feasible and economically viable.

The implementation of a rapid transit system will not only result in significant improvement in London's public transit system, it is a central component of London's land use and transportation policy. Rapid transit will help shape the city's future pattern of growth, encourage intensification and regeneration, and stimulate economic growth for decades to come.

Rapid transit corridors integrated with a strong conventional transit system, supportive land use planning policies and appropriate service coverage and frequency will facilitate more transit trips, reduce traffic volumes and make transit a faster, more reliable, convenient and comfortable transportation option in London.

Background

Consultation with Londoners on rapid transit has been ongoing for nearly a decade, through some of the city's largest-ever public engagement exercises, including SmartMoves 2030, the London Plan and the Rapid Transit Master Plan.

In 2013, Council approved SmartMoves 2030: The New Mobility Transportation Master Plan which aims to provide more attractive travel choices through transit service improvement and increased support for walking, cycling and carpooling. Balancing rapid transit with parallel road expansions and network improvements, the Transportation Master Plan is intended to support how all Londoners get around the City. The plan also identifies the mutually supportive relationship between rapid transit and intensified development.

The London Plan, the city's blueprint for London's future growth, was approved by Council in June 2016 and the Province in December 2016. The City's Official Plan was developed in concert with the Rapid Transit Master Plan, with each study incorporating the findings of the other. The City's Structure Plan laid out in the London Plan identifies Rapid Transit Corridors and four Transit Villages planned to encourage growth within the Primary Transit Area, to revitalize neighbourhoods and business areas and create a more sustainable, livable City.

The BRT Network was approved by Council on May 16, 2017 and, at its meeting on July 25 2017, City Council approved the Rapid Transit Master Plan (RTMP) and Business Case. The approved rapid transit corridors are shown in **Figure 1**. Since that time, the project team has been working to evaluate design alternatives along the corridors, conduct public and stakeholder consultation, and identify impacts and related mitigation measures in order to develop a recommended preliminary engineering design.

Purpose

This report seeks Council approval of the recommended preliminary engineering design for the approved BRT Network as laid out in the Draft Environmental Project Report in order to initiate formal Transit Project Assessment Process. The TPAP process will provide further opportunity to consult with agencies, stakeholders and the public.

DISCUSSION

Transit Project Assessment Process (TPAP)

Stage one of London's rapid transit initiative began in 2014 with the development of the Rapid Transit Master Plan (RTMP) and wrapped up in July 2017 with Council approval of the RTMP. The second stage will be completed using the Transit Project Assessment Process (TPAP), which is a proponent-driven, self-assessment process designed to streamline approvals of large-scale transit infrastructure projects in Ontario. TPAP is made up of pre-planning activities and a formal six-month consultation period.

As part of the pre-planning activities for TPAP, following approval of the RTMP in July 2017, the Project Team has been refining the approved BRT network by developing and evaluating alternative design options, consulting with the public and stakeholders and identifying impacts and mitigation measures.

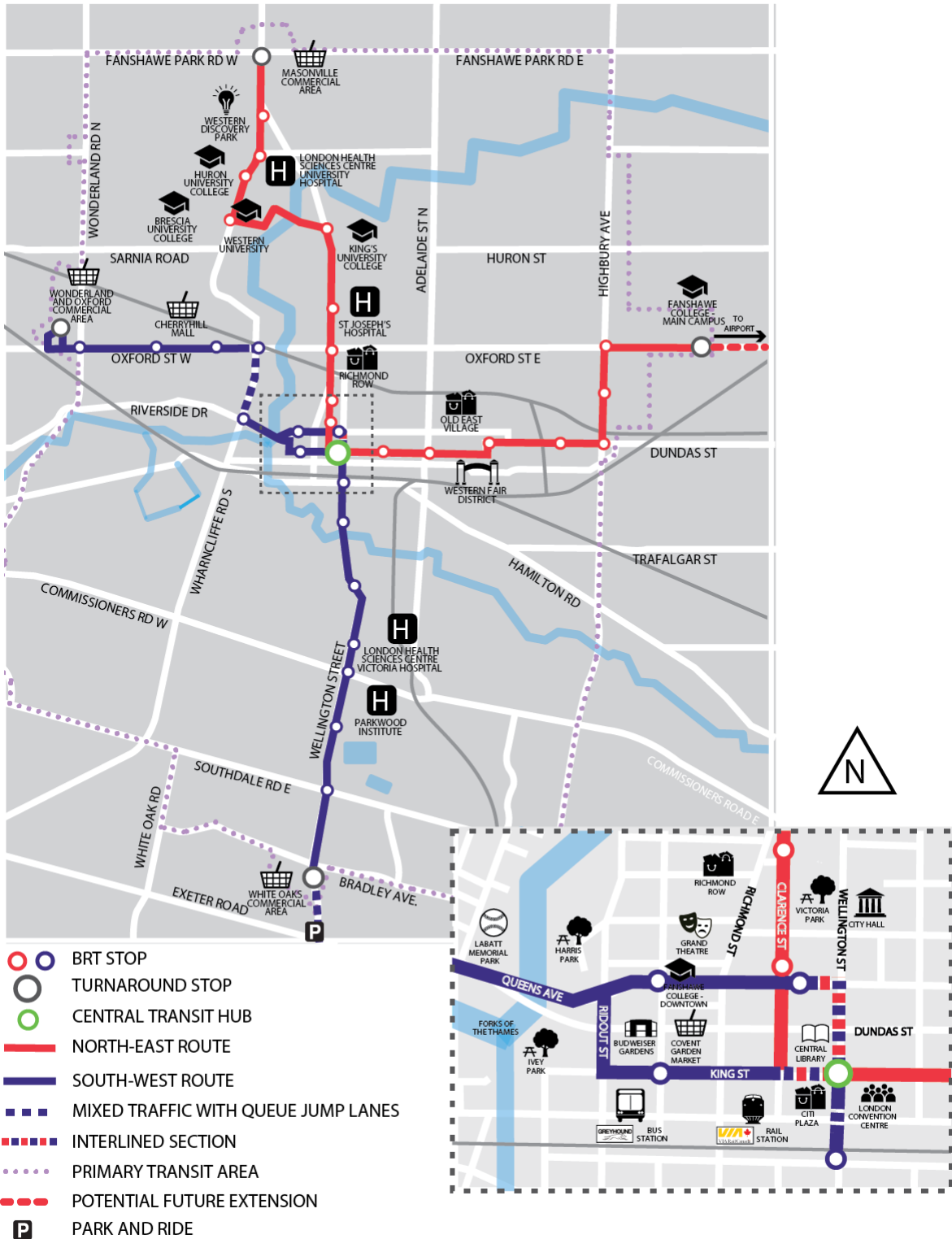


Figure 1 – Approved Bus Rapid Transit Network (May 2017)

The Project Team's recommendations are now contained in a Draft Environmental Project Report (EPR), which describes the project and details the consultation undertaken to date.

With City Council endorsement of the recommended design for the BRT project, the Draft EPR will be circulated to the Ministry of Environment and Climate Change and relevant provincial ministries for review and comment to prepare for initiating the formal, six-month TPAP, during which, consultation with local stakeholders, property owners and businesses will continue.

The project timeline, illustrating TPAP including pre-planning activities, is outlined in Figure 2 below.

BRT Timeline

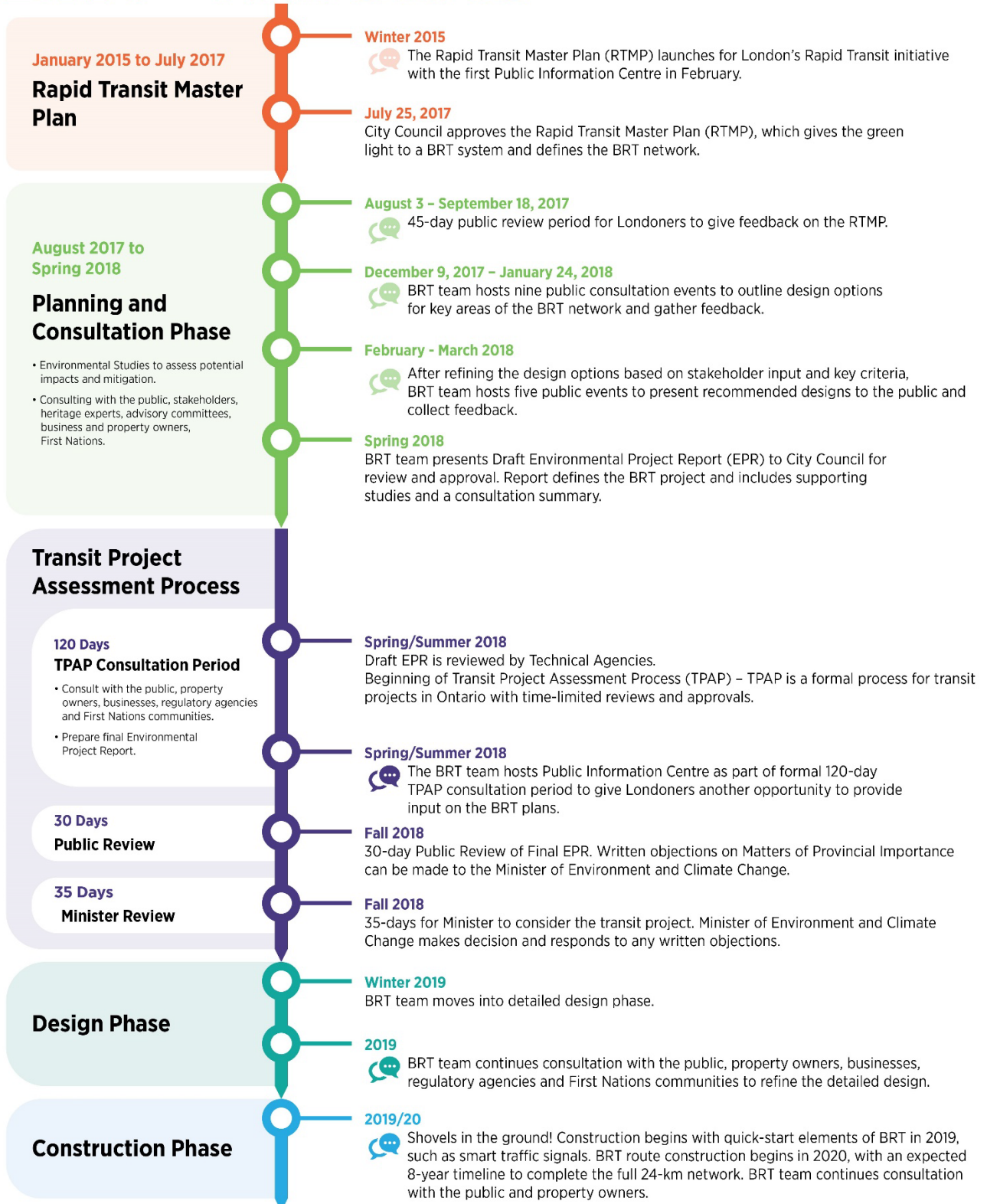


Figure 2 – BRT Project Timeline

TPAP Pre-Planning Activities

In order to develop recommended designs for the BRT network, during the TPAP pre-planning period, the Project Team weighed a number of criteria alongside stakeholder feedback. Public engagement was critical to the process. Through stakeholder and property owner meetings, Public Information Centres and Open Houses, emails and discussions, the Project Team gathered valuable feedback that influenced the recommended designs as presented. Elements of pre-planning include the following.

Development of Alternatives: The Project Team identified various options for how the BRT could look within key focus areas of the city. Examples of alternatives considered include centre-running versus curbside buses and variations on lane configurations.

Public Engagement: Throughout the pre-planning period, consultation with stakeholders and individual property owners was vital. In December 2017 and January 2018, nearly 800 Londoners attended nine Public Information Centre sessions where the Project Team presented the various BRT design options to the public and gathered feedback. In February and March 2018, the Project Team re-connected with the public and stakeholders to share the recommended designs – and gather further feedback – during five Open House events across the city. The team has held hundreds of hours of consultation between public meetings and meetings with identified key stakeholder groups including Technical agencies Group, Municipal Advisory Group, Community Stakeholder Group, Emergency Services Group, property and business owners, plus visits to various community groups and associations.

Supporting Studies: During pre-planning, experts considered a range of criteria – including everything from traffic patterns and the natural environment to heritage and culture and drainage – and completed thorough archaeological, environmental and heritage studies to protect valuable properties and minimize the project’s footprint. Like the EPR, these reports are “draft,” and further comments, including those from the Environmental and Ecological Planning Advisory Committee and the London Advisory Committee on Heritage, will be incorporated during the Ministerial Technical review prior to the Notice of Commencement.

Identifying the Recommended Preliminary Engineering Design: The Project Team’s recommended designs, as presented in the Draft EPR, are rooted in the five guiding principles of the RTMP:



The recommended designs reflect the ongoing, thorough nature of the consultation with public and stakeholders and the team’s extensive consideration and study of key criteria.

Draft Environmental Project Report

The purpose of the Draft EPR is to describe the project, document the consultation undertaken in preparation for TPAP, and identify appropriate measures to mitigate potential impacts. The Draft EPR will be circulated to the Ministry of Environment and Climate Change and relevant provincial ministries for review and comment to prepare for initiating the six-month TPAP. Public consultation including local stakeholders, property owners and businesses will continue during TPAP.

The draft EPR documents the preferred transit project, the process that was followed and the conclusions reached. This includes:

- Project purpose and background;
- Project description, including the technically preferred design of the BRT corridors;
- Description of existing conditions (including a series of technical studies such as the natural environment, cultural heritage, archaeology, noise and stormwater);
- Description of the potential negative impacts and mitigation measures;
- Description of the monitoring program;
- Required approvals and permits; and
- A record of all consultation.

During the TPAP there will be further opportunity to gather comments from agencies, stakeholders and the public. At the end of the formal TPAP consultation period, the draft EPR will be updated based on comments received. The Executive Summary of the Draft Environmental Project Report is attached as Appendix A.

RECOMMENDED PRELIMINARY ENGINEERING DESIGN

As noted above, pre-planning activities over the past eight months involved evaluating design alternatives, conducting public and stakeholder consultation, and identifying impacts and related mitigation measures to develop a recommended preliminary engineering design. The recommended design seeks to balance a high functioning RT system against property impacts, while providing for different transportation options including walking and cycling.

The team considered more than 25 criteria when evaluating design options. Criteria ranging from natural and built heritage to safety, cost and ease of construction were considered. Public and stakeholder input gathered was also critical to the process with a lot of valuable feedback received through information sessions, meetings, emails and discussions with the public and stakeholders.

The recommended design described and illustrated in the Draft EPR represents a detailed concept that has reached an approximate 30% design level. With the design advanced to this extent, the environmental assessment for BRT establishes corridor configurations and identifies conservative assumptions for project land needs. Public and stakeholder consultation will continue through the next phase of the project to minimize impacts as the design is refined.

All information and resources related to the BRT project and the entire Draft EPR can be found on the BRT website at www.shiftlondon.ca. The recommended preliminary engineering design for the entire 24-kilometre BRT network can be found under “Appendix A” of the Draft EPR on the website.

Highlights are provided for each of the corridors below.

EAST CORRIDOR

The East Corridor connects Fanshawe College to downtown and is approved to run along King Street, Ontario Street, Dundas Street, Highbury Avenue and Oxford Street.

King Street: From Wellington Street to Ontario Street, curbside BRT lanes are provided in each direction with eastbound general traffic lane(s) in-between. Based on feedback heard during public consultation, an additional eastbound through lane was added for general traffic between Wellington Street and Colborne Street to help traffic flow from the downtown area and support access to properties along this segment. The BRT platform was shifted just west of Colborne Street to better integrate with existing land uses. A 1.5 m eastbound cycle track is provided within the south boulevard.

Dundas Street: BRT lanes transition from curbside to centre-running at the intersection of Ontario Street and Dundas Street. From Ontario Street to Highbury Avenue, centre-running BRT lanes are provided with one general traffic lane in each direction. Early assessment of design options indicated that that curbside BRT option would result in significant conflicts with the underground hydro facilities, resulting in considerable cost and delay. As such, this option was eliminated from further consideration. At the same time, property constraints along the Dundas Street corridor mean limited opportunity to implement turn lanes to support access to adjacent neighbourhoods. A review of options for left-turn access from Dundas Street is on-going and will be addressed during TPAP.

Highbury Avenue: Dedicated centre-running transit lanes along Highbury Avenue will help to encourage redevelopment of London Psychiatric Hospital lands. Improvements/widening are required to the existing bridge at CPR tracks to maintain two through lanes of general traffic in each direction and sidewalks on both sides. This concept has been discussed with CPR.

Fanshawe College Turnaround: The East BRT turnaround at Fanshawe College will serve as a Transit Hub to facilitate local bus service integration. The BRT stop will be located on Fanshawe's property and includes a turnaround area. Two on-street BRT platforms are shown on the design, however, these are not to be constructed in this phase of the project but rather protect for future extension of the system to the east. Staff have held several meetings with Fanshawe College, and it is noted that they are working on updating their Campus Master Plan with BRT helping to shape that plan.

NORTH CORRIDOR

The North Corridor provides connection between downtown, St Joseph's Hospital, Western University, affiliate colleges of Brescia, Huron and King's, University Hospital and the North Transit Village at Fanshawe Park Road and Richmond Street. The approved route is along Richmond Street, Western Road, Lambton Drive, University Drive and Clarence Street.

Richmond Row: Richmond Street south of Oxford Street will have centre-running BRT lanes with one general traffic lane in each direction. Business accesses will be maintained to fullest extent possible and parking bays will also be maintained where possible for delivery vehicles. Local bus service will be removed from this portion Richmond Row as part of the integrated transit network.

Richmond North: Richmond Street from Oxford Street to University Drive will have centre-running BRT lanes with one general traffic lane in each direction. This design was selected as the preferred option from four design options presented to the public for feedback. It provides a balance of impacts to property, trees, and cultural/built heritage, as well as the most reliable transit service with acceptable impacts to general traffic flow.

A detailed traffic modelling analysis was completed to assess the potential impacts to traffic flow under the various scenarios. The model considered the larger area from Masonville area to south of Oxford Street accounting for other parallel improvements planned by the City such as removing the bottleneck on Western Road at the Rail bridge, plans for an underpass at the Adelaide Street rail crossing plus the fact that University Drive bridge will be closed to through traffic. By removing the bottlenecks on Western Road and Adelaide Street, drivers will have more options for getting to and from the core.

Today, there are two lanes in each direction on Richmond Street, but there are no left or right turn lanes and buses stop in the curb lane which means at least one of those two lanes frequently obstructed. Richmond Street does not function well today. The design for BRT in this corridor will include left-turn lanes, right-turn lanes and extended right-turn lanes to provide an area for local buses to pull out of traffic. This will ensure the single through lane provided in each direction will be clear of obstructions and flow better than the existing lanes today.

Western University: The preferred design through campus follows existing private roads with centre-running dedicated lanes along Lambton Drive and University Drive. In line with Western University's ongoing Open Space Master Plan, the route through campus will become restricted to transit and authorized campus vehicles only from University Drive bridge to Alumni Circle.

The various options for routing, lane configurations and stop locations were determined in consultation with the University. Ongoing discussions between Western and the City to reach an agreement for the construction and operation of BRT on campus continue to progress positively. The parties are working to bring forward draft agreement for Council and Board of Governors endorsements.

North Turnaround: The preferred design to expand the existing off-street terminal, offers the most reliable BRT service, easy transfers between local and BRT service and provides the most balanced location to best serve the overall North Transit Village. It also balances costs and ease of implementation, with the potential for integration with any future intensification on the site. The north leg is currently planned for construction between 2022 – 2026 providing opportunities for coordination with the property owner to effectively integrate BRT with plans for future transit oriented development.

SOUTH CORRIDOR

The South Corridor runs along Wellington Road connecting the South Transit Village at White Oaks Mall to downtown and provides service to Victoria Hospital, the Parkwood Institute and commercial lands along Wellington Road. The Draft EPR also protects for implementation of a park-and-ride facility near the Highway 401 corridor.

Lengthening the Curve: Geometric reconfiguration of Wellington Road curves south of the Thames River will improve road safety for all users. Three design options were evaluated to minimize impacts to properties, trees, grading, and cultural/built heritage.

In addition to two centre-running BRT lanes, two through lanes for general traffic are being maintained on Wellington Road, creating road widening and property impacts. The design has been optimized to mitigate property impacts as much as possible. City staff have been actively reaching out to affected property owners, keeping them informed of project details, timing and the City's process for negotiating property needs and impacts.

Multi-use Path: A multi-use path is included on the east side of Wellington Road from Bradley Avenue to Base Line Road. Carrying this path north from Base Line Road to the Thames River was examined. The multi-use path was not extended due to the resulting increase in property and neighbourhood impacts. The widened bridge over the Thames River will include a multi-use path on the east side to provide a safer connection for the Thames Valley Parkway.

South Turnaround: The southernmost BRT stop will be located on-street, south of Bradley Avenue, adjacent to White Oaks Mall. The platforms are longer than the standard 40 m platforms in order to consolidate local service which facilitates seamless and convenient transfers. Buses will continue south in mixed traffic to turn around using Holiday Avenue. The City is also currently investigating the potential for a Park-and-Ride facility near the Highway 401 corridor, in partnership with the Ministry of Transportation. In either case, driver facilities will be considered at end-of-route.

WEST CORRIDOR

The West Corridor connects the West Transit Village at Oxford Street and Wonderland Road to the downtown. Its route is approved to run along Oxford Street West, Wharncliffe Road and Riverside Drive. The west corridor provides primarily centre-running dedicated lane service with a short portion along Wharncliffe Road to operate in mixed traffic.

Wharncliffe Road North to Platt's Lane: BRT through this stretch seeks to balance providing reliable service with property constraints. Eastbound BRT lane will merge into general traffic east of Platt's Lane through use of Transit Signal Priority at the Platt's Lane intersection, and will then merge into curb lane to make right turn onto Wharncliffe Road North continuing through a short 1.0 km section of mixed traffic.

West Turnaround: The most westerly BRT stop is located on street at Oxford Street and Wonderland Road. Buses will then continue in mixed traffic to Capulet Walk and Capulet Lane which will serve as a turnaround. An additional BRT stop has been added to this location to serve nearby high-density residential areas, and integrate with the Oxford Express bus and local bus routes. A bus operator facility is planned at this end of route.

DOWNTOWN COUPLET

The downtown couplet includes Queens Avenue, King Street, Ridout Street, Clarence Street and Wellington Street. These streets form a one-way couplet operation for BRT and local buses. The couplet operation will integrate with conventional transit service sharing BRT platforms and dedicated curbside transit lanes. In certain areas in the downtown core, general traffic vehicles will be permitted to make right turns from curbside transit lanes. Some turn restrictions will be required based on safety and operational considerations. These opportunities and restrictions are shown on the preliminary engineering design drawings.

Parking: BRT recognizes the importance of providing convenient short-term parking and loading areas to facilitate business, recreational and personal service activity in the area. Refinements to the Couplet design based on feedback included the addition of loading areas on King Street at Covent Market Garden, CitiPlaza and near Ridout Street. On street parking was maintained on Queens Avenue, Ridout Street, and Wellington Street where possible. New on-street parking areas are provided on Clarence Street. In areas of the couplet where curb-running BRT lanes are converting existing parking lanes, the next phase of the project will look for opportunities to identify short-term loading and parking areas on connecting side streets.

Cycling: In areas where the BRT corridor overlaps with cycling facilities and there is limited space to provide new cycling facilities, City Staff are working toward solutions such as providing parallel cycling facilities on adjacent streets. It is noted that the City has committed to updating the Cycling Master Plan in the near future to address these concerns.

FINANCIAL IMPLICATIONS

Capital Cost Update

The Business Case for London's Rapid Transit Initiative is based on an estimated total capital cost of \$500 million in nominal dollars. This cost estimate was based on the conceptual design as prepared for the Rapid Transit Master Plan, generally representing a 5-10% level design. At the Master Plan stage, there were a number of uncertainties with respect to alignment, property required, private utilities, underground municipal services and environmental mitigation. As such, a 50% contingency was included in the initial capital cost estimate.

As the project moves from the planning stage through to formal Environmental Assessment (TPAP), the preliminary engineering design and capital cost estimates will continue to be refined and updated. Through this process, the level of cost confidence will increase and the applied contingency will be reduced.

Since the Business Case, the Rapid Transit team has been working to develop more accurate costs for major items, in addition to updating the BRT infrastructure costs based on quantities for the preliminary preferred design. The following is an update on the major cost items:

Utility Coordination Works: Where corridors are being widened for BRT, there will be a requirement to relocate some utilities including overhead and underground hydro, private telecommunications communications, gas and district energy infrastructure. The RT team is working with private utilities to ascertain costs, and applicable cost sharing arrangements. The Public Service Works on Highways Act (PSWHA) is one mechanism for assessing cost sharing while some utilities have custom agreements in place. All private utility work cost sharing will be subject to the governing agreement with the City.

Similarly, the RT team is working with EES Divisions to coordinate improvements to underground municipal services and anticipate RT conflicts, and the associated costs.

A key consideration in determining capital costs for the rapid transit project is to apportion costs between direct impacts due to rapid transit conflicts, apart from costs that are already planned as part of lifecycle replacement, and the cost associated with

upgrades to accommodate future growth. Work required within the BRT corridors due to lifecycle replacement or growth needs, but that is not in conflict with BRT, will be the financial responsibility of the service or utility. However, this work will be coordinated with construction of BRT in order to achieve cost efficiencies and avoid future service disruptions.

Land Acquisition: The Business Case included a provisional amount for property costs based on probable property requirements and representative land costs. The assumptions and preliminary analysis completed in the RTMP has been refined with development of the recommended preliminary engineering design. Significant effort has been made to minimize overall property impacts throughout the study area. The preferred plan will fully impact approximately 100 properties and partially impact approximately 400 properties. For partially impacted properties, the final extent of acquisition and associated mitigation will be determined through the next phase as part of detailed design.

Now that the alignments and design have been further advanced, Realty Services has been working to provide more accurate assessments for individual properties based on location, market trends and land use category. While property estimates will continue to be monitored as the project is refined through detailed design, land costs allotted in the Business Case are still considered to be appropriate.

Direct communication has been ongoing with potentially impacted property owners. At multiple points, project notices have been delivered to all properties within 50 m of an RT Corridor. In December 2017 and February 2018, information packages were mailed to all property owners with potentially significant impacts to their properties. The City has also been offering individual meetings with any potentially affected property owners as an opportunity to review potential impacts, answer any questions and discuss next steps.

Upon the completion of construction, there will be opportunities to re-assemble and dispose of property that is no longer required for the project, with the proceeds going back to the project.

Structures: The Business Case included costs for expansions to bridges on Wellington at the Thames, Queens Avenue at the Forks, Highbury Street at the CP tracks, and Western Road at Medway Creek, as well as replacement of the University Drive bridge on campus. Further engineering work has confirmed that some structure costs will be lower than initially planned.

BRT Stops: The conceptual BRT stop design is modular, offering flexibility to scale the design and passenger amenities at any given stop based on location, local service integration and ridership. As a result, the cost of stations can vary significantly based on the length of canopy, amenities and quality of materials. Based on the emerging station concept designs, the original costs are still considered to be appropriate.

BRT Vehicles and Operations, Maintenance and Storage Facility: The Business Case utilized a cost for BRT vehicles that included a premium to account for electric buses. Work is continuing to assess the net cost for an all-electric BRT fleet and associated charging systems. It is also noted that LTC is currently undertaking a study to look at transit facility needs over the longer term, including allowances for the BRT fleet.

Project Scope Modifications: Through the course of the Rapid Transit Master Plan and pre-planning stage for TPAP, several refinements have been made to the project scope. These include the following:

- Extension of the South BRT corridor (in mixed traffic) to connect with a planned park and ride on Exeter Road;
- Extension of the West BRT corridor (in mixed traffic) to connect with an integrated transit stop at Capulet Lane;
- Pre-building cycling facilities into intersection approaches for cross-streets where cycling routes are planned or anticipated;
- Additional three stops at Victoria/Richmond, Capulet Lane, and on Western campus; and
- Expanded terminals at Masonville Place, Western University and Fanshawe College.

Summary of Cost Updates: The Business Case appropriately included a contingency to cover the unspecified costs that will be confirmed as the project moves from high-level assumptions to detailed design. Pending cost-sharing arrangements, it is expected that costs due to the relocation of utilities may require a substantial part of this contingency. Costs for structures are projected to be lower than expected. In addition, the cost for land acquisition does not at this time reflect potential off-sets from disposing of remnant property that may be used for development.

Overall, the project capital cost can be managed within the \$500 million funding envelope. Table 1 provides a summary of updated cost estimates reflecting the preliminary design recommended in the Draft EPR.

Table 1: Recommended Preliminary Engineering Design Updated Cost Estimate

Infrastructure (\$ Millions)	North	South	East	West	Downtown	System Total
Construction Costs (incl. 25% contingency)	\$ 80.5	\$ 63.4	\$ 56.8	\$ 30.0	\$ 15.6	\$ 246.3
Engineering	\$ 11.5	\$ 9.0	\$ 8.2	\$ 4.1	\$ 2.3	\$ 35.1
Project Management						\$ 26.8
Property (incl. contingency: 20% full, 25% partial)	\$ 17.2	\$ 36.5	\$ 16.0	\$ 12.5	\$ 0.3	\$ 82.5
Private Utilities (City component)	\$ 13.6	\$ 7.1	\$ 18.7	\$ 14.7	\$ 8.6	\$ 62.7
Vehicles						\$ 32.4
Maintenance Facility Expansion						\$ 14.2
Total (Nominal\$)	\$ 122.8	\$ 116.0	\$ 99.7	\$ 61.3	\$ 26.8	\$ 500.0

Cash Flow Projections

Bus Rapid Transit cash flow financial models for both capital and operating costs have been provided in Appendix C. The evaluation is based on a tentative construction start timing of 2019, with the implementation of Quick Start elements that will highlight BRT features, providing the public early access to some facilities such as a showcase station, streetscaping and intelligent traffic signals.

Capital Cost Financial Model: Appendix C is provided to identify the anticipated BRT capital cash flow needs for the period of 2017 to 2027 (based on the July 2017 Business Case and the EA process). Cash flow needs start ahead of the anticipated construction start dates for each corridor to cover initial costs including project management, land and utilities. Quick Start and East Corridor capital expenditures are anticipated first, beginning in 2019, progressing to North Corridor in 2020 and the South Corridor in 2021. Buses and maintenance facilities capital expenditures are anticipated to begin in 2022 with expenditures in the West corridor to follow in 2023. Project management cost are anticipated throughout the life of the project.

Operating Cost Financial Model: The net increase for the annual operating costs associated with the Full BRT Network alternative based on the key assumptions would be \$12.866M annually upon implementation in 2028 (as per the July 2017 Business Case in real dollars).

Appendix C is provided to identify the anticipated phased incremental operating cost for BRT for the period of 2023 to 2028. The increased operating cost is anticipated to begin with the East corridor starting in 2023, followed by North and South corridors in 2026. The full \$12.866M BRT operating cost is anticipated to be phased in by 2028. Base operating costs of local transit service will continue to be covered through assessment growth and are not included in this model, which reflects only differential BRT operating costs.

Possible sources of funding for operating costs could be through a mix of tax levy increases, assessment growth funding, gas tax and/or fare revenues. The numbers used in the financial analysis are high level based on long term projections and will be refined through the Environmental Assessment process and future budget cycles.

The results show that without any additional sources of revenue or LTC route savings the potential tax levy increase to cover BRT operation cost could be approximately 2.2% by 2028, when the system is fully operational. Once potential fare revenues are factored in along with opportunities for assessment growth allocation and/or gas tax allocation, there is potential for the BRT operating cost to be fully funded.

Status Update: Investments from Other Orders of Government

The 2016 Federal budget included public transit funding under a new Public Transit Infrastructure Fund (PTIF) in order to improve and expand public transit systems across Canada. In May 2017, Council approved a Transfer Payment Agreement (TPA) under Phase one of PTIF with the Rapid Transit project identified to receive funding.

On January 13, 2018, after a substantial process of review of the business case, the Province of Ontario committed up to \$170 million for London's BRT initiative. The City of London has received an Agreement in Principle from the province which spells out the high level details of how the provincial investment can be used to advance the BRT initiative. In addition, a letter of commitment from Ontario's Minister of Transportation has been sent to the federal Minister of Transportation, committing to work together as the federal funding process unfolds.

Civic Administration continues to work closely with provincial officials to finalize the Transfer Payment Agreement that will finalize the details for how the provincial investment will be allocated. This agreement will include details on items such as eligible costs, the process of submitting receipts and other components governing this investment into the future of London.

On March 14, 2018, the Governments of Canada and Ontario announced the finalization of their bilateral agreement on the Investing in Canada Plan – unlocking more than \$10.3 billion for Ontario over the next decade. These investments will be organized under the following four funding streams:

Funding Stream	Federal Allocation (\$ billions)
Public Transit	\$7.5
Green Infrastructure	\$2.2
Community, Culture and Recreation Infrastructure	\$0.4
Rural and Northern Communities Infrastructure	\$0.3
Total	\$10.4

Federal investments under the Public Transit Stream will go toward improving the capacity, quality, safety of, and access to, public transit infrastructure.

The new Public Transit Stream within the Investing in Canada Plan will be similar to the Public Transit Infrastructure Fund (PTIF) – an infrastructure envelope identified and released through the Government of Canada’s 2016 Budget. Notable differences will include increased reporting requirements, a focus on capital and expansion projects rather than capital repair and rehabilitation projects, as well as new stated targets and objectives for the funding. Most importantly, the Public Transit Stream includes a 10 year commitment of long-term, predictable funding that enables longer-term planning with a much higher level of certainty for municipalities.

The Public Transit Stream includes the following federal cost share:

- Up to 40% of Total Project Costs (TPC) for municipal and not-for-profit projects in provinces
- Up to 50% of TPC for rehabilitation projects
- Up to 50% of TPC for provincial projects (i.e. without a municipal partner)
- Up to 75% of TPC for projects in the territories and for projects with Indigenous partners
- Up to 25% of TPC for for-profit private sector projects working in collaboration with an approved public entity

Also included in the agreement is the expectation that the Province of Ontario will fund a minimum of 33.33% of any municipal project, alongside up to 40% of project costs from the federal government. The remaining project costs would be the responsibility of the municipality.

Distribution of these funds to municipalities and transit systems is based solely on transit ridership, which resulted in an allocation of \$204.9 million for London.

	Transit Ridership	Federal Allocation	Provincial Investment
London	22,641,496	\$204.9 million	\$169 million

Projects not eligible for funding under this program include inter-city bus, rail, port or ferry infrastructure that are not part of a public transit system. Also ineligible are: costs incurred prior to project approval (except climate change lens assessments), cancelled

projects, land acquisition, overhead costs, financing charges, legal fees, interest payments, donations, PST, HST, regularly scheduled maintenance work, and operating expenses.

Central to this new stream is the requirement for Ontario to develop an Infrastructure Plan, which provinces will need to submit to the federal government by September 30, 2018. Infrastructure Plans will be updated annually by provinces and will serve as the provincial project pipeline for the next three years at a minimum. This means municipalities will need to plan their projects well in advance and ensure that municipal projects are included in the province's Infrastructure Plan. Projects captured in the provincial Infrastructure Plan are not automatically approved for funding, however, it will be a key tool to plan and budget for provincial investments. These Infrastructure Plans will also include a narrative section that will describe how the investments are working towards meeting the province's targets and outcomes stated in the bilateral agreement.

In terms of reporting requirements and targets, the Public Transit Stream will be much more comprehensive than any previous federal transit infrastructure program. Targets will be set for each provincial jurisdiction regarding increasing the modal share of transit and active transportation (e.g. Ontario: at least a 25% increase), increasing system coverage (Ontario: 95% population coverage in service area) and contributing to a national 10 mega-tonne GHG emission reduction. The Ontario agreement states that the modal shift target could be reviewed and adjusted by Canada and Ontario, through consultation with the Canadian Urban Transit Association (CUTA), if necessary.

Projects with federal costs exceeding \$10 million will have additional reporting requirements. This includes a Climate Lens Assessment that looks at GHG emissions and climate resiliency, as well as the Community Employment Benefits for federal target demographics (e.g. apprentices from traditionally disadvantaged communities, Indigenous peoples, women, persons with disabilities, veterans, youth, new Canadians, or small-medium-sized enterprises and social enterprises).

All projects under the Public Transit Stream will be expected to meet the highest published, applicable standard for their respective jurisdiction as well as meet or exceed energy efficiency standards laid out in the Pan-Canadian Framework. Projects are also expected to be consistent with land-use and/or transportation plans.

Following the announcement of the conclusion of the agreement, the Province of Ontario is expected to release additional details on how it will collect project lists from municipalities in Ontario. As noted above, municipal projects will be compiled into Ontario's Infrastructure Plan required to begin federal review on projects.

The majority of London's allocation under the Public Infrastructure Stream will be applied to the implementation of London's BRT initiative, noting that this specific project has already received a commitment from the Province of Ontario for approximately \$170 million. Importantly, this meets the expectations of the minimum provincial contribution for the Public Infrastructure Stream.

Civic Administration submitted the Bus Rapid Transit Initiative and Adelaide Grade Separation as the City's two priority projects during the consultation process for the bilateral negotiations. Once London's projects have been submitted by the province to the federal government, the formal review by federal officials at Infrastructure Canada can commence. Civic Administration will continue to work in partnership with the London Transit Commission and others to complete all applications and file all reports as necessary.

NEXT STEPS

Notice of Commencement of TPAP

Issuance of the Notice of Commencement starts the 120-day (4-month) consultation period of TPAP. The Notice of Commencement will be issued after the five to six weeks allocated for technical review of the draft EPR by the Ministry of the Environment and Climate Change.

During the 120-day TPAP consultation period, a consultation record will be maintained and incorporated into the final EPR. The consultation record will document all consultation undertaken during TPAP including:

- A project mailing list (with general public personal information omitted);
- A description of consultation undertaken (for example, through Public Information Centres, individual stakeholder meetings and regulatory agency meetings), including follow-up efforts with interested persons;
- Consultation activities with Indigenous communities, including summaries of meetings, discussions, and a record of comments and responses;
- Summary of comments submitted by interested persons including project team responses, if required;
- Assessment of impacts, both positive and negative, and reasoning and potential significance; and,
- A summary of the incorporation of stakeholder comments.

Refining the Environmental Project Report (EPR)

During the 120-day TPAP consultation period, the final EPR will be prepared to include all information required under O. Reg. 231/08. The final EPR will outline the impacts of the technically preferred design on the natural, cultural and socio-economic environments, and their interrelationships. The EPR will describe the net effects of the project, proposed measures to mitigate negative impacts and identify how the effectiveness of those measures will be evaluated.

30-Day Comment Period and Minister's Decision

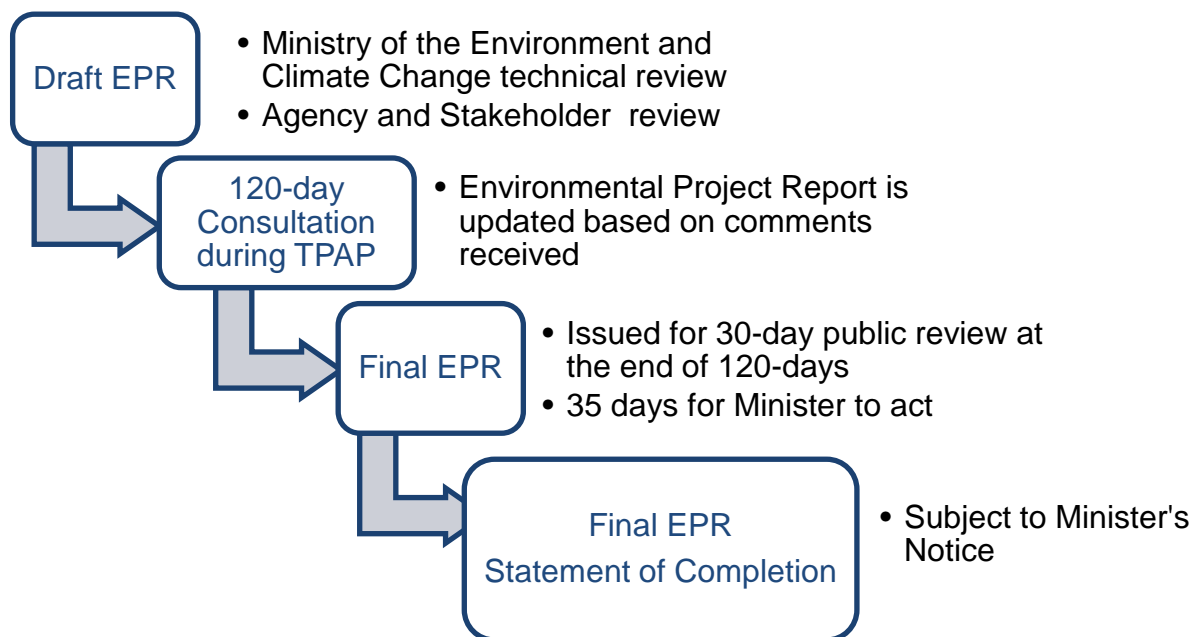
At the end of TPAP (a maximum of 120 calendar-days after the Notice of Commencement is distributed), the Notice of Completion must be issued. This starts the 30 calendar-day public review period of the final EPR. The final EPR will be available on the Shift website, at Library Branches, at the Rapid Transit Implementation Office and at City Hall. During this 30-day period, if a person, regulatory agency, or Aboriginal community has concerns about the project, objections can be submitted in writing to the Minister of the Environment and Climate Change for consideration. The Minister only considers submissions related to matters of provincial importance.

Following the 30-day public review period, the Minister has 35 calendar days to act on matters of provincial importance, including any written submissions from the public or interested persons. The Minister must determine if there is a negative impact on a matter of provincial importance or a constitutionally protected Aboriginal or treaty right.

The Minister can act in three ways:

1. Allow the City to proceed with the transit project in accordance with the EPR,
2. Require the City to conduct further work and submit a Revised EPR; or,
3. Allow the City to proceed with the transit project in accordance with the EPR, subject to conditions.

If the Minister does not act within the 35-day period, then the TPAP process is considered complete and the City can continue with implementation of the BRT system as detailed in the EPR. However, it is expected that the Minister will act and provide a notice in response to this transit project.



Project Schedule

Preliminary engineering design (30% design) of the BRT network will be completed as part of the TPAP. Detailed design will progress through 2019, with the possibility of advancing some “quick start” elements of BRT in 2019. Initial plans could include a prototype BRT stop, streetscape improvements or some smart traffic signals.

Implementation of the BRT network will be phased, beginning with the construction of dedicated lanes in the downtown core starting in 2020 and advancing eastward. Between 2022 and 2028, BRT construction will continue through the north, south and west corridors, with Londoners able to begin riding BRT as each leg of the system is complete.

Procurement Options Analysis

With Council’s direction, the City has been engaging in discussions with Infrastructure Ontario to complete the Procurement Options Analysis which will help facilitate the City’s decision making for the selection of a preferred delivery model that should be used for the project (i.e. design build, traditional procurement). The Minister of Infrastructure provided direction to the Ontario Infrastructure and Lands Corporation (Infrastructure Ontario) in February of 2018 to provide advice and services in relation to London’s BRT system.

Infrastructure Ontario uses an approach to modern project delivery called Alternative Financing and Procurement (AFP). The AFP model is guided by a government policy framework. Infrastructure Ontario AFP approach is used for public sector projects with a capital cost over \$100 million or projects that involve significant risk and complexity. Infrastructure Ontario works closely with public sector project owners and sponsors to deliver projects successfully in partnership with the private sector. Infrastructure Ontario has significant experience with AFP, development of performance based specifications, project agreements, and payment mechanisms.

Infrastructure Ontario uses a tool called a value for money (VFM) assessment to compare the total project costs for different delivery models (e.g. AFP vs. traditional methods) and determine whether the choice of proceeding with AFP represents the best value proposition. Infrastructure Ontario's assistance will help facilitate the City's decision-making for the selection of a preferred delivery model.

The source of financing in support of engaging Infrastructure Ontario to undertake a procurement options analysis and value-for-money assessment is attached as Appendix D. Contract Procurement Section 14.3(c) of the Procurement of Goods and Services Policy allows a procurement to be conducted using a sole source if the service is unique to one supplier with no alternative or substitution. Infrastructure Ontario is the only entity that is able to provide the required services.

SUMMARY

Following Council approval of the Rapid Transit Master Plan in July 2017, the project team has progressed TPAP pre-planning activities involving evaluation of design alternatives, conducting public and stakeholder consultation, and identifying impacts and related mitigation measures to develop a recommended preliminary engineering design. The recommended design balances a high functioning RT system with mitigation of property impacts and providing for transportation options that move more people, more efficiently.

This report requests Council to approve the recommended preliminary engineering design for the approved Bus Rapid Transit Network in order to initiate the formal Transit Project Assessment Process consultation for the Draft Environmental Project Report.

Acknowledgements

In addition to the efforts of the Rapid Transit Team, this report was prepared with the assistance of Project Team members from LTC Project Partners, Financial Planning & Policy, Realty Services, Planning Services and Government Relations.

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Attach: Appendix A – Draft Environmental Project Report Executive Summary
Appendix B – TPAP Notice of Commencement
Appendix C – Capital and Operating Financial Models
Appendix D – Infrastructure Ontario Assignment Source of Financing

cc. London Transit Commission
Rapid Transit Implementation Working Group



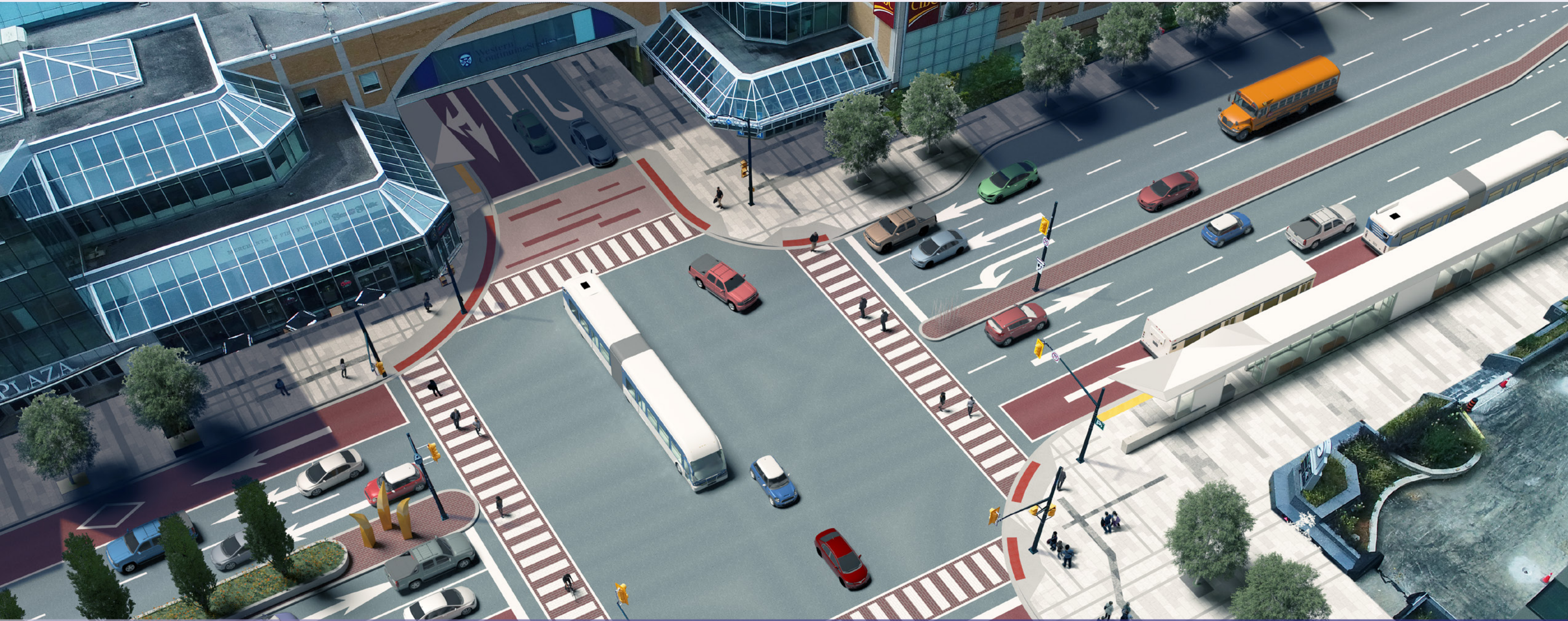
London
CANADA



PREPARED BY



April 2018



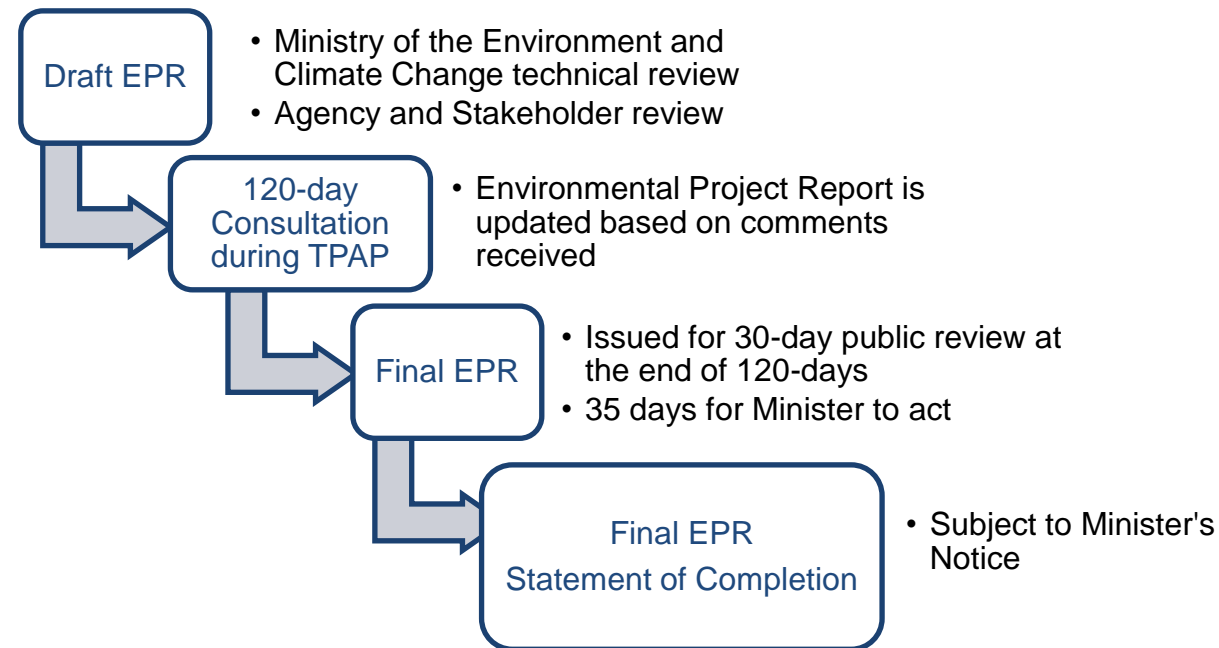
London Bus Rapid Transit Transit Project Assessment Process Environmental Project Report — DRAFT

Draft Environmental Project Report (April 2018) – About this Document

This draft Environmental Project Report (EPR) has been prepared to satisfy the requirements of the Transit Project Assessment Process (TPAP, O. Reg. 231/08).

This document is a draft and will undergo technical review by the Ministry of Environment and Climate Change (MOECC), as illustrated in the **Exhibit 1** below.

Exhibit 1 – Process from Draft EPR to Final EPR



However, this report is written as if it is the Final EPR, at the end of the 6-month TPAP, with the intent of streamlining the review process during TPAP. As a result, certain sections are in-progress, and certain sections will be updated before and during TPAP, including:

- Section 5: Public consultation during the 120-day TPAP process will be conducted to allow the public more opportunity to review and provide input on the design. Comments from the public, stakeholders, regulatory agencies and Indigenous communities will be collected, considered and incorporated into the EPR during the 120-day period
- Sections 2, 4 and Appendix A: Design refinements may be incorporated based on feedback received from the public and technical agencies.
- Sections 6 and 7: Permits, approvals, and commitments to future work will be updated based on feedback received from the public and technical agencies.
- Appendices: A number of technical supporting studies were completed and are currently under review by the City of London's Advisory Committees and provincial Ministries. When comments from these bodies are received, the appendices will be updated.

At the end of the 120-day consultation period, the final EPR will be published and the 30-day public review period will commence. Interested persons will be able to review the final EPR and submit written objections to the Minister of MOECC on matters of provincial importance. This process is illustrated in the timeline below.

BRT Timeline

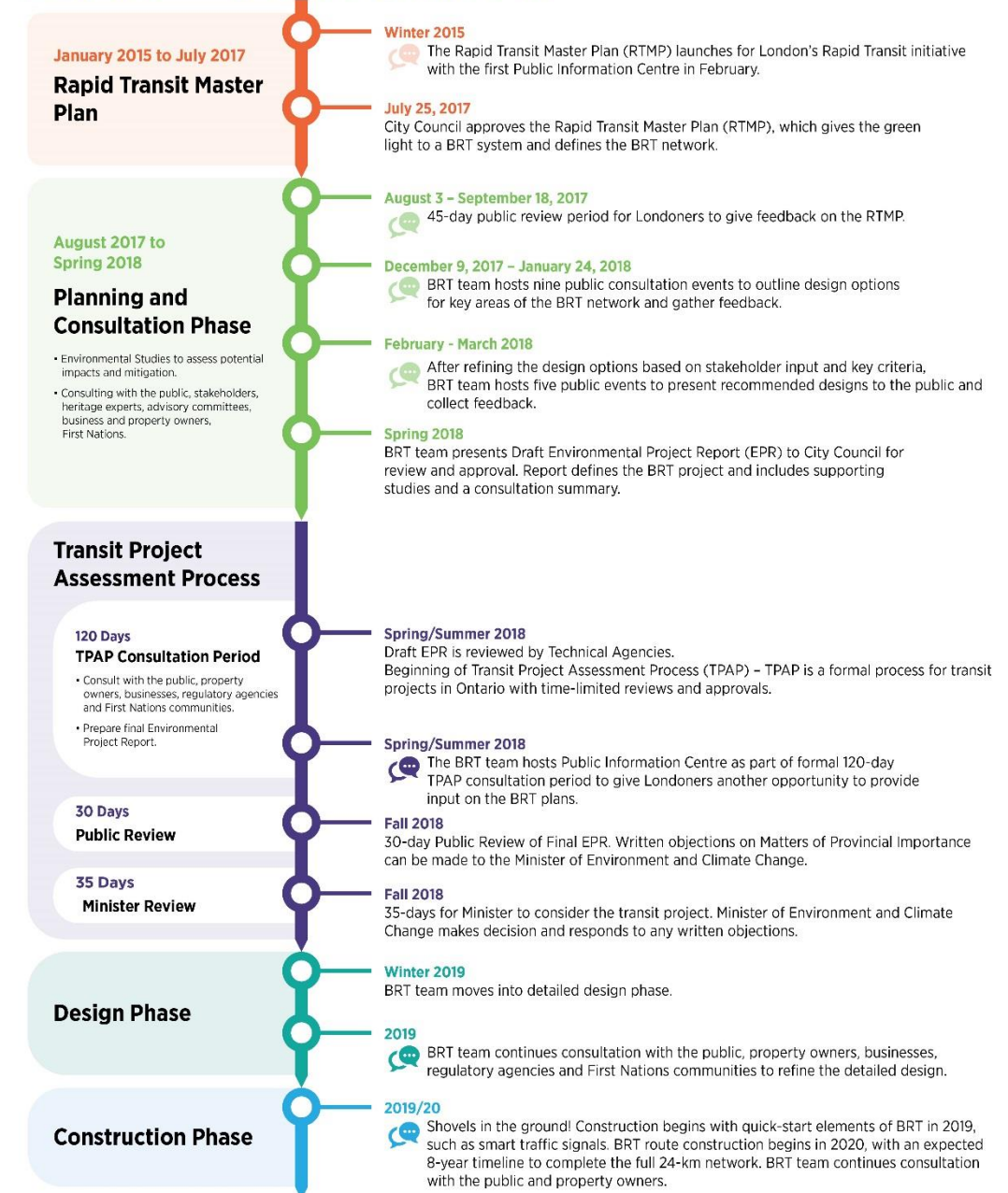


Table of Contents

- Executive Summary..... ii**
- ES.1 Introduction ii**
 - Study Area..... iii
 - Related Studies iii
 - Background iii
 - The Transit Project Assessment Process (TPAP) iv
 - Environmental Project Report Structure v
- ES.2 Project Description v**
 - Land and Property Requirements xi
 - Project Implementation xi
- ES.3 Existing Conditions..... xi**
- ES.4 Impact Assessment, Mitigation and Monitoring xi**
 - Transportation..... xi
 - Utilities.....xii
 - Natural Environmentxii
 - Socio-Economic Environmentxiii
 - Cultural Environmentxiii
- ES.5 Consultation Process xiii**
 - Notification Protocol.....xiv
 - Master Contact List.....xiv
 - Consultation during the Pre-Planning Phase..... xv
 - Consultation with the Ministry of the Environment and Climate Change... xv
 - Rapid Transit Implementation Working Group..... xv
 - Consultation Groups xv
 - Public Meetings xv
 - General Public and Property Owners Correspondence.....xvi
 - Indigenous Community Engagementxvi
 - Consultation during the Transit Project Assessment Processxvi
 - Future Consultation.....xvi
- ES.6 Permits and Approvals xvi**
- ES.7 Commitments to Future Action..... xvii**
 - Matters of Provincial Importance and Indigenous or Treaty Rights..... xviii

EXECUTIVE SUMMARY

ES.1 Introduction

The City of London (the City) is located in southwestern Ontario with a population of 383,822¹. Based on the current population, London is the largest city in Canada without a rapid transit system. The London Plan (2016) forecasts 77,000 new residents and 43,000 more jobs by 2035. Recent forecasts completed as part of the ongoing Development Charges Background Study have updated population growth to 84,000 new Londoners by 2039. The introduction of Rapid Transit will help London continue to attract growth, and provide more transportation options to help the existing population travel through the City more efficiently.

The City of London has undertaken several studies over the last decade related to improving transit reliability and frequency. The City’s new growth management strategy, as outlined in The London Plan (2016), aims to balance how London grows by promoting the efficient use of infrastructure through transit oriented development to create a more sustainable and livable urban form.

As part of achieving this aim, the City proposes a Bus Rapid Transit (BRT) system, with dedicated transit lanes, as illustrated in Exhibit ES- 1 and Exhibit ES- 2, which will:

- Manage growth and transportation capacity constraints;
- Improve transit reliability, travel times, and service frequencies;
- Create an environment that supports investment in higher density, mixed-use residential, and commercial developments;
- Increase resiliency to climate change; and,
- Offer a mode of transportation that is an attractive alternative to the personal vehicle.

London’s Rapid Transit Initiative Master Plan (RTMP) (2017) examined transit corridors in London to identify a Rapid Transit (RT) network that will integrate with the existing transit system and land uses (current and future). The study was undertaken as a Master Plan in accordance with the requirements of the Municipal Class Environmental Assessment (MCEA) (2000, as amended to 2015). A preferred RT network was developed based on guiding principles set out by the City, and was approved by London’s City Council on July 25, 2017. The RTMP defined BRT as the transit technology, the network of streets with dedicated transit lanes, and the preliminary list of Rapid Transit stops (Exhibit ES- 3).

The City proposes to create this BRT network of dedicated transit lanes and is evaluating the environmental effects of this transit project in accordance with the Transit Project Assessment Process (TPAP).

Exhibit ES- 1: King Street at Wellington Street, Looking North



Rendering may not represent final design.

Exhibit ES- 2: Wellington Road at Commissioners Road, Looking North



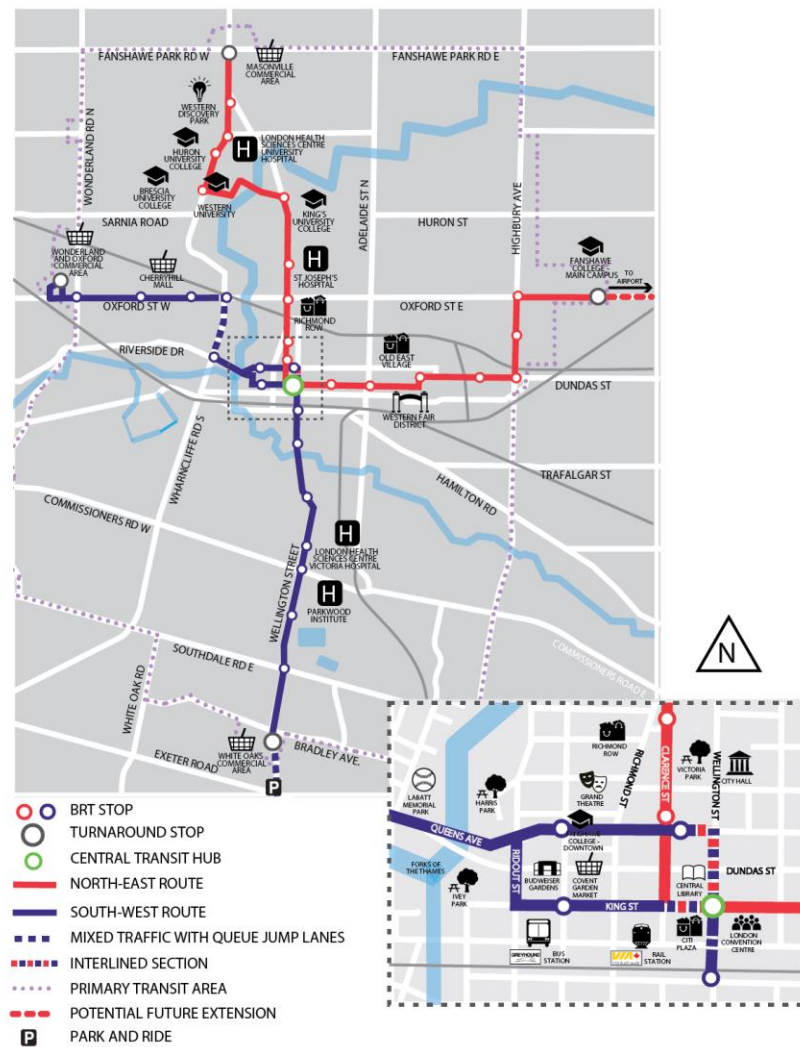
Rendering may not represent final design.

¹ Census Profile, 2016 Census.

Study Area

The study area for this TPAP includes the corridors identified in the RTMP for the approved BRT network (Exhibit ES- 3). The approved BRT network has been refined since the Rapid Transit Master Plan (RTMP), based on stakeholder and public consultation. The transit project is made up of a north-east route and a south-west route totaling approximately 24 km of primarily dedicated transit lanes, and a park-and-ride facility located off of Exeter Road near Wellington Road, north of Highway 401.

Exhibit ES- 3: London's Bus Rapid Transit Network



Related Studies

While the development of a Rapid Transit strategy has been on-going for nearly a decade, the RTMP is built on two important planning documents.

Smart Moves 2030: The New Mobility Transportation Master Plan (2013) aims to provide more attractive travel choices through transit service improvement and increased support for walking, cycling and carpooling. Balancing Rapid Transit with parallel road expansions and network improvements, the Transportation Master Plan is intended to support how all Londoners get around the City. The plan also identifies the mutually supportive relationship between Rapid Transit (RT) and intensified development.

The London Plan (City of London Official Plan, Council Adopted 2016) builds off of the Provincial Policy Statement (2014), encouraging infill development and increased density in many areas of the city to promote walkability, revitalization of neighbourhoods and business areas, and balancing the costs associated with outward growth. Included is the City Structure Plan which identifies three different policy areas:

- **Urban Growth Boundary** – boundary between urban and rural London, within which all future urban development will occur.
- **Primary Transit Area** – centrally located area that will accommodate residential intensification, and improvements to transit and active transportation facilities. The goal is for 75% of all intensification to occur within the Primary Transit Area.
- **Central London** – central area that contains the downtown, and will accommodate intensification with the potential for greater heights and densities than in other neighbourhoods. This area will also have a high standard for urban design, and support high-quality pedestrian, cycling and transit environments.

The City Structure Plan also identifies RT Corridors that radiate from downtown to four Transit Villages, which are planned to become higher density mixed-use neighbourhoods and business areas located around RT stops.

Many other policies, studies, and recently completed or on-going plans and environmental assessments have been considered in the development of this transit project.

Background

The vision for London's Bus Rapid Transit is built on the directions and policies set out in the London Plan, as well as five guiding principles established through the RTMP.

Principle 1: Economic Development and City Building

Positioning London to attract new talent, jobs, and investment, will help sustain economic prosperity for all residents and businesses. The system will connect and invigorate major institutions, support the city-building efforts underway in the downtown, and enhance London's ability to attract new residents and investments. BRT will help realize the vision of the growth management strategy that focuses on promoting infill and intensification in strategic areas.

Principle 2: Transportation Capacity and Mobility

Improving travel options for all residents will be an important step in mitigating and managing congestion in London. Dedicated BRT lanes will make public transit more

reliable, improve travel times, and enhance the user experience. This can be a catalyst for shifting mode choice away from personal automobiles to other sustainable modes. Integrating with active transportation modes (such as walking and cycling), with a focus on enhancing the street-level experience for pedestrians, and connecting to regional transportation hubs, will position BRT as a keystone of London’s emerging multi-modal transportation network.

Principle 3: Community Building and Revitalization

Rapid Transit needs to do more than just move people; it needs to create a sense of place and civic pride in the communities it connects. The system needs to improve accessibility for all residents across the city, not just those living in close proximity to a BRT stop. Most importantly, BRT needs to help revitalize the City by attracting new growth and supporting compact and complete developments in strategic areas. Increasing density must be done strategically in order to create a vibrant, safe and inviting experience for pedestrians at street level.

Principle 4: Ease of Implementation and Operational Viability

BRT will travel along busy roadways and through existing vibrant communities that will need to continue to function through the construction period. During construction there will be localized impacts to traffic and access along the corridors. Minimizing disruptions and impacts during implementation is important, and the City will work closely with residents and local businesses. Once completed, the dedicated transit lanes will be able to adapt operationally for future technologies. Success of the BRT network also requires the system to be financially sustainable in the short and long-term.

Principle 5: Fiscal Responsibility and Affordability

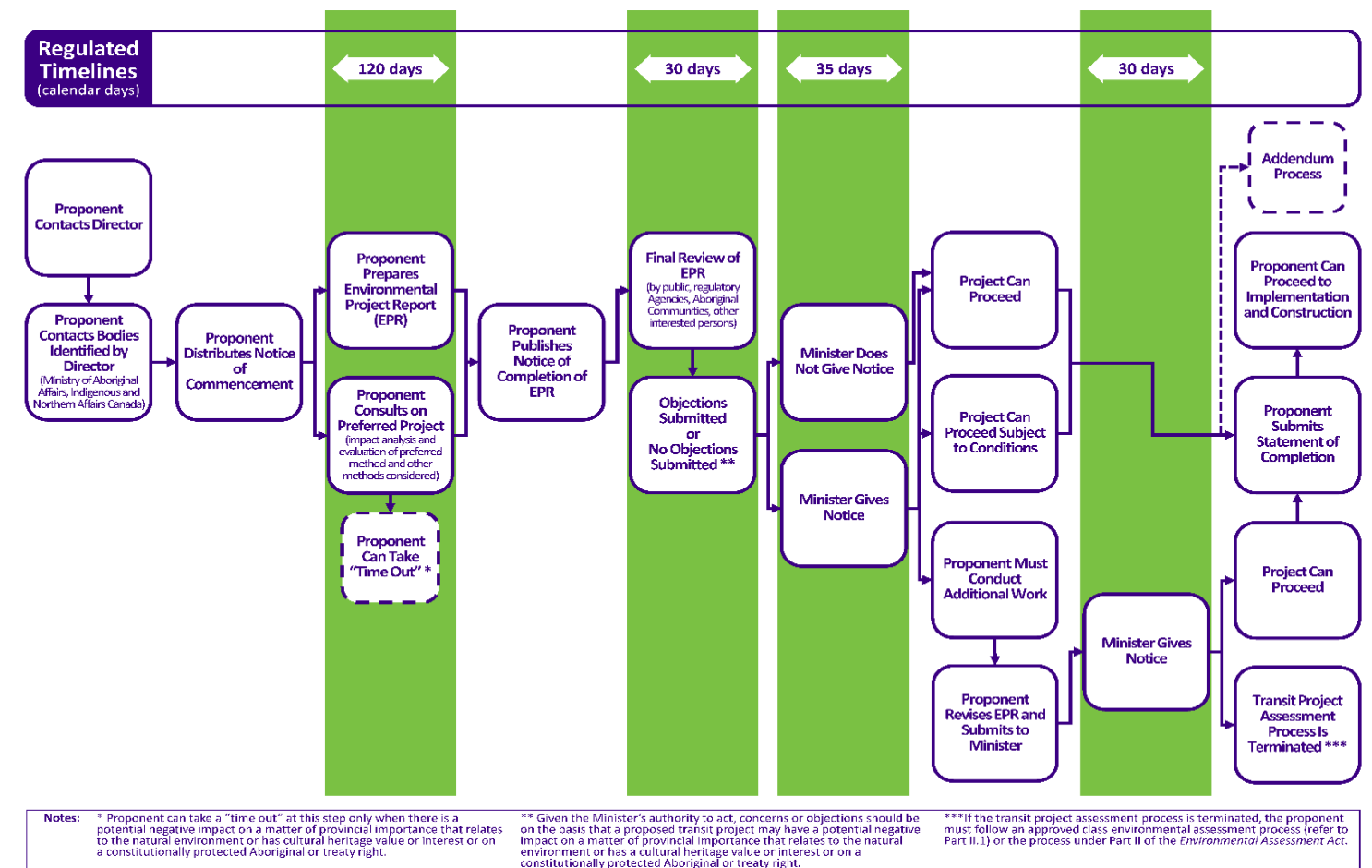
Fiscal responsibility will be achieved by considering the return on BRT corridor investments in terms of ridership, transit user time savings and other transportation and environmental benefits. Affordability means balancing the financial resources required over the life of the project to maintain a healthy financial position.



The Transit Project Assessment Process (TPAP)

This study was completed in accordance with *Ontario Regulation 231/08: Transit Projects and Metrolinx Undertakings* under the *Environmental Assessment Act* (Ontario). The TPAP, as defined by this regulation, is required to be completed within six months of being initiated. The process includes consultation with a variety of interested persons and agencies, identification of potential impacts, mitigation measures, and corresponding documentation of the project. This draft Environmental Project Report does not include any alternatives considered during pre-planning, as the TPAP starts with a defined transit project and is a focused impact assessment of that project. Exhibit ES- 4 illustrates the overall process and timelines.

Exhibit ES- 4: Transit Project Assessment Process²



² Ontario Ministry of the Environment and Climate Change, Guide to Environmental Assessment Requirements for Transit Projects, <https://www.ontario.ca/page/guide-environmental-assessment-requirements-transit-projects>

Environmental Project Report Structure

The location of information to satisfy the requirements of *Ontario Regulation 231/08* is provided in Exhibit ES- 5.

Exhibit ES- 5: EPR Requirement Table

Requirement	Section
A statement of the purpose of the transit project and a summary of any background information relating to the transit project;	1.1, 1.3
A final description of the transit project including a description of the preferred design;	2
A description of any other design methods that were considered once the project commenced the TPAP (Note: Does not include any alternatives considered during pre-planning as TPAP starts with a transit project and is focused on an impact assessment of that project);	To be addressed during TPAP
A map showing the site of the transit project;	1.2
A description of the local environmental conditions at the site of the transit project;	3
A description of all studies carried out, including a summary of all data collected or reviewed and a summary of all results and conclusions;	3, 4
The assessments, evaluation and criteria for any impacts of the preferred design method and any other design method (described above) that were considered once the project's TPAP commenced (does not include pre-planning work);	4
A description of any proposed measures for mitigating any negative impacts the transit project might have on the environment;	4
If mitigation measures are proposed, a description of the proposal for monitoring or verifying the effectiveness of the mitigation measures;	4
A description of any municipal, provincial, federal, or other approvals or permits that may be required;	6
A consultation record, including: <ul style="list-style-type: none"> • A description of the consultations and follow up efforts carried out with interested persons, including Indigenous communities; • A list of the interested persons, including Indigenous communities who participated in the consultations; • Summaries of the comments submitted by interested persons, including Indigenous communities; • A summary of any discussions with Indigenous communities including discussions of any potential impacts of the transit project on constitutionally protected Indigenous or treaty rights, and copies of all written comments submitted by Indigenous communities; and, • A description of what the proponent did to respond to concerns expressed by interested persons, including Indigenous communities. 	5
If a "time out" is taken during the transit project assessment process, a summary of each issue including: A description of the issue; A description of what the proponent did to respond to the issue and the results of those efforts; and, The dates that notices for the "time out" were given to the Director and the Regional Director.	Not applicable

This draft Environmental Project Report (EPR) summarizes the work completed in preparation for initiating the TPAP. The draft report will be circulated to the Ministry of Environment and Climate Change (MOECC) and relevant provincial ministries prior to initiating the six-month TPAP.

During the 120-day TPAP consultation period, the project team will consult with interested parties and the public regarding the project. The draft EPR will be finalized, incorporating comments received. The EPR will be submitted to the MOECC within 120 days of issuing the Notice of Commencement, and will be issued for a 30-day public review.

ES.2 Project Description

The 24 km BRT Network has two routes: North-and-East, and West-and-South, with a total of 38 stops.

The two BRT routes and associated stop locations are illustrated in Exhibit ES- 6 and Exhibit ES- 7. The BRT network is proposed to operate seven days a week, from 6 a.m. to 12 a.m. (midnight). The London Transit Commission (LTC) five year service plans includes extending operating hours to 1 a.m. in 2019. The north-east route is planned to have a bus every five minutes to serve forecasted transit ridership demand during peak periods, and 10 off-peak. The south-west route is planned to have 10-minute bus frequency during morning and afternoon weekday peak periods as well as off-peak. Riders will be able to transfer between the two routes at the Central Transit Hub, located at the corner of Wellington Street and King Street in downtown London, as well as at the intersection of Queens Avenue and Clarence Street.

The BRT fleet will include 28 new articulated buses.

The procurement of the vehicle fleet will consider including features such as:

- Higher passenger capacities (up to 130 passengers) than standard 40' buses;
- Faster boarding and alighting through three bus doors (front, middle, back);
- Accessibility features including low floor, wide aisles, automated stop announcements and display system, and dedicated priority seating and allocated mobility aid spaces;
- Smart buses equipped with technology such as a traffic signal priority system, a smart fare card system, automatic passenger counters, computer aided dispatch and automatic vehicle location; and,
- Cycling racks on buses.

Exhibit ES- 6: North-and-East Route Key Plan

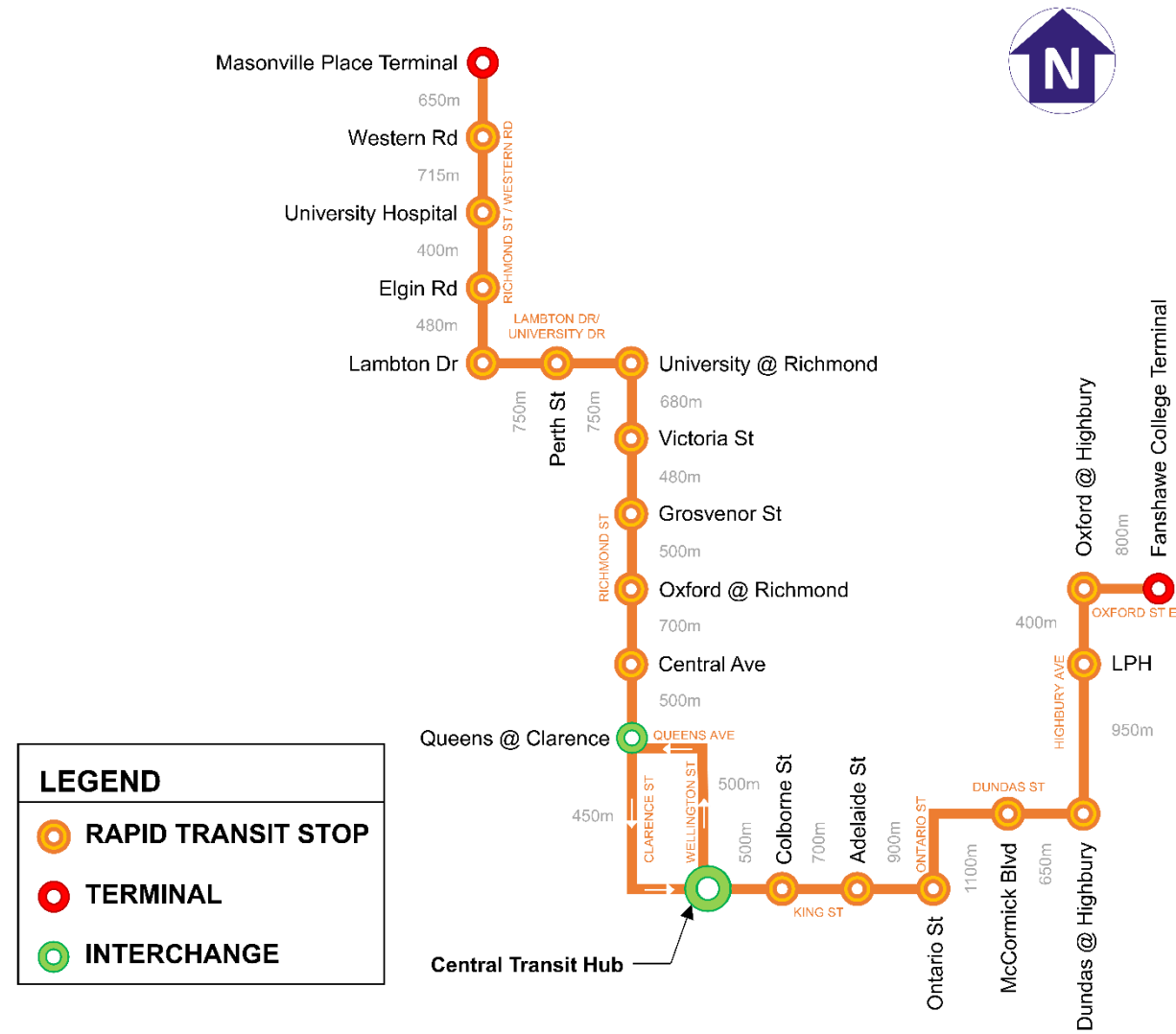
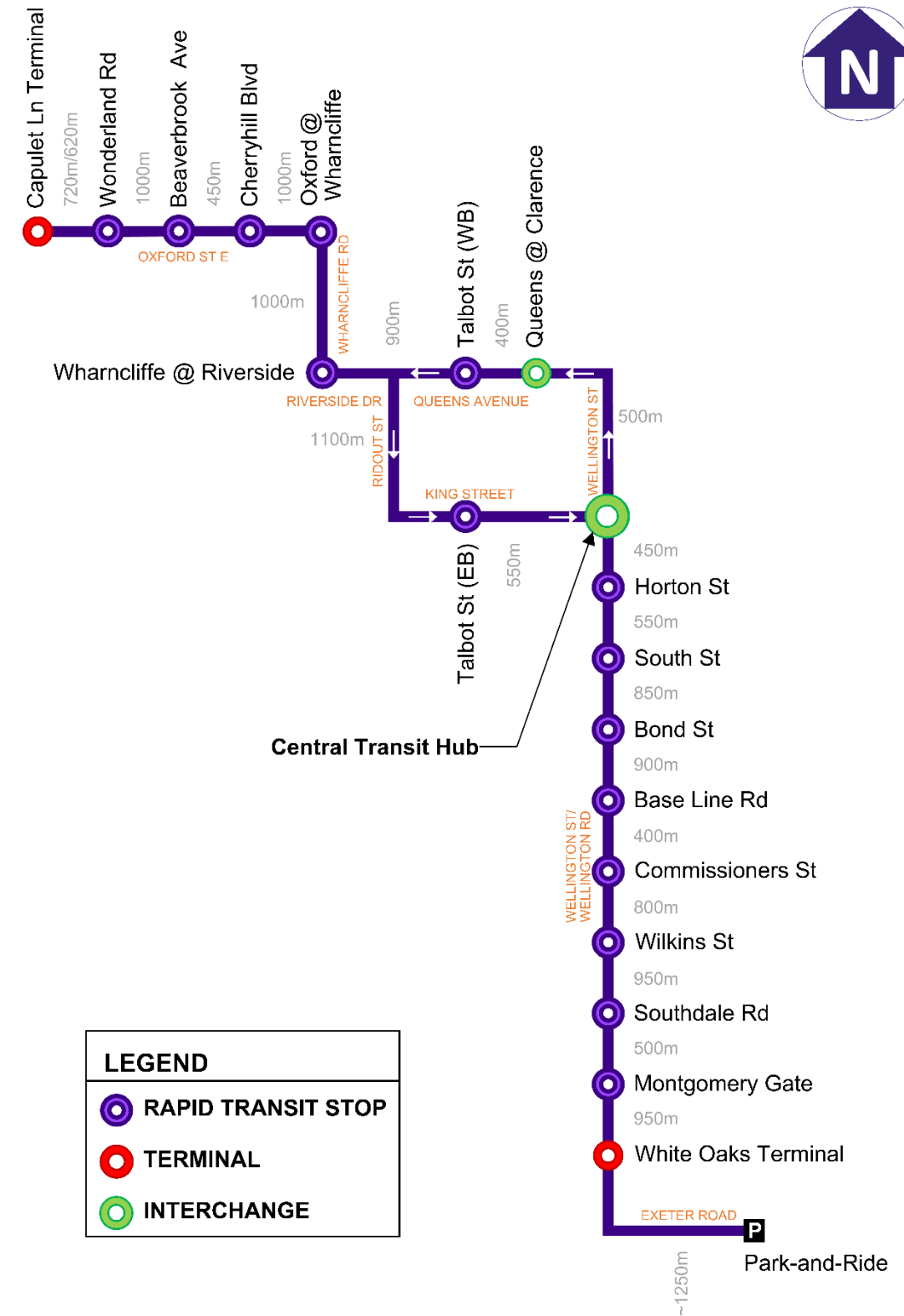


Exhibit ES- 7: West-and-South Route Key Plan



All BRT stops will have similar designs and layouts to allow for passenger familiarity and easy recognition.

The conceptual BRT stop design is modular, offering flexibility to scale the passenger amenities at any given stop, while maintaining consistent architectural characteristics across the system. The typical BRT stop design, as illustrated in Exhibit ES- 8, Exhibit ES- 9, and Exhibit ES- 10, has three main areas:

1. Entrance Area with off-board fare payment (smart fare card readers and ticket vending machines);
2. Waiting Area ranging from fully enclosed and heated area, to open area with or without a canopy; and,
3. Boarding Area with amenities such as benches, waste receptacles, and leaning bars, among other features.

The stops will feature BRT-specific branding, and there will be opportunities to customize certain elements to highlight neighbourhood features. Bicycle parking will be provided in the boulevard of the road near the intersection.

For the majority of the network, the BRT lanes will be centre-running with traffic lanes on either side. Other configurations include curbside and mixed-use options.

The centre-running BRT design will include a raised curbed island (approximate height of 150 mm or 6 inches) between the two dedicated transit lanes. This will change unsignalized side streets and driveways to right-in / right-out access only. Dedicated left-turn lanes with fully protected signal phasing will be provided at most signalized intersections to accommodate U-turn traffic. Exhibit ES- 11 illustrates the typical changes at unsignalized intersections and driveways.

Exhibit ES- 8: Typical Functional Plan Layout of the Platform (Not to Scale)

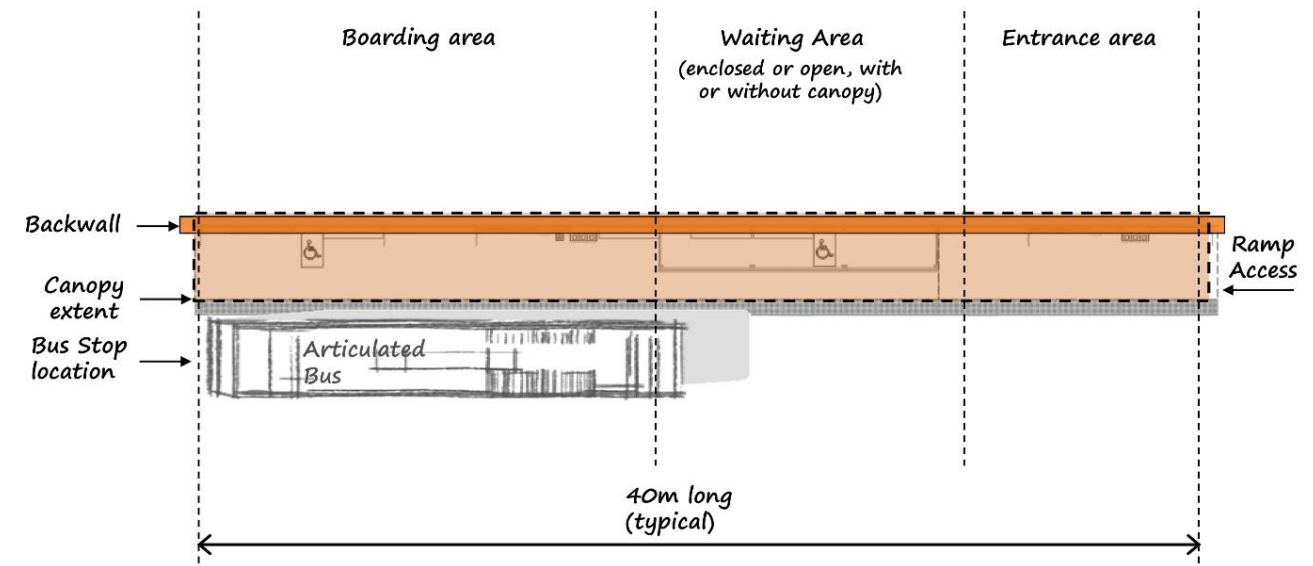


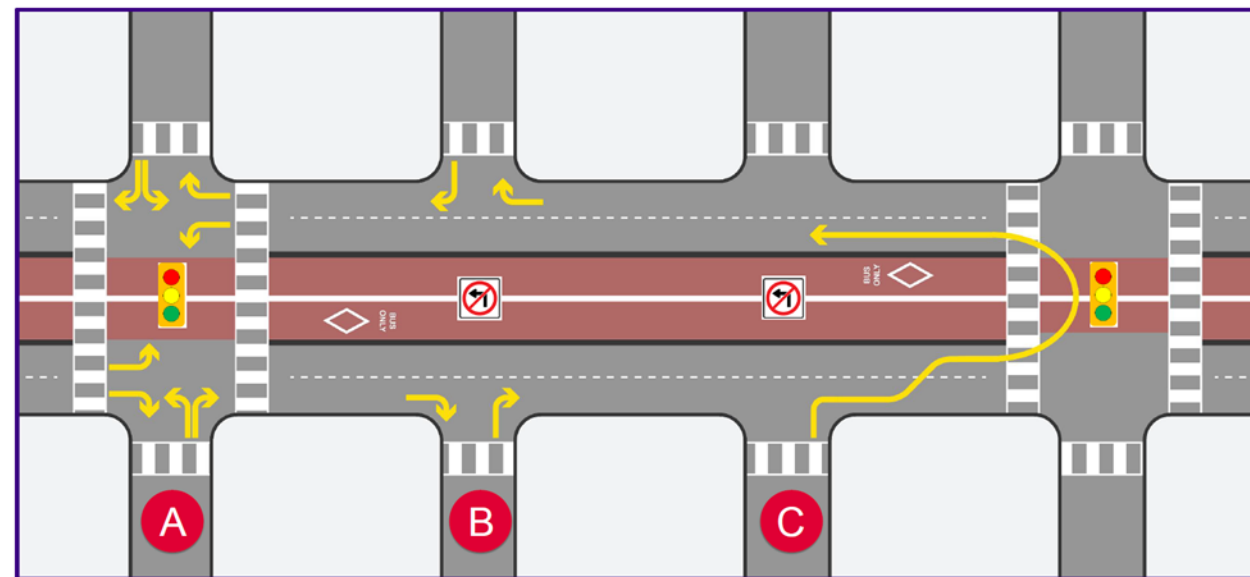
Exhibit ES- 9: Typical Functional Elevation Layout of the Platform (Not to Scale)



Exhibit ES- 10: Platform Configuration Option - Low Passenger Volumes



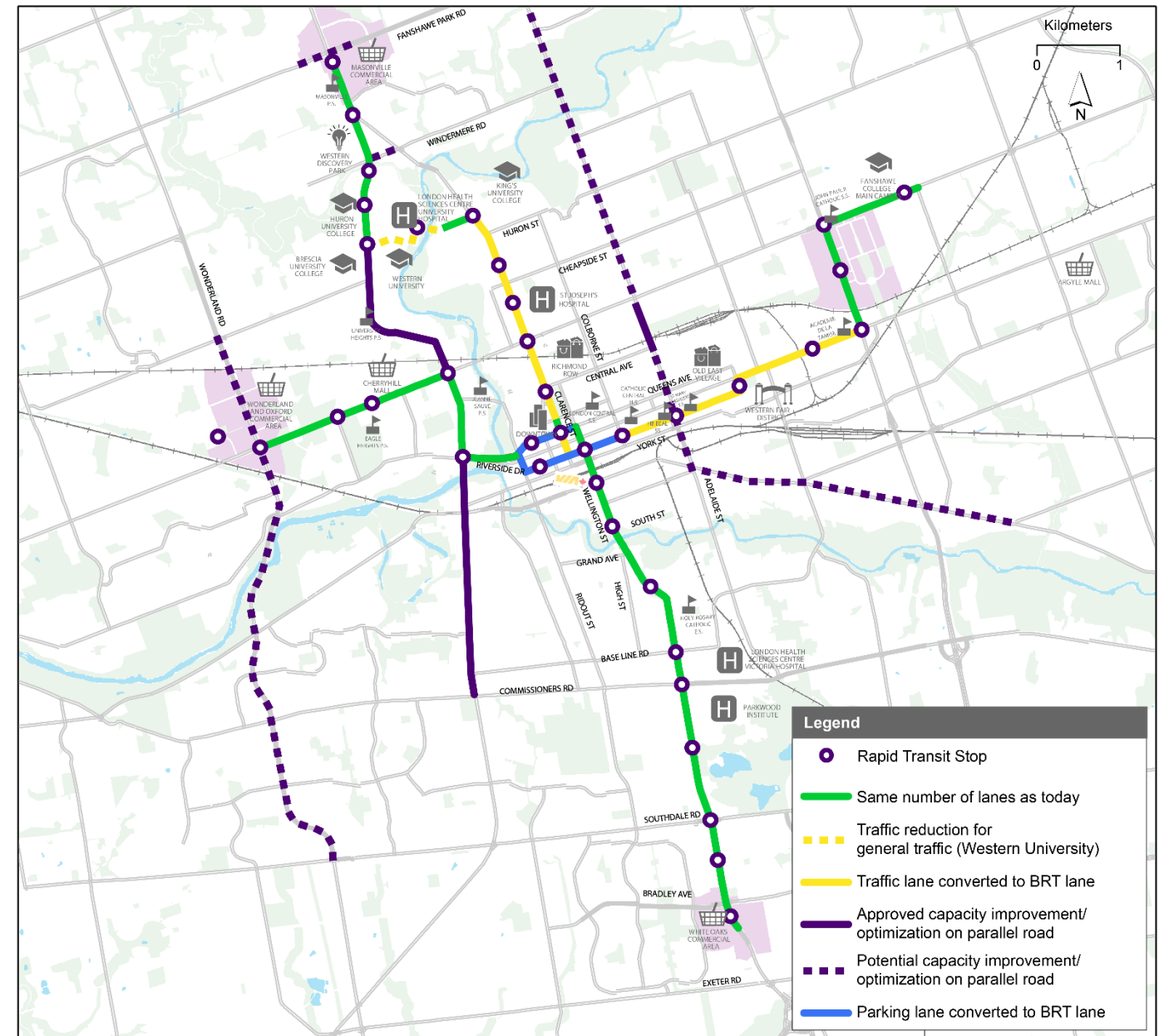
Exhibit ES- 11: Typical Changes to Unsignalized Intersections and Driveways



- A** At signalized intersections, traffic will be able to cross the BRT lanes and make right or left turns.
- B** At unsignalized minor streets and driveways, traffic will only be able to make a right-turn in or out. Traffic will not be able to cross the BRT lanes.
- C** Traffic that today turns left out of an unsignalized minor street or driveway will instead turn right and U-Turn at the next signalized intersection. U-turns will use dedicated left-turn lanes and a protected signal.

In most areas of the BRT network, the existing capacity for general traffic will be maintained by widening the roadway to accommodate the dedicated transit lanes and maintain the same number of traffic lanes as today. In some areas, where the right-of-way is constrained and widening is not feasible, one existing traffic or parking lane per direction will be converted to a dedicated transit lane. Exhibit ES- 12 illustrates which BRT corridor roads will convert one traffic lane per direction to transit-only, and some of the other planned improvements around the city. Over the 24 km BRT network, only 5 km of roadway will require conversion of existing travel lanes to dedicated transit lanes.

Exhibit ES- 12: Changes to Lane Configurations



A recently initiated study, separate from this TPAP, will examine Intelligent Transportation Systems on a city-wide basis, which are needed to support the priority traffic signals required for BRT, and provide a Traffic Control Centre. Other ongoing and planned studies will result in physical or operational improvements to other arterial roads such as Western Road, Wharncliffe Road and Adelaide Street.

Exhibit ES- 13: Cycling Facilities On and Around BRT Corridors

There are several existing bridge structures along the BRT corridors; some structures will be modified to accommodate dedicated transit lanes and active transportation facilities.

The following structures will require modification:

- Western Road Bridge;
- Western University Pedestrian Tunnel;
- University Drive Bridge;
- Clark’s Bridge;
- Queens Avenue Bridge;
- Mud Creek Culvert; and,
- Highbury Ave Bridge (over Canadian Pacific Rail).

The BRT system is designed with key consideration given to bicycle and pedestrian modes, in accordance with “complete streets” principles.

Complete streets are streets that designed to accommodate all modes. With this in mind, streets with transit lanes will also move pedestrians, cyclists and cars.

The Thames Valley Parkway, along with other connected pathways, offers over 200 km of off-street trails. London ON Bikes – London’s Cycling Master Plan (September 2016) was introduced to build on this foundation to improve the network in anticipation of BRT and other network improvements.

Cycling has been incorporated along BRT corridors where possible and where appropriate within the context of the cycling network. However, alternate parallel connections will be considered where BRT corridors are constrained.

Bike lanes will typically be 1.5 m wide per direction, or 3.0 m wide for a two-way cycling facility or multi-use path. Exhibit ES- 13 illustrates the locations of the cycling facilities and connections that are incorporated in the BRT design.

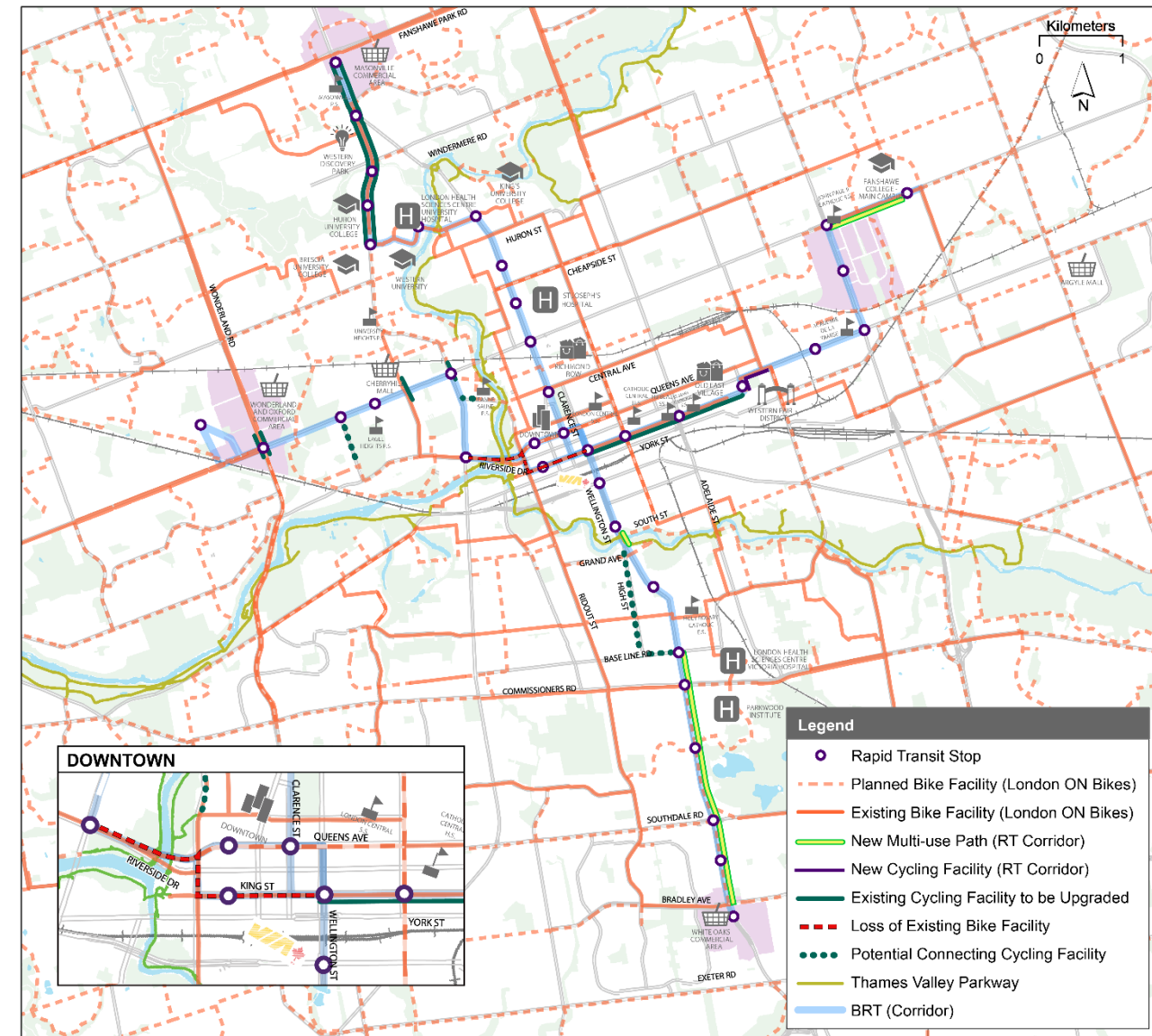
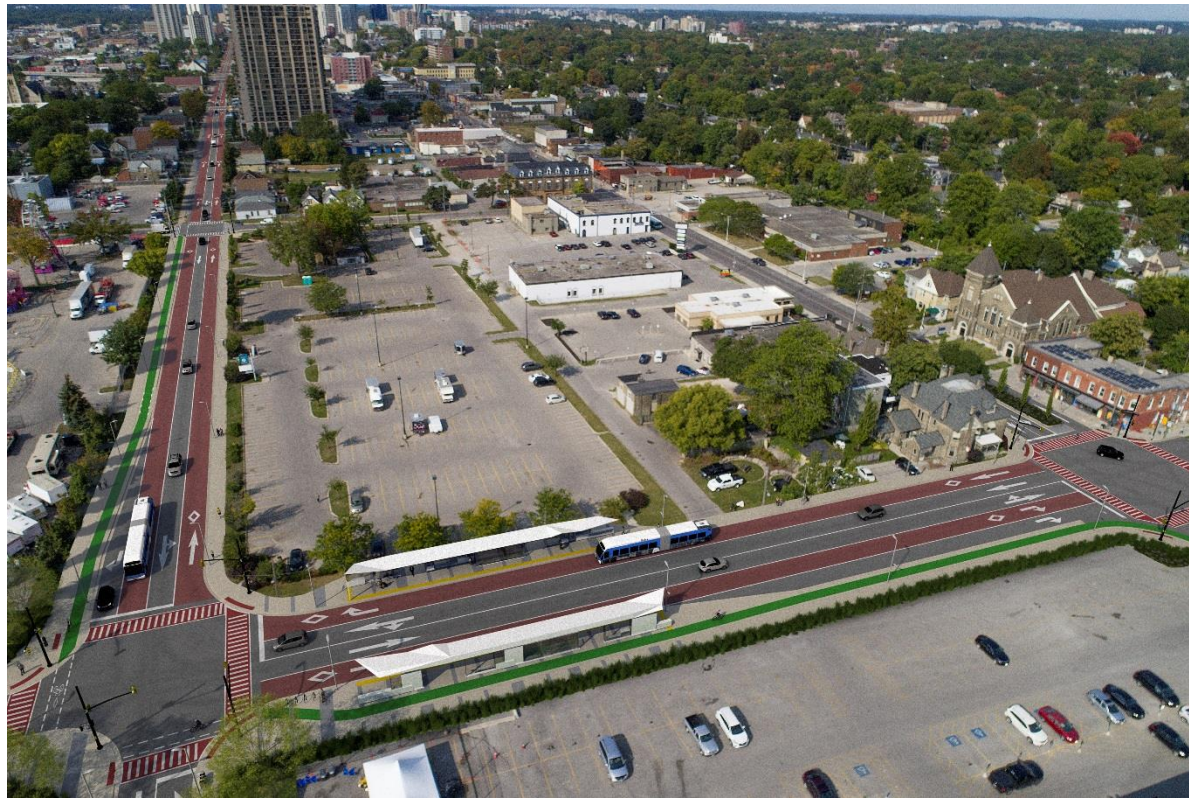


Exhibit ES- 14: King Street at Ontario Street, Looking West



Rendering may not represent final design.

Improved streetscape elements will be incorporated on BRT corridors.

Sidewalks will be continuous on both sides of the streets along BRT corridors. To be compliant with the Accessibility for Ontarians with Disabilities Act (2005), a minimum clear width or clearway of 1.5 m will be provided in constrained areas. In most areas, a clearway width of at least 2.0 m will be provided. Other accessible sidewalk design elements include maximum slopes of 1:20, a slip-resistant surface, and curb ramps at intersections with tactile warning strips and high tonal colour contrast.

Planting Zones or Planting and Furnishing Zones will be incorporated where space allows, typically located between the sidewalk and the curb, to provide extra buffer space between the pedestrian clearway and the roadway. The Planting Zone will feature street trees planted in sod, while the Planting and Furnishing Zone will consist of hardscape material with street trees planted in grates or planters, as well as lighting and street furnishings.

Median islands and platform ends provide opportunities to incorporate placemaking elements in certain areas such as public art, planters, and street trees, depending on the size of the median island.

The streetscape design will adhere to Crime Prevention through Environmental Design principles, optimizing sight lines and minimizing opportunities for crime along the BRT corridors.

Streetscape Furnishing such as benches, waste receptacles, bike parking and newspaper corrals will be situated in the Planting and Furnishing Zone where appropriate.

Public Art can be used in significant locations where there is available room within the right-of-way to help establish a strong sense of place along the BRT corridor. Vertically oriented public art will likely provide the most visual impact in most circumstances.

Street Lighting will be either maintained or improved to meet current standards. In the Downtown and Transit Village Place Types, and where boulevard cycling facilities are provided, person-level lighting will be considered. Lighting under bridges will be designed with either ceiling or wall-mounted fixtures.

Intelligent Transportation Systems will support efficient and reliable transit operations.

Consistent with ITS features in use on the current LTC service and fleet, Intelligent Transportation Systems elements for the Rapid Transit service will include:

- Transit Traveller Information System, to provide information in different ways to enhance passenger experience, including visually or hearing impaired passengers. This system will include displays with real-time information, audible pre-recorded announcements of next stop, and a public address system for ad-hoc messages on BRT vehicles and/or at BRT stops, among other services. This system could also enhance the existing web, mobile phone and interactive voice response services offered by LTC.
- Advanced Traffic Management Systems, to communicate with the traffic signal control centre to help improve traffic flow along the BRT corridors, by adjusting signal phase timing using real-time and historical data. Real-time data is collected using transit signal priority, vehicle detection systems, and closed circuit television cameras along roadways, among other systems. Transit Signal Priority will provide BRT vehicles with more green light time at traffic signals.
- Communication System, which can provide data and voice exchanges between BRT vehicles, supervisor and maintenance vehicles, runways, roadways, maintenance and storage facilities, and transit control centres.
- Computer-Aided Dispatch/Automatic Vehicle Location System, to provide more efficient responses to incidents by analyzing service data from vehicles, and supporting dispatchers by prioritizing issues.



- Fare Collection System, including smart fare card readers, ticket vending machines, cash fareboxes, and a central server for transaction processing and reporting.
- Security System, which will use a variety of technologies to communicate with transit control centres and emergency services to enhance safety along the BRT network. These technologies include closed circuit television cameras on vehicles and at stops, covert alarms for BRT vehicle operators, and emergency call boxes at stops.

These systems will integrate with existing and planned LTC systems, and the planned city-wide traffic control centre and signal coordination program.

Bus Rapid Transit will be integrated with Express Bus and Local Bus routes to support city-wide increases in transit-service.

Bus Rapid Transit will move more people, and support the City’s goals to increase transit ridership by creating a more reliable alternative to the personal automobile, and attracting riders who have a choice of modes. Local service will be restructured around the BRT to enhance the effectiveness of feeder routes, and improve transit throughout the entire City.

Bus Rapid Transit will be integrated with existing regional transit connections.

Inter-regional transit services in London are offered by VIA Rail and Greyhound Canada. VIA Rail offers passenger rail service from the London Station on York Street at Clarence Street. Greyhound Canada offers bus service from the London Bus Depot on York Street at Talbot Street, and from the Western University Campus. High-speed passenger rail service between Toronto and London is currently planned to be in operation as early as 2025.

Transit connections to the London International Airport will be maintained through the existing transit route from Oxford Street West near Second Street (Fanshawe College). With future study, dedicated transit lanes could be extended to the east from the East Turnaround to accommodate future BRT service, as it was identified as a corridor for future expansion in the RTMP.

Land and Property Requirements

The BRT network is mainly located along the existing municipal road allowance, with the exception of within the Western University campus, and is being designed with the goal of minimizing property requirements.

During the development of the preliminary engineering design, approximately 525 properties were identified as having impacts, ranging from full acquisition to front or side-yard impacts.

Project Implementation

Experience from other Rapid Transit projects suggests that implementation (detail design and construction) of the London BRT should take between eight and 10 years. Detail

design may commence in 2019, with construction of the first segments starting in 2020, depending on the coordination with other City infrastructure projects. The approach for tendering and constructing the project is yet to be determined.

The London BRT is expected to be constructed in stages, and the implementation plan will be refined through the detail design process.

ES.3 Existing Conditions

Section 3 of this draft EPR describes the existing conditions along the BRT corridors including transportation and utilities, natural environment, socio-economic environment, cultural environment, and matters of provincial importance.

ES.4 Impact Assessment, Mitigation and Monitoring

Section 4 of this draft EPR documents the potential impacts, and the proposed mitigation measures and monitoring efforts to be undertaken as part of the project. The following sections highlight impacts and mitigation measures identified for the BRT network.

Transportation

Transit Network

With lanes dedicated for transit, and reliable and frequent 5 or 10-minute service, the BRT network will offer improved travel times across the majority of the network.

BRT stops are spaced farther apart than local transit stops, further improving travel times. Increased stop spacing will, however, increase walking distances for some passengers. Some express and local bus routes will be able to use the dedicated transit lanes and stops for short sections of inter-lined service. BRT stop placement considered existing local land uses that are major trip generators, to balance speed and service.

A reduced number of local transit routes will still operate along the BRT corridors in general traffic lanes. These local bus routes will have stops closer together than the BRT stops, which will provide better access for passengers with limited mobility, and connect those passengers to the BRT system at the next BRT stop. Local routes which meet or cross the BRT corridors will be realigned to connect to BRT stops where feasible.

During construction, local routes may be temporarily diverted as needed. These changes will be communicated well in advance during the construction period. Local service will be reviewed and adjusted leading up to the start of BRT operation, and on an annual basis during BRT operations. Communicating these changes is described in the next section.

Traffic Operations

Along the BRT corridors, priority is given to reliable transit service, safe and convenient pedestrian access, and access to trip generators and adjacent neighbourhoods. The

preferred design includes intersection improvements such as auxiliary turn lanes and smart traffic signals to mitigate congestion. Intersections which are experiencing congestion today are likely to continue to experience congestion with BRT. This is primarily due to background traffic growth, the conversion of main street left-turn movements to fully-protected operations, and increases in U-turn demand.

To minimize traffic delays and maintain access during construction, BRT construction will occur in phases, in coordination with other capital projects in the City.

Utilities

Surface and Sub-surface Utilities

There are existing utilities within and across the BRT corridors that will require relocation in order to address conflicts with BRT infrastructure. Through coordination with all of the potentially impacted service providers, utilities found within the proposed platforms will generally be relocated to minimize potential disruption to transit during maintenance and repair activities. Future road disruptions for lifecycle repairs will be reduced, as part of the road reconstruction works associated with BRT, by renewing underground infrastructure along with BRT-related road construction.

Potential impacts to surface and sub-surface utilities may include service disruptions to residents and businesses during construction. Impacts due to utility relocations can potentially include access restrictions, road closures, sidewalk closures, traffic detours and delays. Depending on the proposed location of the relocated utilities, impacts to the public can be limited and minimized dependent upon available space within the road allowance.

To minimize potential disruption due to utility relocations, construction staging will be considered during detail design. Traffic management plans will be created to alleviate and minimize disruption. Standard mitigation practices will be used for other impacts associated with construction, such as dust, and noise.

Stormwater Management

The majority of the BRT corridors can currently be characterized as having a high level of urban development. As a result, there will be a nominal increase in the impervious surface area, which will result in a nominal increase in peak storm flows. In all corridors, consideration will be given to the installation of Low Impact Development measures for both quantity and quality control wherever feasible, such as:

- Bio-retention (within planters, curb extensions, bio-retention units);
- Swales (enhanced grass swales, bio-swales);
- Perforated pipes;
- Prefabricated modules (precast tree planters, soil support systems, phosphorus removal, proprietary stormwater treatment devices); and,
- Permeable pavement (pervious concrete, porous asphalt, permeable pavers).

These Low Impact Development measures will assist in providing quality control, as well as some quantity and erosion control, in order to meet upcoming Ministry of the Environment and Climate Change requirements to match the hydrologic cycle as best as possible.

Natural Environment

Groundwater and Contaminated Sites

There are no areas of significant potential for contamination at BRT stop locations. In general, low to moderate risks related to subsurface conditions are expected at a limited number of sites. The majority of potential contaminants of concern are petroleum hydrocarbon and chlorinated solvents associated with existing and former gas stations and service centres. As a result, construction at or near the groundwater level may require treatment of dewatering discharge. It is anticipated that, for the majority of the BRT stop locations, active remediation is probably not warranted given the relatively nominal depth of excavation at these locations.

Terrestrial and Aquatic Environments

The majority of the infrastructure required is located in the existing municipal road allowance and in urbanized areas. In order to modify the existing watercourse crossings, localized effects will occur as a result of construction activities, such as vegetation removal, increased sedimentation, erosion and turbidity, soil compaction, and habitat loss or fragmentation. These effects will be mitigated through avoidance of direct impacts to species at risk.



Indirect impacts may include temporary impacts such as those associated with the temporary disruption of features / habitats or displacement of species with changes in site conditions, or long-term effects on surface drainage, introduction of invasive species, and increasing anthropogenic pressures from noise and light. This project provides an opportunity for invasive species management along the corridors.

Mitigation and compensation measures will aim to minimize environmental impacts and reduce the magnitude and extent of negative net effects. Construction mitigation includes measures to avoid and/or minimize potential impacts to the aquatic environment and surface water through the use of the following techniques:

- Best management practices for erosion and sediment control and excavation dewatering;
- Constraints on construction timing, equipment movement, fueling and maintenance, and materials storage;
- Use of a debris containment system for bridge works; and,
- Appropriate construction period and post-construction period compliance monitoring.

Air Quality

An Air Quality Impact Assessment was completed to assess the effect of the proposed Project’s operations and construction on local air quality. The air quality impacts of the development of the project at these receptors have been assessed and compared to air quality threshold limits.

Noise and Vibration

Noise mitigation measures will be implemented at four locations, as shown in Appendix A. Vibration impacts on nearby vibration sensitive areas due to the operation of the proposed BRT system is not expected to be a concern. Mitigation measures during construction are recommended, and will be specified during the next design phase.

Socio-Economic Environment

The BRT network will be within walking distance of 40% of homes and 60% of jobs.

Once the BRT system is implemented, the Rapid Transit Corridors are envisioned to become vibrant, mixed-use communities that border the length of the system. The land uses along the corridors will vary depending on the character, uses and intensity of the surrounding areas. Some will be primarily residential with small-scale, street-facing commercial uses, while others may feature stand-alone commercial uses or mixed-use development. The corridors will provide easy access to Downtown and Transit Villages via Rapid Transit, and will be fundamentally walkable and transit-oriented. Areas closer to Rapid Transit stops may be more appropriate for greater density and height to support transit usage for a greater number of residents and workers.

Rapid Transit will generate jobs and contribute to London GDP during construction and throughout the project’s lifecycle.

During construction, the project is expected to generate over 4,000 employment-years and increase GDP by approximately \$260 million. These short-term economic benefits are associated with the construction of the BRT network and are quantified in terms of the estimated number of direct and indirect person-years of employment, wages and additional GDP.

During the lifecycle of the project (from opening day in 2028 until 2050), the project is expected to generate 225 employment years, and contribute an additional \$9 million in GDP per year. These long-term economic benefits are associated with the ongoing operations of BRT, and are quantified in terms of the estimated number of direct and indirect person-years of employment, income (i.e. wages/salaries) and additional GDP. These long-term economic benefits are directly tied to the annual operating costs, and can be impacted by changes in ridership, operational subsidy, and service standards.

Rapid Transit will inspire city-building along its corridors and increase land value.

Investment in transit often results in changes in land value. Case study research has shown these changes are generally positive (i.e. increased property values) as lands become more desirable in their existing form, and/or redevelop into higher density uses.

An estimated uplift in land value in the order of \$90 million could be realized along the proposed BRT corridors if the City of London grows as anticipated. Some vacant or largely underutilized properties will see a major uplift in value and others will see little to none. The average uplift in land value along the corridors is anticipated to range from 2% to 10%.

Several significant recreation and entertainment facilities and attractions are located along the BRT network.

Londoners and visitors will have improved access to these facilities with the implementation of BRT. This will help achieve the guiding principle of improving access to recreation as set out in the Parks and Recreation Master Plan, and will provide improved access to London’s entertainment attractions, making it a more attractive place to visit, live, work, and play.

Cultural Environment

The BRT network was designed to stay within the existing road allowance wherever possible to minimize or avoid impacts to potential archaeological resources.

There are 20 to 30 sites with the potential for archaeological resources that may be disturbed by the project. Additional archaeological assessments are recommended to confirm the potential, prior to detail design.



The BRT network was designed to minimize impacts to existing heritage resources, wherever possible.

There are over 450 properties recommended for further cultural heritage evaluation within the project footprint, or within lands adjacent to the footprint. These properties have the potential to contain features of cultural heritage value or interest. In areas where impacts are anticipated, and avoidance is not possible, mitigation measures will include context-sensitive design of the stops and platforms in areas where cultural heritage resources have been identified. Identified potential heritage resources will be subject to Cultural Heritage Evaluation Reports and/or Heritage Impact Assessments prior to construction, and will be monitored during construction activity.

ES.5 Consultation Process

The City of London initiated a consultation program for the Bus Rapid Transit (BRT) system in January 2015 as part of an extensive effort to collect and respond to comments and questions from various interested parties for the Rapid Transit Initiative Master Plan (RTMP). The RTMP was approved by London City Council in July 2017.

London’s consultation program continued into the pre-planning phase of the TPAP, which was initiated in September 2017, and will remain ongoing during TPAP. Details are provided in Section 5 of this draft EPR.

The goal of this ongoing consultation program is to engage people who have an interest in the proposed BRT system in meaningful discussion on challenges and opportunities, with the following objectives:

- Facilitate conversations with key regulatory agencies;
- Facilitate dialogue with stakeholder groups and the public;
- Minimize and mitigate impacts to property owners, local businesses and service providers;
- Build trust and accountability within the community;
- Provide for public and regulatory agency involvement in the corridor design process;
- Address and minimize concerns with potential construction and operations related impacts such as traffic management, traffic noise and visual changes;
- Fulfill the duty to consult with interested Indigenous communities;
- Use communication and presentation materials that convey key messages in a way that is understandable, and promotes a high degree of discussion on opportunities that will support the quality of life and preservation of the environment; and,
- Maintain an active correspondence and response log with regulatory agencies, authorities, stakeholders and members of the public involved throughout the pre-planning and the TPAP.

Notification Protocol

A number of communication tools and a variety of methods were used to notify stakeholders of events, provide project updates, and give the opportunity to provide comments. These included:

- Project website, www.shiftlondon.ca, Facebook, Twitter, Instagram @shiftldnont;
- E-newsletters;
- Emails to interested persons on the master contact list;
- Emails to those who signed up on the project website;
- City-wide mail-outs that reached property owners, tenants and business;
- Targeted mail-outs to potentially impacted property owners, and those living within 50 m either side of the corridors;
- Media outreach, technical briefings for media and news releases;

- Meetings with stakeholder advisory groups including the Rapid Transit Implementation Working Group, Technical Agencies Group, Municipal Advisory Group, Community Stakeholders Group, and Emergency Services;
- Technical briefing packages for local politicians;
- Radio, print, poster and outdoor advertising alerting people to the events;
- Frequently Asked Questions (with answers) posted on the project website;
- Public Information Centre (PIC) and Open House Comment forms;
- PIC and Open House Summary Reports;
- Stop Features survey, asking participants to identify features they consider important to be included in BRT stops;
- Notice of TPAP Commencement; and,
- Notice of Completion of Environmental Project Report.

The public, stakeholders, regulatory agencies, Indigenous Communities and other interested parties had options to interact with the project team:

- Public Information Centres and Open Houses;
- Twitter, Facebook, Email;
- London’s BRT Project webpage: www.shiftlondon.ca;
- Face-to-face meetings and phone calls;
- Presentations and meetings with stakeholders (e.g., Business Improvement Areas, Neighbourhood Associations) and individual property owners;
- Presentations at Community Group and Ward meetings;
- Attendance and exhibits at community events; and,
- Contacting the project team directly through telephone, email or mail.

Master Contact List

A project contact list of regulatory agencies, conservation authority, local municipalities, Indigenous communities, impacted property owners, stakeholders and interested members of the public, was compiled during the development of the London RTMP.

The project contact list was carried forward into the pre-planning phase of the TPAP, and continually updated in response to project feedback and stakeholder interest. This list has been used for the distribution of project-related notices throughout the pre-planning phase, and will continue into the next phase.

Consultation during the Pre-Planning Phase

Consultation for the pre-planning phase has included:

- Consultation with the Director of the Environmental Approvals Branch at the Ministry of the Environment and Climate Change;
- Updating the project website that was developed during the London RTMP process;
- Preparation of a contact list;
- Public Information Centre #5, which included nine events held on December 9, 12, 13, and 14, 2017 and January 24, 2018 to present the BRT corridor design alternatives;
- Five Open House events on February 28 and March 1 and 3, 2018 to present the emerging technically preferred design alternatives;
- Consultation with Indigenous communities identified as having a potential interest in the project;
- Meetings with the Rapid Transit Implementation Working Group, including project update presentations live streamed and recorded on YouTube; and,
- Meetings with identified key stakeholder groups including Technical Agencies Group, Municipal Advisory Group, Community Stakeholder Group, Emergency Services Group, property owners, and stakeholders.

This draft EPR and supporting technical reports will be circulated prior to starting TPAP to technical agencies, conservation authority, Indigenous communities, local municipalities and other stakeholders.

Consultation with the Ministry of the Environment and Climate Change

As required under O. Reg. 231/08, the City of London sent a letter to the Director, Environmental Approvals Branch at the Ministry of the Environment and Climate Change, on September 12, 2017, to assist in identifying Indigenous communities which may have an interest in the BRT project.

Rapid Transit Implementation Working Group

The Rapid Transit Implementation Working Group was formed in Spring 2016 during the development of the RTMP, and is comprised of representatives from City Council and the London Transit Commission. The purpose of the Working Group is to advise Council on matters related to the planning and design of the BRT system.

Six meetings were held with this group between September 2017 to March 2018, covering:

- An overview of the Project and the TPAP;
- Consultation activity updates;

- Technical design updates;
- Public Information Centre updates;
- Expert panel review of the technical design; and,
- Review of Recommended Preliminary Engineering Design.

Consultation Groups

In Fall 2017, a Technical Agencies Group, a Municipal Advisory Group, a Community Stakeholders Group, and an Emergency Services Group were formed to effectively engage with a variety of stakeholders.

Public Meetings

Stops and Streetscapes Workshop

The Stops and Streetscapes Workshop was held on November 15, 2017, at the Central Library. The purpose of the Workshop was for the public to share ideas with the project team concerning the BRT stops and streetscape. A summary of the comments received at the Workshop is available in Section 5 of the draft EPR.

Public Information Centre #5

Public Information Centre #5 was held to obtain feedback from the public to aid in the evaluation of the BRT corridor design options for nine focus areas identified in the RTMP, plus the turnarounds for the north and west routes and Oxford Street West from Platt's Lane to Wharncliffe Road. The focus areas were:

- North turnaround;
- Western University;
- Richmond Street North;
- Richmond Row;
- Downtown;
- Dundas Street;
- East turnaround;
- Wellington Road Curve;
- Wellington Road South;
- South turnaround;
- Oxford Street West from Platt's Lane to Wharncliffe Road; and,
- West turnaround.



Additional information was presented on the project process, BRT vehicles, traffic impacts, and the natural environment, cultural heritage and existing archaeological conditions. A number of comments and questions were raised at the Public Information Centre (PIC).

A total of 555 individuals signed in at the December PIC events. An additional 234 individuals signed in at the two PIC events held on January 24, 2018.

Open House

Open Houses were held as a follow-up to Public Information Centre #5 to obtain feedback from the public on the emerging technically preferred designs of the project corridors for the same focus areas as Public Information Centre #5.

A number of comments and questions were raised at the Open Houses. A total of 496 individuals signed in at the five Open House sessions.

General Public and Property Owners Correspondence

The general public, businesses, community groups, and property owners have been consulted through various methods and events during the pre-planning phase, including individual letter, phone calls, meetings and site visits. Discussions with interested persons, business, agencies and property owners along the project corridors will continue up to, and during, the TPAP.

Indigenous Community Engagement

The Ministry identified a list of Indigenous communities which may have an interest in the BRT project. The City has communicated the project to the identified list, plus other communities. The combined list is as follows:

- Aamjiwnaang First Nation;
- Association of Iroquois & Allied Indians;
- Chippewas of the Thames First Nation;
- Haudenosaunee Development Institute;
- Haudenosaunee Six Nations Confederacy Council, Haudenosaunee Resource Centre;
- Kettle and Stony Point First Nation;
- London District Chiefs Council;
- Mississaugas of New Credit First Nation;
- Moravian of the Thames First Nation;
- Munsee-Delaware Nation;
- Oneida Nation of the Thames;

- Six Nations of the Grand River;
- Union of Ontario Indians; and,
- Walpole Island First Nation.

Consultation during the Transit Project Assessment Process

During the 120-day TPAP consultation period, the project team will consult with interested parties and the public regarding the project. The draft EPR will be finalized, incorporating comments received. The final draft EPR will be updated to reflect the consultation and submitted to the MOECC within 120 days of issuing the Notice of Commencement, and will be issued for a 30-day public review.

Future Consultation

Consultation on this infrastructure project will continue after the TPAP. The Rapid Transit Implementation Office will continue to work with interested persons, businesses, agencies and property owners as detail design progresses, before and during construction.



ES.6 Permits and Approvals

Section 6 identifies permits and approvals that may be required during the subsequent phases of the London BRT project, including detail design, construction, and post-construction.

At the federal level, the following permits and approvals may be required:

- Approvals under the Canadian Environmental Assessment Act (proponent will continue to assess to determine if any are applicable);
- Canadian Transportation Agency approval may be required for works within a railway right of way under the Canada Transportation Act;
- Permits for work with the potential to harm fish or fish habitat will be required from the Department of Fisheries and Oceans in accordance with the Fisheries Act;
- Species at Risk Act permits for impacts to federally listed species. The Department of Fisheries and Oceans will provide direction related to Species at Risk Act permit requirements; and,
- A new or modified Licence of Occupation under the Public Lands Act may be required where modifications of existing crossing are proposed.

At the provincial level, the following permits and approvals may be required:

- Permit to Take Water from the Ministry of the Environment and Climate Change (MOECC), under the Ontario Water Resources Act;
- Environmental Compliance Approvals from MOECC for new/relocated sewers and stormwater management outfalls, sewer use for discharge of dewatering effluent (compliant with Section 53 of the Ontario Water Resources Act and relevant MOECC guidelines);
- Archaeological and built heritage investigations will be conducted and the associated reports will be submitted to MTCS for review and acceptance, as required prior to any ground disturbance;
- Approval from Hydro One for crossing under its corridor near Exeter Road;
- A Highway Corridor Management permit from the Ministry of Transportation Ontario for the proposed park-and-ride at Exeter Road under the Public Transportation and Highway Improvement Act; and
- A Letter of Advice from the Ministry of Natural Resources and Forestry or an Overall Benefit Permit under clause 17(2)(c) of the Endangered Species Act.

At the municipal level, the following permits and approvals may be required:

- London City Council approval;
- A Heritage Permit for alterations and/or demolitions to properties designated under the Ontario Heritage Act; and,
- Approvals for work in the areas regulated by the UTRCA under the Conservation Authorities Act – Ontario Regulation 157/06, under O. Reg. 97/04.

ES.7 Commitments to Future Action

Section 7 of the draft EPR identifies commitments to future work to be completed during detail design, as well as prior to, during, and after construction of the BRT. Net effects, mitigation and monitoring details will be included. The following items will be addressed in the next phase of the project:

- Nest surveys for Barn Swallows (and other applicable species at risk present at the time) in the breeding season prior to construction activities on bridges;
- Entry-exit surveys for Chimney Swifts where damage to suitable chimneys is scheduled to occur. Surveys should be completed during the breeding season prior to commencement of the demolition or construction activities;
- Screening for suitable bat cavity trees where removal of mature trees are proposed to permit road widening;
- The need for additional targeted surveys for SAR mussels will be discussed with MNRF and DFO at detailed design, once footprint impacts are known, to address potential permitting and related works issues. Mussel rescue/relocations will be required at all locations where mussels have been confirmed within the in-water footprint;
- Completion of a Butternut Health Assessment for Butternut trees adjacent to Lambton Drive, if realignment or widening of the road is to occur within 50 m of the trees; and,
- Additional screening as required based on future changes to species' listings or habitat regulations of the ESA.

Commitments to Future Cultural Environmental Work:

- Heritage Impact Assessments for all designated heritage properties and Heritage Conservation Districts that may be impacted by the project;
- Cultural Heritage Evaluation Reports for all properties with potential cultural heritage value or interest as determined through consultation with London's Advisory Committee on Heritage; and,
- Stage 2 Archaeological Assessments, and Stage 3 and 4 Archaeological Assessments if recommended by Stage 2 and 3, in advance of any activities that have the potential to disturb archaeological resources.

This list will be amended during TPAP.

Matters of Provincial Importance and Indigenous or Treaty Rights

A comprehensive plan for mitigation and monitoring will be developed during detail design, and prior to project implementation. This plan will be based on the recommendations provided in the technical reports to produce net positive effects on matters of provincial importance related to the natural environment, cultural heritage resources, hydrology, or constitutionally protected Indigenous or Treaty Rights. The plan will identify and address potential environmental impacts, approval and permit requirements, and monitoring processes to be completed during construction. The following list summarizes the matters that may be relevant in determining provincial importance:

- Constitutionally protected Indigenous or treaty rights;
- A park, conservation reserve or protected area (*not applicable*);
- Extirpated, endangered, threatened, or species of special concern and their habitat;
- A wetland, woodland, habitat of wildlife or other natural heritage area;
- An area of natural or scientific interest (earth or life science);
- A stream, creek, river or lake containing fish and their habitats;
- An area or region of surface water or groundwater or other important hydrological feature;
- Areas that may be impacted by a known or suspected on or off-site source of contamination such as a spill, a gasoline outlet, an open or closed landfill site, etc.;
- Protected heritage property;
- Built heritage resources;
- Cultural heritage landscapes;
- Archaeological resources and areas of potential archaeological interest;
- An area designated as an escarpment natural area or an escarpment protection area by the Niagara Escarpment Plan under the *Niagara Escarpment Planning and Development Act (not applicable)*;
- Property within an area designated as a natural core area or natural linkage area within the area to which the Oak Ridges Moraine Conservation Plan under the *Oak Ridges Moraine Conservation Act, 2001* applies (*not applicable*); and,
- Property within an area described as a key natural heritage feature or a key hydrologic feature in the Protected Countryside by the Greenbelt Plan under the *Greenbelt Act, 2005 (not applicable)*.

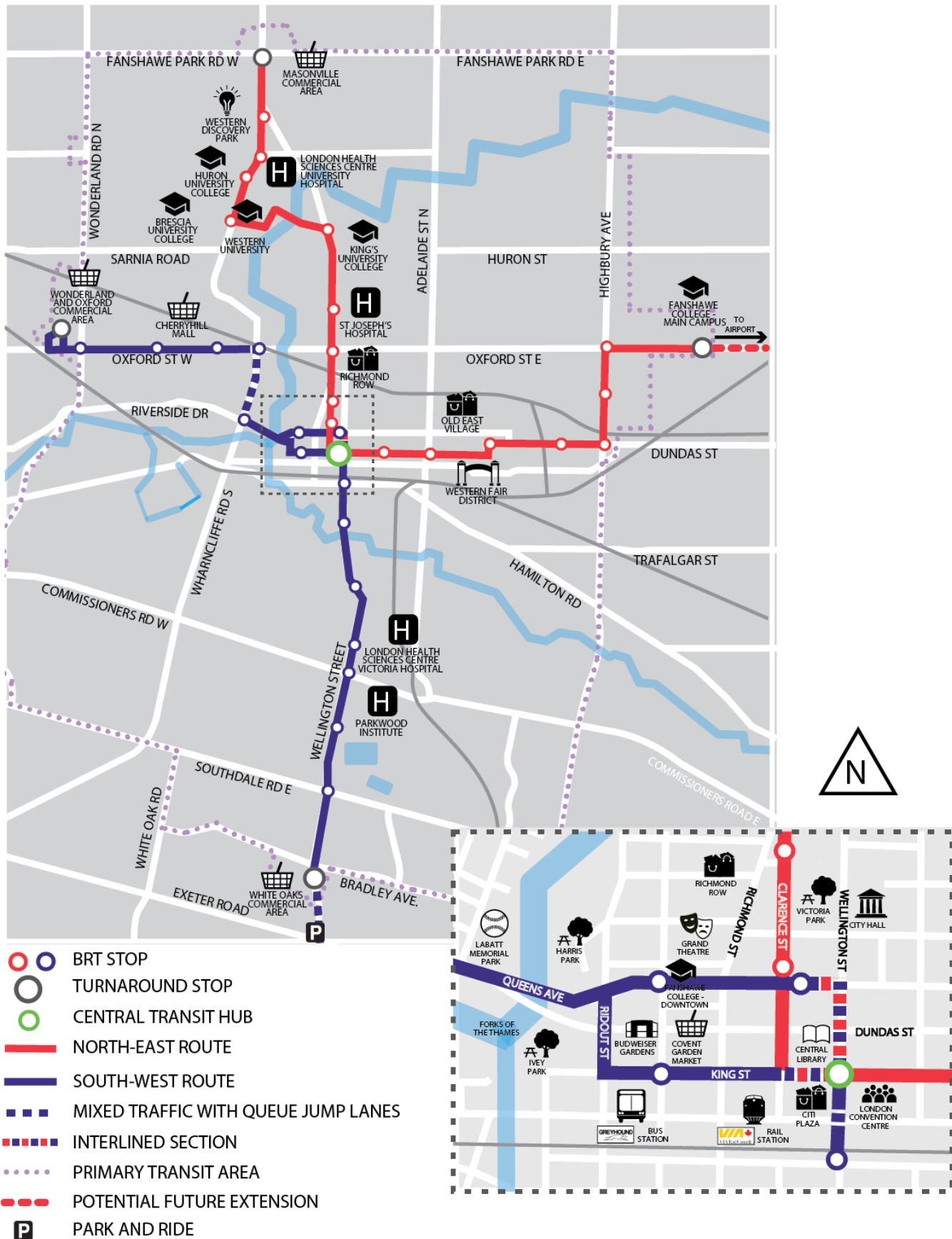


NOTICE OF COMMENCEMENT LONDON'S BUS RAPID TRANSIT SYSTEM TRANSIT PROJECT ASSESSMENT PROCESS



The Project

The City of London's Bus Rapid Transit System will provide more frequent and reliable transit service to Londoners. On July 25, 2017, London City Council approved the Rapid Transit Master Plan that defined the network, stop locations and that the system would operate as a Bus Rapid Transit system.



The Process

The City of London is assessing the environmental impacts of the Bus Rapid Transit System according to the Transit Project Assessment Process (TPAP), as prescribed in Ontario Regulation 231/08. TPAP focuses on the assessment of potential impacts of a selected transit project, in this case, the approximately 24 km Bus Rapid Transit network comprised of north, east, south, and west corridors, and a one-way downtown couplet.

This Notice of Commencement marks the beginning of the formal 120-day TPAP consultation period, starting **Month Day**, 2018, and ending when the Notice of Completion is issued. As part of TPAP, an Environmental Project Report (EPR) will be filed, documenting any potential environmental effects and mitigation requirements of the Project. Documents related to the Project, including technical studies and consultation materials, are available on the project website. The public, regulatory agencies, Indigenous communities, and other interested persons will have an opportunity to review the EPR during a formal 30-day review period. Viewing locations of the EPR will be published in the Notice of Completion. Objections may be submitted to the Minister of the Environment and Climate Change during this period.

All information produced as part of this project is available on the project website at www.shiftlondon.ca.

Consultation

The Project Team would like to thank everyone for the feedback to-date. During the 120-day TPAP consultation period, the City will host additional Public Information Centres to allow the public an opportunity to provide feedback on the design. All interested persons are encouraged to actively participate in TPAP by attending these future meetings or by contacting the project team members listed below with information, comments, questions or to be added to the public mailing list.

Jennie Ramsay, P. Eng.
Project Director, Rapid Transit
City of London
Tel: (519) 661-2489 x 5823
jaramsay@london.ca

Margaret Parkhill, P. Eng.
Project Manager
IBI Group
Tel: (519) 472-7328
margaret.parkhill@ibigroup.com

Information will be collected in accordance with the Municipal Freedom of Information and Protection of Privacy Act (MFIPPA) and the Environmental Assessment Act. Comments will become part of the public record. Any personal information such as name, address and telephone number included in a submission may become part of the public record unless the commenter specifically requests that such personal details not be included in the public record.

This Notice first issued: **Month, Day, 2018.**

BRT FINANCIAL MODEL - CAPITAL

(000)'s

up to 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026 2027 TOTAL

BRT - Capital:

Capital Cost by year ^{(1), (2)}	5,421	12,554	37,288	56,799	57,074	69,370	66,069	65,105	66,131	52,308	11,881	500,000
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BRT - Capital Funding Sources:

Municipal ^{(3), (4)}	3,077	11,534	21,777	21,799	22,574	19,370	11,069	8,105	6,131	3,314	1,250	130,000
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Provincial ⁽³⁾			10,000	15,000	14,500	25,000	30,000	27,000	30,000	18,500		170,000
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Federal												
Public Transit Infrastructure Funding (PTIF) ⁽³⁾	2,344	1,020	5,511									8,875
Investing in Canada Plan (Public Transit Funding Stream) ^{(3), (5)}				20,000	20,000	25,000	25,000	30,000	30,000	30,494	10,631	191,125

NOTES:

- (1) Summarized capital expenditure are based on a detailed analysis provided by the consultant, IBI, in nominal dollars.
- (2) Capital cost are totals of project management, land acquisition, downtown, east, north, south, west corridors, LTC buses and maintenance facility.
- (3) Sources of financing cash flow projections are based on anticipated capital cash flow needs. Future refinements may be necessary as the Environmental Assessment process continues and details of the transfer payment agreements are known for Provincial & Federal Funding.
- (4) Municipal Funding is currently calculated as \$12M in tax supported and \$118M in Development Charges. New provincial regulations for Development Charges (DC) recovery for transit projects may change the growth/non-growth splits based on the new scale of the project and the service standard (ridership), but the impact is unknown at this time. The City has retained a consultant to provide the methodology for DC rate calculation purposes, which will be completed in the coming months.
- (5) Application of London's allocation from the Investing in Canada Plan (Public Transit Funding Stream) to London's BRT initiative is subject to formal review by Infrastructure Canada.

BRT FINANCIAL MODEL - OPERATING

(000)'s	2023	2024	2025	2026	2027	2028	TOTAL
BRT - Operating:							
Operating Costs by year ^{(1), (2), (3), (4)}	3,926	3,926	3,926	10,362	10,362	12,866	45,368

BRT - Potential Operating Funding Sources:

Potential Tax Levy % Increase ⁽⁵⁾ without other sources of revenue	0.69%	0.00%	0.00%	1.12%	0.00%	0.44%	2.2%
Potential Tax Levy % Increase ^{(5), (6)} after fare forecast	0.44%	0.00%	0.00%	1.02%	0.00%	0.34%	1.8%
Potential Assessment Growth ^{(5), (7)}	Assessment growth funding could potentially further reduce or offset tax levy increases						
Potential Gas Tax Funding ^{(5), (8)}	Gas tax funding could potentially further reduce or offset tax levy increases						
BRT operating cost could potentially be fully funded between fare revenue, assessment growth and/or gas tax funding.							

NOTES:

(1) Summarized operating costs are based on a detailed analysis provided by the consultant, IBI, when BRT is fully operational (projected in 2028) in real dollars as per below table:

Rapid Transit Operating and Maintenance Costs (based on the July, 2017 Business Case)			
Cost Items	City	LTC	TOTAL
Labour and Administration Costs		\$6,068,000	\$6,068,000
Fuel and Energy Costs		\$1,830,000	\$1,830,000
Vehicle and Plant Maintenance Costs		\$3,768,000	\$3,768,000
Maintenance Cost (snow, waste removal, etc.)	\$1,200,000		\$1,200,000
Total Rapid Transit Operating & Maintenance Costs	\$1,200,000	\$11,666,000	\$12,866,000

(2) Operating costs are incremental to local transit costs. Operating costs do NOT INCLUDE incremental fare revenue routes.

(3) LTC incremental operating costs/(savings) not yet available. To be determined by LTC's Service Review. Impact will be included at future time.

(4) It is anticipated that BRT operating cost will begin in 2023 with the projected opening of the East corridor. Operating costs increase in 2026 with the projected opening of the North and South corridors, and again in 2028 with the projected opening of the West corridor.

(5) The potential tax levy % increase is provided as a guide. Operating costs for the plan were provided by the consultant, IBI, and are subject to update and revision as a result of the ongoing Environmental Assessment process. Incremental operating costs will be funded through a mix of tax levy increases, assessment growth funding, gas tax and/or fare revenue. Percentages are based on 2018 tax levy.

(6) Fare forecasts are based on detailed analysis provided by the consultant, IBI, as per the July 2017 Business Case, in real dollars.

(7) Assessment growth business cases are received by council annually.

(8) Provincial Gas Tax Funding is expected to double by 2022. The 2017-2018 Provincial Gas Tax allocation was approx. \$10 million.

APPENDIX 'D'

Chair and Members
Strategic Priorities and Policy Committee

#18070
April 23, 2018
(Award Contract)

RE: Bus Rapid Transit - Environment Assessment Initiative**Procurement Options Analysis and Value for Money Assessment
(Subledger NT18BRT01)****Capital Project TS1430-1 - RT 1: Wellington Rd. - Bradley Ave to Horton St. South Leg Widening****Capital Project TS1430-2 - RT 2: Richmond St - Fanshawe Park Rd to Raymond Ave North Leg Widening****Capital Project TS1430-3 - RT 3: Highbury Ave - Dundas St to Oxford St. East Leg Widening****Capital Project TS1430-6 - RT 6: Oxford St W - Hyde Park Road to Richmond St West Leg Widening****Infrastructure Ontario - \$111,142 (excluding H.S.T.)****FINANCE & CORPORATE SERVICES REPORT ON THE SOURCES OF FINANCING:**

Finance & Corporate Services confirms that the cost of this project can be accommodated within the financing available for it in the Capital Works Budget and that, subject to the adoption of the recommendations of the Managing Director, Environmental & Engineering Services & City Engineer, the detailed source of financing for this project is:

SUMMARY OF ESTIMATED EXPENDITURES	Approved Budget	Revised Budget	Committed to Date 2)	This Submission	Balance for Future Work
<u>TS1430-1 -RT 1: Wellington Rd-Bradley Ave to Horton St South Leg Widening</u>					
Engineering	\$7,475,000	\$7,475,000	\$2,080,209		\$5,394,791
Land Acquisition	29,563,000	29,563,000	780,944		28,782,056
Construction	33,172,642	32,555,200			32,555,200
Relocate Utilities	2,140,000	2,140,000			2,140,000
City Related Expenses 3)	382,558	1,000,000	886,116	33,930	79,954
	<u>72,733,200</u>	<u>72,733,200</u>	<u>3,747,269</u>	<u>33,930</u>	<u>68,952,001</u>
<u>TS1430-2-RT 2: Richmond St-Fanshawe Park Rd to Raymond Ave North Leg Widening</u>					
Engineering	2,500,000	2,500,000	1,952,471		547,529
Land Acquisition	12,363,000	12,363,000	3,256		12,359,744
Construction	6,867,500	6,867,500			6,867,500
Relocate Utilities	644,000	544,000			544,000
Other City Related 3)		100,000	7,057	39,586	53,357
	<u>22,374,500</u>	<u>22,374,500</u>	<u>1,962,784</u>	<u>39,586</u>	<u>20,372,130</u>
<u>TS1430-3 -RT 3: Highbury Ave-Dundas St to Oxford St East Leg Widening</u>					
Engineering	1,596,000	1,596,000	1,043,578		552,422
Land Acquisition	6,987,000	6,987,000			6,987,000
Construction	3,341,000	3,241,000			3,241,000
City Related Expenses 3)		100,000		28,275	71,726
	<u>11,924,000</u>	<u>11,924,000</u>	<u>1,043,578</u>	<u>28,275</u>	<u>10,852,148</u>
<u>TS1430-6- RT 6: Oxford St W-Hyde Park Road to Richmond St West Leg Widening</u>					
Engineering	4,329,312	4,329,312	784,282		3,545,030
Land Acquisition	2,643,334	2,623,334			2,623,334
City Related Expenses 3)	5,688	25,688	5,688	11,310	8,690
	<u>6,978,334</u>	<u>6,978,334</u>	<u>789,970</u>	<u>11,310</u>	<u>6,177,054</u>
NET ESTIMATED EXPENDITURES	<u>\$114,010,034</u>	<u>\$114,010,034</u>	<u>\$7,543,601</u>	<u>\$113,100</u> 1)	<u>\$106,353,333</u>
<u>SUMMARY OF FINANCING:</u>					
<u>TS1430-1 -RT 1: Wellington Rd-Bradley Ave to Horton St South Leg Widening</u>					
Capital Levy	\$1,957,600	\$1,957,600	\$163,111	\$2,171	\$1,792,318
Debenture By-law No. W.-5609-239 (Serviced through City Services - Roads Reserve Fund (Development Charges)) 4) & 6)	27,571,300	27,571,300	1,439,650	31,758	26,099,892
Drawdown from City Services - Roads Reserve Fund (Development Charges) 4)	935,600	935,600	935,600		0
PTIF (Public Transit Infrastructure Fund)	3,665,373	3,665,373	1,208,908		2,456,465
Senior Government 5)	38,603,327	38,603,327			38,603,327
	<u>72,733,200</u>	<u>72,733,200</u>	<u>3,747,269</u>	<u>33,930</u>	<u>68,952,001</u>
<u>TS1430-2-RT 2: Richmond St-Fanshawe Park Rd to Raymond Ave North Leg Widening</u>					
Capital Levy	924,300	924,300	81,408	2,890	840,002
Drawdown from City Services - Roads Reserve Fund (Development Charges) 4)	11,778,900	11,778,900	1,037,427	36,696	10,704,777
PTIF (Public Transit Infrastructure Fund)	2,605,018	2,605,018			2,605,018
Senior Government 5)	7,066,282	7,066,282	843,949		6,222,333
	<u>22,374,500</u>	<u>22,374,500</u>	<u>1,962,784</u>	<u>39,586</u>	<u>20,372,130</u>
<u>TS1430-3 -RT 3: Highbury Ave-Dundas St to Oxford St East Leg Widening</u>					
Capital Levy	443,433	443,433	38,809	1,979	402,645
Drawdown from City Services - Roads Reserve Fund (Development Charges) 4)	5,891,900	5,891,900	515,654	26,295	5,349,951
PTIF (Public Transit Infrastructure Fund)	1,860,727	1,860,727	489,115		1,371,612
Senior Government 5)	3,727,940	3,727,940			3,727,940
	<u>11,924,000</u>	<u>11,924,000</u>	<u>1,043,578</u>	<u>28,275</u>	<u>10,852,148</u>
<u>TS1430-6- RT 6: Oxford St W-Hyde Park Road to Richmond St West Leg Widening</u>					
Capital Levy	488,434	488,434	55,292	792	432,350
Drawdown from City Services - Roads Reserve Fund (Development Charges) 4)	6,489,900	6,489,900	734,678	10,518	5,744,704
	<u>6,978,334</u>	<u>6,978,334</u>	<u>789,970</u>	<u>11,310</u>	<u>6,177,054</u>
TOTAL FINANCING	<u>\$114,010,034</u>	<u>\$114,010,034</u>	<u>\$7,543,601</u>	<u>\$113,100</u>	<u>\$106,353,333</u>

APPENDIX 'D'

Chair and Members
Strategic Priorities and Policy Committee

#18070
April 23, 2018
(Award Contract)

RE: Bus Rapid Transit - Environment Assessment Initiative
Procurement Options Analysis and Value for Money Assessment
(Subledger NT18BRT01)
Capital Project TS1430-1 - RT 1: Wellington Rd. - Bradley Ave to Horton St. South Leg Widening
Capital Project TS1430-2 - RT 2: Richmond St - Fanshawe Park Rd to Raymond Ave North Leg Widening
Capital Project TS1430-3 - RT 3: Highbury Ave - Dundas St to Oxford St. East Leg Widening
Capital Project TS1430-6 - RT 6: Oxford St W - Hyde Park Road to Richmond St West Leg Widening
Infrastructure Ontario - \$111,142 (excluding H.S.T.)

1) FINANCIAL NOTE:	TS1430-1	TS1430-2	TS1430-3	TS1430-6	TOTAL
Contract Price	\$33,343	\$38,900	\$27,786	\$11,114	\$111,142
Add: HST @13%	4,335	5,058	3,612	1,445	14,450
Total Contract Price Including Taxes	37,678	43,958	31,398	12,559	125,592
Less: HST Rebate	3,748	4,372	3,123	1,249	12,492
Net Contract Price	<u>\$33,930</u>	<u>\$39,586</u>	<u>\$28,275</u>	<u>\$11,310</u>	<u>\$113,100</u>

- 2) Amounts reflected in the "Committed to Date" column are subject to housekeeping budget adjustments as a result of future reports to Municipal Council.
- 3) The expenditures related to the current submission are included in "City Related Expenses" because they are not eligible for PTIF or Senior Government funding.
- 4) Development charges have been utilized in accordance with the underlying legislation and the Development Charges Background Studies completed in 2014.
- 5) The scope and timing of the Bus Rapid Transit Initiative is subject to securing funding from other levels of government.
- 6) **Note to City Clerk:**
The City Clerk be authorized to increase Debenture By-law W.-5609-239 as amended by By-law No. W.5609(a)-282 by \$8,018,400 from \$19,552,900 to \$27,571,300.

ms

 Alan Dunbar
 Manager of Financial Planning & Policy

From: "van Holst, Michael" <mvanholst@london.ca>
Date: April 15, 2018 at 11:38:51 PM EDT
To: "Saunders, Cathy" <csaunder@london.ca>
Subject: SPPC motion on BRT

Cathy,
Please also include this at the next SPPC meeting.
Thanks

Dear Colleagues,

With respect to BRT, I wish to move the following:

That staff assist in clarifying Council's priorities with respect to the rapid transit project.

The reason for my request is to provide clarity for council and for the citizens that I see a forming two factions:

Those hoping we gain anticipated benefits;
Those hoping we avoid anticipated costs and inconvenience.

Few understand precisely what we want to achieve with BRT and the uncertainty is magnified because many do not feel that a full-blown rapid transit is something we need to solve today's problems, nor do they expect that the BRT we envision now is what we will really want 20 years from now. More clarity on our part will reduce this divide.

Numerous reasons have been presented for implementing BRT but we have never taken the opportunity to prioritize these sometimes competing interests. Here is a partial list that I wish to see prioritized and applied consistently to the project:

- Improving bus transit
- Improving transportation as a whole
- Improving our city image
- Expanding roads
- Repairing old infrastructure
- Securing RT transportation corridors
- Guiding development along certain corridors
- Youth retention
- Getting our fair share from higher levels of government
- Social justice concerns
- Minimizing property impacts
- Minimizing Heritage impacts
- Minimizing tree canopy loss
- Minimizing greenhouse gas emissions
- Transitioning from individual to mass transit
- Preparing for population growth
- Implementing the London Plan

Once we have clarity on what we hope to achieve, we will be able to evaluate and refine our plan effectively. If these priorities remain a shifting cloud of desire we will only be able to say yes or no to whatever final plan lands in front of us. Should we find ourselves needing to contain costs, a clear set of priorities will be invaluable. Having these set will help us determine what future RT projects we may wish to pursue.

I appreciate your consideration,

Michael van Holst

From: Chris Butler

Sent: Thursday, April 12, 2018 11:06 AM

To: csc <csc@london.ca>

Cc: Woolsey, Heather <hwoolsey@London.ca>; Ramsay, Jennie <jaramsay@London.ca>; Squire, Phil <psquire@london.ca>

Subject: SPPC - Public Input Submission - April 23 BRT - EPR MTG

Please post this E - Mail as public input for distribution to the SPPC for the upcoming April 23 BRT - EPR meeting for review and consideration .

I have attended 3 of 4 Shift Team Public Meetings , consider myself to be an improved public transit supporter but have determined that there is a significant " GAP " in concept design deliverables to BRT corridor drivers & pedestrians as this juncture that I would like to see recognized and corrected .

Feedback and Recommendation (North Corridor BRT Route @ Two Inside Vehicle Lanes Remaining Focus)

1. As both a walker & recreational biker I and others frequently cross Richmond St from east to west (and back) at unsignalized crossings to enjoy Gibbons Park trails. I use St James St . The current centre lane BRT concept design currently includes a raised curb in the centre to restrict my rights to cross and " encourage " me and others to add 400 - 500 yards to go to a the next signaled crossing to continue our journey . **RECO** - I have asked the BRT Team to include a one(1) meter level cut in this centre raised curb at these side street crossings to respect the current rights of pedestrians and bikers to cross at their own risk as we choose to do now and actually improve the safety of this crossing with no jump over - lift over curb obstruction . **This request has been denied (see response from J Ramsay below)** . Short of installing razor wire loops along this centre raised curb in the BRT lanes , the BRT Team & the City of London cannot reasonably expect to change this long standing right & practice and should recognize this requirement in the design now.
2. As a driver travelling north or south in the one remaining inside lane in the North Richmond corridor , I have outlined 5 or 6 frequent events which regularly interrupt " my drive " now to determine how these will be addressed in the future (**Examples** - Garbage & Recycling trucks , Uber & Taxi pickup / drops, FEDEX & CDN Post drops & picks , Contractors @ the orange cones out) . The responses from J Ramsay BRT Lead indicate the City of London plans to mitigate or reduce these delays but there is no guarantee these will be eliminated (see responses below) . Anyone who drives from North to South along this Richmond corridor on the inside lane and gets held up NOW in front of the LUXE BLDG @ 1235 Richmond - 10 to 20 % of the time knows exactly how well this mitigation process is working. **RECO** - All I want as a driver in the one remaining inside lane is the right to look , signal and safely transition around any one of these obstacles by using the adjacent BRT lane and return to my lane immediately after bypassing the obstacle without being charged by under the Highway Traffic Act or a City of London bylaw. The option is come and serve me lunch as I'm going NO WHERE as this is not my bad.

THXS - Chris Butler - 863 Waterloo St

REFERENCE ONLY - Cut and Paste of Copy of Questions & Responses from Shift Team Project Lead - J. Ramsay from E Mail - April 9 / 2018

- What exactly will I do as a driver when I'm caught behind a Landscaping Co truck or goods delivery truck when they stop and put their orange cones out . What will the City of LDN do to mitigate this ?

Service vehicles working within the road allowance are required to first obtain a permit before putting out orange cones. Permits issued for maintenance work along BRT corridors will include conditions that respect the corridor configuration. The BRT construction will coordinate with utility partners to repair aging infrastructure and remove

conflicts along the corridors in order to minimize need for future repair work within the road allowance.

As for Deliveries, Taxis, Ubers, Canada Post, Fedex and other private service vehicles, stopping in the curbside through lane on BRT Corridors will not be permitted in areas where there are only two lanes of general traffic (ie. Richmond Street or Dundas Street) or in the dedicated bus lanes when running curbside (ie. Downtown Couplet or King Street). This will be managed through education and strict enforcement. We recognize there will be learning curve following implementation of the system, but since there is no physical barrier between the through lane and dedicated bus lane, drivers will be able to manoeuvre around the offending delivery vehicle if needed during this transitional period.

- What exactly will I do as a driver when I'm caught behind a Taxi or UBERS driver stopping for long painful passenger pickups or departures with their emergency flashers on . What will the City of LDN do to mitigate this ? **See above.**
- How will a get across the curb in the middle of the BRT lanes with my bike (cause I'm smart enough to stay of Richmond St) at St James St to crossing go to the park without stopping like a deer in the headlights in your BRT lanes to lift this bike over. What if I had a walker .

Since our telephone discussion, I have confirmed that there will not be drops in the centre median at unsignalized intersections along Richmond North. The restriction of these side streets to rights-in/rights-out applies to cyclists as well for safety reasons. All crossings, regardless of mode, should be made at signalized intersections. Cyclists can plan their routes to cross at these safe locations. A person requiring the use of a walker should only ever cross with the assistance of a signal. Additionally, crossing at a signal with a BRT stop provides a refuge in the centre of the road allowing slower pedestrians to cross the road in two phases.



DRAFT ENVIRONMENTAL PROJECT REPORT

April 23, 2018



Recent recap

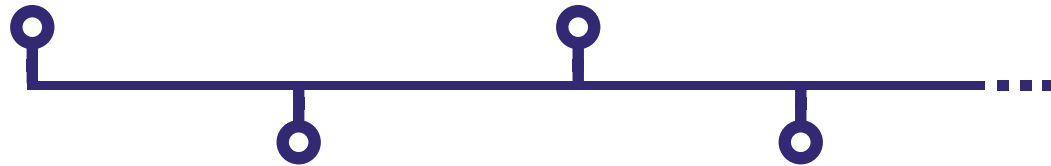
- July 2017: City Council approves Rapid Transit Master Plan, establishing BRT network
- Sept. 2017: Last presentation to SPPC
- Dec. 2017 and Jan. 2018: Nine public consultation events
- Feb. and March 2018: Recommended BRT designs shared with the public at five open house events
- April 2018: Draft Environmental Project Report presented to SPPC



How we got here

SmartMoves 2030

Rapid Transit Master Plan



The London Plan

Draft Environmental Project Report



SmartMoves

- Approved by City Council in 2013
- Identifies rapid transit as integral to long term transportation mobility success



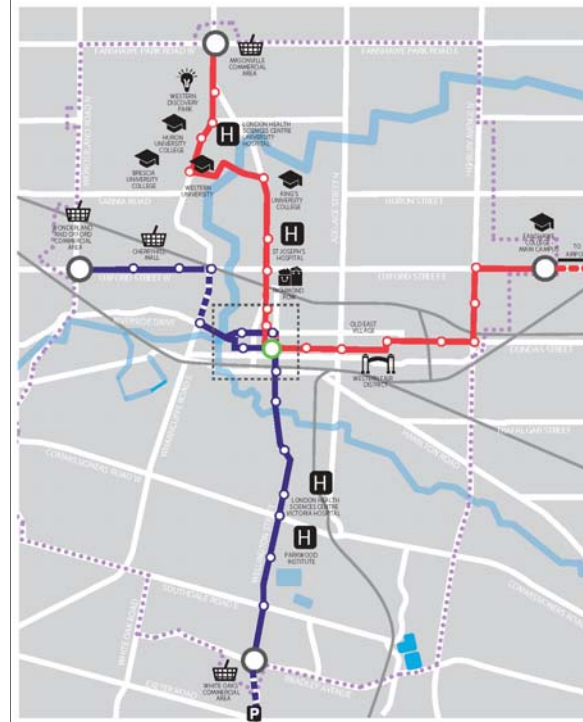


THE LONDON PLAN

EXCITING. EXCEPTIONAL. CONNECTED.

The London Plan

- Approved by City Council in June 2016
- Identifies rapid transit corridors and transit villages to encourage growth, revitalize neighbourhoods and create a more livable city
- Rapid transit mobility is fundamental to the success of The London Plan implementation



Rapid Transit Master Plan

- Jan 2015: Work begins on Rapid Transit Master Plan
- May 2017: City Council approves BRT network
- July 2017: City Council approves Rapid Transit Master Plan and Business Case



Why we're here today

- Recommended Preliminary Engineering Design for BRT network **BE APPROVED**
- TPAP Notice of Commencement **BE FILED**
- Council **SUPPORT** application process for Federal funding of BRT project under Ontario's Infrastructure Plan
- Infrastructure Ontario **BE APPOINTED** to undertake Procurement Options Analysis and Value for Money Assessment

Transit Project Assessment Process

120 Days TPAP Consultation Period

- Consult with the public, property owners, businesses, regulatory agencies and First Nations communities.
- Prepare final Environmental Project Report.

30 Days Public Review

35 Days Minister Review

What's next

Spring/Summer 2018
Technical review of EPR and beginning of TPAP

Spring/Summer 2018
Ongoing public consultation

Fall 2018
30-day public review of Final EPR

Fall 2018
35 days for Minister to consider the project





Recommended preliminary engineering design

Shared with the public at recent Open House events in February and March



Key aspects of BRT designs

24 Km network

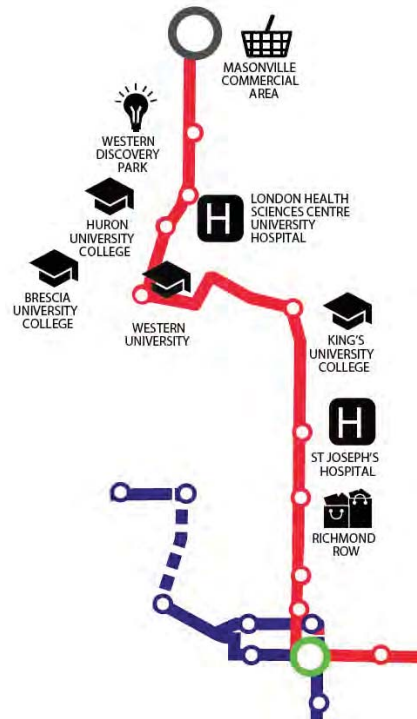
Revitalizing 24 km of main roads that serve as gateways into our city.

Dedicated lanes

Lanes that only buses can travel on - for more reliable service.

Centre-running vs curbside lanes

19.5 km of centre-running lanes and 3 km of curbside lanes.



North leg

North of Queens Avenue, dedicated centre-running lanes on:

- Clarence Street
- Richmond Street
- University Drive
- Lambton Drive
- Western Road
- Richmond Street to just south of Fanshawe Park Road

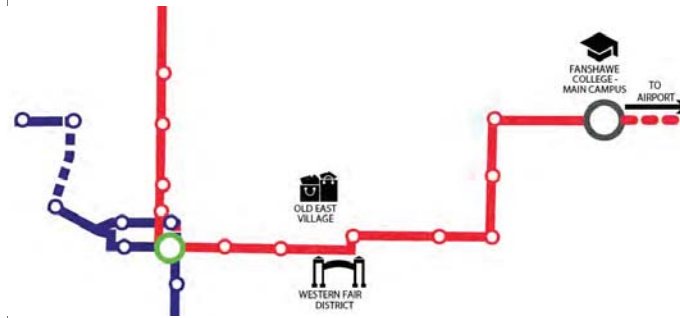


Richmond Street at University Drive (looking south)





Richmond Street at Oxford Street (looking towards Richmond Row)



East leg

East of Wellington Street,
dedicated curbside lanes on:

- King Street
- Ontario Street

Dedicated centre-running lanes on:

- Dundas Street
- Highbury Avenue
- Oxford Street East to
Fanshawe College



King Street at Ontario Street (looking west towards Old East Village)



Oxford Street East at Fanshawe College (looking west)





South leg

South of King Street, dedicated centre-running transit lanes on:

- Wellington Street
- Wellington Road just south of Bradley Avenue

Mixed traffic lanes on Wellington Road to:

- South turnaround using Holiday Avenue or park-and-ride on Exeter Road near Bessemer Road



Wellington Road at commissioners Road (looking north)



Wellington Road at White Oaks Mall (looking south)

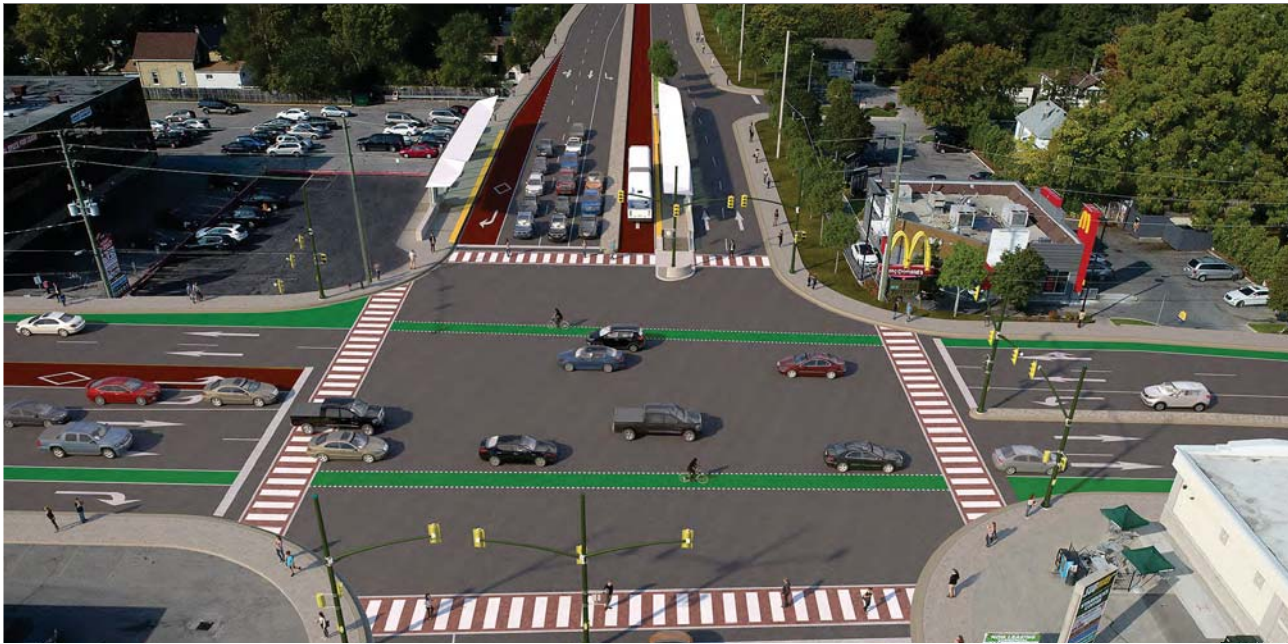


West leg

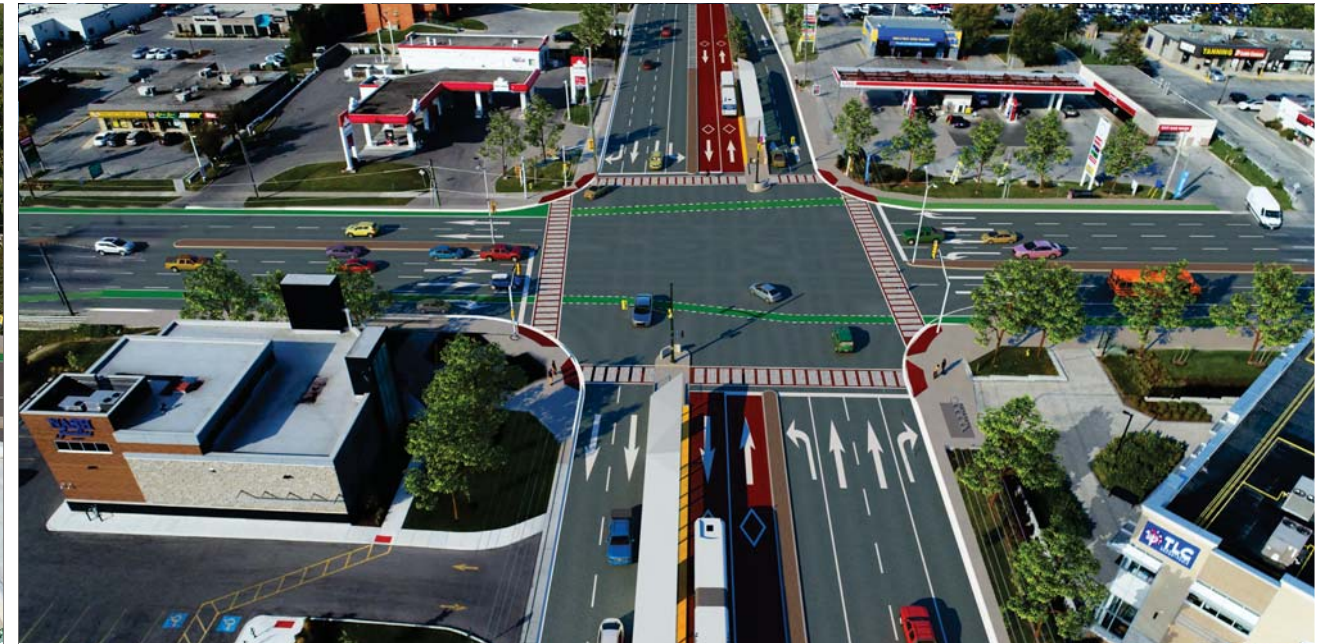
West of the Thames River

- Dedicated westbound curbside and eastbound centre-running transit lanes on Riverside Drive
- Mixed traffic lanes on Wharncliffe Road
- Dedicated centre-running transit lanes on Oxford Street West
- Mixed traffic to the west turnaround at Capulet Walk and Capulet Lane





Oxford Street at Wharncliffe Road (looking west)



Oxford Street at Wonderland Road (looking west)



Downtown Couplet

Dedicated curbside transit lanes on:

- Queens Avenue
- Ridout Street
- Clarence Street
- Wellington Street
- King Street



Richmond Street at Central Avenue (looking north to Richmond Row)





Wellington Street at King Street (looking northwest)



capital cost update

- Rapid Transit Master Plan contingency - 50%
Design concepts represent 5-10% design level
- EPR contingency - 25%
Design concepts represent 25-30% design level
- Project capital cost remains within \$500M capital budget
Contingency is reduced as project moves forward

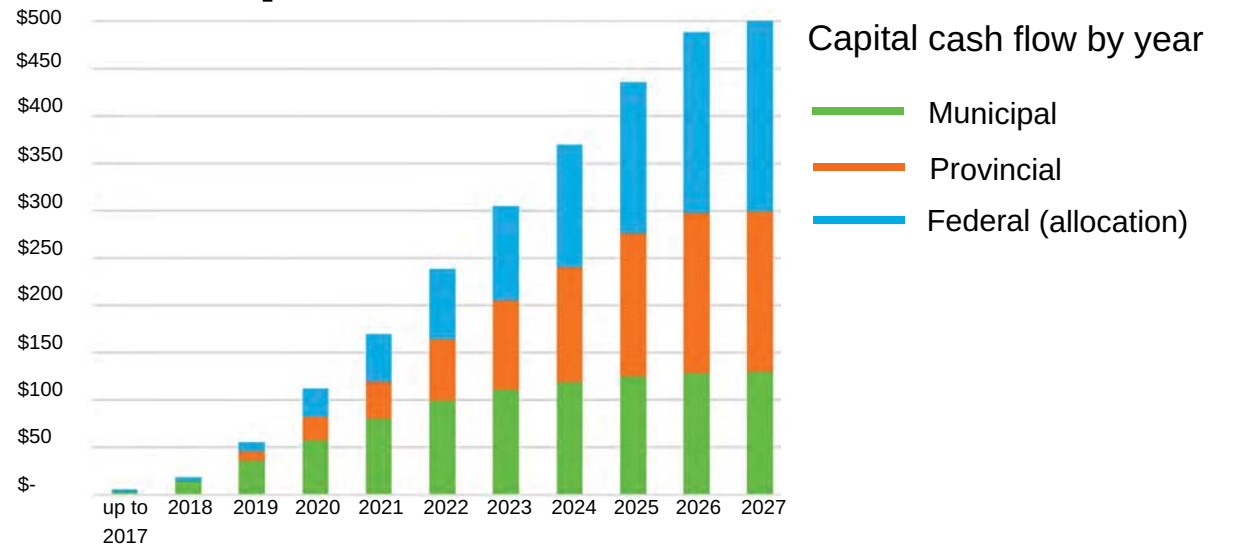


capital cost update

Infrastructure (\$ Millions)	North	South	East	West	Downtown	System Total
Construction Costs (incl. 25% contingency)	\$ 80.5	\$ 63.4	\$ 56.8	\$ 30.0	\$ 15.6	\$ 246.3
Engineering	\$ 11.5	\$ 9.0	\$ 8.2	\$ 4.1	\$ 2.3	\$ 35.1
Project Management						\$ 26.8
Property (incl. contingency: 20% full, 25% partial)	\$ 17.2	\$ 36.5	\$ 16.0	\$ 12.5	\$ 0.3	\$ 82.5
Private Utilities (City component)	\$ 13.6	\$ 7.1	\$ 18.7	\$ 14.7	\$ 8.6	\$ 62.7
Vehicles						\$ 32.4
Maintenance Facility Expansion						\$ 14.2
Total (Nominal\$)	\$ 122.8	\$ 116.0	\$ 99.7	\$ 61.3	\$ 26.8	\$ 500.0

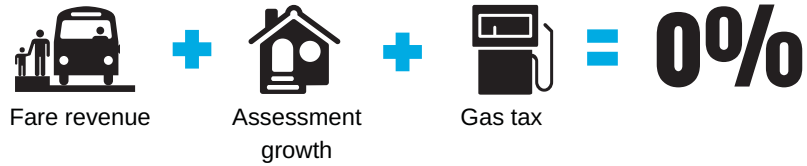


BRT capital cost model





BRT operating cost model



With expected funding from fare revenue, assessment growth and gas tax = **potential for BRT to be funded without tax increase**



Funding partners



\$130M

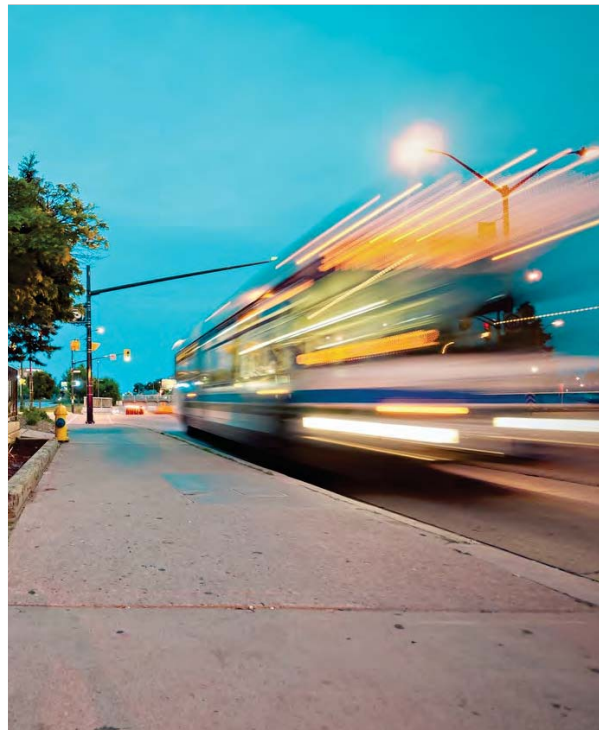
Municipal Contribution

\$170M

Provincial Investment

\$200M

Federal Allocation



Procurement analysis

Seeking Council approval to appoint Infrastructure Ontario to undertake a Procurement Options Analysis and Value for Money Assessment



Next steps

- Transit Project Assessment Process (TPAP)
- TPAP concludes with Minister's decision





questions?



From: van Holst, Michael
Sent: Sunday, April 15, 2018 11:13 PM
To: Saunders, Cathy <csaunder@london.ca>
Subject: SPPC motion on Daytime meetings

Cathy,

Please include this in the next SPPC agenda.

Dear colleagues,

Late last year I asked for the governance working group to discuss the possibility of scheduling council and committee meetings during the day.

At the time of this writing, that discussion has not happened even though two GWG meetings have been cancelled. As I wanted to have the issue cleared up I before the election period started I see no choice but to move it now.

I have heard councillors say we don't make the best decisions when we are tired. I recall the detrimental effects of us putting off decisions because we felt tired. Some councillors cope by leaving early and still, others have said they will refuse to stay late any longer. Our present arrangement doesn't seem to be wise or sustainable.

I, therefore, suggest the following motion:

That Commencing December 2018, council and standing committee meetings shall, where possible, be scheduled during the day with arrangements made to accommodate public participation meetings at appropriate times.

Yours,

Michael van Holst